

CABINET

13 February 2013

THE OVERVIEW & SCRUTINY COMMITTEE

18 February 2013

BUDGET AND COUNCIL TAX 2013/14

REPORT OF HEAD OF FINANCE

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RECENT REFERENCES:

CAB2434: General Fund Budget Update 2013/14, 16 January 2013

CAB2419: Change Plans 2013/14, 16 January 2013

CL82: Council Tax Base 2013/14 - Update, 9 January 2013

CAB2414: General Fund Budget Considerations 2013/14, 9 November 2012

CAB2377: General Fund Budget – Review 2012/13, 12 September 2012

CAB2378: Capital Strategy and Programme 2012/13 – 2015/16, 12 September 2012

CAB2362: Financial Strategy 2013/14 to 2015/16, 4 July 2012

EXECUTIVE SUMMARY:

This report presents the General Fund Budget proposals for 2013/14 for approval, including proposals for growth and savings and movements in reserves. Members are asked to consider these and the level of Council Tax to be set for next year. The current tax is £126.27 at Band D for City Council services, and it is proposed that this is frozen at the same amount for 2013/14. The Government has stipulated that a

local authority which freezes council tax in 2013/14 will receive an additional grant, for two years only, equivalent to them having set a 1 per cent increase on the 2012/13 level.

This report includes final growth and savings proposals identified as part of the work undertaken by officers, Corporate Management Team, and Cabinet and following consultation with The Overview and Scrutiny Committee, the business community and parish and town councils.

The Prudential Indicators covering affordability, prudence and capital expenditure, which are required to be calculated by 31 March 2013, are reported elsewhere on this agenda (CAB2455).

A Council Tax of £61.32 is recommended for the Winchester Town Account (frozen at 2012/13 levels). Any increase in either the District or Town taxes would remove eligibility for the council tax freeze grant mentioned above.

RECOMMENDATIONS to Cabinet and Council:

1. That the Revised Estimate for 2012/13 as set out in paragraph 2 be noted.

2. That Members consider the level of General Fund Budget for 2013/14 and make recommendations for the following:

	<u>2013/14</u>
	£
General Fund Cost of Services	15,433,844
<u>Less</u>	
Financing & Investment Income & Expenditure	(67,000)
Statutory Adjustments (capital charges)	(2,313,998)
Transfers to /(from) Reserves	(51,231)
Council Tax Support Grant to Parishes	154,802
Add: aggregate of local precepts	2,208,002
Net Budget Requirement (incl. Local Precepts)	15,364,419
<u>Less</u> non-ring fenced Government Grants	(6,632,270)
Council Tax Requirement (incl. Local Precepts)	8,732,149
Comprising:	
Aggregate of Special Expenses (Winchester Town)	792,379
Winchester City Council – General Expenses	5,731,768
Council Tax Requirement for billing authority	6,524,147
aggregate of local precepts	2,207,333
Council Tax Requirement (incl. Local Precepts)	8,732,149

2. That Members approve the changes proposed to the budget as set out in Appendix D.
3. That the capital programme set out in Appendices F and G be approved.
4. That the policy as previously agreed by the Council on 14 July 1999 (min 186 refers) is confirmed to treat all expenses of the Council as General Expenses other than those specifically identified and itemised in the Winchester Town Account. In consequence of which the sum of £792,365 be treated as Special Expenses under Section 35 of the Local Government Finance Act 1992 in respect of the Winchester Town area, Appendix J.
5. That the Council Tax for the Special Expenses in the Winchester Town area at Band D for 2013/14 to be frozen at 2010/11 levels; £61.32.
6. That the balance on the Collection Fund calculated at 16 January 2012 of zero for Council Tax, be approved.
7. That Members recommend the level of Council Tax at Band D for City Council services for 2013/14 to be frozen at 2010/11 levels; £126.27.
8. That Parish Council Taxes be noted as in Appendix K.
9. That the general inflation index in the Members' Allowances Scheme be applied for 2013/14.
10. That Members determine whether to apply the inflation index for 2013/14 for Councillor mileage rates, so as to restore the link to HMRC mileage rates.

RECOMMENDATIONS to The Overview & Scrutiny Committee:

1. That The Overview & Scrutiny Committee considers any recommendations it wishes to make to the Council for its consideration of the Budget and Council Tax for 2013/14.

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REPORT OF HEAD OF FINANCE

1 Introduction

- 1.1 At its meeting in January the Cabinet agreed to recommend the Change Plans for 2013/14 to Council for approval, subject to final confirmation of the budget. The proposed budget incorporating the Change Plans is now presented for approval.
- 1.2 The corporate planning cycle and budget preparation for 2013/14 began with the agreement of the Financial Strategy in July 2012, with consultation on the Revenue and Capital budgets during November 2012 through to January 2013.
- 1.3 The proposed budget growth and savings are summarised at Appendix D.
- 1.4 The capital programme is being considered elsewhere on this agenda (CAB2453 refers) and is included at Appendices F and G, with the Revenue consequences being reflected in the budget projections.
- 1.5 A summary of the General Fund revenue budget is now presented for final consideration and Members are asked to consider the total level of General Fund Budget and the Council Tax for next year.
- 1.6 The summary service budgets are presented for approval at Appendix L. These do not include the impact of the growth and savings proposals in this report for consideration. When the budget is finalised – by Council on 21 February – any final adjustments will be made and published in the Budget Book.
- 1.7 This year there has been consultation of budget options with The Overview & Scrutiny Committee, the Town Forum, parish council chairmen, and the business community.

2 Revised Estimate for 2012/13

- 2.1 A General Fund Budget Review was noted by Cabinet in September (CAB2377). Monthly monitoring since that time has identified a number of budget adjustments to ensure that the net budget remains balanced and up-to-date for the year. These are summarised below.
 - a) During the year the Council was successful in an appeal to HMRC regarding the VAT payable on Park and Ride income, whereby the element

of the fee that relates to the bus journey is exempt from VAT. This is forecast to provide an additional £125k of net car parking income per annum, reflected as a saving in Appendix D. A retrospective claim was also submitted, leading to a one-off refund of £239k (net of fees). It is proposed to make a one-off transfer, in 2012/13, of £300k into the Car Park Property Earmarked Reserve to fund future major works that form part of the Asset Management Plan. This is to be funded by both the one-off refund and higher than budgeted car parking income.

- b) Green Deal – the gross expenditure and income budgets will be uplifted by £169k to reflect the DECC grant award which will be completed in partnership with WinAcc.
- c) A budget of £273k, funded by the Property Repairs and Renewals Earmarked Reserve and Major Investment Reserve, was brought forward to 2012/13 for Avalon House revenue works associated with the capital project. Provision for such costs has now been included within the whole project cost requirement, in the capital programme, rather than distort the recurring revenue budgets.

2.2 The Council continues to seek to achieve efficiencies and to underspend budgets wherever possible. It is expected that there will be a net budget underspend and it is planned that this should be utilised to replenish the Major Investment Reserve.

3 2013/14 Budget

3.1 The proposed net General Fund budget for cost of services, after the inclusion of proposed growth and savings, totals £15.434m. Summaries of service budgets are shown in Appendix L (although these do not include the proposed growth and savings). Final figures, when approved, will be uploaded to the finance system and published in the Budget Book.

3.2 The proposed Budget includes the following assumptions:

- a) Recurring growth pressures of £0.350m (listed in Appendix D).
- b) Recurring savings totalling £0.650m (listed in Appendix D).
- c) One-off net growth pressures of £0.132m in 2013/14.
- d) The retention of the annual contingency budget amount of £0.150m.
- e) A contractual budget uplift of £0.300m, with an assumed uplift of 3% where the actual uplifts are not yet known.
- f) That there is no increase in Council Tax in 2013/14.
- g) The receipt of the new 2013/14 Council Tax Freeze grant of £70,254 of which £7,924 relates to the Winchester Town Account 'Special Expenses'.
- h) Net Interest receivable of £0.067m (Appendix E) set with a forecast average return on investments of 0.5%.

- i) The '1team' baseline budget savings target (previously Vacancy Management / Flexible Resource Management) is being proposed at £0.200m for 2013/14 onwards (from a base of £0.100m in 2012/13). This target has been increased to reflect the savings achieved in the year to December 2012/13.
- j) Savings from further stages of the organisational development programme are assumed at £0.150m from 2013/14. An allowance of £0.200m in each year of the plan 2013/14 to 2015/16 is proposed for any further redundancy costs; to be funded from the Major Investment Reserve.
- k) That the grants budget [see [WTF164](#)] is approved at £0.737m for 2013/14.

