

CABINET

21 May 2015

ANNUAL APPOINTMENTS TO CABINET COMMITTEES AND INFORMAL POLICY GROUPS 2015/16

REPORT OF HEAD OF LEGAL AND DEMOCRATIC SERVICES

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RECENT REFERENCES:

CAB2584 – Annual Appointment to Cabinet Committees 2014/15, 5 June 2014
CAB2592 – Fairness Commission – Response to Council, 2 July 2014
CAB2642 – Establishment of a Cabinet (Major Projects) Committee, 14 January 2015
CAB2667 – West of Waterlooville Forum – Revised Terms of Reference, 18 March 2015

EXECUTIVE SUMMARY:

Cabinet Committees can be appointed with membership drawn from the Cabinet only and can be given delegated powers to make decisions. Last year, five Cabinet Committees were appointed as set out in Paragraph 2 of the Report: Local Plan; Traffic and Parking; Housing; Major Projects; and the Joint Environmental Services Committee with East Hants District Council.

This report also lists the appointments that were previously made to Informal Policy Groups (IPGs). Cabinet are asked to consider whether any of these IPGs should be re-appointed.

Finally the report lists three other informal forums to which Cabinet has previously made appointments (Paragraph 5).

As this report has been prepared in advance of the Annual Council meeting on 20 May 2015, references to Portfolio Holders and Portfolios are based on arrangements agreed for 2014/15.

RECOMMENDATIONS:

1. That Cabinet considers which bodies should be appointed, and if so, determines the membership and agrees the terms of reference (including amendments where indicated).
2. That should any amendments to terms of reference be agreed, the Chief Operating Officer be given delegated authority to make any consequential changes to the Responsibility for Functions (as set out in Part 3 of the Constitution).

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DETAIL:

1 Introduction

- 1.1 Cabinet Committees can be appointed with membership drawn from the Cabinet only and can be given delegated powers to make decisions. Last year, five Cabinet Committees were appointed as set out in Paragraph 2 of the Report: Local Plan; Traffic and Parking; Housing; Major Projects; and the Joint Environment Services Committee with East Hants District Council.
- 1.2 Section 4 of the report gives details of previously appointed Informal Policy Groups (IPG). The membership of IPGs are cross-party, and reflect the broad political balance of the Council.
- 1.3 The purpose of an IPG is to provide Portfolio Holders with a consultation mechanism as major policy is formulated. In some circumstances, The Overview and Scrutiny Committee may themselves decide to scrutinise that area of policy and establish an Informal Scrutiny Group (ISG). The two approaches differ in that an ISG would not include Cabinet Members – although they may be called as witnesses - so they are likely to have a different perspective on the topic under consideration.

2 Appointments to Cabinet Committees

2.1 Cabinet (Traffic and Parking) Committee

2.1.1 Terms of reference:

- (a) to exercise the functions contained in any agency agreement with the County Council with regard to traffic management, park and ride or on-street parking;
- (b) to exercise any District Council functions with regard to temporary road closures, park and ride or off-street parking.
- (c) to approve the list of local transport schemes to improve local transport infrastructure for which it would be reasonable to seek contributions from development proposals.

Last year it was agreed that the Committee's membership be Portfolio Holder for Communities and Transport (Councillor Jeffs) plus Councillors Stallard and Read (Reserve: Pearson)

In the event of any of the standing members not being available for a particular meeting, another member of Cabinet will be selected in alphabetical rotation by the Head of Legal and Democratic Services to substitute for the standing member.

In addition, the following standing list of Councillors are invited to attend and offer views at meetings of the Committee:

- (a) Named members from the Liberal Democrat Group and Labour Group as follows: Councillors Achwal and Gosling.

2.1.2 Cabinet is asked to determine whether the Committee is reappointed for 2015/16 and if so, agree its membership and Chairman. The minimum number of Members on the Committee is three (as this is the quorum).

2.2 Cabinet (Local Plan) Committee

2.2.1 Last year, this Committee was renamed (from the Local Development Framework Committee) and its terms of reference were amended as follows:

(a) To determine all matters in the following stages of the production of the Local Plan:

(i) Preparation Stage – the evidence base and arrangements for community involvement; publication of preparatory draft documents and associated public consultation.

(b) To advise and make recommendations to Cabinet and Council upon the following stages of production of the Local Plan:

- (i) approval of any full Local Plan document for initial consultation;
- (ii) approval of any Proposed Submission Local Plan Document prior to submission to the Secretary of State.
- (iii) Adoption of Local Plan Documents following the Inspector's report and recommended modifications after the Examination.

(c) Insofar as Neighbourhood Planning documents and the CIL charging schedule:

(i) To determine all matters as relevant in the preparation, production, publication of Neighbourhood Planning documents and to advise Council as to the subsequent adoption of:-

- Neighbourhood Planning documents as covered by the Neighbourhood Planning Regulations 2012 (Neighbourhood Areas;
- Neighbourhood Forums;
- Community Right to Build Organisations;
- Neighbourhood Development Plans;
- Neighbourhood development orders; and
- Community right to build orders;

(ii) to advise and make recommendations to Cabinet in respect of the preparation, consultation and production of the CIL charging schedule (or any modification thereof) including submission for examination and subsequent adoption.

(d) To consider and agree the adoption of Supplementary Planning Documents.

(e) To determine matters upon related projects and studies to the Local Plan or to make recommendations to Cabinet.

- (f) To consider and comment on behalf of the Council in respect of the Regional Strategy, Local Development Frameworks, Neighbourhood Planning documents and other relevant plans or consultation exercises by Government, local authorities or other relevant bodies.

2.2.2 In 2014/15 the Committee's membership was the Portfolio Holder for Built Environment (Councillor Read) plus Councillors Godfrey and Pearson (Reserve: Miller).

In the event of any of the standing members not being available for a particular meeting, another member of Cabinet will be selected in alphabetical rotation by the Head of Legal and Democratic Services to substitute for the standing member.

