

THE OVERVIEW AND SCRUTINY COMMITTEE

9 December 2013

COMMUNITY SAFETY PARTNERSHIP - PERFORMANCE UPDATE

REPORT OF HEAD OF COMMUNITY SAFETY

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RECENT REFERENCES:

[OS77](#) Community Safety Partnership – Performance Monitoring Outturn Report  
2012/13, 1 July 2013

EXECUTIVE SUMMARY:

For the purpose of Section 19 of the Police and Justice Act 2006, this Committee acts as the Council's Crime and Disorder Committee and as such is responsible for reviewing and scrutinising the decisions and work of the Community Safety Partnership.

On the 1 July 2013 the Committee was presented with the Community Safety Partnership outturn report for 2012/13. At the meeting the Chairman proposed that it would be preferable to defer consideration of the Report to a separate meeting that would focus only on community safety and where relevant partnership representatives could be present to respond to questions.

Attached as an appendix to the Report is the deferred outturn report for consideration where partnership representatives will be at the meeting to respond to questions raised by the Committee.

Representatives from the Community Safety Partnership will also provide a presentation to the Committee on the work of the Partnership and details around some of the current priorities.

RECOMMENDATION:

That the Committee notes the work of the Community Safety Partnership and raises with the Portfolio Holder for Neighbourhoods and Environment any issues arising from the performance information in this report and considers whether any items of significance need to be drawn to the attention of Cabinet.

## THE OVERVIEW AND SCRUTINY COMMITTEE

9 DECEMBER 2013

### COMMUNITY SAFETY PARTNERSHIP - PERFORMANCE UPDATE

#### REPORT OF HEAD OF COMMUNITY SAFETY

#### 1. Community Safety Partnership – Performance Update

- 1.1 A presentation from Community Safety Partnership representatives will be given to the Committee which will provide Members with an introduction to the Partnership and its structure. Furthermore the presentation will provide an overview of the current priorities and how these were agreed. More detailed information can be found using the following links:

CSP Delivery Plan 2013-14 <http://www.wdsp.co.uk/communitysafety/current-csp-strategy/delivery-plan/> and Strategic Refresh 2013/14  
<http://www.wdsp.co.uk/communitysafety/consultations/strategic-assessment/>

- 1.2 The Partnership presentations will also focus on some of the wider crime & disorder issues that impact on the overarching work of the City Council.
- 1.3 During the last year the CSP has put in place a number of successful crime & disorder reduction initiatives/operations. Examples of these are listed below:
- Closed two Crackhouses in relation to Class A drugs.
  - Put in place a Dispersal Zone aimed at reducing high volumes of ASB complaints.
  - Resolved an Anti-Social Behaviour (ASB) case with a high risk victim.
  - Supported the setting up of 4 Community SpeedWatch initiatives across the District. There are another 4 parishes showing an interest in setting one up for their areas. The current schemes have managed to encourage 80 volunteers to support the initiative to date.
  - The City Council Neighbourhood Service Team has supported the police beat officers in the delivery of 5 verbal warnings, given out for a variety of reasons which included; littering, dumping - household waste, garden waste and black sacks.
  - Instigated 1 formal police caution for a flytip related incident.
  - Supported 1 informal warning via the police for flytip.
  - Identified 1 offender who was charged with flytipping by police, with 6 related charges are also going to court.

- Compiled a case as evidence for court prosecution of fly tip (file due to be submitted for summons).
- Investigating 1 fly tip case which is currently at the early stages of legal proceedings.

1.4 The merger of the old Neighbourhood Warden Service and Community Safety Team is showing real benefits both corporately and externally. The new team has led on a variety of initiatives in relation to the delivery of an internal first response service as well as supporting external activity. They are still working with community representatives and partners to support local intervention and diversion initiatives linked to young people, crime & ASB.

