PLANNING COMMITTEE

10 July 2014

<u>PLANNING APPEALS – SUMMARY OF DECISIONS (FROM JANUARY 2014 TO MARCH 2014)</u>

REPORT OF THE HEAD OF DEVELOPMENT MANAGEMENT

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RECENT REFERENCES:

Relevant planning applications files.

EXECUTIVE SUMMARY:

This report provides a summary of appeal decisions received during January – March 2014.

Copies of each appeal decision are available on the Council's website.

During this period 22 appeals have been received.

Of these decisions:

7 appeals were allowed (31%)

15 appeals were dismissed (68%)

Claims for costs were submitted on 2 occasions and both claims were declined (100%)

RECOMMENDATION:

That the Report be noted.

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<u>PLANNING APPEALS – SUMMARY OF DECISIONS (FROM JANUARY 2014 TO MARCH 2014)</u>

REPORT FROM HEAD OF DEVELOPMENT MANAGEMENT

This report sets out the appeal decisions during the period 1 January 2014 to 31 March 2014

During this period the success rate is 68% being dismissed by the Appeal Inspector. The Council's target for appeal dismissals is 70%.

There were two claims made for costs with both claims being declined.

A summary of appeal decisions received during the period

Item No: 1			
Date of Inspector's Decision:	3rd February 2014	Inspector's Decision:	Appeal Allowed
Appeal Procedure (see code below):	W	Costs:	No Application for Costs
 W – Written representation; I – Informal hearing; P – Public Inquiry; H – Householder 			

Case No: 12/02169/AVC		
Case Officer:	Lisa Booth	
Original Decision Type:	Delegated Decision	
Was Decision Overturned at	No	
Committee?		

Proposal:	2 no. externally illuminated projecting signs and 2 no. non- illuminated hanging signs mounted inside shop windows (RETROSPECTIVE)
Location:	Costa High Street Bishops Waltham Southampton Hampshire SO32 1AA

Item No: 2			
Date of Inspector's	3rd February	Inspector's	Appeal Allowed
Decision:	2014	Decision:	
Appeal Procedure	W	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H – Householder			

Case No: 12/02168/LIS

Case Officer:	Lisa Booth		
Original Decision Type:	Delegated Decision		
Was Decision Overturned at	No		
Committee?			

Proposal:	Retention of 2 no. externally illuminated projecting signs and 2 no. non-illuminated hanging signs mounted inside shop windows
Location:	Costa High Street Bishops Waltham Southampton Hampshire SO32 1AA

Item No: 3			
Date of Inspector's Decision:	28th January 2014	Inspector's Decision:	Appeal Dismissed
Appeal Procedure (see code below):	I	Costs:	No Application for Costs
 W – Written representation; I – Informal hearing; P – Public Inquiry; H - Householder 			

Case No: 13/00144/LDC	
Case Officer:	Mr Neil March
Original Decision Type:	Delegated Decision
Was Decision Overturned at	No
Committee?	

Proposal:	Works to the existing ancillary outbuilding to form annexe accommodation incidental to the residential occupation of the main house at Northington Down (CERTIFICATE OF LAWFULNESS)
Location:	Northington Down Main Road Northington Down Alresford Hampshire SO24 9TZ

Item No: 4			
Date of Inspector's	14th January	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	I	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	13/00445/FUL	
Case Officer:	: Mrs Jane Rarok	
Original Decision Type:		Delegated Decision
Was Decision Overturned at		No

Committee?	

Proposal:	Road side enforcement test station comprising a two storey
	office building, a single storey inspection building, a
	weighbridge, 4 prohibition parking bays and ancillary facilities
Location:	Land Off A31 St Catherines Way Winchester Hampshire

The Inspector determined the main issues to be the effect of the development on the character and appearance of the area including the SDNP and countryside; and whether the site was suitable for an expansion of the permitted enforcement testing station having regard to the principles of sustainable development.

The site is visible from the M3 in both north and south approaches and the Inspector noted: "The construction of the motorway through Winchester is such that occupants of vehicles experience only glimpses of built-up areas, and the overall impression of the journey is that it takes place through a generally rural area. The development of the site with substantial structures would alter this impression."

