

CABINET (LOCAL PLAN) COMMITTEE

6 OCTOBER 2015

REVISED LOCAL DEVELOPMENT SCHEME 2015

REPORT OF HEAD OF STRATEGIC PLANNING

Contact Officer: Jenny Nell Tel: (01962) 848278 jnell@winchester.gov.uk

RECENT REFERENCES

CAB2528(LDF) Revised Local Development Scheme – Cabinet (LDF) Committee 27 November 2013 and Cabinet 4 December 2013

CAB 2491 Revised Local Development Scheme 2013 – Cabinet 26 June 2013

CAB 2376(LDF) Revised Local Development Scheme 2012 – Cabinet 12 Sept 2012

CAB 2178 Revised Local Development Scheme 2011 – Cabinet (LDF) Committee 6 June 2011

CAB 1969 Revised Local Development Scheme 2009 – Cabinet 3 February 2010

CAB 1905(LDF) Revised Local Development Scheme 2009 – Cabinet (LDF) Committee 20 October 2009

EXECUTIVE SUMMARY

The Council is required to produce, and keep up to date, a Local Development Scheme (LDS) that provides a programme for the production of Winchester District Development Framework.

The current LDS came into effect on 1 January 2014. Preparation of Local Plan Part 2 (LPP2) and the need to produce a separate development plan document (DPD) for Gypsy and Traveller Accommodation requires an update to be undertaken. Further consultation on LPP2 is programmed for November/December this year, after which the document will be submitted for examination.

The recommended revised LDS is attached at Appendix 1.

RECOMMENDATION:

That the revised Winchester District Local Development Scheme 2015, as set out in Appendix 1 to the Report, be approved and brought into immediate effect.

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DETAIL

1. Introduction

- 1.1 The Council is required to produce a Local Development Scheme (LDS) that provides a programme for the production of Winchester District Development Framework. It is a legal requirement to have an up-to-date LDS, as this is one of the tests of compliance at the examination of a local plan.
- 1.2 The current LDS came into effect on 1 January 2014, to reflect the adoption of Local Plan Part 1- Joint Core Strategy, preparation and subsequent adoption of Community Infrastructure Levy and commencement of preparation of Local Plan Part 2 (LPP2) Development Management and Site Allocations.
- 1.3. Preparation of LPP2 has now reached a key stage in its production with publication under Regulation 19 (pre-submission) to be undertaken during November/December 2015, in advance of formal submission for examination during the early part of 2016.
- 1.4. The LPP2 forms part of the 'Development Plan' for the District outside of the South Downs National Park and it should be noted that the saved policies from the Local Plan Review 2006 will remain in force only for the National Park part of the district until the National Park Authority adopts its own local plan
- 1.5 Publication of the LDS no longer requires submission to the Secretary of State for approval. Therefore, once approved, the revised LDS can be made available on the City Council's website.

2. Key changes

- 2.1 This version of the LDS sets out the need for a separate development plan document (DPD) on Gypsy and Traveller Accommodation within the District. Originally the intention was that gypsy and traveller sites would be identified through the LPP2 process and could therefore be incorporated into LPP2.
- 2.2 Consultants were appointed by a consortium of eleven Hampshire authorities to undertake an assessment of travellers' accommodation needs across most of the County. This was published in 2013 and identified a projected need for 26 additional pitches within the District up to 2027, with a further estimate of 9 travelling showperson's yards. Projecting this forward to the end of the Local

Plan period (2031) results in an estimated need for 33 gypsy/traveller pitches and 11 travelling showperson's pitches. It was proposed that these 'need' figures would continue to be included in LPP2 (draft policy DM4), but that a separate DPD is needed to allocate the necessary sites.

- 2.3 Consultants were appointed to examine potential sites but the results of this study that have been delayed to the extent that it is now too late for the conclusions of this report to be incorporated into LPP2, without causing undue delay to LPP2. Also, at the end of August 2015 the Government published a revised 'Planning Policy for Traveller Sites', which is the key national guidance on traveller provision. The main change is to the definition of travellers, to exclude those that have permanently abandoned a nomadic way of life, and this is likely to have implications for the number of traveller pitches needed. Therefore, the assessment of travellers' accommodation needs should be updated so as to inform the number of pitches that need to be identified and allocated.
- 2.4 Government guidance requires a 5-year supply of gypsy and traveller sites and for LPP2 to be silent on this matter will generate immediate concern and potential soundness issues from the LPP2 Inspector. The nature and sensitivity of this topic, and the work still needed before consulting on potential sites, is too major to be added to the site allocations of LPP2 at this late stage. Consequently, the most appropriate solution is to include in the LDS the need for a separate Gypsy and Traveller Accommodation DPD. The recommended programme for this is set out in the LDS at Appendix 1 and the cost implications are considered below.

Other considerations

3 SUSTAINABLE COMMUNITY STRATEGY AND PORTFOLIO PLANS (RELEVANCE TO)

- 3.1 As part of progressing effective spatial planning of the District, the LDS is relevant to many of the stated aims of the Council's Community Strategy. This is to be achieved by ensuring that the programmed documents are prepared and delivered to the agreed timescales to enable the implementation of the actions to deliver the outcomes of the Strategy and matters expressed in Portfolio Plans in so far as they relate to spatial planning.