In addition, it was agreed that the following standing list of councillors be invited to attend and offer views at meetings of the Committee:

- (a) Chairman of the Planning Development Control Committee; and named members from the Liberal Democrat Group and Labour Group as follows: Councillors J Berry, Evans and Hutchison (Deputy: Learney).
- (b) Ward Councillors, where appropriate.
- (c) Representative from the South Downs National Park Authority.

2.2.3 Cabinet is asked to determine whether the Committee is reappointed for 2015/16 and if so, agree its membership and Chairman. The minimum number of Members on the Committee is three (as this is the quorum).

2.3 Cabinet (Housing) Committee

2.3.1 Last year, the terms of reference were as follows:

Terms of Reference

1. To exercise the executive functions set out below in relation to the Housing Revenue Account and Strategic Housing Services.
2. To oversee the Council's affordable housing development programme and to ensure the programme achieves appropriate levels of quality and quantity of housing within the policy and budget framework approved by Council.
3. To monitor and oversee the Council's Housing and Homelessness strategies and the delivery of associated action plans.

Referred Matters

To advise Cabinet and Council on:

1. Approving or adopting the policy and budget framework contained in the Sustainable Community Strategy, the Housing Investment Programme, Housing Strategy and Annual Housing Revenue Account budget.

2. Any application to the Secretary of State in respect of any Housing Stock Transfer.
3. To advise on any changes required to the policy and budget framework to take account of new legislation.
4. Whether to approve or modify the policy and budget framework for the 3 year Housing Development Programme for both the Council and Registered Providers and the associated funding requirements from both the Housing Revenue Account and General Fund, which will be kept under regular review.
5. Whether to make changes to the Housing Development policy and budget framework to take account of new legislation or changes to the Housing Revenue Account Business Plan.

To advise Cabinet on:

1. The detailed list of individual schemes within the 3 year Housing Development Programme for both the Council and Registered Providers, and to keep the Programme under regular review recommending the addition or deletion of schemes.
2. Whether to approve or modify the Council's New Homes Development Strategy and Council House design requirements.
3. The rental policy for properties provided under the Housing Development Programme.
4. Any proposals in which the limitations set out below in the Delegated Matters would be exceeded.

Delegated Matters

1. The implementation of approved policies and programmes in accordance with policy and budget framework approved by Cabinet and/or Council, subject to such budgetary and other constraints that Cabinet and/or Council may impose.
2. Housing Acts including the provision, allocation, improvement, repair, maintenance and management of dwellings and land.
3. To agree and authorise any matters in relation to schemes within the 3 year Housing Development Programme which are in accordance with the policy and budget framework approved by Cabinet and/or Council, subject to such budgetary and other constraints set out below or that Cabinet and/or Council may impose.
4. To agree changes to the timetable or scheduling of works within the approved 3 year Housing Development Programme or in cases of urgency substituting new schemes in place of schemes that will no longer come forward providing such schemes comply with the agreed Value for Money criteria for appraisals and the capital and revenue costs can be met within approved HRA or GF budgets, and within the Council's approved Prudential Indicators.
5. Exercising the powers of Cabinet under the Financial Procedure Rules to approve a capital or revenue virement or supplementary capital or revenue estimates up to

£250,000 subject to the requirement to give The Overview and Scrutiny Committee the opportunity to call in any such approvals in excess of £100,000 (Note – virement is not appropriate where there will be savings in one Fund and additional costs incurred in another Fund e.g. between the General Fund and the Housing Revenue Account. Also, any requests for a supplementary estimate on the HRA will have implications for the HRA Business Plan and these matters will therefore need to be referred to Cabinet or Council as appropriate).

6. Exercising the powers of Cabinet under the Contract Procedure Rules in relation to procurement contracts for works, goods, software or services up to a value of £2,000,000 or £200,000 per annum, whichever is the greater:

Approval of price/quality evaluation criteria;

- (i) Approval of short-listing procedures, short-list selection and approved lists of contractors, including the authorisation of any departures from Contract Procedure Rules;
- (ii) Award of Contract;
- (iii) (Approval of schemes under Financial Procedure Rule 6.4 – authority to release expenditure for capital schemes;
- (iv) Approval of final cost for capital schemes under Financial Procedure Rule 7.12.

7. To agree any land disposals at best consideration or where the undervalue does not exceed £100,000. To agree any disposals at less than best consideration where the undervalue does not exceed £250,000 provided the matter is not called-in for review by The Overview and Scrutiny Committee.
8. To review and monitor the Council's performance and use of resources in the above areas, including but not restricted to the implementation of change plans, performance against national and local performance indicators, and identification of risks and action taken to mitigate those risks.

2.3.2 The Committee's membership for 2014/15 was Portfolio Holder for Housing (Councillor Miller) plus Councillors Godfrey and Byrnes (Reserve: Vacancy)

In the event of any of the standing members not being available for a particular meeting, another member of Cabinet will be selected in alphabetical rotation by the Head of Legal and Democratic Services to substitute for the standing member.

In addition, it was agreed that the following standing list of Councillors be invited to attend and offer views at meetings of the Committee:

- (a) Councillors J Berry, Dibden, Izard, McLean & Scott
- (b) Two TACT representatives plus one deputy: Mrs J Steventon Baker and Mr D Chafe (Mr D Light)

2.3.3 Cabinet is asked to determine whether the Committee is reappointed for 2015/16 and if so, agree its membership and Chairman. The minimum number of Members on the Committee is three (as this is the quorum).

2.4 **Cabinet (Major Projects) Committee**

2.4.1 This is a new Committee established in January 2015 (Report CAB2642 refers), but yet to hold its first meeting.

The Committee's membership for 2015/16 was the Leader (Councillor Pearson) plus Councillors Godfrey, Miller and Byrnes.

In the event of any of the standing members not being available for a particular meeting, another member of Cabinet will be selected in alphabetical rotation by the Head of Legal and Democratic Services to substitute for the standing member.