Some highlights of the team's activity during the last few months are listed below:

- Greater collaboration to manage Houses of Multiple Occupation (HMO) issues between the Neighbourhood Service Team, the Universities of Winchester & Southampton, Public and Private Landlords, Police and Accredited Community Support Officer's (welcome to the neighbourhood initiative).
- Love where you live campaigns (Love Stanmore, working together) designed to encourage residents to take pride in where they live and brings together partner agencies, residents groups and ward members to help make a positive difference to the environment (Big Tidy Up), resolve issues related to HMO's and reporting issues to the Council, police and other organisations promptly.
- Protect your Pooch initiative aimed at encouraging responsible dog ownership, micro chipping of animals and raising the profile of animal welfare agencies e.g. Dog's Trust and WCC Animal Welfare officer
- Supported the development of the troubled family's agenda by chairing the operational group.
- Supporting the Animal Welfare officer
- Tackling the Trade Waste issues to avoid a repeat of the arson risk in the City Centre

## 2. Crime Data at District Ward level

- 2.1 A suggestion was put forward at the meeting on 1 July for officers to check the availability and report crime data and statistics at ward level for the whole of the District rather than just the Town level.
- 2.2 Performance data for the police is provided by an IT programme called Business Objects. This draws crime and incident data from Police deployment logs and crime logs. This data is produced at a force level but

then broken down into sub sections by areas (Northern, Western, Eastern) and then into districts (Winchester/East Hants being an example).

- 2.3 Winchester and East Hampshire is now one Police district so all data for the Winchester District will always combine both local authority areas. In order to identify performance data in the Winchester local authority area on its own means that it has to be calculated at beat level. This is either impossible on certain performance data or extremely difficult and time consuming as it has to be manually calculated.
- 2.4 The force has reduced in recent years the number of performance and consultation analysts and now it simply isn't possible to carry out these detailed searches. Historically some of this work has been carried out by the partnerships sergeant for the policing district but with two local authorities to gather data for this is not feasible. As such producing performance data is now a very real problem for the CSP.
- 2.5 The figures showing in Appendix 1 to this report are related to 2012/13 figures. Chief Inspector Darius Hemmatpour aims to provide updated figures during his presentation to the Committee.

### OTHER CONSIDERATIONS

#### 3. COMMUNITY STRATEGY AND CHANGE PLANS (RELEVANCE TO):

- 3.1 This report forms part of the system of performance and financial monitoring processes designed to check progress being made against Change Plans, key priorities and identified performance indicators.

#### 4. RESOURCE IMPLICATIONS

- 4.1 The resource implications of this report are included in the attached report.

#### 5. RISK MANAGEMENT ISSUES

- 5.1 This Report provides Members with an update on the progress that has been made against the priorities and actions included in the Community Safety Partnership Action Plan that also contribute to achieving the Active Communities outcome of the Community Strategy. Scrutiny of this progress forms part of the wider corporate approach to risk management, by enabling Members to identify and explore areas where performance is below acceptable levels or difficulties which are preventing progress in delivering important projects.

### BACKGROUND DOCUMENTS:

Working papers held by officers in the Community Safety Team.

### APPENDICES:

Appendix 1 Report OS77 - Community Safety Partnership Outturn Report 2012/13

OS77  
FOR DECISION  
WARD(S): ALL

THE OVERVIEW AND SCRUTINY COMMITTEE

1 JULY 2013

COMMUNITY SAFETY PARTNERSHIP - PERFORMANCE OUTTURN REPORT  
2012/13

REPORT OF HEAD OF COMMUNITY SAFETY

Contact Officer: Sandra Tuddenham Tel No: 01962 848 132

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RECENT REFERENCES:

[OS47](#) Community Safety Partnership – Performance Monitoring Outturn Report  
2011/12, 9 July 2012

EXECUTIVE SUMMARY:

For the purpose of Section 19 of the Police and Justice Act 2006, this Committee acts as the Council's Crime and Disorder Committee and as such is responsible for reviewing and scrutinising the decisions and work of the Community Safety Partnership.

Accordingly, this report provides an update on the progress made against the priorities and actions included in the Community Safety Partnership Delivery Plan for 2012/13.

Attached as appendices to the Report is an outturn report giving an update on the progress achieved against the priorities and actions included in the Community Safety Delivery Plan and data for a series of Community Safety related performance indicators.

A further appendix includes comparative data with other Hampshire local authorities for the number of assaults with and without injury per 100,000 population.