4 RESOURCE IMPLICATIONS

- 4.1. The key resources for undertaking work on LPP2 have been approved as part of the budget process, consisting primarily of an annual sum of £36,700 and an earmarked reserve which stood at £172,759 at April 2015. This budget is used for ongoing consultancy requirements, with any under-spend supplementing the reserve fund so as to deal with major expenditure at key stages, e.g.

examination. This budget is adequate to meet the expected costs of completing the Local Plan Part 2.

- 4.2 The budget does not include specific provision for the proposed gypsy and traveller DPD. The main financial costs of this are expected to be the assessment of travellers' accommodation needs, which is likely to be carried out by specialist consultants (estimated cost of about £15,000 depending on whether it is carried out in conjunction with other authorities), and the examination by an independent Inspector (estimated as approximately £30,000). As this was originally intended to form part of LPP2, there may be some savings in the cost of finalising LPP2 to offset part of this cost. However, at this stage, there is a possible need for a growth bid in 2016/17, depending on the precise cost and timing of various stages.
- 4.3. Meetings of the Cabinet (Local Plan) Committee are serviced from within existing resources in the Democratic Services Division.

5 RISK MANAGEMENT ISSUES

- 5.1. An up-to-date Local Development Scheme is a fundamental element of the Local Plan process, being part of the legal compliance tests under the examination procedure. The main risk in taking forward LPP2 and the proposed Gypsy and Traveller DPD is of the examinations finding the plans unsound. Failure to address the needs of travellers would result in a very high risk of this, hence the proposal to address this through a separate DPD. Otherwise, every attempt has been made to ensure that LPP2 will be found to meet the various test of soundness.
- 5.2. Failure to have sufficient funds could result in a delay in DPD preparation and production, particularly Local Plan Part 2, with consequential lack of planning policy guidance. The revised LDS identifies a number of other potential risks, their impact and likelihood of occurrence, together with contingency and mitigation measures.

BACKGROUND DOCUMENTS

None.

APPENDICES:

Appendix 1: Winchester District Local Development Scheme 2015

WINCHESTER DISTRICT DEVELOPMENT FRAMEWORK

LOCAL DEVELOPMENT SCHEME

October 2015



Winchester
City Council

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1.0 INTRODUCTION

- 1.1 The Planning and Compulsory Purchase Act 2004 introduced the concept of Local Development Frameworks (LDFs) which are portfolios of planning policy and other documents, including the statutory development plan for a local authority area. The programme for the preparation of these documents is the **Local Development Scheme (LDS)**.
- 1.2 Winchester City Council's first LDS was adopted in March 2005. Updates were made in 2006, 2007, 2010, 2011, 2012, 2013 and, most recently, in January 2014. These updates reflect changes in national planning legislation such as the introduction of the Localism Act 2011, the National Planning Policy Framework 2012 and other consequential changes to the regulations governing the preparation of development plans.
- 1.3 Following adoption of the Winchester District Local Plan Part 1 - Joint Core Strategy (March 2013), and subsequent progress on Local Plan Part 2 - Development Management and Allocations, this latest version of the LDS will cover the period to the end of 2017 and set out details of remaining Local Development Documents to be produced. It also includes an assessment of identified risks and contingencies as part of programme management.
- 1.4 The preparation of the Local Plan Part 2 needs to be supported by a robust evidence base. In that respect, the Council's extensive library of documents can be viewed on its website [here](#).