In addition, it was agreed that the following standing list of Councillors be invited to attend and offer views at meetings of the Committee:

- (a) Independent: Councillor Nelmes
- (b) Labour: Councillor Pines (J Berry)
- (c) Conservative: Councillor Weston and one vacancy
- (d) Liberal Democrat: Councillors Learney and Evans (Weir – deputy)

2.4.2 The terms of reference agreed were as follows:

Terms of Reference

Referred Matters

1. To advise Cabinet or Council of any matter related to implementation of the Major Projects programme, where a 'Major Project' is defined as such in the Capital Programme and which will have significant impact on the District's economy or communities, and/or has significant financial or operational implications for the Council. In particular, to advise on:
 - (a) the overall programme of Major Projects including the timing and prioritisation of individual projects, and
 - (b) the allocation of resources (staff, financial and other) to each project and to the overall programme.

Delegated Matters - General Fund Major Projects

2. To oversee the implementation of that programme and to ensure it is managed effectively, and in particular:
 - (a) to monitor progress of each project against the planned timetable;
 - (b) consider and determine methods of consultation and engagement;
 - (c) to consider and determine communication issues, and
 - (d) to monitor any barriers to the delivery of individual projects or the overall programme, and where appropriate make executive decisions within the framework of the financial limits set out in paragraph 4 below or make recommendations to Cabinet.
3. To monitor the development and formulation of Major Projects, ensuring that they are undertaken in accordance with the Council's policies on, inter alia, project management, public engagement, financial management and procurement.

4. Exercising the powers of Cabinet under the Financial Procedure Rules to approve a capital or revenue virement or supplementary capital or revenue estimate up to £250,000, subject to the requirement to give The Overview and Scrutiny Committee the opportunity to call in any such approvals in excess of £100,000 (Note – virement is not appropriate where there will be savings in one Fund and additional costs incurred in another Fund e.g. between the General Fund and the Housing Revenue Account. Also, any requests for a supplementary estimate on the HRA will have implications for the HRA Business Plan and these matters will therefore need to be referred to Cabinet or Council as appropriate).
5. Exercising the powers of Cabinet under the Contract Procedure Rules in relation to procurement contracts for works, goods, software or services up to a value of £2,000,000 or £200,000 per annum, whichever is the greater.
6. Approval of price/quality evaluation criteria:
 - (a) Approval of short-listing procedures, short-list selection and approved lists of contractors, including the authorisation of any departures from Contract Procedure Rules;
 - (b) Award of Contract;
 - (c) Approval of schemes under Financial Procedure Rule 6.4 – authority to release expenditure for capital schemes;
 - (d) Approval of final cost for capital schemes under Financial Procedure Rules.
7. To consider and approve the submission of planning applications to the Local Planning Authority to take forward Major Projects.

2.4.3 Cabinet is asked to determine whether the Committee is reappointed for 2015/16 and if so, agree its membership and Chairman. The minimum number of Members on the Committee is three (as this is the quorum).

3 East Hampshire and Winchester Joint Environmental Services Committee

- 3.1 The constitution for this Joint Committee is set out in Appendix 4.
- 3.2 Its Membership was increased by two Members in 2012/13 to six Members – three from each authority (Leader and relevant Portfolio Holders). Each authority can also appoint a Deputy.
- 3.3 In 2014/15, the Committee's membership was:

Winchester City Council

Councillors Pearson (Vice-Chairman), Stallard and Miller (Deputy: Vacancy)

East Hampshire District Council

Councillors Millard (Chairman), Moulard and Maynard (Deputy: Cllr Phillips)

- 3.4 **Cabinet are asked to put forward the names of three Cabinet Members (Leader and relevant Portfolios Holders) together with one deputy Cabinet Member.**

4 **Appointments to Informal Policy Groups**

- 4.1 As noted above, IPGs are intended to provide support to Cabinet and Portfolio Holders in developing policy. It is anticipated they would generally be task-and-finish Groups dealing with matters referred to them by Cabinet. They would normally include five members and the make-up would broadly reflect the political balance of the Council.

All Informal Policy groups would include Non-Executive Members and will have support from relevant officers.

Cabinet are asked to consider whether they wish to re-establish any Informal Policy Groups at this time, or appoint new groups, and if so, agree membership.

a) **Electoral Review Informal Policy Group**

This Group was originally established at Cabinet on 4 December 2013 to act as a sounding board in taking forward the Council's response to the Commission's Electoral Review and the Council's own Governance Review. It was reappointed for 2014/15 with the following membership:

Councillors: Godfrey, McLean, Wright, J Berry, Clear, Learney and Weir.
Officers: Chief Operating Officer, Electoral Review Manager

b) **Supporting People Funding Informal Policy Group**

Following a recommendation from the Cabinet (Housing) Committee, at its meeting on 30 April 2014 Cabinet agreed to appoint a Supporting People Funding Informal Policy Group. It was reappointed for 2014/15 with the following membership:

Councillors: Tait, J Berry, Byrnes, Huxstep, Read and Scott
Officers: Assistant Director (Chief Housing Officer)

The group concluded its work in 2014 and made representations as part of the formal decisions regarding the de-commissioning of the Council's Supported Housing service for Older People. It is recommended that this group is not re-appointed.

c) **River Park Leisure Centre Informal Policy Group**

This reference group was established to act as a sounding board for the options in relation to the possible replacement of the Leisure Centre. It was reappointed for 2014/15 with the following membership:

Councillors: Pearson, Miller, Warwick, Pines, Learney and Hiscock
Officers: Corporate Director

d) **Fairness and Equality Informal Policy Group**

This IPG was established in July 2014 (Report CAB2592 refers) to consider levels of inequality in the District and how the matter should be taken forward.

Its membership was as follows:

Councillors Stallard, J Berry, Clear, Weir, Warwick and Dibden.

e) **Housing Rents Informal Policy Group**

This IPG was recommended by Cabinet (Housing) Committee in July 2014 (Report2602(HSG) refers), and its appointment approved by Cabinet.

Its membership was the Portfolio Holder for Housing (Chairman), J Berry, Dibden, Izard, McLean and Scott.