In recognising the economic role the development would have, the Inspector noted that the use of the first floor office building was vague and he queried its necessity to the effectiveness of the economic role this development would fulfil. Noting that the disaggregation of the use (office building within the settlement boundary of Winchester) would be detrimental, this was insufficient to outweigh substantial concerns regarding impact of the proposal on the character and appearance of the area.

Item No: 5			
Date of Inspector's	4th March	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	Р	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No: 13/00444/LDP	
Case Officer:	Mr Neil March
Original Decision Type:	Delegated Decision
Was Decision Overturned at	No
Committee?	

Proposal:	Use of land for the siting of caravans for the purposes of residential occupation throughout the year (CERTIFICATE OF LAWFULNESS)
Location:	South Hants Country Park Blackhouse Lane North Boarhunt Fareham PO17 6JS

Item No: 6			
Date of Inspector's	27th March	Inspector's	Appeal Allowed - Costs
Decision:	2014	Decision:	Refused
Appeal Procedure	W	Costs:	Appellants Costs
(see code below):			Dismissed
W - Written representa	ation; I – Inforn	nal hearing;	
P – Public Inquiry; H -	Householder	_	

Case No: 12/01684/FUL	
Case Officer:	Mr Simon Avery
Original Decision Type:	Delegated Decision
Was Decision Overturned at	No
Committee?	

Proposal:	Change of use from offices (B1) to a single dwelling house (C3) with internal alterations and replacement of existing rear extension (AFFECTS THE SETTING OF A LISTED BUILDING)
Location:	9 Parchment Street Winchester Hampshire SO23 8AT

The proposal was to change offices in a listed building to a dwelling. The Council was concerned that the premises had not been properly marketed for commercial uses and therefore it represented an unjustified loss of employment space. The Inspector gave significant weight to the recently introduced Permitted Development rights which in most cases allow such a change of use from office to residential without planning permission. The Inspector noted that listed buildings lie outside the scope of this but presumably only to prevent PD from damaging heritage assets. Given these circumstances, and as the proposed change of use was likely to generate a financial return sufficient to secure the long term preservation of the listed building, then this recent national change in land use planning was considered to take precedence over the polices of the local plan. The Council was however within its rights to refuse the application on the basis of local plan policy and notwithstanding the Inspector's different conclusion, no award of costs was incurred.

Item No: 7			
Date of Inspector's Decision:	12th February 2014	Inspector's Decision:	Appeal Dismissed
Appeal Procedure (see code below):	W	Costs:	No Application for Costs
W – Written representation; I – Informal hearing;			

P - Public	Inquiry.	H - Householder	
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Case No: 12/02139/FUL	
Case Officer:	Mr Ian Cousins
Original Decision Type:	Delegated Decision
Was Decision Overturned at	No
Committee?	

Proposal:	Variation of condition no.6 of planning permission 10/01864/FUL; to allow 1no. caravan on site. (RETROSPECTIVE)
Location:	Coles Field Forest Road Denmead Hampshire

Item No: 8			
Date of Inspector's	16th January	Inspector's	Appeal Dismissed - Costs
Decision:	2014	Decision:	Refused
Appeal Procedure	I	Costs:	Appellants Costs
(see code below):			Dismissed
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No: 13/01196/FUL	
Case Officer:	Mr Simon Avery
Original Decision Type:	Delegated Decision
Was Decision Overturned at No	
Committee?	

Proposal:	Erection of a three bedroom dwelling with dormer windows, access to Capers End Lane and associated parking (RESUBMISSION)
Location:	Capers End The Plantation Curdridge Southampton Hampshire SO32 2DT

The proposal related to criteria (ii) of Saved Policy CE.23 of the WDLPR which seeks to retain a stock of small or more affordable dwellings in the countryside. Permission had previously been granted on this site to replace a small dwelling of 88 sqm with one of 113 sqm but which being less than 120 sqm, still classified as a small dwelling under the terms of this policy. The appellant was seeking permission for a much larger replacement dwelling of 180 sqm which the Council contended was contrary to Policy CE23 (ii).