2.0 WINCHESTER DISTRICT DEVELOPMENT FRAMEWORK

2.1 The Winchester Development Framework (WDDF) comprises the following:

Winchester District Development Plan

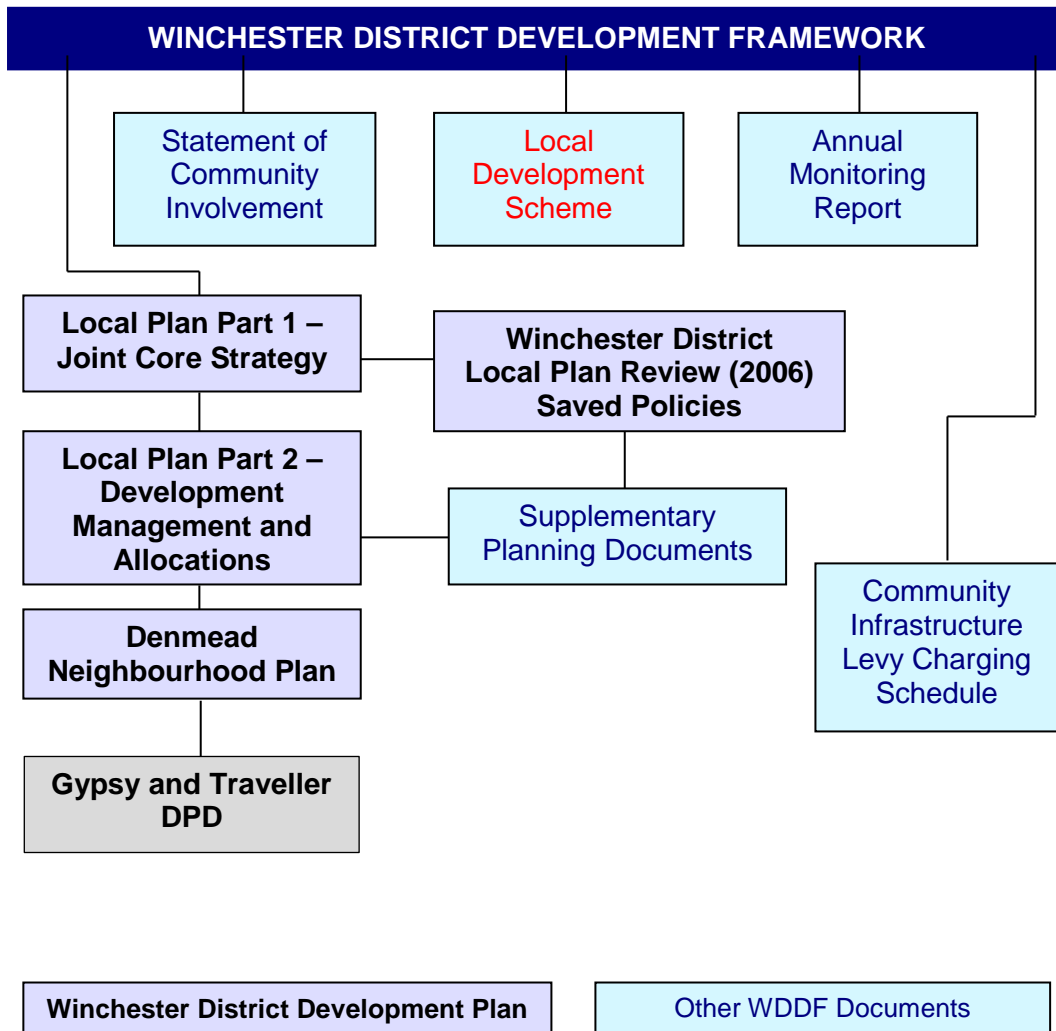
- Winchester District Local Plan Part 1 - Joint Core Strategy
- Winchester District Local Plan Part 2 - Development Management and Allocations
- Saved Policies of the Winchester District Local Plan Review (2006)
- Denmead Neighbourhood Plan
- Winchester District - Gypsy and Traveller Accommodation Development Plan Document

Other WDDF Documents

- Various Supplementary Planning Documents which can be viewed by using [this link](#) to the Council's website.
- Community Infrastructure Levy Charging Schedule
- Statement of Community Involvement (2007)
- Annual Monitoring Report (currently December 2014)
- Local Development Scheme (this document).

2.2 There may be a need for additional documents to be produced. Any new documents, or changes to the programme for currently planned documents, will require a change to the Local Development Scheme. The component parts of the WDDF, and the relationship between them, are illustrated below.

Figure 1: Winchester District Development Framework



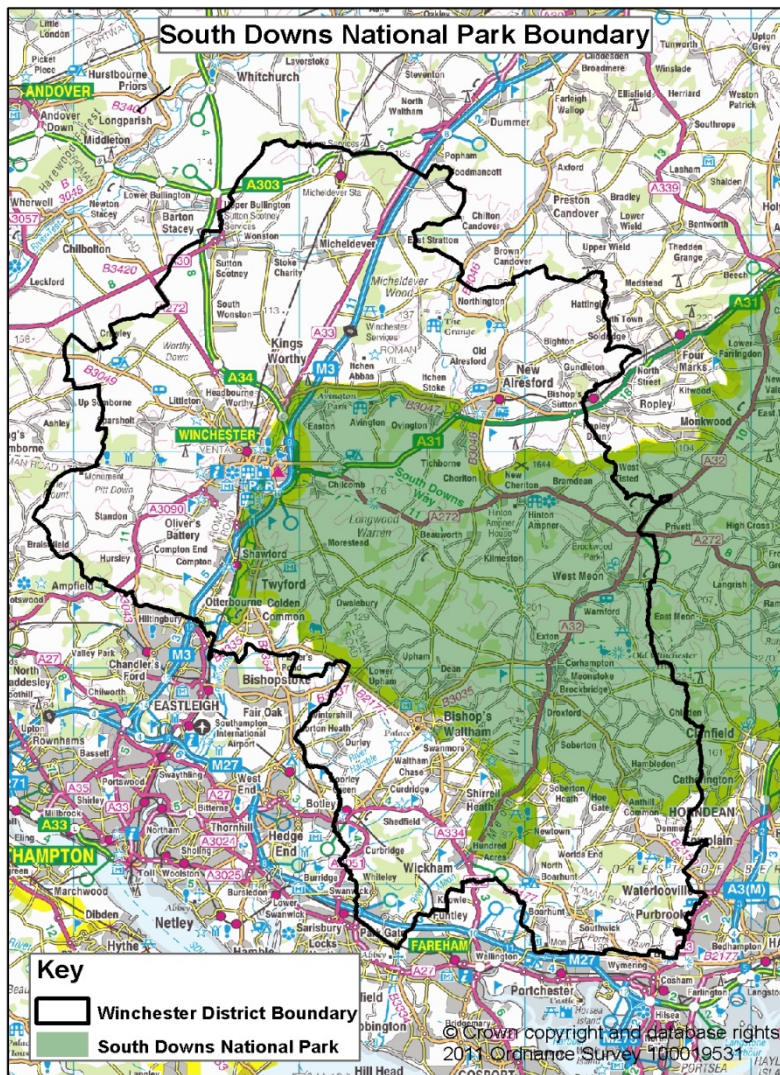
Related Strategies

2.3 The WDDF reflects the vision and priorities of the Council's Community Strategy, which was refreshed in 2013 and WDDF policies. Particularly those in Local Plan Part 1, these have been developed jointly to ensure that the Framework continues to act as the delivery mechanism for community aspirations that have implications for spatial planning.