5 **Other Informal Consultative Arrangements**

Finally, Members will wish to consider whether the following informal consultative bodies should be retained:

a) **Barton Farm Forum**

This Forum was established in 2012/13. In 2014/15 it was reappointed with Membership as follows:

Winchester City Council Councillors:

Conservatives: Councillors Byrnes (Chairman), Horrill, Miller, and Osborne (deputy Tait)

Liberal Democrats: Councillors Learney, Scott and Weir (deputy Hiscock)

Labour: Councillor Pines

Hampshire County Councillors: Mather and Tod (deputies Porter and Stallard)

Headbourne Worthy Parish Council:

Cllr Rutter (deputy TBC)

Littleton and Harestock Parish Council:

Cllr V Morton (deputy D Fountain)

Its terms of reference are set out in Appendix 1 to the Report.

The Forum met three times in 2014/15.

Cabinet are asked to put forward the names of eight Councillors (including the Chairman), plus one deputy for each political group to be members of this Forum.

b) **West of Waterlooville Forum**

The Forum's Membership for 2014/15 was:

Winchester City Council Councillors:

Councillors: Read (Chairman), Bodtger, Dibden, Phillips, Cutler and Newman-McKie

Deputies: McLean and Evans

Havant Borough Council Councillors:

Blackett, Hilton, G Shimbart and Smallcorn (Vice Chairman)

Deputies: None

Hampshire County Councillors:

McIntosh and Stallard

Deputy: Briggs

The Forum did not formally meet during 2014/15. At Cabinet on 18 March 2015 (CAB2667 refers), revised terms of reference were agreed (as set out in Appendix 2 to the Report), which included a reduced membership entitlement, as follows:

- Havant Borough Council = 4 members (one of which shall be the vice-chairman of the Forum)
- Winchester City Council = 4 members (one of which shall be the chairman of the Forum)
- Parish Council of Denmead = 1 member.
- Southwick & Boarhunt Parish Council = 1 member.
- Hampshire County Council = 2 members

The Constituent Authorities may appoint deputy members.

Cabinet are asked to put forward the names of four Councillors (including the Chairman), plus up to two deputies to be members of this Forum.

c) **North Whiteley Development Forum**

This Forum was established at Cabinet on 9 December 2009 and its membership for 2013/14 was:

Winchester City Council:

Councillors: Ruffell (Chairman), McLean, Weston, Achwal, Evans and Newman-McKie

Deputies: Pearson and Clear

Fareham Borough Council:

Councillor Swanbrow

Deputy – Councillor KD Evans

Eastleigh Borough Council:

Councillor Fraser

Hampshire County Council

Councillor Woodward

Councillor Stallard

Curdrige Parish Council

Parish Councillor Bundell

Whiteley Town Council

Parish Councillor Evans

Deputy – Parish Councillor Jenkins

Botley Parish Council

Parish Councillor Mercer

Deputy – Parish Councillor Hunter

Its terms of reference are set out in Appendix 3 of the Report.

The Forum met once in 2014/15 and it is recommended that it be re-established for 2015/16 to continue its work on community development in the Major Development Area.

Cabinet are asked to put forward the names of six Councillors (including the Chairman) and up to two deputies.

OTHER CONSIDERATIONS:

6 COMMUNITY STRATEGY & PORTFOLIO PLANS (RELEVANCE TO):

When deciding which Cabinet and Informal Policy Groups to appoint, the Cabinet needs to ensure that these are supporting work towards the Council's agreed priorities.

7 RESOURCE IMPLICATIONS:

Cost associated with Member meetings.

8 BACKGROUND DOCUMENTS:

None.

9 APPENDICES:

Appendix 1 – Barton Farm Forum Terms of Reference

Appendix 2 - West of Waterlooville Forum Terms of Reference

Appendix 3 – North Whiteley Development Forum

Appendix 4 – East Hampshire & Winchester Joint Environmental Services Committee Constitution

Barton Farm Forum - Terms of Reference

The development of 2000 homes at Barton Farm, north Winchester, will be a major strategic project with significant implications for the Winchester District as a whole over a ten year period. It is vital that Barton Farm is successfully integrated into the existing Winchester community and this will require that issues of infrastructure provision, community development and political representation are carefully managed. A large quantity of technical work is required to meet the conditions of the planning consent granted in October 2012.

It is important that elected members, on behalf of existing residents and residents of Barton Farm, have an opportunity to monitor and comment on issues of interest and concern as they arise.

The purpose of the Barton Farm Development Forum is to assist in the establishment of a successful new community by providing an opportunity for the public discussion of issues and the provision of purposeful guidance.

The Forum does not substitute the formal role of the Planning Development Control Committee in considering planning applications relating to Barton Farm.

To achieve its objectives the Forum will meet in public and will act as an informal advisory body to discuss and engage with the public on the following issues, and advise the relevant authorities accordingly:-

1. Receive reports and make comment as required on matters relating to the form and character of the development at Barton Farm which are still to be resolved, particularly as they impact on existing neighbourhoods
2. Receive reports and comment as required on the provision and management of infrastructure for the new community and consider any issues raised by infrastructure delivery
3. Consider issues of community development and representation and make comment if appropriate
4. Monitor the progress of construction and the impact that it has. Raise any issues of concern to be considered by the appropriate organisation or the developer

There may be occasions where there is a need to meet in private, due to matters of confidentiality and commercial sensitivity.

Membership

The Barton Farm Development Forum consists of the following voting members:

- 8 members of Winchester City Council,
- 2 members of Hampshire County Council,
- 1 member of Headbourne Worthy Parish Council,
- 1 member of Littleton and Harestock Parish Council.

Quorum

The Forum will be quorate if five voting representatives are present.

Method of Working and Voting Rights

All representatives are expected to seek to reach conclusions by general consensus. Where any voting representative on the Forum requires a formal vote to be taken, this shall be on a show of hands by those voting representatives present and voting (the membership as set out above).

Administration

Winchester City Council's Democratic Services Team shall be responsible for administering the Forum, calling meetings, and recording proceedings.

Public Participation Procedure

General

1. There will be a period of 10 minutes maximum at the beginning of each Forum meeting when the Chairman will invite the public, including local interest groups, to raise any general matters of interest and/or matters relating to the work of the Forum. Detailed matters related to agenda items will not be accepted at this point, as there will be an opportunity for these comments to be heard later in the meeting. As is the usual practice for general public participation, however, officers and Members may not be able to immediately respond at the meeting to points raised by the public where these relate to non-agenda items.