4 Capital Programme

- 4.1 The capital programme is being considered elsewhere on this agenda (CAB2453 refers) and is included at Appendices F and G, with the Revenue consequences being reflected in the budget projections.
- 4.2 The financing assumptions for the proposed Capital Programme are provided in Appendix G.
- 4.3 The effect of this on the Revenue Budget has been reflected in the calculations for interest and capital financing (provided at Appendix E).
- 4.4 The Major Investment Reserve (MIR) is the principal reserve used for supporting the Budget; both Revenue and Capital. Although any deficit in the Revenue budget would have the first call on these funds, the financial strategy supports the use of this reserve to fund the capital programme. The forecasts for the MIR are included in the Table at Appendices H and I. There are also various specific earmarked reserves to fund the relevant elements of the Capital Programme (see below).
- 4.5 Appendix I also provides projections for the Capital Receipts Reserve, reflecting the proposed Capital Programme.

5 Non-ring fenced Government Grants

- 5.1 The local government finance settlement in England for 2013/14 is the first year of a two year settlement announced in 2012. The provisional Formula Funding figures previously reported, ([CAB2434](#), 16 January 2013) have now been confirmed at £3.847m plus £0.173m Council Tax Freeze Funding (£4.020m in total).
- 5.2 The Formula Funding has reduced by £0.318m from 2012/13 to 2013/14; however this is more than offset by the £0.459m additional New & Affordable Homes Bonus which has been taken to the baseline. Overall the Formula Funding has now reduced by £1.684m from 2010/11 to 2013/14, offset by the total New & Affordable Homes Bonus of £1.599m due to be received in 2013/14.
- 5.3 Public Sector Pay Restraint – The Government has previously notified of its intention to extend the period of Public Sector Pay Restraint by a further two

years to the end of 2014/15; whereby in these two years, following the current pay freeze, average public sector pay awards will be no more than 1% per annum.

- 5.4 New & Affordable Homes Bonus – The baseline budget for 2013/14 is supported by the confirmed awards from 2011/12 (year 1) to 2013/14 (year 3) totalling £1.599m (£0.496m 2011/12, £0.644m in 2012/13, and £0.459m). Each of these awards will be received annually for a six year period. No further increases have been assumed in the projections for 2015/16 and 2016/17 as there is uncertainty over the impact of future awards on the formula grant, which is expected to be reduced to fund a certain element of the bonus payments.
- 5.5 Local Services Support Grant – The annual grant has been confirmed at £0.229m for both 2013/14 and 2014/15 and relates entirely to the Prevention of Homelessness. The spending plans are approved by Cabinet annually; the latest update was reported in June 2012 (CAB2366).
- 5.6 Council Tax Freeze Funding for 2013/14 is forecast to be £70,254 (including £7,924 relating to the Winchester Town Account 'Special Expenses'), should taxes be frozen at 2012/13 levels.
- 5.7 The table below summarises the assumptions used for the projections:

Non-ring fenced Government Grants	2012/13	2013/14	2014/15	2015/16
	<u>£000</u>	<u>£000</u>	<u>£000</u>	<u>£000</u>
<u>New & Affordable Homes Bonus</u>				
New Homes Bonus (NHB)	1,102	1,522	2,070	2,714
Affordable Homes Bonus (AHB)	38	77	105	133
New Homes Bonus Adjustment Grant		17		
1st instalment of annual grant paid in prior year	(92)			
	1,048	1,616	2,175	2,848
<u>Formula Grant</u>				
RSG & NNDR	4,165	3,847	3,880	3,580
Council Tax Support Grant		627		
Council Tax Freeze Grant (2011/12)	173	173	173	
NHB & AHB Formula Grant Adjustment*				(673)
	4,338	4,647	4,053	2,907
Local Services Support Grant	190	229	229	190
New Burdens Grants	84	62	68	
Efficiency Support for Services in Sparse Areas Grant		8		
Council Tax Freeze Grant (2012/13)	174	0	0	0
Council Tax Freeze Grant (2013/14)		70	70	0
TOTAL	5,834	6,632	6,595	5,945

* Assumes that 2014/15 NHB & AHB funding levels will remain flat due to offsetting reduction in formula grant

6 Collection Fund

- 6.1 Regulations require the Council to approve the Collection Fund balance at 31 March, calculated at 15 January preceding.
- 6.2 For Council Tax a balance is estimated (i.e. no net surplus or deficit).

7 Council Tax

- 7.1 The Government has confirmed that a local authority which freezes or reduces its Band D council tax in 2013/14 will receive an additional grant, for two years only, equivalent to them having set a one per cent increase from their 2012/13 level. The Parish Tax amounts are excluded from this grant, but Winchester Town is included.
- 7.2 The Government has also confirmed that the maximum Council Tax rise for 2013/14 before a local referendum is required is 2%.
- 7.3 At present the projections reflect a freeze in Council Tax for the District and the Winchester Town Area. Any increase in either the District or Town taxes would remove eligibility for the council tax freeze grant included in the projections, and would also be subject to capping regulations. The effect of increasing District tax levels are shown below:

Council Tax Options	Annual Increase		Additional Council Tax	One-off freeze funding
			£000	£000
£126.27	0.00%	£0.00	0	61.5
£126.90	0.50%	£0.63	28.7	0
£127.53	1.00%	£1.26	57.3	0
£128.16	1.50%	£1.89	86.0	0
£128.80	2.00%	£2.53	114.6	0

- 7.4 The current level of Tax for the District is £126.27.
- 7.5 In considering the level of District tax, regard has to be had to the Tax for the Town area in order to ensure that the overall increase does not exceed the capping regulations. Any increase in the Town tax levels would result in the whole of the Council Tax freeze funding being lost.
- 7.6 The current level of Tax for the Town is £61.32.
- 7.7 Appendix K shows the figures for Parish Council precepts, including a comparison with the previous year's precept. The Council has no control over the levels of parish precepts.
- 7.8 The Taxes for the County Council and the Fire and Rescue Authority will be decided on 21 and 14 February, respectively. The Police and Crime

Commissioner for Hampshire is expected to formally announce the precept after taking account of consultation. This means that the budget/council tax precept is expected to be set very shortly. It should be noted that the County Council will set its tax on the same day as the City Council. An update will be given to Council on the recommendations being made.

8 Winchester Town Charge – Section 35

- 8.1 In accordance with Section 35 of the Local Government Finance Act 1992 the Council has taken the decision in previous years to treat all expenses of the Council as general expenses other than those identified as special expenses. The Council endorsed this policy on 23 February 2012.
- 8.2 Special expenses are costs incurred for the provision of an amenity or service that is primarily for the benefit of one locality. In the Winchester District these expenses are levied by the Council to cover the costs of local services in the Winchester Town area which elsewhere would be dealt with by parish councils.
- 8.3 The services currently covered by special expenses are listed in Appendix J.
- 8.4 It is recommended that the policy as previously agreed by the Council on 14 July 1999 (minute 186), and confirmed in the budget and council tax report for 2012/13 (CAB2297, 8 February 2012) is endorsed again. That is to treat all expenses of the Council as General Expenses other than those specifically identified and itemised in the Winchester Town Account. In consequence of which the sum of £792,379 will be treated as Special Expenses under Section 35 of the Local Government Finance Act, 1992 in respect of the Winchester Town area, summarised in Appendix J.
- 8.5 The Winchester Town Forum met on 23 January 2013 and recommended the Budget as set out in Appendix J and a Council Tax freeze for 2013/14.

9 Reserves

- 9.1 A summary of earmarked reserves is included at Appendix H. These have all been reviewed as part of the budget process and the levels are considered to be appropriate.
- 9.2 The Major Investment Reserve is a revenue funded reserve that supports the delivery of the Council's priorities; both capital and revenue. The forecasts show that the Reserve will have been almost fully committed by the end of 2014/15, to support both capital and revenue projects. The Major Investment Reserve has historically been funded by one-off grants and revenue underspends; however with the substantial pressures from both the Government Spending Review and the Economic Environment as a whole, there are no indications that the continuation of this policy will provide sufficient future contributions to this reserve. It is therefore proposed that with effect from 2013/14 annual contributions to the Major Investment Reserve of £100,000 per annum are budgeted for to provide funds to support the delivery of future projects.

- 9.3 The 2012/13 budget setting recognised the substantial depletion of both capital and revenue reserves; set against an ongoing requirement for capital and revenue expenditure (both one-off and recurring) to support the delivery of the Council's priorities. For 2013/14 onwards the following revenue contributions to Earmarked Reserves are supporting major capital and revenue projects/works.