2.4 The Council has other strategies which the WDDF reflects, for example the Council's Economic Strategy and the Winchester Town Access Plan. The WDDF will also have regard to the plans and strategies of other bodies and organisations operating within the District, and from neighbouring local authorities. This includes the strategies which will be developed by the Partnership for Urban South Hampshire (PUSH) and the Local Economic Partnerships for the Solent and M3 areas.

- 2.5 A significant part of Winchester District lies within the South Downs National Park which, since 1 April 2011, is the Planning Authority for this area.

Figure 2: South Downs National Park



- 2.6 The City Council led work on the adoption of the Winchester District Local Plan Part 1 - Joint Core Strategy (LPP1) and will continue to liaise with the National Park Authority on the implementation of its policies. The Park Authority is preparing its own (single) Local Plan, including site allocations, with adoption planned in 2017.
- 2.7 The Council's Local Plan Part 2 - Development Management and Allocations (LPP2) therefore excludes that part of Winchester District that lies in the National Park, as does the Community Infrastructure Levy Charging Schedule (see 4.1 below).

Local Plan Review 2006 Saved Policies

- 2.8 Several of the 2006 Local Plan Review policies have been superseded by updated or new policies in LPP1. The remainder are 'saved' and will continue to apply in determining planning applications until they replaced or updated by equivalent policies in LPP2.
- 2.9 LPP2 forms part of the 'Development Plan' for the District outside of the South Downs National Park and it should be noted that the saved policies from the Local Plan Review 2006 will remain in force only for the National Park part of the district until the National Park Authority adopts its own local plan. The saved policies are listed in **Appendix 2..**

3.0 LOCAL DEVELOPMENT DOCUMENTS

Local Plan Part 1 - Joint Core Strategy (LPP1)

- 3.1 The Joint Core Strategy was developed with the South Downs National Park Authority (SDNPA). It was submitted for examination in June 2012, examined in October/November 2012 and formally adopted by the City Council on 20th March 2013.

Local Plan Part 2 - Development Management and Allocations (LPP2)

- 3.2 This will provide the necessary detail to supplement LPP1 through the identification and allocation of non-strategic sites, plus the detailed policies required to assess and determine planning proposals and applications. Given the SDNPA's preparation of a local plan to cover the whole of the National Park, LPP2 will only cover that part of Winchester District outside the SDNPA boundary (Figure 2 on page 3).
- 3.3 Evidence gathering and 'front-loading' for LPP2 commenced during 2011 which included extensive consultation with local communities on development needs and options for site allocations. Consultation under Regulation 18 was held during October to December 2014.
- 3.4 The details of LPP2, including the timetable for its preparation, are set out below and illustrated on the Gantt chart at **Appendix 1**.

| LOCAL PLAN PART 2 – DEVELOPMENT MANAGEMENT AND ALLOCATIONS DOCUMENT DETAILS | |
|--|---|
| Role and content | The allocation of sites required to meet development requirements and provide further detail for the management of development at the local level through detailed policies, allocations and designations |
| Geographical coverage | Winchester District (excluding that part within the South Downs National Park and any area subject to an adopted Neighbourhood Plan) |
| Status | Local Development Document (Local Plan) |
| Chain of Conformity | With Local Plan Part 1 – Joint Core Strategy, and the Hampshire Minerals and Waste Development Framework |

| TIMETABLE OF KEY STAGES (Key Milestones in bold type) | |
|--|---|
| Community involvement in development of issues and options | Ongoing |
| Draft LDD and draft Sustainability Appraisal (SA) for consultation (Reg. 18) | October – December 2014 |
| Consideration of representations and preparation of revised LDD | January – September 2015 |
| ‘Publication’ (Pre-Submission) LDD and final SA (Regs. 19 & 20) | November – December 2015 |
| Consideration of representations and preparation of proposed modifications | January - February 2016 |
| Submission of LDD and SA to the Secretary of State (Regs. 22 & 23) | March 2016 |
| Examination of LDD and SA (Reg. 24) | Commences at Submission (above) |
| Hearing period | June - July 2016 |
| Consultation on possible proposed Main Modifications | Aug – Sept 2016 |
| Inspector’s Report – final (Reg. 25) | October 2016 |
| Adoption and publication of LDD and revised Local Plan Policies Map (Reg. 26) | November 2016 |
| ARRANGEMENTS FOR PRODUCTION | |
| Management | Overall project management by Cabinet (Local Plan) Committee. Day to day process management by Strategic Planning Team with input from other Council officers and liaison with parish councils. |
| Resources | <u>Internal</u> : Strategic Planning Team in conjunction with other Council officers. Progress is subject to staff resources and budget provision. <u>External</u> : Liaison with Hampshire County Council, PUSH authorities, parish councils and other bodies as required. Use of specialist consultants as required. |
| Community and stakeholder involvement | As set out in the Statement of Community Involvement, including regular liaison with parish councils. |

Gypsy and Traveller Site Allocations Development Plan Document

The Council is part of a consortium of local and National Park authorities that commissioned an assessment of the accommodation needs of gypsies and travellers in Hampshire, including Winchester District. The findings of this assessment and other related documents are included in LPP2 and available on the Council's website [here](#). The Government has recently revised the definition of travellers and this will require an updated assessment of traveller accommodation needs.