Consideration of Individual Agenda Items

2. After an officer has introduced an agenda item, the Chairman will invite public participation on matters relating to that agenda item. At this point, a period of up to ten minutes (subject to extension at the Chairman's discretion) will be allowed for public comments. During this period, members of the public, including local interest groups, will be able to object, support or ask questions directly relating to the agenda item and contents of the officer report.

3. An individual speaker will be limited to a maximum of three minutes per agenda item. Where a number of members of the public wish to speak, they will be encouraged to agree the allocation of the maximum ten minute period for public participation. The Democratic Services Officer will assist in this process before the start of the meeting. The Chairman will retain a general discretion to manage the public speaking process, and may limit individual speakers to less than three minutes, or take other steps necessary in order to maximise public participation in an appropriate way. The extension of the total 10 minutes limit allowed for the public to discuss an agenda item will be at the discretion of the Chairman.

4. There will be no further opportunity for the public to comment on an agenda item once the period of public participation has ended, even if the prescribed period has not been reached. The subsequent discussion, consideration and decision on the matter will then be passed to Forum Members.

5. Members and Officers will not provide an immediate response to public comments raised from the floor. All comments and queries will be noted and the Chairman will invite Officers and/or Members to respond to specific points during the round table debate and discussion amongst Forum members that follows.

6. Members of the public should wherever possible contact the Democratic Services Officer before the start of the meeting (preferably by telephone or email prior to the day of the meeting), so that as many people who wish to speak can be accommodated during the public participation sessions.

Forum Debate and Vote

7. The Chairman will subsequently invite questions and open the discussion and debate to all Members of the Forum and will invite officers and/or Members to respond to any public comments raised from the floor. Where appropriate, a vote will be taken to reach a formal recommendation on the agenda item.

Appendix 2

West of Waterlooville Forum – Proposed Revised Terms of Reference

The major development area at West of Waterlooville has outline planning consent and several phases are now under way. The community is beginning to take shape and to find its own voice.

The initial purpose of the West of Waterlooville Forum has been served and it is now revised to oversee the transition from new community to established community.

The three primary objectives of the West of Waterlooville Forum are now as follows:

1. To comment and advise on the next stages of the implementation of the West of Waterlooville master plan, in particular major elements of community infrastructure.
2. To ensure the success of the community development activities undertaken within the development area and advise on how these should progress.
3. To secure the establishment of appropriate local democratic structures for the emerging community that will take responsibility for representing the area from April 2016.

In order to achieve this at each meeting the Forum will:

1. Receive and note a report outlining the progress of the physical development of the MDA;
2. Receive and comment on a report outlining community development activities and issues arising within the MDA;
3. Receive a report and comment to the relevant authority on any major infrastructure issue yet to be resolved which affects the MDA (if any);
4. Receive and comment on a report from the West of Waterlooville Advisory Group on the progress of the establishment of new parish level arrangements for representing the MDA in Winchester District and new neighbourhood level arrangements in Havant Borough.

(These may not be separate reports but may be combined where this is expedient).

Although the Forum has no formal decision making powers it can make recommendations to the parent authorities of Havant and Winchester on the most suitable arrangements for democratic and community representation

within the MDA with a target that such arrangements become fully functioning from April 2016 at which point the Forum will be wound up.

In order to do this, the Forum shall:-

- Discuss the issues which arise out of these opportunities and challenges;
- Advise the relevant decision-making authorities on these issues;
- Consider the infrastructure and facility requirements.

The Forum shall meet in public (at least 3 times per year) and shall, so far as possible, seek to engage fully with the public. There may be occasions where there is a requirement to meet in confidential session due to matters of a commercial sensitivity.

Constituent Authorities and membership

The membership of the Forum shall comprise of representatives from:-

- Havant Borough Council = 4 members (one of which shall be the vice-chairman of the Forum)
- Winchester City Council = 4 members (one of which shall be the chairman of the Forum)
- Parish Council of Denmead = 1 member.
- Southwick & Boarhunt Parish Council = 1 member.
- Hampshire County Council = 2 members

The Constituent Authorities may appoint deputy members.

Method of Working and Voting Rights

All members are expected to use their best endeavours to reach conclusions by general consensus. Where any voting members of the Forum require a formal vote to be taken, this shall be on a show of hands by those members present and voting.

Chairman

The Chairman of the Forum shall be appointed by Winchester City Council and the Vice-Chairman will be appointed from the Havant Borough Council membership.

Quorum

The Forum will be quorate if five voting members are present.

Administration

Winchester City Council shall be responsible for administration of the Forum, calling meetings and recording proceedings.

Public Participation Procedure

General

- There will be a period of 10 minutes maximum at the beginning of each Forum meeting when the Chairman invites the public, including interested groups, to raise any general matters of interest and/or matters relating to the work of the Forum. Detailed matters relating to the agenda will not be accepted at this point, as there will be an opportunity for these to be heard under the appropriate agenda item. As is the usual practice for general public participation, however, Officers and Members may not be able to immediately respond at the meeting to points raised by the public where these relate to non-agenda items.

Consideration of Individual Agenda Items

- After an Officer has introduced an agenda item, the Chairman will invite public participation on matters relating to that agenda item. At this point, a period of ten minutes (subject to the Chairman's discretion) will be allowed for public comments. During this period, members of the public, including local interest groups will be able to object, support or ask questions directly relating to the agenda item and the comments of the Officer's presentation.
- An individual speaker will be limited to a maximum of three minutes per agenda item. Where a number of members of the public wish to speak, they will agree to the maximum allocation of the ten minute period for the public participation. The Committee Administrator will assist in this process before the start of the meeting. The Chairman will retain a general discretion to manage the public speakers process and may limit individual speakers to less than three minutes or take other steps necessary in order to maximise public participation in an appropriate way. The extension of the total 10 minute allowed for the public participation on any one item will be at the Chairman's discretion.
- There will be no further opportunity for the public to comment on an agenda item once the period of public participation has ended, even if the prescribed period has not been reached. The subsequent discussion, consideration and decision on the matter is then passed to Forum Members.