<u>Revenue Contributions to Earmarked Reserves</u>			
Earmarked Reserve:	Revenue Contributions		
	2013/14 £000	2014/15 £000	2015/16 £000
Property Repairs & Renewals	300	300	300
Car Parks Property	180	180	180
IMT Strategy	135	135	135
Major Investment Reserve	100	100	100
TOTAL REVENUE CONTRIBUTIONS	715	715	715

10 General Fund Working Balance

- 10.1 The General Fund working balance stands at £2m. As has been reported previously, the level of this balance needs to be considered in the light of a number of factors concerning the Council's level of exposure to changes in income and expenditure.
- 10.2 Overall, the provision of £2m as a General Reserve is considered to be sufficient and the forward projections assume that this level is retained. This will be kept under review.

11 Members' Allowances

- 11.1 The Members' Allowances Scheme was last reviewed by the Independent Remuneration Panel in November 2011, and its recommendations were approved by Council at its meeting on 23 February 2012 (Reports CAB2277 and CL75 refer).
- 11.2 However, because of the current economic climate, no general inflation increase was made to allowances. The last occasion on which an inflation index in the Scheme was used was in 2009/10. This resulted in a 1.2% average reduction because the inflation index had a negative value in that year. In 2010/11 a policy decision was made to make a further 5% reduction. Since that time the Council has decided each year not to apply any inflation increases.
- 11.3 There have been no significant changes in responsibility this year, so a general review of the Scheme is not required.
- 11.4 Under the Scheme the Council has to decide each year whether the inflation index should be applied to all the allowances, travelling and subsistence rates within the Scheme. This decision has to be made before the start of the

2013/14 Municipal Year and needs to be considered as a part of the budget process.

- 11.5 The general inflation index is linked to the percentage pay increase for employees (linked to spinal column point 49) at 1 April.
- 11.6 There is a separate index for Councillor mileage rates. This is linked to HMRC rates. However, last year when the rate increased from 40p to 45p per mile the Council decided to freeze the rate at 40p for 2012/13. The Council will need to determine whether to restore the link to the HMRC rates for 2013/14.
- 11.7 The proposed Budget reflects an inflationary increase of 1% in line with the assumptions for Employee pay.

12 Looking Ahead

- 12.1 In considering its budget each year the Council is required to look further ahead than the year under detailed consideration to ensure that the impact and affordability of proposals is assessed for future years. The forward projections in Appendix C give an indication of the Council's position for the next three years.
- 12.2 Over recent years, the Council has achieved significant savings and efficiencies and continues to work hard to ensure that ongoing savings are delivered. It is assumed that this process will continue into the future and that the budget setting process for next year will identify further savings to balance the budget.
- 12.3 A summary Budget risk assessment, linked to the Corporate Risk Register, has been included at Appendix A.

13 Adequacy of Reserves and Robustness of Estimates

- 13.1 There are specific requirements under Section 25 of the Local Government Act, 2003, for the Chief Finance Officer to provide a positive assurance statement about the adequacy of proposed financial reserves and the robustness of estimates made for the purposes of the Budget calculation.
- 13.2 Reserves are detailed in this report and specific comment is made on the most significant balances. The General Fund working balance is discussed above and is considered to be adequate. The Major Investment Reserve is available to support specific projects, both revenue and capital, and a balance remains throughout the Strategy period. The Usable Capital Receipts Reserve will be fully allocated to the Capital Programme.
- 13.3 When considering the robustness of estimates for the budget calculation for the current year savings and increased income proposals included in the budget must be considered to be achievable. Considerable savings have been achieved to date, and the recent experience has been that compensating savings have been found to cover unforeseen growth pressures. Given the complex nature of the organisation, the significant turnover, the cautious approach to budgeting and the sensitivity to income, these variations are to be

expected. The purpose of reserves, in particular the General Fund working balance, is to provide a cushion for these variations.

- 13.4 Within the context of the overall budget and reserve levels, the Head of Finance is able to provide positive assurance on the robustness of the estimates made for the purposes of the budget calculation for next year.

14 Prudential Code

- 14.1 Local authorities determine their own programmes for capital investment in fixed assets that are central to the delivery of quality public services. The Prudential Code has been developed as a professional code of practice to support local authorities in taking their decisions. They are required by Regulation to have regard to the Prudential Code when carrying out their duties under Part 1 of the Local Government Act 2003.
- 14.2 The key objectives of the Prudential Code are to ensure, within a clear framework, that the capital investment plans of local authorities are affordable, prudent and sustainable. A further key objective is to ensure that treasury management decisions are taken in accordance with good professional practice and in a manner that supports prudence, affordability and sustainability.
- 14.3 To demonstrate that local authorities have fulfilled these objectives, the Prudential Code sets out indicators that must be used and factors that must be taken into account. These indicators are designed to support and record local decision making in a manner that is publicly accountable.
- 14.4 The indicators are purely for internal use by the Council and are not intended to be used as comparators with other authorities, as any comparisons will be meaningless. In addition the indicators should not be taken individually; rather the benefit from monitoring will arise from following the movement in indicators over time and the year on year changes.
- 14.5 All of the indicators in respect of treasury management covering affordability, prudence, capital expenditure, borrowing and investment have been included in report CAB2455 elsewhere on this agenda.

OTHER CONSIDERATIONS:

15 SUSTAINABLE COMMUNITY STRATEGY AND CHANGE PLANS (RELEVANCE TO):

- 15.1 The Financial Strategy and the budget process should accord with the objectives of the Sustainable Community Strategy and Change Plans whilst proposals in the Strategy must be linked to resource allocation and availability. The Budget is vital to the achievement of Sustainable Community Strategy and the Change Plans.

16 RESOURCE IMPLICATIONS:

- 16.1 These are contained in the body of the report.

17 RISK

- 17.1 The Budget for next year and the forward projections will be influenced significantly by various factors that cannot be quantified or assessed fully at this stage; some external and outside of the control of the Council; and others that relate to factors and aspirations within the Council's control. The sensitivity to key assumptions is explained within the report and a risk assessment is also provided at Appendix A.

18 EQUALITIES

- 18.1 The Budget supports the Council's Change Plans, and the Sustainable Community Strategy, which sits above the Change Plans, was subjected to an equalities impact assessment. It is anticipated that the Council's new integrated assessment model will be used for each Change Plan project as it is developed.

BACKGROUND DOCUMENTS:

As detailed in the Appendices.

APPENDICES:

Appendix A	Summary Budget Risk Assessment
Appendix B	General Fund Budget & Council Tax Requirements
Appendix C	General Fund Revenue Projections 2012/13 to 2015/16
Appendix D	Proposed Budget Growth & Savings
Appendix E	Financing Transactions
Appendix F	Proposed Capital Programme
Appendix G	Capital Programme Financing
Appendix H	Summary of Earmarked Reserves projections
Appendix I	Forecast Movement in Reserves Statement
Appendix J	Council Tax on Winchester Town Area
Appendix K	Parish Council Precepts and Council Taxes 2013/14
Appendix L	General Fund - Summary Service Budgets 2013/14

BUDGET RISKS

Corporate Risk Register Number	Risk area identified	Potential Impact of Risk	Mitigation / Change Plans reference
CR5003	Asset Management	Asset Management Plan not fit for purpose leading to non housing property assets falling into disrepair resulting in unforeseen expenditure and inability to maximise income or capital receipts.	Maintain an up to date Asset Management Plan and ensure that financial aspects of the Council's fixed assets are appropriately incorporated into the financial planning process, taking account of the possible impact of the current economic situation on the Council's properties. A Property Repairs and Renewals earmarked reserve operates to support this.
CR5004	Balanced Budget - Setting and achieving priorities within the context of recession and reduced resources for local government.	Council priorities and aspirations in Change plans not deliverable because of lack of funding/ reductions in income. A small percentage deviation in parking income would have a significant impact on budgets. Similarly a reduction in the number of planning applications received would impact on the Council's available resources.	Consultation on Council priorities / budget and stronger links between Portfolio Plans and Change Plans and the Sustainable Community Strategy. Maintain adequate General Fund Balance and replenish reserves.
CR5006	Organisational Development/ Capacity	Lack of skills and flexibility within the Council leading to the Transforming Winchester Programme not being implemented resulting in non delivery of change plans and loss of opportunity.	Maintain adequate General Fund Working Balance
CR5008	Equality Assessment	Ineffective service Equality Impact Assessments (EIAs), leading to a successful challenge on grounds of discrimination resulting in financial penalty imposed on the Council.	Equality Impact Assessments & Equality Framework
			EIA programme / schedule
CR5012 / CR5013	Partnership Arrangements	Weak governance or breakdown of consensus between authorities, leading to wasted resource time resulting in less efficient service delivery and loss of opportunity	Appropriate Governance arrangements including scrutiny and monitoring
		IMT - Budget provision for Core infrastructure data processing hardware is based on the IMT Asset Plan shared proposals. A breakdown of consensus between authorities would require significantly increased budget provision or a reduction in service levels.	
		Environmental Services Contract - Weak partnership governance, including contract monitoring leading to an unforeseeable breach of contract resulting in an interruption in service provision.	
CR5015	The Localism Act	The Localism Act contains a number of proposals promoted to give local authorities new freedoms and flexibility, including new rights and powers for communities and individuals, reform of housing and reform of the planning system. As a consequence there may be further implications on the Council's finances, but these are currently unquantifiable.	Maintain adequate General Fund Working Balance