The Inspector concluded that the Council's interpretation of the policy was correct and that the proposal would result in the loss of a small dwelling. In coming to this conclusion the Inspector took the view that the limit of 120sqm took precedence over how many bedrooms the dwelling had and also gave

little weight to the potential for the floor area of the permitted dwelling to be increased via permitted development. Although the Inspector acknowledged that housing in this parish would not be within the reach of all sectors of the population, the value of the proposed dwelling would be less affordable than the 113sqm scheme permitted in 2011. Accordingly, it would put at risk the Council's ability to plan for a mix of housing based on current and future needs of the community.

Cost were not awarded against the Council as the Inspector found that the Council's assessment of the application was both sound and appropriate. The Council was also justified in applying recently adopted policy requirements relating to sustainable development.

Item No: 9			
	07/1	1	T. A. 1. D
Date of Inspector's	27th	Inspector's	Appeal Dismissed
Decision:	February	Decision:	
	2014		
Appeal Procedure	W	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	13/01302/FUL	
Case Officer:		Mr James Jenkison
Original Decision Type:		Delegated Decision
Was Decision Overturned at No		No
Committee?		

Proposal:	Removal of condition no.7 of planning appeal permission 08/00800/FUL that requires the windows at or above first floor level in the elevations or roof slopes to be fitted with obscure glazing and have no openings lower than 1.8m above floor level
Location:	3 Franklyn Close Waltham Chase Southampton Hampshire SO32 2FH

Item No: 10			
Date of Inspector's	31st March	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	W	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	12/02503/FUL	
Case Officer:		Mrs Megan Osborn
Original Deci	sion Type:	Committee Decision
Was Decision	n Overturned at	No

Committee?	

Proposal:	Change of use from hostel to two bedroom residential dwelling (WITHIN THE CURTILAGE OF A LISTED BUILDING)
Location:	Pinglestone Farm Abbotstone Road Old Alresford Hampshire SO24 9TB

The existing building is a former agricultural workers' hostel which was erected in 2003 and is no longer required for that purpose. The building lies in open countryside where local and national policy seeks to protect the rural character by restricting development. Certain types of developments do however require a countryside location; this is defined in policy MTRA4 of the Winchester District Local Plan Part 1. The only one of these categories that applies to the appeal proposal is 'the reuse of existing rural buildings for...affordable housing (to meet demonstrable local housing needs)'. Affordable housing in defined in the glossary to the National Planning Policy Statement (NPPF) as 'Social rented, affordable rented and intermediate housing provided to eligible households whose needs are not met by the market'. The glossary goes onto say 'affordable rented housing is let by local authorities or private registered providers of social housing to households who are eligible for social rented housing'.

The appellant was not prepared to comply with either the eligibility criteria specified by the council, and no alternative mechanism to achieve the same objective was included to support the appeal. In these circumstances the Inspector considered that the proposed use would not qualify as affordable housing in terms of policy MTRA4. The Inspector also commented that in failing to comply with the wording of the policy it would also fail to achieve the relevant policy objective, which is to resist development in the countryside unless there are compensatory benefits - in this case to provide an affordable house for an eligible household in need.

The Inspector concluded that the appeal proposed would unacceptably harm the character of the countryside by increasing the amount of residential development without adequate justification.

Item No: 11			
Date of Inspector's	12th March	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	W	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	12/02700/FUL	
Case Officer:		Mr Simon Avery

Original Decision Type:	Committee Decision
Was Decision Overturned at	No
Committee?	

Proposal:	Retention of site for laser-tag business
Location:	Dunfords Business Park 89 Main Road Colden Common
	Hampshire

The proposal was to use the land for laser tag activities. Planning permission has also been granted (12/01710/FUL) for the redevelopment of land overlapping the site with 14 houses, resulting in no proper access, building facility, or parking provision for the laser tag use. Therefore the Inspector was not satisfied that the use proposed was capable of being accommodated on the site in an appropriate manner, without harming the character of the area or the living conditions of people who live or will live close to the site. There were many items of play equipment, camouflaged structures, old cable drums and other paraphernalia relating to the laser tag games distributed around the woodland. The two areas within the site are designated as Sites of Importance for Nature Conservation (SINC) and ancient woodland, and on the limited and contradictory evidence available, the appellant did not demonstrate that the proposed use would protect this recognised landscape and ecological asset.