- Members and Officers will not provide immediate response to public comments raised from the floor. All comments and enquiries will be noted and the Chairman will invite Officer/Members to respond to specific points during the questions and debate period of the meeting.
- Members of the public who wish to speak should wherever possible contact the Committee Administrator before the start of the meeting (preferably by telephone or email prior to the day of the meeting to register their wish to speak) so that as many people as possible can speak during the public participation sessions (this list will be given to the Chairman before the start of the meeting).
- Once the period of public participation has drawn to a close, there will be an opportunity for elected members who are not on the Forum (relevant Portfolio Holders) to speak in advance of questions and debate amongst Forum Members, at the Chairman's discretion. This may include any councillors from Winchester City Council and Havant Borough Council.
- The Forum will then debate the item.
- The Chairman will then invite Officers to respond to any public comments raised from the floor, where appropriate, a vote will be taken to reach a formal recommendation on the agenda item.

Appendix 3**NORTH WHITELEY DEVELOPMENT FORUM TERMS OF REFERENCE**

The Forum is to act as an informal advisory body to discuss and engage with the public on the following issues, and advise the relevant authorities accordingly:-

- *Advise upon a vision for the development of the MDA at North Whiteley which will act as a template for the master planning process and subsequent planning applications and keep this under review.*
- *Provide a response to key issues and options arising during the course of planning for and delivering the extension to the community at Whiteley, with input from local authorities, community groups and development interests.*
- *Act as a sounding board where ideas, options and issues relating to the development can be considered before becoming part of the formal planning process.*
- *Develop for consideration by the relevant authorities a community development strategy for the MDA.*
- *Consider and advise upon the community infrastructure required to support and integrate the new and existing communities.*
- *Consider good practice from development elsewhere and consider key findings for inclusion in the master planning process.*
- *Consider and advise upon a strategy for the ownership and management of the social infrastructure and community assets.*
- *Review progress reports on the development of the masterplan and relevant planning applications.*

The membership of the Forum is:

- Winchester City Council (6 representatives - including chairman of the Forum plus deputy)
- Hampshire County Council (2 representatives)
- Fareham Borough Council (1 representative plus deputy)
- Eastleigh Borough Council (1 representative)
- Whiteley Parish Council (1 representative plus deputy)
- Curdridge Parish Council (1 representative)
- Botley Parish Council (1 representative plus deputy)

Quorum

The Forum will be quorate if five voting representatives are present.

Method of Working and Voting Rights

All representatives are expected to use their best endeavours to reach conclusions by general consensus. Where any voting representative on the Forum requires a formal vote to be taken, this shall be on a show of hands by those voting representatives present and voting (the membership as set out above).

Administration

Winchester City Council's Democratic Services Team shall be responsible for administering the Forum, calling meetings, and recording proceedings.

Public Participation Procedure

General

8. There will be a period of 10 minutes maximum at the beginning of each Forum meeting when the Chairman will invite the public, including local interest groups, to raise any general matters of interest and/or matters relating to the work of the Forum. Detailed matters related to agenda items will not be accepted at this point, as there will be an opportunity for these comments to be heard later in the meeting. As is the usual practice for general public participation, however, officers and Members may not be able to immediately respond at the meeting to points raised by the public where these relate to non-agenda items.

Consideration of Individual Agenda Items

9. After an officer has introduced an agenda item, the Chairman will invite public participation on matters relating to that agenda item. At this point, a period of up to ten minutes (subject to extension at the Chairman's discretion) will be allowed for public comments. During this period, members of the public, including local interest groups, will be able to object, support or ask questions directly relating to the agenda item and contents of the officer report.
10. An individual speaker will be limited to a maximum of three minutes per agenda item. Where a number of members of the public wish to speak, they will be encouraged to agree the allocation of the maximum ten minute period for public participation. The Democratic Services Officer will assist in this process before the start of the meeting. The Chairman will retain a general discretion to manage the public speaking process, and may limit individual speakers to less than three minutes, or take other steps necessary in order to maximise public participation in an appropriate way. The extension of the total 10 minutes limit allowed for the public to discuss an agenda item will be at the discretion of the Chairman.
11. There will be no further opportunity for the public to comment on an agenda item once the period of public participation has ended even if the prescribed period has not been reached. The subsequent discussion, consideration and decision on the matter is then passed to Forum Members.
12. Members and Officers will not provide an immediate response to public comments raised from the floor. All comments and queries will be noted and the Chairman will invite Officers and/or Members to respond to specific points during the round table debate and discussion amongst Forum members that follows.
13. Members of the public should wherever possible contact the Democratic Services Officer before the start of the meeting (preferably by telephone or email prior to the day of the meeting), so that as many people who wish to speak can be accommodated during the public participation sessions.

Forum Debate and Vote

14. The Chairman will subsequently invite questions and open the discussion and debate to all Members of the Forum and will invite officers and/or Members to respond to any public comments raised from the floor. Where appropriate, a vote will be taken to reach a formal recommendation on the agenda item.

Appendix 4**Joint Environmental Services Committee – Constitution**

This Constitution had been approved by East Hampshire District Council and Winchester City Council as the Constitution of the Joint Committee.

1. Definitions

In this Constitution, the following terms shall have the meanings ascribed to them:-

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|------|------------------------------|--|
| 1.1. | “Administering Authority” | means the Authority selected to administer the joint procurement arrangements |
| 1.2. | “Authority” | means East Hampshire District Council and/or Winchester City Council. |
| 1.3. | “Cabinet” | means the Executive (within the meaning of Section 11 of the Local Government Act 2000). |
| 1.4. | “Contract” | means the contract to be let by the Administering Authority as part of the agreed joint procurement arrangements between the Authorities. |
| 1.5. | “Head of Democratic Services | means the officer within each Authority responsible for committee administration within that Authority. |
| 1.6. | “Joint Committee” | means the Joint Environmental Services Committee established under this Constitution. |
| 1.7. | “Legal Adviser” | means the officer nominated by the Administering Authority to provide legal advice to the Joint Committee |
| 1.8. | “Project Director” | means the officer nominated by the Administering Authority to oversee the joint procurement and the Contract. |
| 1.9. | “Secretary” | means the officer appointed by the Joint Committee in accordance with Clause 6.2 of these Terms of Reference to act as the secretary of the Joint Committee. |

2. Establishment of the Joint Committee

- 2.1. The Joint Committee shall be the “East Hampshire and Winchester Joint Environmental Services Committee”.