The Gypsy and Traveller development plan document will establish a target for the number of traveller pitches / plots needed and allocate the sites necessary to meet the needs identified, in accordance with the requirements of the NPPF and reflecting the development strategies and proposals already expressed in Local Plan Part 1 and 2.

| Gypsy and Traveller Development Plan document | |
|---|---|
| Role and content | The identification of traveller accommodation needs and allocation of sites required to meet the needs of the gypsy and traveller community. |
| Geographical coverage | Winchester District (excluding that part within the South Downs National Park) |
| Status | Development Plan Document |
| Chain of Conformity | Local Plan Part 1 – Joint Core Strategy, Local Plan Part 2 – Development Management and Site Allocations and the Hampshire Minerals and Waste Development Framework |
| TIMETABLE OF KEY STAGES (Key Milestones in bold type) | |
| Community involvement in development of issues and options | Ongoing |
| Draft LDD and draft Sustainability Appraisal (SA) for consultation (Reg. 18) | November 2016 |
| Consideration of representations and preparation of revised LDD | January – June 2017 |
| 'Publication' (Pre-Submission) LDD and final SA (Regs. 19 & 20) | July 2017 |
| Consideration of representations and preparation of proposed modifications | Aug - Sept 2017 |

| | |
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| Submission of LDD and SA to the Secretary of State (Regs. 22 & 23) | October 2017 |
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| Management | Overall project management by Cabinet (Local Plan) Committee. Day to day process management by Strategic Planning Team with input from other Council officers and liaison with parish councils. |
| Resources | <u>Internal</u> : Strategic Planning Team in conjunction with other Council officers. Progress is subject to staff resources and budget provision. <u>External</u> : Liaison with neighbouring local authorities, Hampshire County Council, parish councils and other bodies as required. Use of specialist consultants as required. |
| Community and stakeholder involvement | As set out in the Statement of Community Involvement. |

Neighbourhood Plans

- 3.6 Neighbourhood Plans, introduced by the Localism Act 2011, are primarily community-led planning policy documents which allocate land for development. They may also include locally-derived policies to control the location and appearance of new development. As well as setting out details of procedures, Neighbourhood Planning regulations introduced in 2012, clarify the role and responsibilities of the local planning authority in supporting the preparation of Neighbourhood Plans.
- 3.7 In the Winchester District there is one fully ‘made’ Neighbourhood Plan covering Denmead. The parish council was awarded ‘front runner’ monies in 2011 and proceeded to undertake extensive community consultation and

evidence gathering in the preparation of its plan. This was submitted for examination in 2014, subject to a successful referendum in March 2015 and formally 'made' by Winchester City Council on 1 April 2015.

- 3.8 The Denmead Neighbourhood Plan now forms part of the development plan for the plan's designated area and its policies and proposals will be used to assess and determine planning applications.

4.0 OTHER DEVELOPMENT FRAMEWORK DOCUMENTS

Community Infrastructure Levy

- 4.1 The Community Infrastructure Levy (CIL) is mechanism for raising funds from new development for essential infrastructure. It will largely - but not completely - replace the current system of financial contributions and planning obligations ('Section 106 agreements'). Under the CIL regulations, limitations have been placed on the ability of councils to collect S106 monies to provide for infrastructure beyond the mitigation of specific developments.
- 4.2 The Council's Charging Schedule was adopted on 8 January 2014 and brought into effect on 7 April 2014. More information on the CIL is available on the Council's website [here](#). The South Downs National Park Authority is preparing its own Charging Schedule that will be adopted by it as the relevant 'charging authority'.

Supplementary Planning Documents (SPDs)

- 4.3 Although part of the WDDF, SPDs no longer need to be identified in the Local Development Scheme. The Council's website has a list of [approved SPDs](#).

Statement of Community Involvement (SCI)

- 4.4 The Council adopted the SCI in July 2007 and it is available on the website [here](#). It may be appropriate to update the document in the future, but there is no timetable for any revision while resources are limited and priority is given to other WDDF documents.

Strategic Environmental Assessment and Sustainability

Appraisal

- 4.5 Achieving sustainable development is at the heart of the planning system. In preparing Local Development Documents (LDDs), attention will be given to the expected environmental outcome of proposed plans. All LDDs will be subject to Sustainability Appraisal (SA). A European Union Directive (July 2006) requires that all plans likely to have significant effects on the environment must incorporate a Strategic Environmental Assessment (SEA).
- 4.6 Whilst the SA/SEA process examines the concept of sustainability through consideration of social, economic and environmental impacts, matters of health and equalities also need to be incorporated into impact assessments for policy formulation. The approved SA/SEA framework therefore includes a specific section on health under the objective "to improve the health and well being of all". The issue of equalities falls outside this remit, but it is a requirement of the Council under the 'Equality Standard for Local Government' to include this element in fulfilling its duties in promoting equality in service provision.