GENERAL FUND BUDGET SUMMARY

	2012/13 Original Estimate £	2012/13 Revised Estimate £	2013/14 Original Estimate £
General Fund Cost of Services (Including Trading A/C's)	14,889,121	15,340,504	15,433,844
<i>(Less) / plus</i>			
Financing & Investment Income & Expenditure	(9,400)	(202,000)	(67,000)
Statutory Adjustments (Capital Charges)	(2,100,561)	(2,505,000)	(2,313,998)
Movement in Reserves	65,305	202,972	(51,231)
Council Tax Surplus	(27,800)	(27,800)	0
Council Tax Support Grant to Parishes			154,802
<u>Add: Aggregate of Local Precepts</u>	2,286,701	2,286,701	2,208,002
Net Budget Requirement (including Local Precepts)	15,103,366	15,095,377	15,364,419
Less: Non-ringfenced Government Grants	(5,841,989)	(5,834,000)	(6,632,270)
Council Tax Requirement (including Local Precepts)	9,261,377	9,261,377	8,732,149
Aggregate of Special Expenses (Winchester Town)	872,826	872,826	792,379
Winchester City Council - General Expenses	6,101,850	6,101,850	5,731,768
Council Tax Requirement for billing authority	6,974,676	6,974,676	6,524,147

GENERAL FUND REVENUE MEDIUM TERM PROJECTIONS 2012/13 - 2015/16						
Notes	2012/13		2013/14		2014/15	2015/16
	Original Estimate	Revised Estimate	July Forecast	Original Estimate	Forecast	Forecast
	£000	£000	£000	£000	£000	£000
Cost of Services b/f	14,473	15,092	14,889	14,889	15,434	15,817
Budget Brought forward from previous year		417				
One-off budgets & Stepped Growth / Savings	(2,220)	(273)	(579)	33	(465)	(619)
Discretionary Rate Relief - transfer to Collection Fund				(105)		
Capital Financing Adjustment	588	404		213		
Contractual commitments - Inflation	1 350		350	300	350	362
Employee Costs	2 200		330	330	400	530
Redundancy Provision			(200)			
Car Parking Income (VAT)		(300)				
Contingency	150					
Appendix D:						
Reduced Expenditure / Increased Income	(606)			(650)	(650)	(650)
Growth in Expenditure / Reduced Income	1,459			350	351	326
One-off Growth / Savings (funded by Reserves / Govt. Grants)				132	103	0
Specific Cabinet Papers:						
Air Handling Unit Project (CAB2450)				(14)		
Car Parking Charges (CAB2410)				(60)		
Local Development Framework (CAB2376)				15	141	(156)
Cost of Services	14,889	15,340	14,790	15,434	15,817	15,665
Other Operating Income & Expenditure						
Payment of Parish Precepts	2,287	2,287	2,287	2,208	2,208	2,208
Council Tax Support Grant to Parishes	3 (135)	(202)	(103)	155	155	155
Financing & Investment Income & Expenditure (Appendix E)				(67)	105	464
Taxation & Non-Specific Grant Income						
Council Tax	4 (6,975)	(6,975)	(6,975)	(6,524)	(6,524)	(6,524)
Council Tax Surplus		(28)				
Parish Precepts	(2,287)	(2,287)	(2,287)	(2,208)	(2,208)	(2,208)
Non-ringfenced Government Grants	(5,834)	(5,834)	(5,318)	(6,632)	(6,595)	(5,945)
(Surplus) / Deficit on Provision of Services	1,917	2,302	2,394	2,365	2,958	3,815
Adjustments between Accounting Basis and funding basis under regulations						
Capital Charges	(2,101)	(2,505)	(2,101)	(2,314)	(2,314)	(2,314)
Transfers to or (from) Capital Adjustment Account	126	96	284	0	137	483
Transfers to or (from) Major Investment Reserve				(491)	(1,121)	100
Transfers to or (from) Earmarked Reserves	53	477	480	447	338	338
Transfers to or (from) Winchester Town Reserve	69	19	0	(7)	3	(13)
General Fund Deficit / (Surplus)	8	(0)	1,057	0	(0)	2,408

Notes:

1	Contractual Inflation Forecasts	4.0%	4.0%	3.5%	3.0%	3.0%	3.0%
2	Employee Inflation Forecasts	0%	0%	1%	1%	1%	1%
3	Indicative forecast only						
4	Council Tax Base - no growth assumed						

	Net Budget (Saving) / Cost		
	2013/14	2014/15	2015/16
	£000	£000	£000
<u>Active Communities</u>			
2012 Legacy Programme Small Grants (CAB2432)	17		
Community Wellbeing Funding - Hampshire Primary Care Trust removal of funding	33	33	33
Corporate Events (CAB2432)	20	20	20
Grants - targeted reductions	(37)	(37)	(37)
<u>Prosperous Economy</u>			
Tourism Industry Support Officer	20	20	20
<u>High Quality Environment</u>			
Car Parking Income - greater than budgeted usage levels in higher fee car parks	(40)	(40)	(40)
Grounds Maintenance (car parks) - budget reduced to reflect core contract	(55)	(55)	(55)
Open Spaces - depletion of commuted payments	116	116	116
Park and Ride - VAT partial exemption	(125)	(125)	(125)
Planning Fees - National Fee uplift of 15%	(75)	(75)	(75)
Recycling Income - current & forecast rates exceed baseline budget	(50)	(50)	(50)
South Downs National Park - reduction in funding	26	26	26
Winchester Town Account - Growth in Expenditure (Appendix J & WTF184)	51	33	10
Winchester Town Account - Savings in Expenditure (Appendix J & WTF184)	(5)	(5)	(5)
<u>Efficient & Effective</u>			
1 team (Vacancy Management) - increase full year savings target to £200k	(100)	(100)	(100)
2013/14 Target Organisational Development Savings	(150)	(150)	(150)
Fees & Charges - general inflationary uplift	(13)	(13)	(13)
Grants to Citizens Advice Bureau for benefit advice (funded by New Burdens Govt. Grant)	13	13	
Guildhall Income - reduced budget	50	50	50
IMT Target Savings - revised implementation plan	50	50	25
*New Burdens - Local Council Tax Scheme	46	68	
*New Burdens - Community Right to Bid & Community Right to Challenge	16		
*(Funded by one-off New Burdens Government Grants)			
South Downs National Park - Planning Service Fee Reduction	26	26	26
Total	(167)	(196)	(324)
<i>Comprising:</i>			
Savings (Reduced Expenditure / Increased Income)	(650)	(650)	(650)
Growth (Increased Expenditure / Reduced Income)	350	351	326
One-Off Growth / Savings	132	103	-
	(167)	(196)	(324)
Expenditure	(221)	(221)	(246)
Income	(78)	(78)	(78)
One-Off	132	103	-
	(167)	(196)	(324)

FINANCING TRANSACTIONS

	Original 2012/13 £000	Revised 2012/13 £000	Forecast 2013/14 £000	Forecast 2014/15 £000	Forecast 2015/16 £000
<u>Capital Financing</u>					
Charge to General Fund services	2,101	2,505	2,314	2,314	2,314
Minimum Revenue Provision / Voluntary Revenue Contributions	126	0	0	137	483
Total General Fund Charge	2,227	2,505	2,314	2,451	2,797
<u>Interest</u>					
Interest payable	10	10	10	177	564
Investment income	(67)	(202)	(74)	(45)	(45)
Net external interest (receivable)/payable	(57)	(192)	(64)	132	519
Reserve interest payable	11	18	11	11	11
Net Interest (receivable)/payable	(46)	(174)	(53)	143	530
Interest chargeable to HRA	(90)	(28)	(14)	(38)	(66)
Total Net Interest (receivable)/payable	(136)	(202)	(67)	105	464
Reversal of capital charges in reserves	(2,101)	(2,505)	(2,314)	(2,314)	(2,314)
Notes:					
Capital financing charges are the charges made to operational budgets for capital investment through the capital programme, and include depreciation.					
Average interest rate on investments	0.50%	0.74%	0.50%	0.50%	0.50%
Average interest rate on short term debt			0.50%	0.50%	0.50%
Average interest rate on long term debt				4.30%	4.40%