- 2.2. The Joint Committee is established under Section 101(5) of the Local Government Act 1972, as applied by Section 20 of the Local Government Act 2000 and Regulation 11 of the Local Authorities (Arrangements for the Discharge of Functions) Regulations 2000 by the Cabinets of East Hampshire District Council and Winchester City Council.
- 2.3. The area within which the Joint Committee is to exercise its authority is the area covered by the administrative districts of Winchester and East Hampshire.
- 2.4. This Constitution sets out how the Joint Committee will operate and how decisions are made.

3. Objectives

- 3.1. The purpose of the two Authorities in establishing the Joint Committee is to facilitate the efficient joint procurement of, and the subsequent operation and management of, a joint contract for waste and recycling collections, street cleaning, grounds maintenance and associated services facilities for the treatment and disposal of residual waste in pursuance of the waste collection, street cleaning and grounds maintenance functions of the two Authorities arising under the Environmental Protection Act 1990, the Local Government (Miscellaneous Provisions) Act 1976 and the Local Government Act 1972.

4. Membership and Appointment of the Joint Committee

- 4.1. The Joint Committee shall comprise six Members, being three Members from each Authority. Each appointing Authority shall, unless there are overriding reasons to the contrary, appoint to the Joint Committee the Leader and the member of the Cabinet of that Authority who has portfolio responsibility for waste functions within that Authority.
- 4.2. Each member of the Joint Committee shall be appointed for the term of office, or the balance of the term of office, of the Executive of the appointing Authority.
- 4.3. Each Authority may appoint another named person to act as a Deputy for any of their appointed Members of the Joint Committee. Where the appointed Member is unable to attend a meeting of the Joint Committee, their Deputy may attend and carry out their responsibilities, including voting in their absence.
- 4.4. The appointment of members of the Joint Committee to fill any vacancy for such members shall be made by the Cabinet of each Authority:
 - 4.4.1. as soon as practicable following the adoption of this Constitution by the Cabinet of that Authority;
 - 4.4.2. as soon as practicable after the election of the Cabinet of that Authority in accordance with that Authority's Constitution; and
 - 4.4.3. as soon as practicable after a vacancy arises in respect of a seat on the Joint Committee to which the Executive of that Authority has the power to make an appointment.

- 4.5. A member of the Joint Committee shall cease to be a member of the Joint Committee, and a vacancy shall automatically arise, where:
- 4.5.1. The member ceases to be, or is suspended under Part III of the Local Government Act 2000 from acting as:
- (a) a member of an appointing Authority, or
 - (b) a member of the Executive of the appointing Authority;
- 4.5.2. The member is removed from membership of the Joint Committee by notification in writing from the Head of Democratic Services of the appointing Authority to the Secretary of the Joint Committee;
- 4.5.3. The member fails to attend all meetings of the Joint Committee within a period of six (6) months.
- 4.6. All appointments to membership of the Joint Committee shall be made by notification in writing from the Head of Democratic Services of the appointing Authority to the Secretary of the Joint Committee.
- 4.7. Upon being made aware of any member ceasing to be a member of the Joint Committee, the Secretary of the Joint Committee shall write to that member confirming that he/she has ceased to be a member of the Joint Committee, and notify the appointing Authority and the other members of the Joint Committee accordingly.

5. Chairman and Vice-Chairman of the Joint Committee

- 5.1. At the first meeting of the Joint Committee after the 1st May in any year, the Joint Committee shall elect a Chairman of the Joint Committee and a Vice Chairman of the Joint Committee for the following year from among the members of the Joint Committee.
- 5.2. Where a member of one appointing Authority is elected as the Chairman of the Joint Committee, the Vice Chairman of the Joint Committee shall be elected from among the members of the Joint Committee who are members of the other appointing Authorities.
- 5.3. The Chairman and Vice Chairman of the Joint Committee shall each hold office until:
- 5.3.1. A new Chairman or Vice Chairman of the Joint Committee is elected in accordance with Paragraph 5.1 above,
 - 5.3.2. He/she ceases to be a member of the Joint Committee, or
 - 5.3.3. He/she resigns from the office of Chairman or Vice Chairman by notification in writing to the Secretary of the Joint Committee.
- 5.4. Where a casual vacancy arises in the office of Chairman or Vice Chairman of the Joint Committee, the Joint Committee shall at its next meeting elect a Chairman or

Vice Chairman, as the case may be, for the balance of the term of office of the previous Chairman or Vice Chairman.

- 5.5. Where, at any meeting or part of a meeting of the Joint Committee, both the Chairman and Vice Chairman of the Joint Committee are either absent or unable to act as Chairman or Vice Chairman, the Joint Committee shall elect one of the members of the Joint Committee present at the meeting to preside for the balance of that meeting or part of the meeting, as appropriate.

6. Secretary of the Joint Committee

- 6.1. The Joint Committee shall be supported by the Secretary of the Joint Committee.
- 6.2. The Secretary of the Joint Committee shall be an officer of one of the appointing Authorities, appointed by the Joint Committee for this purpose.
- 6.3. The functions of the Secretary of the Joint Committee shall be:
- To maintain a record of membership of the Joint Committee;
 - To notify the proper officers of each appointing Authority of any anticipated “key decisions” to be taken by the Joint Committee, to enable such “key decisions” to be included in Forward Plans of each appointing Authority;
 - To carry out such notification to and consultation with members of any appointing Authority as may be necessary to enable the Joint Committee to take urgent “key decisions” which have not been included in the Forward Plans of the appointing Authorities;
 - To summon meetings of the Joint Committee in accordance with Paragraph 7 below;
 - To prepare and send out the agenda for meetings of the Joint Committee in consultation with the Chairman and the Vice Chairman of the Committee and the Project Director;
 - To keep a record of the proceedings of the Joint Committee;
 - To take such administrative action as may be necessary to give effect to decisions of the Joint Committee;
 - Such other functions as may be determined by the Joint Committee.