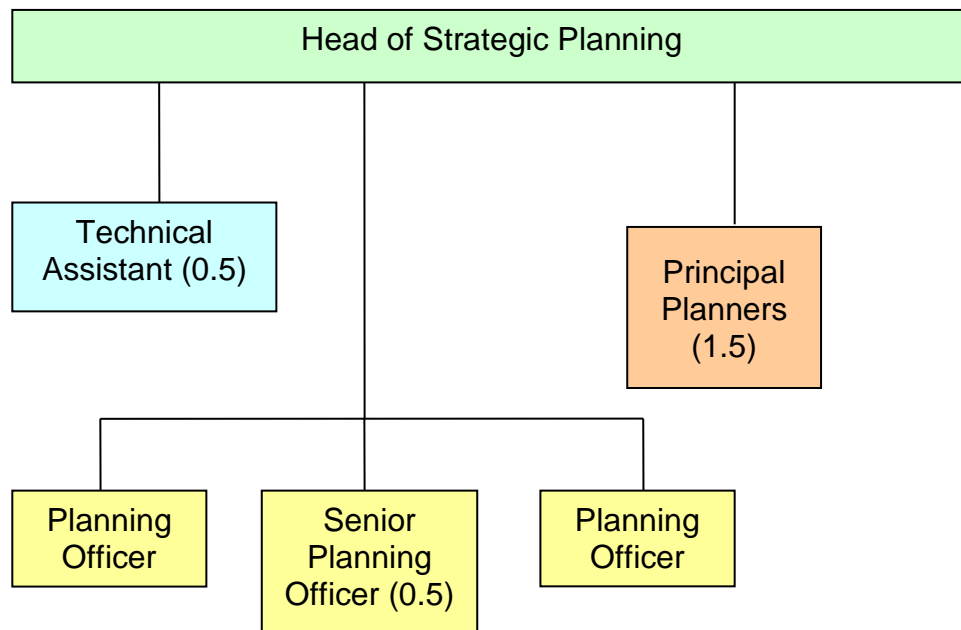
- 4.7 LPP1 was subject to SA / SEA and Equality Impact Assessments. A Sustainability Appraisal and Strategic Environmental Assessment of the policies and allocations in LPP2 is an integral part of the preparation of the document, particularly with regard to the assessment of reasonable alternatives to ensure that those sites allocated have been fully assessed. It will also be necessary to follow these procedures during the preparation of the Gypsy and Traveller Site Allocations DPD. All relevant SA documents are available on the Council's website [here](#).
- 4.8 Local Development Documents must also comply with the requirements of the European Community's Habitats Regulations on the conservation of natural habitats and of wild fauna and flora (Directive 92/43/EEC, May 1992). The Regulations provide for the designation and protection of 'European sites', the protection of 'European protected species', and the adaptation of planning and other controls for the protection of European sites. An assessment of the impact of both the development strategy and strategic development allocations was undertaken for LPP1. Draft LPP2 has been subject to an [HRA screening](#) report which concluded that "*suitable mitigation is provided through strategic policies in LPP1 and development management policies in LPP2 and available at the project level to ensure that there will be no significant in combination effects on European sites.*"

5.0 DELIVERY AND IMPLEMENTATION

Resources

- 5.1 Preparation of the numerous components of the WDDF is co-ordinated by officers in the Strategic Planning Team. The team currently consists of 5.5 full-time equivalent (FTE) posts, down from the 7.2 FTEs recorded by the LDS in 2009. The team's responsibilities cover areas additional to the WDDF and, in particular, neighbourhood planning, sub-regional planning and the implementation of major development schemes. The current structure of the team is shown below.

Figure 3: Strategic Planning Team



- 5.2 The WDDF is a corporate strategy and has been prepared jointly with other Council services, notably with work on the Community Strategy and the Economic Strategy. Officers from other services have already been involved in both Local Plan Part 1 and CIL, and will continue to contribute to Local Plan Part 2 as necessary. Their specialist knowledge supplements the work of the Strategic Planning team, and is essential given the reduced staffing levels in the team in recent years.
- 5.3 Given the current financial situation, the Council's budgetary commitments to the WDDF have been reduced. Whilst current funding levels are sufficient for the preparation of LPP2, the ability to appoint external consultants to assist with the evidence base or other elements of the WDDF has also been reduced, although some ongoing capacity for such work needs to be maintained. The situation will be carefully monitored to ensure that sufficient funds are available to progress the WDDF, particularly those stages such as the Local Plan Public Examination which requires a specific financial allocation.

Further funds may be required to progress the Gypsy and Traveller DPD which was originally intended to form part of LPP2. As this is to be progressed as an independent DPD it will need to conform to all regulatory stages including submission and examination. These, together with ensuring a robust evidence base is prepared and that emerging policy progresses through the SA/SEA/HRA processes, are likely to require additional funding, during 2015/16.

Risk Assessment and Management

- 5.4 The production of complex documents within the WDDF requires consideration of the potential risks involved in their preparation. These vary from local matters, such as changes in staffing levels or political / administration changes, to those of national or regional significance including publication of revised government guidance.
- 5.5 The matrix in Table 1 below identifies a range of potential risks, their impact and likelihood of occurrence, together with contingency and mitigation measures.