PROPOSED CAPITAL PROGRAMME 2012/13 TO 2015/16									COMMENTS
	Funding *	2012/13			2013/14	2014/15	2015/16	TOTAL	
		CAB2378	Adjustment / Virement/ Growth or (Saving)	TOTAL					
		£000			£000	£000	£000	£000	
GENERAL FUND									
ACTIVE COMMUNITIES									
Affordable Housing / Regeneration	CR - H	211	(148)	63	148			211	
Affordable Hsg funded by Developers' contributions	EF	991	(962)	29	1,441	-		1,470	
Capital Grants	MIR	75		75	-	-		75	Relates to capital grants that have been offered and not yet claimed.
Changing Pavilions (Town A/C)	EF / ER	57	(57)	-	57	51	54	162	Slipped - under review by Town Forum
Disabled Facility Grants	EF / CR	647		647	500	500	500	2,147	An additional £61,787 DFG was received in Dec. 2012, making the total grant funding this year £440k.
North Winchester Youth & Community Action	MIR	300	(300)	-	-	-		0	Funding released pending submission of business plan
River Park Leisure Centre - Essential Repairs	CR	20		20	-	-		20	2012/13 expenditure
River Park Leisure Centre - Essential Repairs	CR/CFR			-	950	3,250		4,200	Roof and works (as identified in CAB2283). Subject to completion of feasibility study on potential new facility
Jubilee Event Space	MIR/RCC			-	20			20	Approved by Cabinet January 2013 (CAB2431).
		2,301	(1,467)	834	3,116	3,801	554	8,305	
PROSPEROUS ECONOMY									
Enterprise Centre managed workspace	CFR				1,000	5,000		6,000	Proposal subject to feasibility study and Financial Appraisal
Winchester Cathedral Roof	MIR				25	25	25	75	Proposal to allocate £100,000 in total over 4 years.
		-	-	-	1,025	5,025	25	6,075	
HIGH QUALITY ENVIRONMENT									
Car Parks	ER	267	(60)	207	225	120	180	732	Reflects updated programme being considered elsewhere on this agenda (CAB2450).
Footway Lighting at North Walls (Town A/C)	ER (Town)	45	(5)	40	-	-		40	
Great Minster Street	MIR	60	(60)	-	60	-		60	Completion of works (and WCC contribution to costs) expected to be in next financial year.
High Speed Broadband for Hampshire	MIR	46	(46)	0	46	46	46	139	Project start delayed and contributions slipped by a year.
Hockley Viaduct	CR/MIR/EF	957	3	960	-	-		960	Project completion expected in 2012/13.
Magdalen Hill Cemetery - Extension	MIR (Town)	135	(135)	-	135	-		135	
Market Lane Toilet Works	CR	45	(45)	-	45	-		45	
Wickham Toilet Works	ER	50	(50)	-	50	-		50	
Open Space & Recreation Facilities	EF	60		60	45	25	40	170	
River Itchen Maintenance	CR / CR - H	60		60	40	40		140	PHD461 refers to the approval of spend for Phase 1 in 2012/13.
Wet Shelter	ER	-		-	-	50		50	Dependent on viable scheme
Winchester High Street / Square	MIR	18	(12)	6	-	-		6	Virement to Jubilee Event Space (above)
Winnall Moors Project	MIR	10		10	-	-		10	
		1,753	(410)	1,343	646	281	266	2,537	

PROPOSED CAPITAL PROGRAMME 2012/13 TO 2015/16									COMMENTS
	Funding *	2012/13			2013/14	2014/15	2015/16	TOTAL	
		CAB2378	Adjustment / Virement/ Growth or (Saving)	TOTAL					
		£000			£000	£000	£000	£000	
EFFICIENT & EFFECTIVE									
ASSET MANAGEMENT									
Abbey Gardens - environmental improvements	CR/ER				75	150		225	Restoration to the railings, gates & river walls and other environmental improvements (CAB1559, para 2.8)
Abbey House	ER	66	(56)	10	77	-		87	Majority of expenditure will be incurred in the next financial year.
Abbey House - Thermal Upgrading	RCC	21	(21)	-	-	-		0	Combined with Abbey House - above
Abbey Mill	ER / CFR	830	(737)	93	737	-		830	Planning application in progress - main expenditure slipped to next year.
Abbey Mill - Tenants costs	CFR	-		-	500			500	Possible requirement to undertake fit out - which would be rentalised.
Abbey Mill - hydro	ER	-		-	150			150	Proposal would also have revenue savings implications
Archaeological Storage Facility	CFR	600	(600)	-	600	-		600	
Asset Management Plans	RCC	159	(61)	98	-	-	30	128	
Avalon House	CFR	696	(696)	-	1,500	-		1,500	Increased estimate of costs including possible tenants fit out.
2-3 Bridge St	ER					100		100	Essential works to be funded from the Property Repairs and Renewals reserve
Car Parking Server / Pay on Foot	MIR	139		139	-	-		139	Expected to be completed this year.
City Offices & Annexe Works	ER / CR	332	(332)	-	332	70	170	572	Budget provision slipped back a year.
Depot	CFR	1,916	(980)	936	1,108	-		2,044	Increase in total from £1,916k reflecting latest estimate
Guildhall staff office to changing rooms	CR	50	(17)	33	-	-		33	Forecast underspend to be vired to Guildhall toilets
Guildhall Toilets	CR	50	(50)	-	67	-		67	Slipped to next year and increased by virement of £18k
Hyde	CFR	644		644	-	-		644	Completed
Old Chesil Rectory	CR	38		38	-	-		38	
Property Acquisition & Development	CFR	4,703	(3,703)	1,000	4,500	4,500		10,000	To support Asset Management actions in the Change Plans.
- 34a Lower Brook Street	CFR		123	123				123	Approved in December 2012 (PHD445)
Silver Hill associated development	CFR				3,000	4,000		7,000	Provision for Doctors' surgery, car park etc
West Wing Lift	RCC	-		-	20	-		20	
West Wing / City Offices Heating Works	ER	50		50	-	-		50	
Winchester Town Access Plan	ER				150			150	Traffic management/ public realm improvements
Total AMP		10,294	(7,130)	3,164	12,816	8,820	200	25,000	
IMT ASSET MANAGEMENT									
ICT E-govt	CR	15		15	-	-		15	
ICT Equipment	CR / ER	105		105	60	60	60	285	
ICT EDRMS	MIR	98		98	-	-		98	
ICT Hardware	MIR	159		159	55	5		219	
ICT Infrastructure	MIR / ER	100	10	110	109	-	7	226	
ICT Software	MIR	47	65	112	130	16		258	Addition relates to Council Tax system upgrade - funded by govt grant
ICT Telephony	MIR	115		115	-	-		115	
Total IMT		639	75	714	354	81	67	1,216	

PROPOSED CAPITAL PROGRAMME 2012/13 TO 2015/16									COMMENTS	
	Funding *	2012/13			2013/14	2014/15	2015/16	TOTAL		
		CAB2378	Adjustment / Virement/ Growth or (Saving)	TOTAL						
		£000			£000	£000	£000	£000		
Total General Fund		14,987	(8,932)	6,055	17,957	18,008	1,112	43,133		
HOUSING REVENUE ACCOUNT										
ACTIVE COMMUNITIES										
Major repairs		5,750	220	5,970	6,530	6,613	6,765	25,878		
River Itchen Maintenance						35		35		
Re-investment in stock condition		-		-				0		
New Build		3,200	(2,543)	657	4,294	5,500	4,847	15,298		
Sheltered Housing Improvements		200	60	260	200	203	208	871		
Estate Improvements		550		550	250	254	260	1,314		
Loft Conversions				-	200	203	208	611		
Disabled Adaptations		800	(190)	610	700	711	728	2,749		
Orchard Upgrade	ER	40		40	-	-		40		
Asset Management Solution	ER	51		51	-	-		51		
Sewage Treatment Works	ER	100	(32)	68	100	103	105	376		
Harris Bequest	EF	<i>Amount from bequest to be determined (ring fenced for housing)</i>								
Total Housing Revenue Account		10,691	(2,485)	8,206	12,274	13,622	13,121	47,223		
Grand Total		25,678	(11,417)	14,261	30,231	31,630	14,233	90,356		

* Key - Funding

Capital Financing Requirement	CFR
Capital Receipts	CR
Capital Receipts - Housing	CR - H
Earmarked Reserves	ER
External Funding	EF
Major Investment Reserve	MIR
Revenue Contribution to Capital	RCC
Rechargeable to the Town A/C	MIR (Town)