RECOMMENDATION:

That the Committee notes the work of the Community Safety Partnership and raises with the Portfolio Holder for Neighbourhoods and Environment any issues arising from the performance information in this report and considers whether any items of significance need to be drawn to the attention of Cabinet.

## THE OVERVIEW AND SCRUTINY COMMITTEE

1 JULY 2013

### COMMUNITY SAFETY PARTNERSHIP PERFORMANCE OUTTURN REPORT 2012/13

#### REPORT OF THE HEAD OF COMMUNITY SAFETY

##### 1. Introduction

- 1.1 For the purpose of Section 19 of the Police and Justice Act 2006, this Committee acts as the Council's Crime and Disorder Committee and as such is responsible for reviewing and scrutinising the decisions and work of the Community Safety Partnership.
- 1.2 The Committee is asked to consider this report as part of its role as the Council's Crime and Disorder Committee.
- 1.3 This Report forms part of the regular performance and financial monitoring processes designed to check progress in delivering the Council's key objectives and performance against identified indicators.
- 1.4 The information provided in Appendix 2 has been drawn from the Council's performance management system Covalent and has been input by the officers accountable for specific projects and indicators.

##### 2. Community Safety Partnership Delivery Plan – 2012/13 outturn

- 2.1 The Community Safety Delivery Plan for 2012/13 was divided into three priority areas which were:
  - **Reduce Crime** – Focusing on violence with injury offences (domestic violence, night time economy)
  - **Tackling Disorder** – Focusing on Anti Social Behaviour (rowdy & nuisance behaviour), Criminal Damage
  - **Responding to Community concerns** - Focusing on speeding, environmental issues and rural crime
- 2.2 Appendix 1 provides an update on the progress that was made against the priorities and actions that were included in the 2012/13 Community Safety Partnership Delivery Plan.
- 2.3 All of the actions that were set out in the Plan were completed by the 31 March 2013 and there are no exceptions to report.
- 2.4 Appendix 2 provides the data for a series of performance indicators that relate to the work of the Community Safety Partnership.

### 3 Comparative Performance Data

- 3.1 During consideration of the previous performance Community Safety monitoring report for 2011/12 (Report OS47 refers) Members requested that future monitoring reports should include easy to understand comparisons with other nearby local authorities.
- 3.2 Appendix 3 includes two performance tables that provide data for all Hampshire local authorities compared with that for Winchester for the number of violent assaults against the person with and without injury. The figures given are per 100,000 of population.
- 3.3 The Winchester figures for these two headings are among the lowest in Hampshire which reflects the work of the Community Safety Partnership in reducing the number of violent assaults in the District which was included as one of three priority areas in the Community Safety Delivery Plan for 2012/13. Appendix 1 includes details of work undertaken by the Partnership during the year.

### OTHER CONSIDERATIONS

#### 4 COMMUNITY STRATEGY AND CHANGE PLANS (RELEVANCE TO):

- 4.1 This Report forms part of the system of performance and financial monitoring processes designed to check progress being made against Change Plans, key priorities and identified performance indicators.

#### 5 RESOURCE IMPLICATIONS

- 5.1 Against a budget of £279,000 for 2012/13, the outturn for the Community Safety Team was £282,000, which shows a small overspend of £3,000.

#### 6 RISK MANAGEMENT ISSUES

- 6.1 This Report provides Members with an update on the progress that has been made against the priorities and actions included in the Community Safety Partnership Action Plan that also contribute to achieving the Active Communities outcome of the Community Strategy. Scrutiny of this progress forms part of the wider corporate approach to risk management, by enabling Members to identify and explore areas where performance is below acceptable levels or difficulties which are preventing progress in delivering important projects.

### BACKGROUND DOCUMENTS:

Working papers held by officers in the Community Safety Team.

### APPENDICES:

- Appendix 1 Progress against Community Safety Action Plan – 2012/13 Outturn  
Appendix 2 Progress against Community Safety Performance Indicators

**Community Safety Action Plan 2012/13****Introduction**

Winchester Community Safety Partnership (CSP) continues to build up a very strong partnership ethos and working collaboratively at a practical level has helped forge relationships between different agencies. The CSP intends to build on the existing arrangements and include other partnerships within the district and across local authority boundaries when it's identified as being mutually beneficial.