Item No: 12			
Date of Inspector's	10th March	Inspector's	Appeal Allowed
Decision:	2014	Decision:	
Appeal Procedure	I	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	13/01686/FUL	
Case Officer:		Mr Simon Avery
Original Deci	sion Type:	Delegated Decision
Was Decision	Overturned at	No
Committee?		

Proposal:	Continued use of land to station a mobile home for horticultural worker for a further three years
Location:	S And D Nursery Dradfield Lane Soberton Southampton Hampshire SO32 3QD

Summary of Inspector's Decision

The proposal was to allow the stationing of a mobile home for three more years in association with a horticultural business. The Inspector concluded that there was a potential essential need for the appellant to live on the site.

The appellant appeared to have a genuine desire to carry out a rural horticulture enterprise, living within the mobile home in order to achieve this. The National Planning Policy Framework supports economic growth in rural areas, as well as encouraging the development of land-based rural businesses. Consequently, a temporary extension for a further three years was considered appropriate to allow the appellant time to further expand the business, fully utilising a recently constructed enlarged glass house.

Item No: 13			
Date of Inspector's	13th March	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	W	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	13/01333/FUL	
Case Officer:		Sarah Tose
Original Deci	sion Type:	Delegated Decision
Was Decision	n Overturned at	No
Committee?		

Proposal:	Erection of detached three bedroom house and detached
	double garage, landscaping and access
Location:	Shady Oaks Farm Durley Brook Road Durley Southampton
	Hampshire SO32 2AR

Item No: 14			
Date of Inspector's	6th February	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	W	Costs:	No Application for Costs
(see code below):			
W − Written representation; I − Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	13/00914/FUL		
Case Officer:		Mr Simon Avery	
Original Deci	sion Type:	Delegated Decision	
Was Decision	Overturned at	ed at No	
Committee?			

Proposal:	Demolition of existing garage and sheds and erection of 1 no. four bedroom detached dwelling using existing entrance
Location:	Long Acre Upper Crabbick Lane Denmead Waterlooville Hampshire PO7 6HQ

Item No: 15			
Date of Inspector's Decision:	4th February 2014	Inspector's Decision:	Appeal Allowed
Appeal Procedure H Costs: No Application for Costs (see code below):			
 W – Written representation; I – Informal hearing; P – Public Inquiry; H - Householder 			

Case No:	13/01548/TPO	
Case Officer:		Mr Ivan Gurdler
Original Decision Type:		Delegated Decision
Was Decision Overturned at		No
Committee?		

Proposal:	AMENDED DESCRIPTION 2no. Silver Birch - fell, 2no. Silver
	Birch - crown thin by 20%
Location:	27 The Pastures Kings Worthy Winchester SO23 7LU

Item No: 16			
Date of Inspector's	30th January	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	Н	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	13/02116/FUL	
Case Officer:	r: Mrs Beverley Harding-Rennie	
Original Decision Type:		Delegated Decision
Was Decision Overturned at		No
Committee?		

Proposal:	(HOUSEHOLDER) Single storey rear extension and first floor	
	side extension with associated alterations	
Location:	106 Buriton Road Harestock Winchester Hampshire SO22	
	6JF	

Item No: 17			
Date of Inspector's	28th March	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	W	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	13/01790/OUT		
Case Officer:		Mr Simon Avery	
Original Decision Type:		Delegated Decision	
Was Decision Overturned at		No	
Committee?			

Proposal:	Erection of 1 no. 1.5 storey high 5 bed dwelling (OUTLINE)
Location:	Romany Way Wintershill Durley Southampton Hampshire SO32 2AH

Item No: 18			
Date of Inspector's	12th	Inspector's	Appeal Allowed
Decision:	February	Decision:	
	2014		
Appeal Procedure	Н	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No: 13/01173/FUL
Case Officer: Mr Simon Avery

Original Decision Type:

Was Decision Overturned at
Committee?