CAPITAL PROGRAMME FINANCING						
		2012/13	2013/14	2014/15	2015/16	Total
		£000	£000	£000	£000	£000
General Fund						
EXTERNALLY FUNDED						
Government Grants		65				65
Capital Grant (DFG)	CG	440	378	378	378	1,574
Total Government grants		505	378	378	378	1,639
External contributions						
Developers' contributions	DC	29	1,441	-		1,470
Hockley Viaduct		487	-	-		487
Open Space Fund	OS	60	58	38	65	221
Total External Contributions		576	1,499	38	65	2,178
TOTAL EXTERNALLY FUNDED		1,081	1,877	416	443	3,817
Earmarked Reserves						
Car Park Property	ER	207	225	120	180	732
ICT Strategy	ER	60	169	60	67	356
Property Repairs & Renewals	ER	170	789	200	200	1,359
Homelessness Prevention	ER			50		50
Winchester Town	WTA	40	44	38	29	151
Total Earmarked Reserves	ER	477	1,227	468	476	2,648
Capital Receipts Excluding Housing	CR	746	1,474	937	122	3,279
Capital Financing Requirement	CFR	2,784	12,945	16,100	-	31,829
Major Investment Reserve	MIR	905	286	87	71	1,350
Total General Fund excluding Housing		5,992	17,809	18,008	1,112	42,922
Housing						
HRA Revenue Contribution to Capital	RCC	1,574	6,360	7,991	7,347	23,272
Major Repairs Reserve	MRR	6,273	5,397	5,536	5,688	22,894
Capital Receipts	CR - H	422	665	95	86	1,268
Total Housing		8,269	12,422	13,622	13,121	47,434
Total Financing of Capital Programme		14,261	30,231	31,630	14,233	90,356

EARMARKED GENERAL FUND RESERVES		2012/13	2013/14	2014/15	2015/16
		FORECAST	FORECAST	FORECAST	FORECAST
	Bal. @ 01/04/12	Closing Bal.	Closing Bal.	Closing Bal.	Closing Bal.
	£000	£000	£000	£000	£000
Major Investment Reserve	(3,665)	(2,370)	(1,592)	(385)	(412)
Building Control	(117)	(117)	(117)	(117)	(117)
Car Parks Property	(231)	(440)	(342)	(342)	(342)
Choice Based Lettings Contributions	(79)				
Community Grants	(13)	(13)	(13)	(13)	(13)
Homelessness Prevention	(411)	(340)	(325)	(296)	(296)
IMT Strategy		(75)	(41)	(116)	(184)
Insurance	(41)	(41)	(41)	(41)	(41)
Land Charges - New Burdens	(34)	(34)	(34)	(34)	(34)
Local Authority Business Growth Incentive	(203)				
Local Development Framework (LDF)	(173)	(173)	(158)	(2)	(2)
Local Elections			(15)	(30)	(45)
Municipal Mutual Insurance	(185)	(185)	(185)	(185)	(185)
Museums Acquisitions	(14)	(14)	(14)	(14)	(14)
Museums Publications	(20)	(20)	(20)	(20)	(20)
Planning Deposits (Interest)	(328)	(328)	(328)	(328)	(328)
Property Repairs & Renewals (AMP)	(559)	(589)			
Winchester Town Reserve	(183)	(161)	(110)	(75)	(33)
TOTAL GENERAL FUND EARMARKED RESERVES	(6,255)	(4,901)	(3,336)	(1,998)	(2,067)

Forecast Movement in Reserves Statement

	Earmarked General Fund Reserves			Housing Revenue Account	Major Repairs Reserve	Earmarked Housing Revenue Account Reserves	Capital Grants Unapplied	Capital Receipts Reserve		Total Usable Reserves (Excl. General Fund Balance)
	Major Investment Reserve	Other Earmarked GF Reserves						Housing	General Fund	
		Property Repairs & Renewals	Other							
	£000	£000	£000					£000	£000	
Balance at 31 March 2012	3,665	559	2,031	1,957	976	70	127	0	2,202	11,587
Transfer to/(from) Earmarked Reserves (Revenue)	(389)	200	217	(54)						(26)
Transfer to Earmarked Reserves (Capital)								916	346	1,262
Transfer (from) Earmarked Reserves (Capital)	(905)	(170)	(307)		(976)			(422)	(746)	(3,526)
Forecast Balance at 31 March 2013	2,370	589	1,941	1,903	0	70	127	494	1,802	9,297
Transfer to/(from) Earmarked Reserves (Revenue)	(491)	200	240	(767)						(818)
Transfer to Earmarked Reserves (Capital)	-							191	344	535
Transfer (from) Earmarked Reserves (Capital)	(286)	(789)	(438)					(665)	(1,474)	(3,652)
Forecast Balance at 31 March 2014	1,592	0	1,743	1,136	0	70	127	20	672	5,361
Transfer to/(from) Earmarked Reserves (Revenue)	(1,121)	200	138	(96)						(879)
Transfer to Earmarked Reserves (Capital)	-							95	315	410
Transfer (from) Earmarked Reserves (Capital)	(87)	(200)	(268)					(95)	(937)	(1,587)
Forecast Balance at 31 March 2015	385	0	1,613	1,040	0	70	127	20	50	3,305
Transfer to/(from) Earmarked Reserves (Revenue)	100	200	317	22						639
Transfer to Earmarked Reserves (Capital)								86	315	401
Transfer (from) Earmarked Reserves (Capital)	(71)	(200)	(276)					(86)	(122)	(755)
Forecast Balance at 31 March 2016	412	0	1,654	1,062	0	70	127	20	243	3,589

WINCHESTER TOWN ACCOUNT - Revenue Projections 2012/13 - 2015/16

	2011/12	2012/13	2012/2013	2013/2014	2014/2015	2015/2016
	Outturn	Original	Revised	Forecast	Forecast	Forecast
Expenditure	£	£	£	£	£	£
Recreation Grounds & Open Spaces	536,698	566,302	582,925	573,547	581,147	588,979
Maintenance Work to Council Owned Bridges	8,090	5,000	8,395	5,000	5,000	5,000
Support Costs to Council Owned Bridges	652	500	500	687	687	687
Cemeteries	90,064	10,034	15,034	34,708	34,708	34,708
Community Wardens (Contribution)	45,000	45,000	45,000	45,000	45,000	45,000
Grants	25,108	60,000	90,000	62,000	60,000	60,000
Support Costs for Grant Scheme				2,000	2,000	2,000
Footway Lighting	32,239	28,770	28,770	28,997	29,371	29,764
Bus Shelter Cleaning / Maintenance / New Provision	7,282	10,970	10,970	13,600	7,600	7,600
Town Forum Support	4,139	4,798	4,798	4,798	4,798	4,798
Christmas Lights	7,722	15,155	15,155	15,189	15,189	15,189
Allotments	(1,817)	(1,646)	(1,646)	(1,646)	(1,646)	(1,646)
Public Conveniences (Contribution)	50,000	50,000	50,000	50,000	50,000	50,000
Theatre Royal (Contribution)	20,000	20,000	20,000	20,000	20,000	20,000
20mph Speed Limit	4,845	0	5,156	0	0	0
Neighbourhood Plans	0	2,000	7,000	12,000	2,000	2,000
Grit Bins	885	2,000	2,000	2,000	2,000	2,000
Night Bus Contribution	0	10,000	10,000	10,000	10,000	10,000
St Maurice's Covert				10,000	10,000	10,000
Historic Environment Projects Officer				22,500	22,500	
Community Speed Watch	0	20,000	5,000	500	500	500
Total NET Expenditure	830,908	848,883	899,057	910,880	900,854	886,580
Funding						
Proceeds of Council Tax	(868,165)	(872,826)	(872,826)	(792,379)	(792,379)	(792,379)
Council Tax Support Funding				(80,447)	(80,447)	(80,447)
Council Tax Freeze Funding (2.5%)	(21,704)	(43,525)	(43,525)	(21,704)	(21,704)	0
Council Tax Freeze Funding (1.0%)				(7,924)	(7,924)	0
Interest on Balances	(1,270)	(1,408)	(1,408)	(1,612)	(1,104)	(751)
Total Funding	(891,139)	(917,759)	(917,759)	(904,066)	(903,558)	(873,577)
Reserves						
(Surplus added to Reserves) / Deficit taken from Reserves	(60,232)	(68,876)	(18,702)	6,814	(2,703)	13,003
Capital Expenditure funded by Town Reserve		89,000	40,000	44,000	38,000	29,000
Opening Fund Balance (at 1st April)	(122,280)	(117,606)	(182,511)	(161,214)	(110,399)	(75,102)
Closing Fund Balance (carried forward)	(182,511)	(97,483)	(161,214)	(110,399)	(75,102)	(33,100)
Closing Reserves forecast as % of net expenditure (Target = 10%)			18%	12%	8%	4%
TAX						
Tax at Band D	£61.32	£61.32	£61.32	£61.32	£61.32	£61.32
Increase over previous year (£)		£0.00	£0.00	£0.00	£0.00	£0.00