Monitoring and Review

- 5.6 The Council's Annual Monitoring Report (AMR) will monitor the progress of the LDS on an annual basis, reporting in December each year. The latest version is available to view [here](#).
- 5.7 The AMR will monitor the delivery of policies when they have been adopted as well as referring to the Council's projects and programme in relation to the Duty to Co-operate. Targets and indicators have been identified for the policies within Local Plan Part 1 and draft LPP2.
- 5.8 The [Strategic Housing Land Availability Assessment](#) (SHLAA) will be updated to inform the delivery of housing requirements. Other elements of the evidence base will be updated and expanded as necessary.

Table 1: Winchester District Development Framework - Risk Assessment Matrix

| Risk | Likelihood | Impact | Contingency | Mitigation |
|--|-------------------|---------------|--|---|
| A team member may leave | <i>High</i> | <i>High</i> | Spread knowledge of the WDDF throughout the team to minimise impact. | Re-appoint as soon as possible if budget restrictions permit. Alternatively, seek to re-deploy staff from via the Council's 1Team approach. |
| New national legislation | <i>Medium</i> | <i>Medium</i> | The National Planning Policy Framework and the Localism Act have reformed the planning system. Delays in the delivery of plans may occur in terms of compliance with the NPPF as a result of challenges on local interpretation. | Some flexibility has been included in the timescales for Local Plan production. |
| Legal challenge | <i>Medium</i> | <i>High</i> | Post adoption of a Local Plan, there is a six week challenge period. LPP1 was subject to such a challenge and this placed a degree of uncertainty over the status of the policies and proposals. | To reduce risk of challenge, ensure the Local Plan is legally compliant, is based on robust evidence and been subject to extensive consultation. Resist challenges made through the Courts where they are not well-founded. |
| Problems arising from joint working; compliance with the duty to co-operate. | <i>Low</i> | <i>Medium</i> | Close working with other authorities and Council Members to detect issues early in the process | Some flexibility is included in the Local Plan timescales. Continuing discussions with neighbouring authorities. The Council is also represented on project boards/ steering groups of major development sites. |
| Programme slippage | <i>Medium</i> | <i>Medium</i> | Contingency time is built into the LDS programmes, which includes sufficient time to deal with a large number of representations. | Sufficient flexibility is included in the Local Plan timescales. Revise LDS where necessary. Ensure sufficient resources available |

| Risk | Likelihood | Impact | Contingency | Mitigation |
|--|-------------------|---------------|---|---|
| | | | | to complete future stages. |
| Local Plan found not to be 'sound' | <i>Low</i> | <i>High</i> | Seek advice from PINS at key stages (e.g. advisory visits) and be prepared to make modifications. Develop and take account of sound evidence. | Develop sound technical evidence base. If necessary, go back to an earlier stage, revise the plan and re-submit. |
| Timely provision of infrastructure | <i>High</i> | <i>High</i> | Discussions with infrastructure providers have been focussed through the Infrastructure Study (IS) and Infrastructure Delivery Plan (IDP). With confirmation of the development strategy for the District in LPP1, LPP2 simply adds further details so it is not expected that there will be any significant variations with the provision of infrastructure. | Continuing engagement with infrastructure providers and development of the IS and IDP will help ensure timely provision. Strategic infrastructure is established in LPP1, but it is also necessary to plan for local provision through site allocations in LPP2. |
| Failure to secure agreement of full Council to Local Plan | <i>Medium</i> | <i>Medium</i> | It is important to work closely with all elected Members and to raise awareness of the WDDF/Local Plan, and to secure an up to date development plan that complies with the NPPF. | Build sufficient flexibility into the strategy and timescales. |
| Inspector's report includes recommendations that the Council finds difficult to accept | <i>Medium</i> | <i>Medium</i> | Although the Inspector's recommendations are no longer binding (except for any modifications proposed by the Council), the Plan may not be 'sound' unless it is modified. The Council will need to consider all recommendations if it wishes to have an up to date development plan in place as required by the NPPF. | Keep Council Members up to date on issues arising and likely recommendations. |

APPENDIX 2

List of Saved/Replacement Policies

The Saved Policies from the Winchester District Local Plan Review (2006) will no longer apply on the adoption of LPP2 to that part of the District that lies outside the South Downs National Park. Saved policies will continue to apply for development management purposes within the South Downs until replaced by policies in the South Downs Local Plan currently being prepared. .

The table below lists all the 'saved' policies and explains which policies replace them or why they are not carried forward in LPP2.

| 'Saved' WDLPR Policy | Policy Topic | LPP2 Policy/Paragraph or reason for deletion |
|----------------------|--|---|
| DP2 | Master Plans (major landowners/users) | DM14 |
| DP3 | General design criteria | DM16, DM17 |
| DP4 | Maintaining or enhancing townscape and landscape | DM15, DM23, WIN1, WIN3 |
| DP5 | On-site amenity open space | DM6, DM17(iv) and site-specific allocation policies |
| DP10 | Pollution-generating development | DM17, DM19 |
| DP11 | Un-neighbourly uses | DM17, DM19, DM20 |
| DP12 | Pollution-sensitive development | DM19 |
| DP13 | Development on contaminated land | DM21 |
| | | |
| DP14 | Public utilities and telecommunications | DM22 |
| CE1 | Meon Valley Strategic Gap | LPP1 CP18 & Policies Map |
| CE2 | Local Gaps | LPP1 CP18 & Policies Map |
| CE17 | Re-use of non-residential buildings in the countryside | LPP1 MTRA4, DM32 (for historic buildings) |
| CE19 | Residential caravans/mobile homes (agricultural or forestry workers) | DM11 |
| CE20 | Housing for agricultural or forestry workers | DM11 |
| CE21 | Removal of occupancy conditions (agricultural or forestry workers) | DM11 |
| CE22 | Dwellings for other rural workers not connected with agriculture or forestry | DM11 |
| CE23 | Replacement or extension of dwellings in the countryside | DM3, DM23 |
| CE24 | Change of use of existing buildings to residential | Some now permitted development, DM30 / |