Delegated Decision
No

Proposal: (HOUSEHOLDER) Replacement detached garage/workshop with annexe accommodation on ground and first floors

Location: Southern View Maybush Lane Soberton Southampton Hampshire SO32 3QF

Item No: 19			
Date of Inspector's Decision:	12th February 2014	Inspector's Decision:	Appeal Dismissed
Appeal Procedure (see code below):	Н	Costs:	No Application for Costs
 W – Written representation; I – Informal hearing; P – Public Inquiry; H - Householder 			

Case No:	13/01701/FUL	
Case Officer:		Sarah Tose
Original Decision Type:		Delegated Decision
Was Decision Overturned at		No
Committee?		

Proposal:	(HOUSEHOLDER) Retention of front wall, fence and gates
	(· · · · · · · · · · · · · · · · · · ·

	(RETROSPECTIVE)
Location:	Land To The West Of Lasek Bishops Wood Road Mislingford
	Hampshire

Item No: 20			
Date of Inspector's	11th	Inspector's	Appeal Dismissed
Decision:	February	Decision:	
	2014		
Appeal Procedure	Н	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No: 13/02146/FUL	
Case Officer:	Mrs Anna Hebard
Original Decision Type:	Delegated Decision
Was Decision Overturned at	No
Committee?	

Proposal:	(HOUSEHOLDER) Single storey side and rear extension
Location:	6 King Alfred Terrace Winchester Hampshire SO23 7DE

Item No: 21			
Date of Inspector's	24th March	Inspector's	Appeal Allowed
Decision:	2014	Decision:	
Appeal Procedure	Н	Costs:	
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No: 13/01885/FUL	
Case Officer:	Mrs Megan Osborn
Original Decision Type:	Committee Decision
Was Decision Overturned at	No
Committee?	

Proposal:	(HOUSEHOLDER) Single storey side extension to annex with associated alterations (RESUBMISSION)
Location:	Armsworth Hill House Hill Lane Old Alresford Alresford Hampshire SO24 9RJ

The main issue in this case is weather the proposal would constitute sustainable development, having regard to the Councils policies on residential development in the countryside.

The site is extremely isolated and occupiers of the annex would be heavily reliant on the private car for access to services and facilities. Therefore residential development in this location would be unsustainable and contrary to national and local planning policies. However, the proposal would not create an additional dwelling as a condition on a previous planning application and a legal agreement ties this to the main dwelling.

Furthermore the addition of an extension would not materially alter the manner in which the annex is used as it is occupied by the applicants daughter and family and the building is physically well related to the main dwelling despite the existence of a separate parking area.

The amount of accommodation is at the upper limits of what would reasonably be considered as ancillary, however this would still be diminutive in comparison with the primary dwelling and therefore the annex would remain subservient.

The personal circumstances demonstrated persuaded the inspector that this proposal is justified, in this instance. The circumstances would enable the daughter to continue to live in close proximity to her parents which would provide clear benefits to her health and well-being. These personal circumstances weigh in favour of the proposal.

The Inspector concluded that the annex would remain ancillary to the primary dwelling, and its extension would contribute positively to the health and well-being of its present occupiers. Accordingly, the proposal would meet sustainable development objectives and on this basis the appeal shall be allowed.

Item No: 22			
Date of Inspector's	13th March	Inspector's	Appeal Dismissed
Decision:	2014	Decision:	
Appeal Procedure	Н	Costs:	No Application for Costs
(see code below):			
W – Written representation; I – Informal hearing;			
P – Public Inquiry; H - Householder			

Case No:	13/02461/FUL	
Case Officer:		Trish Price
Original Decision Type:		Delegated Decision
Was Decision Overturned at		No
Committee?		

Proposal:	(HOUSEHOLDER) Loft conversion to provide living
	accommodation with rear dormer
Location:	101 Upper Brook Street Winchester Hampshire SO23 8DG