DISTRICT, TOWN & PARISH COUNCIL PRECEPTS

	2012/13			2013/14				Council Tax Increase
	Tax Base	Precepts £	Council Tax Band D (£)	Tax Base	CTS Grant £	Precepts £	Council Tax Band D (£)	
BILLING AUTHORITY								
WINCHESTER	48,323.83	6,101,850	126.27	45,392.95	0	5,731,768	126.27	0.0%
SPECIAL AREAS								
(BILLING AUTHORITY)								
WINCHESTER TOWN	14,233.95	872,826	61.32	12,921.81	80,447	792,379	61.32	0.0%
PARISHES								
BADGER FARM	989.17	28,400	28.71	961.62	1,011	27,964	29.08	1.3%
BEAUWORTH	53.14	-	0.00	58.03	-	-	0.00	0.0%
BIGHTON	172.24	3,500	20.32	166.32	121	3,729	22.42	10.3%
BISHOPS SUTTON	217.95	4,000	18.35	204.99	242	4,000	19.51	6.3%
BISHOPS WALTHAM	2,730.68	335,776	122.96	2,515.05	29,801	284,825	113.25	(7.9%)
BOARHUNT	243.77	14,000	57.43	241.68	627	13,373	55.33	(3.7%)
BRAMDEAN & HINTON AMPNER	219.48	6,000	27.34	205.65	374	6,000	29.18	6.7%
CHERITON	313.65	9,000	28.69	293.11	492	8,508	29.03	1.2%
CHILCOMB	59.90	-	0.00	59.52	-	-	0.00	0.0%
COLDEN COMMON	1,592.07	132,340	83.12	1,494.23	9,417	130,301	87.20	4.9%
COMPTON & SHAWFORD	838.57	27,170	32.40	831.33	685	26,485	31.86	(1.7%)
CORHAMPTON & MEONSTOKE	392.31	9,800	24.98	378.24	585	9,415	24.89	(0.4%)
CRAWLEY	220.07	13,000	59.07	214.74	436	12,564	58.51	(0.9%)
CURDRIDGE	637.36	25,000	39.22	612.66	1,213	23,787	38.83	(1.0%)
DENMEAD	2,815.52	340,700	121.01	2,618.03	26,639	315,430	120.48	(0.4%)
DROXFORD	337.09	11,500	34.12	319.43	618	12,000	37.57	10.1%
DURLEY	473.95	17,750	37.45	451.00	1,155	16,595	36.80	(1.7%)
EXTON	127.45	675	5.30	130.35	6	669	0.00	0.0%
HAMBLEDON	499.10	14,000	28.05	506.11	890	13,110	25.90	(7.7%)
HEADBOURNE WORTHY	233.79	4,350	18.61	230.38	130	4,307	18.69	0.4%
HURSLEY	424.56	17,000	40.04	429.87	703	21,797	50.71	26.6%
ITCHEN STOKE & OVINGTON	123.25	2,500	20.28	126.11	68	2,432	19.29	(4.9%)
ITCHEN VALLEY	729.29	14,962	20.52	707.48	570	14,766	20.87	1.7%
KILMESTON	137.91	3,600	26.10	131.47	172	3,600	27.38	4.9%
KINGS WORTHY	1,852.43	111,845	60.38	1,759.48	8,701	105,299	59.85	(0.9%)
LITTLETON & HARESTOCK	1,521.67	60,288	39.62	1,462.23	2,622	63,696	43.56	9.9%
MICHELDEVER	638.18	45,000	70.51	616.10	2,329	42,671	69.26	(1.8%)
NEW ALRESFORD	2,326.62	248,000	106.59	2,176.09	17,485	239,015	109.84	3.0%
NORTHINGTON	126.79	3,380	26.66	122.55	110	3,590	29.29	9.9%
OLD ALRESFORD	256.37	9,828	38.34	251.81	516	10,324	41.00	6.9%
OLIVERS BATTERY	762.61	25,300	33.18	741.27	586	24,714	33.34	0.5%
OTTERBOURNE	707.49	30,276	42.79	695.60	952	30,589	43.98	2.8%
OWSLEBURY	389.68	20,000	51.32	376.69	1,003	21,997	58.40	13.8%
SHEDFIELD	1,652.78	74,923	45.33	1,580.38	4,433	71,193	45.05	(0.6%)
SOBERTON	827.75	27,000	32.62	795.75	1,051	26,449	33.24	1.9%
SOUTH WONSTON	1,199.37	71,626	59.72	1,174.42	1,429	77,233	65.76	10.1%
SOUTHWICK & WIDLEY	289.38	13,700	47.34	258.15	1,528	13,702	53.08	12.1%
SPARSHOLT	309.05	13,388	43.32	291.72	956	12,834	43.99	1.5%
SWANMORE	1,321.20	161,000	121.86	1,253.64	9,600	155,400	123.96	1.7%
TICHBORNE	87.43	3,500	40.03	82.69	215	3,285	39.73	(0.7%)
TWYFORD	734.73	50,000	68.05	696.14	2,806	55,444	79.65	17.0%
UPHAM	321.19	15,500	48.26	323.76	500	17,000	52.51	8.8%
WARNFORD	110.66	950	8.58	105.21	76	874	8.30	(3.3%)
WEST MEON	383.69	21,320	55.57	364.49	1,673	20,287	55.66	0.2%
WHITELEY	1,286.07	95,164	74.00	1,256.38	4,582	106,702	84.93	14.8%
WICKHAM	1,791.69	114,690	64.01	1,632.19	13,015	117,027	71.70	12.0%
WONSTON	610.78	35,000	57.30	567.00	2,681	33,019	58.23	1.6%
TOTAL/AVERAGE	48,323.83	3,159,527	65.38	45,392.95	235,249	3,000,381	66.10	1.1%
PARISH TOTAL	34,089.88	2,286,701	67.08	32,471.14	154,802	2,208,002	68.00	
WINCHESTER TOWN	14,233.95	872,826	61.32	#####	80,447	792,379	61.32	
TOTAL	48,323.83	3,159,527	65.38	#####	235,249	3,000,381	66.10	

	Subjective	Original Estimate*
		2013/14
		£000
Expenditure	Employees	14,569
	Premises	4,406
	Transport	628
	Supplies & Services	4,810
	Third Party Payments	5,885
	Transfer Payments	28,575
	Depreciation & Impairment Losses	2,314
	Support Services	(2,029)
Expenditure Total		59,157
Income	External income	(43,454)
	Internal Charges	(87)
Income Total		(43,541)
Grand Total		15,616

* To note these figures represent the baseline position before any growth or savings

			2013/14
Outcome		Subjective	£000
A - Efficient and Effective	Expenditure	Employees	7,454
		Premises	1,666
		Transport	290
		Supplies & Services	2,290
		Third Party Payments	541
		Transfer payments	28,575
		Depreciation & Impairment Losses	580
		Support Services	(4,598)
		Expenditure Total	36,798
	Income	External income	(32,591)
		Income Total	(32,591)
A - Efficient and Effective Total			4,206
B - High Quality Environment	Expenditure	Employees	4,194
		Premises	2,015
		Transport	147
		Supplies & Services	1,218
		Third Party Payments	3,915
		Depreciation & Impairment Losses	811
		Support Services	1,710
		Expenditure Total	14,010
	Income	External income	(8,413)
		Income Total	(8,413)
B - High Quality Environment Total			5,597
C - Prosperous Economy	Expenditure	Employees	1,576
		Premises	418
		Transport	74
		Supplies & Services	1,075
		Third Party Payments	297
		Depreciation & Impairment Losses	242
		Support Services	493
		Expenditure Total	4,176
	Income	External income	(2,228)
		Internal Charges	(87)
		Income Total	(2,315)
C - Prosperous Economy Total			1,861
D - Active Communities	Expenditure	Employees	1,344
		Premises	306
		Transport	116
		Supplies & Services	227
		Third Party Payments	1,132
		Depreciation & Impairment Losses	682
		Support Services	366
		Expenditure Total	4,173
	Income	External income	(222)
		Income Total	(222)
D - Active Communities Total			3,952
Grand Total			15,616