7. Convening of Meetings of the Joint Committee

- 7.1. Meetings of the Joint Committee shall be held at such times, dates and places as may be notified to the members of the Joint Committee by the Secretary of the Joint Committee, being such time, place and location as:
- 7.1.1. the Joint Committee shall from time to time resolve; or

- 7.1.2. the Chairman of the Joint Committee, or if he/she is unable to act, the Vice Chairman of the Joint Committee, shall notify to the Secretary of the Joint Committee, or
- 7.1.3. the Secretary of the Joint Committee, in consultation where practicable with the Chairman and Vice Chairman of the Joint Committee, shall determine in response to receipt of a request in writing addressed to the Secretary of the Joint Committee:
- (a) from and signed by two members of the Joint Committee, or
 - (b) from the Chief Executive of any of the appointing Authorities.

which request sets out an urgent item of business within the functions of the Joint Committee.

- 7.2. The Secretary of the Joint Committee shall settle the agenda for any meeting of the Joint Committee after consulting, where practicable:
- 7.2.1. The Chairman of the Joint Committee;
 - 7.2.2. The Vice Chairman of the Joint Committee;
 - 7.2.3. The Project Director.

and shall incorporate in the agenda any items of business and any reports submitted by:

- (a) The Chief Executive of any of the appointing Authorities;
- (b) the Chief Finance Officer to any of the appointing Authorities;
- (c) the Monitoring Officer to any of the appointing Authorities;
- (d) the Legal Adviser to the Joint Committee;
- (e) the Project Director;
- (f) any two members of the Joint Committee in accordance with Paragraph 9.1.3 below.

8. Procedure at Meetings of the Joint Committee

- 8.1. The Joint Committee shall, unless the member of the Joint Committee presiding at a meeting or the Joint Committee determines otherwise, conduct its business in accordance with the Executive Decision-Making Procedure Rules of East Hampshire District Council, except in so far as may be specified to the contrary in this Constitution.
- 8.2. The Chairman of the Joint Committee, or in his/her absence the Vice Chairman of the Joint Committee, or in his/her absence the member of the Joint Committee elected for this purpose, shall preside at any meeting of the Joint Committee.

- 8.3. Subject to Clause 8.5, questions shall be decided by a majority of the votes of the members present and voting.
- 8.4. The chairman shall not have a second or casting vote.
- 8.5. Where a relevant matter has been voted on, and immediately following the declaration of the result of a vote, at least one Member indicates a wish to invoke this provision, the decision shall not take immediate effect, but shall be adjourned for further consideration at a subsequent meeting of the Joint Committee and if at that subsequent meeting the Joint Committee shall on that question again be unable to reach a binding decision, the question may be referred for determination by the Councils.
- 8.6. Where the effect of a particular proposition, if adopted by the Joint Committee, would be to give rise to contractual or financial implications for any Authority, then in addition to the normal requirement for a simple majority of votes, the vote of both of the Members appointed by that Authority, in favour of the proposition, shall be required. Where a particular proposition does not obtain such support, the proposition cannot be adopted by the Board.

9. Powers Delegated to the Joint Committee

- 9.1. The Cabinets of each of the appointing Authorities has delegated to Joint Committee all executive functions and powers of that Authority as may be necessary, calculated to facilitate, incidental or conducive to the discharge of the functions of the Joint Committee except as specified below.
- 9.2. The following functions are reserved to the appointing Authorities and shall not be within the powers of the Joint Committee:
- 9.2.1. All non-executive functions of any of the appointing Authorities;
- 9.2.2. Any decision which is contrary to or not wholly in accordance with the Budget approved by each appointing Authority for the Joint Committee, or is contrary to an approved policy or strategy of any of the appointing Authorities PROVIDED THAT decisions on the following policy harmonisation issues may be taken by the Joint Committee:-

Refuse

- a) Hard to Reach Properties
- b) Bin Colour
- c) Dwellings housing larger families
- d) Bulky Waste/replacement bin charges
- e) Side waste
- f) Bank Holiday working

Street Cleaning

- g) Nature of Highway Cleaning Specification (Input/Output)
- h) Parish Council service level agreements
- i) Response times for flytipping

j) Trunk Road Cleaning

Grounds Maintenance

k) Frequency of Grass Cutting

- 9.2.3. Any decision in respect of which the Chief Executive of any of the appointing Authorities has notified the Secretary of the Joint Committee in writing of the Authority's formal objection to the proposed decision.
- 9.2.4. Approval of the selection and evaluation criteria to select tenderers and award the Contract;
- 9.2.5. Approval or amendment of any Inter Authority Agreement between the appointing Authorities in respect of the discharge of the appointing Authorities' waste collection functions

10. Attendance at Meetings of the Joint Committee

- 10.1. Notwithstanding that a meeting or part of a meeting of the Joint Committee is not open to the press and public the officers specified in Paragraph 10.2 below of each of the appointing Authorities shall be entitled to attend all, and all parts, of such meetings, unless the particular officer has a conflict of interest as a result of a personal interest in the matter under consideration.
- 10.2. The following are the officers who shall have a right of attendance in accordance with Paragraph 10.1:
- 9.2.1 the Chief Executive of any of the appointing Authorities;
- 9.2.2 the Chief Finance Officer to any of the appointing Authorities;
- 9.2.3 the Monitoring Officer to any of the appointing Authorities;
- 9.2.4 any person appointed by the Joint Committee to manage the procurement of the Contract or manage the Contract;
- 9.2.5 the senior technical officer of each Authority with responsibility for waste collection functions
- 9.2.6 the Secretary of the Joint Committee

11. Standing Orders for Contracts, Financial Regulations and Officer Employment Procedure Rules

- 11.1. The Joint Committee shall operate under the Standing Orders for Contracts, Financial Regulations and Officer Employment Procedure Rules of East Hampshire District Council.

12. Amendment of this Constitution

- 12.1. This constitution can only be amended by resolution of all appointing Authorities.