The following information is an example of some of the partnership work the CSP has undertaken in the last year.

**Target Outcomes:**

**Reducing Crime** - Violence with Injury Offences (Domestic Violence, Night-time Economy), Burglary and Drug dealing.

**Outcomes Achieved:**

**NI 20 - Assault with injury crime rate:** The actual total fig for Q4 was 103 (target 126) showing a decrease in recorded incidents of 18.25% against the target, therefore the CSP achieved the annual target set at 504.4. The overall recorded incidents within the reporting period were 440 which showed that there were 12.70% fewer incidents reported than the target set.

**Repeat Domestic Crimes:** The actual total figure for Q4 was 24.20% (local reduction target 15%) showing an increase in repeat offences of 9.20% against the target; therefore the CSP did not achieve the annual target set of 15%. The overall recorded incidents within the reporting period were 66 which showed that there was a 46% increase in reported offences against the target set.

See below for examples of the partnership work undertaken:

- **On and Off Sales:** conducted a number of operations in partnership with the Police and Trading Standards.
- **Street Pastors Scheme:** During the period 1<sup>st</sup> January to 31 March 2013 they patrolled the streets for approximately 550 hours, cleared 89 bottles and glass, assisted 25 individuals to locate their friends or get home and supported 33 people who were drunk and needed some form of assistance. The CSP is keen that this scheme continues to evolve and as a result has been able to provide further funding in support of the scheme.
- **The Freedom Programme:** (for survivors of domestic abuse) received 36 referrals over the year from a variety of sources including self-referral, housing support services and providers, police, professional and social services. From those referrals 27 assessments were made with others being signposted to other agencies/services.

**Target Outcomes:**

- **Tackling Disorder** - Anti-Social Behaviour (rowdy & nuisance behaviour), Criminal Damage



**Outcomes Achieved:**

ASB reporting categories are split into 3, personal, environment and nuisance. The following information is an overview of the reporting targets. There was a 3% reduction target based on the final total of 2011/12:

- **ASB Personal** in Q4 WCSP recorded a total of 207 incidents (target 293), showing a decrease of 42% compared to target. Therefore the CSP have achieved the annual target set at 1172. The overall recorded incidents within the reporting period were 887 which showed a decrease of 24% against the target set,
- **ASB Environmental** in Q4 WCSP recorded a total of 54 incidents (target 111), showing a decrease of 51% compared to target. Therefore the CSP have achieved the annual target set at 444. The overall recorded incidents within the reporting period were 321 which showed a decrease of 27% against the target set,
- **ASB Nuisance** in Q4 WCSP recorded a total of 351 incidents (target 556), showing a decrease of 37% compared to target. Therefore the CSP have achieved the annual target set at 2224. The overall recorded incidents within the reporting period were 1962 which showed a decrease of 12% against the target set,

**Criminal Damage:** The criminal damage figure for Q4 is 199 (target fig 264), showing a 24.6% decrease in recorded incidents against the target. This means that the CSP achieved reduction target of 3%; the actual total for 2012/13 was 1056. The overall recorded incidents within the reporting period were 823 which showed a decrease of 22% against the target set.

See below for examples of the partnership work undertaken:

- **Section 30 dispersal zone:** due to a large volume of complaints emanating from the Stanmore area the CSP in consultation with local community groups implemented a section 30 dispersal zone for a period of 6 months. The 6 month period ended successfully on 14<sup>th</sup> May 2013. A number of remedial, intervention and diversion projects have either been put in place or are coming to fruition.
- **Risk Assessment:** (ASB4 police completed forms which identifies and supports vulnerable victims of ASB) there were 47 referrals during the reporting period.
- **ASB Panel:** there were 49 referrals discussed at ASB panel meetings.
- **Graffiti removal:** patrolling officers dealt with 397 incidents of graffiti.

**Target Outcomes:**

- **Responding to Community Concerns –** Speeding, Environmental issues and Rural Crime

**Outcomes Achieved:**

- **Police Operations:** Supporting Police Operations aimed at targeting those involved in rural crime e.g. rural beauty spots car parks, scrap metal thefts, rogue traders and County Watch operations.
- **Enforcement:** A number of formal warnings have been issued in conjunction with the Police in relation to fly tipping investigations.
- **Partnership Operations:** facilitated a number of seasonal partnership led campaigns, which included Open Spaces Summer Campaign, Halloween and Christmas campaigns.