			2013/14
Team		Subjective	£000
Access & Infrastructure	Expenditure	Employees	1,319
		Premises	1,376
		Transport	(178)
		Supplies & Services	809
		Third Party Payments	1,087
		Depreciation & Impairment Losses	229
	Support Services	72	
	Expenditure Total		4,715
	Income	External Income	(5,691)
	Income Total		(5,691)
Access & Infrastructure Total			(976)
AD Active Communities	Expenditure	Employees	71
		Premises	1
		Transport	8
		Supplies & Services	18
		Third Party Payments	822
	Support Services	(139)	
	Expenditure Total		781
AD Active Communities Total			781
AD Economic Prosperity	Expenditure	Employees	71
		Transport	5
		Supplies & Services	10
	Third Party Payments	50	
	Expenditure Total		(135)
AD Economic Prosperity Total			
AD Environment	Expenditure	Employees	80
		Premises	
		Transport	4
		Supplies & Services	4
	Third Party Payments	66	
	Expenditure Total		(127)
AD Environment Total			27
Building Control	Expenditure	Employees	476
		Premises	
		Transport	40
		Supplies & Services	113
		Support Services	176
		Expenditure Total	
	Income	External Income	(554)
	Income Total		(554)
Building Control Total			252
CMT	Expenditure	Employees	381
		Premises	4
		Transport	19
		Supplies & Services	38
	Support Services	(423)	
	Expenditure Total		19
CMT Total			19
Communications	Expenditure	Employees	253
		Transport	6
		Supplies & Services	82
		Third Party Payments	
	Support Services	(339)	
	Expenditure Total		2
	Income	External Income	(2)
	Income Total		(2)
Communications Total			(0)
Community Safety	Expenditure	Employees	224
		Transport	24
		Supplies & Services	5
		Support Services	77
		Expenditure Total	
	Income	External Income	
	Income Total		
Community Safety Total			330

Team			2013/14 £000
Customer Services	Expenditure	Employees	521
		Premises	1
		Transport	8
		Supplies & Services	112
		Third Party Payments	10
		Depreciation & Impairment Losses	4
	Support Services	(616)	
Expenditure Total			39
Income	External Income		(33)
Income Total			(33)
Customer Services Total			6
Democratic Services	Expenditure	Employees	500
		Premises	48
		Transport	55
		Supplies & Services	569
		Third Party Payments	24
		Depreciation & Impairment Losses	33
	Support Services	852	
Expenditure Total			2,079
Income	External Income		(6)
Income Total			(6)
Democratic Services Total			2,074
Economy & Arts	Expenditure	Employees	147
		Premises	5
		Transport	11
		Supplies & Services	120
		Third Party Payments	273
		Depreciation & Impairment Losses	
	Support Services	115	
Expenditure Total			672
Income	External Income		(304)
Income Total			(304)
Economy & Arts Total			368
Environmental Protection	Expenditure	Employees	419
		Premises	8
		Transport	65
		Supplies & Services	93
		Depreciation & Impairment Losses	8
		Support Services	(55)
	Expenditure Total		
Income	External Income		(95)
Income Total			(95)
Environmental Protection Total			443
Estates	Expenditure	Employees	1,003
		Premises	1,930
		Transport	45
		Supplies & Services	751
		Third Party Payments	1
		Depreciation & Impairment Losses	442
	Support Services	(1,195)	
Expenditure Total			2,977
Income	External Income		(4,029)
	Internal Charges		(87)
Income Total			(4,116)
Estates Total			(1,139)
Finance	Expenditure	Employees	854
		Premises	5
		Transport	28
		Supplies & Services	258
		Third Party Payments	43
		Support Services	(849)
	Expenditure Total		
Income	External Income		(27)
Income Total			(27)
Finance Total			312

Team		Subjective	2013/14 £000
Health Protection	Expenditure	Employees	256
		Premises	1
		Transport	29
		Supplies & Services	8
		Support Services	73
Expenditure Total			367
Income		External Income	(7)
Income Total			(7)
Health Protection Total			360
Historic Environment	Expenditure	Employees	177
		Premises	
		Transport	14
		Supplies & Services	1
		Depreciation & Impairment Losses	
Support Services			(143)
Expenditure Total			49
Income		External Income	(8)
Income Total			(8)
Historic Environment Total			41
IMT	Expenditure	Employees	376
		Premises	9
		Transport	18
		Supplies & Services	768
		Third Party Payments	122
Depreciation & Impairment Losses			291
Support Services			(1,578)
Expenditure Total			6
Income		External Income	(37)
Income Total			(37)
IMT Total			(31)
Landscape & Open Spaces	Expenditure	Employees	319
		Premises	741
		Transport	48
		Supplies & Services	58
		Third Party Payments	86
Depreciation & Impairment Losses			175
Support Services			(38)
Expenditure Total			1,388
Income		External Income	(303)
Income Total			(303)
Landscape & Open Spaces Total			1,085
Legal	Expenditure	Employees	590
		Premises	64
		Transport	36
		Supplies & Services	140
		Third Party Payments	7
Depreciation & Impairment Losses			9
Support Services			(148)
Expenditure Total			697
Income		External Income	(683)
Income Total			(683)
Legal Total			14
Museums	Expenditure	Employees	302
		Premises	36
		Transport	13
		Supplies & Services	75
		Third Party Payments	23
Depreciation & Impairment Losses			48
Support Services			161
Expenditure Total			659
Income		External Income	(87)
Income Total			(87)
Museums Total			572

			2013/14
Team		Subjective	£000
Organisation Development	Expenditure	Employees	600
		Premises	
		Transport	15
		Supplies & Services	15
	Support Services	(650)	
	Expenditure Total		(20)
	Income	External Income	(5)
	Income Total		(5)
Organisation Development Total			(25)
Planning Management	Expenditure	Employees	1,351
		Premises	11
		Transport	138
		Supplies & Services	168
	Depreciation & Impairment Losses	7	
	Support Services	1,369	
	Expenditure Total		3,044
	Income	External Income	(1,305)
	Income Total		(1,305)
Planning Management Total			1,738
Policy	Expenditure	Employees	140
		Transport	4
	Supplies & Services	7	
	Support Services	(146)	
	Expenditure Total		6
Policy Total			6
Project Office	Expenditure	Employees	112
		Transport	2
	Supplies & Services	16	
	Support Services		
	Expenditure Total		130
Project Office Total			130
Revenues	Expenditure	Employees	1,332
		Transport	48
		Supplies & Services	168
		af - Transfer payments	28,575
	Depreciation & Impairment Losses	605	
	Support Services		
	Expenditure Total		30,728
	Income	External Income	(29,579)
	Income Total		(29,579)
Revenues Total			1,148
Sport & Physical Activity	Expenditure	Employees	136
		Premises	53
		Transport	10
		Supplies & Services	9
	Third Party Payments	61	
	Depreciation & Impairment Losses	641	
	Support Services	102	
	Expenditure Total		1,012
	Income	External Income	(27)
	Income Total		(27)
Sport & Physical Activity Total			985
Strategic Planning	Expenditure	Employees	211
		Premises	1
		Transport	18
	Supplies & Services	104	
	Support Services	(150)	
	Expenditure Total		183
Strategic Planning Total			183
Tourism	Expenditure	Employees	208
		Premises	1
		Transport	9
		Supplies & Services	114
	Depreciation & Impairment Losses	4	
	Support Services	136	
	Expenditure Total		471
	Income	External Income	(124)
	Income Total		(124)
Tourism Total			347
Waste & Environment	Expenditure	Employees	54
		Premises	68

			2013/14
Team		Subjective	£000
		Transport	6
		Supplies & Services	146
		Third Party Payments	2,872
		Depreciation & Impairment Losses	423
		Support Services	108
		Expenditure Total	3,677
	Income	External Income	(383)
		Income Total	(383)
Waste & Environment Total			3,295
Finance Other	Expenditure	Employees	1,102
		Premises	44
		Transport	
		Supplies & Services	30
		Third Party Payments	175
		Support Services	732
		Expenditure Total	2,082
	Income	External Income	(0)
		Income Total	(0)
Finance Other Total			2,082
Housing Services Gen Fund	Expenditure	Employees	570
		Transport	51
		Supplies & Services	8
		Third Party Payments	134
		Depreciation & Impairment Losses	
		Support Services	191
		Expenditure Total	954
	Income	External Income	(100)
		Income Total	(100)
Housing Services Gen Fund Total			854
New Homes Delivery Team	Expenditure	Employees	315
		Transport	26
		Supplies & Services	7
		Third Party Payments	7
		Support Services	(139)
		Expenditure Total	216
	Income	External Income	(31)
		Income Total	(31)
New Homes Delivery Team Total			186
Health and Community Wellbeing	Expenditure	Employees	99
		Premises	1
		Transport	5
		Supplies & Services	3
		Third Party Payments	21
		Support Services	55
		Expenditure Total	184
	Income	External Income	(33)
		Income Total	(33)
Health and Community Wellbeing Total			151
Grand Total			15,616