| 'Saved' WDLPR Policy | Policy Topic | LPP2 Policy/Paragraph or reason for deletion |
|----------------------------|---|---|
| | | DM32 (if listed building / historic interest) |
| CE25 | Change of use of buildings in extensive grounds | Not carried forward, partly covered by MTRA5 or DM32 for historic buildings |
| CE26 | Staff accommodation in association with large buildings | Not carried forward, partly covered by DM11 |
| CE28 | Recreation and tourist facilities in the countryside | DM13 |
| HE1 | Preservation of archaeological sites | LPP1 CP20, DM26 |
| HE2 | Assessment of archaeological sites | DM26 |
| HE4 | Conservation Areas - setting | DM27, WIN1, WIN3 |
| HE5 | Conservation Areas - new buildings and extensions | DM27 |
| HE6 | Conservation Areas - detail required | DM27 (explanatory text) and requirements for Design & Access Statements |
| HE7 | Conservation Areas - demolition of buildings | DM28 |
| HE8 | Conservation Areas - retention of features | DM27, DM33 |
| HE9 | Removal or alteration of shopfronts | DM33 |
| HE10 | Replacement of shopfronts | DM33 |
| HE11 | Advertisements and signage | DM34 |
| HE12 | Blinds, canopies and shutters | DM33 |
| HE14 | Alterations to Listed Buildings | DM29, DM30 |
| HE17 | Change of use of redundant historic agricultural and other rural industrial buildings | DM32 |
| H3 | Development within Settlement Policy Boundaries | DM1 |
| H10 | Change of use or redevelopment of mobile home/caravan parks | Not carried forward, rarely used. Partly covered by LPP1 CP2 |
| SF1 | Commercial development in town and village centres | DM7 |
| SF2 | Loss of commercial or leisure floorspace in town and village centres | DM7 |
| SF3 | Food and drink uses in town and village centres | DM7 |
| SF5 | Loss of retail floorspace in primary shopping areas | DM8 |

| 'Saved' WDLPR Policy | Policy Topic | LPP2 Policy/Paragraph or reason for deletion |
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| RT1 | Open areas with important amenity value | DM5 |
| RT2 | Loss of important recreational areas | DM5 |
| RT5 | Improvements in recreational provision | Sites reviewed and carried forward in site specific policies WT2, WT3 (LPP1), and WK2 where deliverable / not already implemented |
| RT11 | Equestrian Development | DM12 |
| RT12 | Golf-related Development | DM13, DM23 |
| RT13 | Noisy Sports | DM13, DM20, DM23 |
| RT16 | Leisure or tourism facilities in the countryside | DM13, DM23 |
| RT17 | Camping/Caravanning Sites | DM13, DM23 |
| RT18 | Short-stay tourist accommodation in countryside | DM13, DM23 |
| T2 | Development requiring new or improved access | DM18 |
| T3 | Development layout | DM18 |
| T4 | Parking standards | DM18 |
| T9 | Rail freight interchange facilities | Hampshire Minerals & Waste Plan Policy 19 |
| T12 | (i) Safeguarded land - Botley by-pass | SHUA5 |
| | (ii) Safeguarded land - Whiteley Way | LPP1 SH3 |
| W2 | Broadway/Friarsgate | WIN4 |
| W4 | Park & Ride facilities | LPP1 WT3, other sites implemented / permitted |
| W6 | New public car parks | Not carried forward, covered by Parking Strategy |
| W7 | Residential parking standards (Winchester) | DM18 / Residential Parking Standards SPD |
| W10 | New footways/footpaths | Not carried forward as unimplemented schemes not sufficiently deliverable |
| W11 | New bridleway | Implemented |
| S1 | Bishop's Waltham Ponds | LPP1 CP15, CP16, CP17. DM5 |
| S2 | Winchester Road/Malt Lane, Bishop's Waltham | Not carried forward as not sufficiently deliverable |
| S4 | Pondside, Bishop's Waltham | Not carried forward as |

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|----------------------------|--|---|
| | | site under construction for housing/open space |
| S7 | Hillsons Road Industrial Estate, Curdridge | Not carried forward, dependent on T12 (see above) |
| S10 | Former Station Yard, Sutton Scotney | Not carried forward as implemented/under construction |
| S12 | Whiteley Green | SHUA1 |
| S13 | 'Solent 2' east of Whiteley Way | SHUA2 |
| S14 | 'Solent 2', west of Whiteley | SHUA3 |
| S15 | Little Park Farm, Whiteley | SHUA4 |