## Conclusion




The Partnership is facing some challenging times in the future which relate to changes in government legislation and the need to respond to economic pressures within our own organisations. Over the last year the CSP has:




- Supported the new role of Police and Crime Commissioner
- Finalised the process for undertaking a review should a domestic homicide occur within the district
- Worked with other agencies to deliver a multi-agency approach to Supporting families in the Winchester District project (Troubled Families Initiative)
- Responded to the Prevent Agenda (which aims to reduce the opportunity for violent extremism and those who may be at risk of becoming radicalised)
- Undertaken cross authority collaborative working with Fareham Borough Council and Eastleigh Borough Council


In short the CSP has achieved a number of successful outcomes during the last year, contributing to the reduction of crime and disorder in a variety of ways. However the Partnership is mindful that there is still a lot of work to be done and that it is important to deliver a community safety service that responds to local need, which they will endeavour to undertake in partnership with others.

**COMMUNITY SAFETY PARTNERSHIP – PERFORMANCE INDICATORS**

The following table provides the data for a number of performance indicators relevant to the work of the Community Safety Partnership. The collection of data for some of these indicators only began on 1 April 2011 and as such no value is shown for 2010/11.

PI	Description	2010/11 Value	2011/12 Value	2012/13				Target	Status	Comments
				Q1	Q2	Q3	Q4			
LPI/CSP001	Criminal Damage (Anti Social Behaviour Category change) – number of actual recorded instances of criminal damage	N/A	1090.00	253	169	202	199	1056.00		The force did not set a target for 2012/13. Therefore the CSP set a local 3% reduction target which was based on last year's final total of 1090. This means that the CSP achieved their reduction target.
LPI/CSP002	Anti Social Behaviour-Personal – number of actual recorded instances	N/A	1210	309	193	178	207	1151.00		A 3% reduction target based on last year's final total of 1210 was set for 2012/13. This means that the CSP achieved their reduction target.
LPI/CSP003	Anti Social Behaviour – Nuisance – actual number of recorded instances	N/A	2293	577	622	412	351	2207		A 3% reduction target based on last year's final total of 2293 was set for 2012/13. This means that the CSP achieved their reduction target.

PI	Description	2010/11 Value	2011/12 Value	2012/13				Target	Status	Comments
				Q1	Q2	Q3	Q4			
LPI/CSP004	Anti Social Behaviour – Environment – actual number of recorded instances	N/A	459	95	107	65	54	432		A 3% reduction target based on last year's final total of 459 was set for 2012/13. This means that the CSP achieved their reduction target.
NI 20	Assault with injury crime rate – Number of assaults with less serious injury per 1,000 population.	4.96	4.73	0.78	1.17	0.99	0.90	4.33		A 2% reduction target was set for 2012/13 based on a 3 year average. This means that the CSP achieved their reduction target.
NI 32	Repeat domestic crimes	21.9%	15.5%	21.1%	19.5%	20.6%	24.2%	15.0%		<p>The force did not set a target for 2012/13. Therefore the CSP set a local 3% reduction target which was based on last year's final total of 15.5%. This means that the CSP did not achieve their reduction target.</p> <p>There are a number of possible reasons why this target was not achieved and that could be attributed to greater public awareness, increased confidence in</p>

PI	Description	2010/11 Value	2011/12 Value	2012/13				Target	Status	Comments
				Q1	Q2	Q3	Q4			
										reporting processes or a data anomaly arising from the fact domestic violence falls under repeat domestic crimes and assault with injury crime rates. For the future the CSP has asked Hampshire Constabulary to collect data based on domestic violence.
NI 111	First time entrants to the Youth Justice System aged 10-17 per 100,000 population	523.73	384.62	278.23				377.05		No Hampshire wide target was set. Therefore the CSP set a local reduction target of 3% based on the actual total achieved in 2011/12 which was 47. The actual achieved for 2012/13 was 34. Therefore the CSP achieved the target set.

**Comparative Performance Measures****Violence against the person with Injury (per 100,000 population)**

The following table provides a comparison of the number of violent assaults against the person with injury per 100,000 population. The figures for Winchester are compared with those for other Hampshire local authorities.

The figures for Winchester are among the lowest for Hampshire which reflects the work of the Community Safety Partnership in reducing violence included as a priority objective in the Community Safety Delivery Plan.

Authority	01/07/2009 to 30/06/2010	01/10/2009 to 30/09/2010	01/01/2010 -to 31/12/2010	01/04/2010 to 31/03/2011	01/07/2010 to 30/06/2011	01/10/2010 to 30/09/2011	01/01/2011 to 31/12/2011	01/04/2011 to 31/03/2012	01/07/2011 to 30/06/2012	01/10/2011 to 30/09/2012
Basingstoke and Deane	6.06	5.52	5.19	4.98	5.09	5.51	5.42	5.39	5.18	4.73
East Hampshire	4.50	4.26	3.99	3.72	3.44	3.64	3.75	3.62	3.59	3.12
Eastleigh	5.33	5.08	4.96	5.01	5.46	5.66	5.42	5.05	4.65	4.11
Fareham	4.57	4.64	4.58	4.52	4.36	4.11	3.99	3.99	3.88	3.81
Gosport	9.35	9.06	9.21	9.29	8.95	9.01	8.54	7.84	7.47	6.54
Hart	2.84	2.97	3.15	3.34	3.50	3.74	3.48	3.37	3.10	2.76
Havant	9.12	8.81	8.68	8.36	8.10	8.18	7.89	7.52	7.36	6.98
New Forest	5.05	4.86	4.79	4.83	4.66	4.86	4.76	4.53	4.39	4.07
Rushmoor	7.33	7.17	7.16	7.27	6.85	7.01	7.01	6.82	6.66	6.38
Test Valley	5.54	5.59	5.35	5.25	5.43	5.44	5.11	5.14	4.78	4.75
<b>Winchester</b>	5.13	5.21	4.72	4.91	4.85	4.82	4.61	4.37	3.91	3.75

Data Source: Local police recorded crime data, Home Office.

**Violence against the person without Injury (per 100,000 population)**

The following table provides a comparison of the number of violent assaults against the person without injury per 100,000 population. The figures for Winchester are compared with those for other Hampshire local authorities.

The figures for Winchester are among the lowest for Hampshire which reflects the work of the Community Safety Partnership in reducing violence included as a priority objective in the Community Safety Delivery Plan.

Authority	01/07/2009 to 30/06/2010	01/10/2009 to 30/09/2010	01/01/2010 to 31/12/2010	01/04/2010 to 31/03/2011	01/07/2010 to 30/06/2011	01/10/2010 to 30/09/2011	01/01/2011 to 31/12/2011	01/04/2011 to 31/03/2012	01/07/2011 to 30/06/2012	01/10/2011 to 30/09/2012
Basingstoke and Deane	10.40	10.17	9.58	9.12	8.72	8.51	8.44	8.45	8.16	7.77
East Hampshire	8.15	7.97	7.38	6.72	6.40	6.15	5.62	5.44	5.10	4.59
Eastleigh	9.48	9.27	8.54	7.97	7.36	7.08	6.69	6.62	6.32	6.05
Fareham	6.63	6.56	6.65	6.39	6.00	5.87	5.25	5.07	4.99	4.82
Gosport	11.81	12.10	12.47	11.78	11.31	10.34	9.04	8.59	8.19	8.17
Hart	4.06	4.10	4.42	4.44	4.44	4.38	4.00	4.01	3.64	3.54
Havant	12.93	12.12	12.07	11.81	11.48	11.28	10.65	10.14	9.65	9.49
New Forest	7.47	7.50	7.71	7.54	7.35	7.05	6.50	6.19	5.90	5.50
Rushmoor	9.31	9.69	9.18	9.05	9.24	9.09	9.94	9.65	9.38	8.94
Test Valley	7.86	7.65	7.82	7.74	7.69	7.49	7.24	6.92	6.63	6.75
<b>Winchester</b>	7.94	7.56	7.33	7.22	6.85	6.90	6.35	5.96	5.64	5.46

Data Source: Local police recorded crime data, Home Office.