



Meeting	Health and Environment Policy Committee
Date and Time	Tuesday, 7th July, 2020 at 6.00 pm.
Venue	This meeting will be held virtually and a live audio stream can be listened to via www.winchester.gov.uk .

Note: *Owing to the ongoing Covid-19 pandemic and government guidance, it will not be possible to hold this meeting in person. The Council has therefore made arrangements under the Coronavirus Act 2020, and subsequent Regulations permitting remote meetings, to hold the meeting virtually. If you are a member of the public and would like to listen to the audio stream of the meeting you may do so via www.winchester.gov.uk*

AGENDA

PROCEDURAL ITEMS

- 1. Apologies and Deputy Members**
To note the names of apologies given and deputy members who are attending the meeting in place of appointed members.
- 2. Declarations of Interest**
To receive any disclosure of interests from Members and Officers in matters to be discussed.

Note: Councillors are reminded of their obligations to declare disclosable pecuniary interests, personal and/or prejudicial interests in accordance with legislation and the Council's Code of Conduct.

If you require advice, please contact the appropriate Democratic Services Officer, prior to the meeting.

- 3. Chairperson's Announcements**



4. **To note the date and time of future meetings of the Committee**
 - Tuesday 7 July 2020
 - Wednesday 30 September 2020
 - Tuesday 8 December 2020
 - Wednesday 3 March 2021

Meetings commence at 6pm unless otherwise stated.

5. **Minutes** (Pages 5 - 10)
Minutes of the previous meeting held on 4 March 2020.

BUSINESS ITEMS

6. **Public Participation**
To receive and note questions asked and statements made from members of the public on matters which fall within the remit of the Committee.
NB members of the public are required to register with Democratic Services three clear working days before the meeting
(contact: democracy@winchester.gov.uk or 01962 848 264).

Members of the public and visiting councillors may speak at this Committee, provided they have registered to speak three working days in advance. Please contact Democratic Services by **5pm on Wednesday 1 July 2020** via democracy@winchester.gov.uk or (01962) 848 264 to register to speak and for further details.

7. **Briefing on Restoration Work - Community, Open Spaces and Transport Impacts (Presentation)** (Pages 11 - 40)
8. **Update on the Carbon Neutrality Action Plan (one year on) - Presentation** (Pages 41 - 70)
9. **Proposals for new Garden Waste service (HEP010)** (Pages 71 - 86)
10. **Health & Environment Policy Committee Work Programme for 2020/21 (HEP009)** (Pages 87 - 90)

Lisa Kirkman
Strategic Director: Resources and Monitoring Officer

29 June 2020

Agenda Contact: Nancy Graham, Senior Democratic Services Officer
Tel: 01962 848 235 Email: ngraham@winchester.gov.uk

**With the exception of exempt items, Agenda, reports and previous minutes are available on the Council's Website www.winchester.gov.uk*

All of the Council's publicly available agendas, reports and minutes are available to view and download from the Council's [Website](#) and are also open to inspection at the offices of the council. As part of our drive to minimise our use of paper we do not provide paper copies of the full agenda pack at meetings. We do however, provide a number of copies of the agenda front sheet at the meeting which contains the QR Code opposite. Scanning this code enables members of the public to easily access all of the meeting papers on their own electronic device. Please hold your device's camera or QR code App over the QR Code so that it's clearly visible within your screen and you will be redirected to the agenda pack.



MEMBERSHIP

Chairperson: Clear (Liberal Democrats)

Vice-Chairperson: Laming (Liberal Democrats)

Conservatives

McLean
Pearson
Read
Scott

Liberal Democrats

Achwal
Bell
Hutchison
Williams

Deputy Members

Brook and Gemmell

Becker and Green

Quorum = 4 members

PUBLIC PARTICIPATION AT VIRTUAL MEETINGS

Representations will be limited to a maximum of 3 minutes, subject to a maximum 15 minutes set aside for all questions and answers. To reserve your place to speak, you are asked to **register with Democratic Services three clear working days prior to the meeting** – please see public participation agenda item for further details. People will be invited to speak in the order that they have registered, subject to the maximum time period allowed for speaking not being exceeded. Public Participation is at the Chairperson's discretion.

FILMING AND BROADCAST NOTIFICATION

This meeting may be recorded and broadcast live on the Council's website. The meeting may also be recorded and broadcast by the press and members of the public – please see the Access to Information Procedure Rules within the Council's Constitution for further information, which is available to view on the [Council's website](#).

VOTING

- apart from the Chairperson, every Member has one vote when a matter before the meeting requires a decision.
- in the event of an equality of votes, the Chairperson may exercise a casting vote and that vote may be exercised in any way seen fit.
- a Member may abstain from voting, or vote differently from how they may have indicated during the debate, without further explanation.
- the way each Member voted will not be recorded in the minutes, unless a motion to have a Recorded Vote has been passed.

HEALTH AND ENVIRONMENT POLICY COMMITTEE

Wednesday, 4 March 2020

Attendance:

Councillors
Clear (Chairperson)

Laming
Becker

Ferguson
Brook

Others in attendance who addressed the meeting:

Councillors Thompson (Leader and Cabinet Member for Communications), Hutchison, Porter (Cabinet Member for Built Environment and Wellbeing) and Tod (Cabinet Member for Service Quality and Transformation).

Audio recording of the meeting

A full audio recording of this meeting is available via this link:

[Full audio recording](#)

1. **APOLOGIES AND DEPUTY MEMBERS**

Apologies were received from Councillors Pearson and Deputy Member Councillor Read. There were no deputy members in attendance.

2. **DECLARATIONS OF INTEREST**

Councillor Becker declared a non pecuniary interest in respect of Item 8 (Carbon Neutrality Action Plan 2020-2030) due to her employment as Government Legal Adviser for the Department for Business, Energy and Industrial Strategy and also due to her husband's employment as Lead Analyst for Shell New Energies.

3. **CHAIRPERSON'S ANNOUNCEMENTS**

There were no Chairperson's announcements.

4. **MINUTES**

RESOLVED:

That the minutes of the previous meeting held on 13 January 2020 be approved and adopted.

5. **PUBLIC PARTICIPATION**

Three members of the public/representatives of local groups spoke regarding items 8 and 9. Councillor Hutchison also addressed the Committee regarding item 9 below. Their comments are summarised under the relevant minute below.

In addition to speaking on item 8 below, Ian Tait also addressed the Committee during public participation. In summary, he raised issues regarding glass collection particularly for residents living in blocks of flats, the wider implications of this in planning terms and the Council's response time to residents' queries.

6. **WORK PROGRAMME FOR 2019/20**

RESOLVED:

That the work programme for 2019/20 be noted.

7. **PROPOSED PARISH ENGAGEMENT ON GROUNDS MAINTENANCE AND STREET CLEANING (PRESENTATION)**

The Service Lead: Environmental Services gave a presentation which provided an overview of the new street cleaning and grounds maintenance contract with IdVerde and the ongoing improvements being developed including engagement with parish council's in the district.

Members asked questions and raised comments to be taken forward regarding Winchester Town Forum engagement, the litter clearing programme, service improvements, monitoring programmes and parking enforcement support.

RESOLVED:

1. That the content of the presentation be received and the comments of the Committee be noted; and
2. That progress updates regarding street cleaning and grounds maintenance be considered at future meetings of the Committee.

8. **CARBON NEUTRALITY ACTION PLAN 2020-2030 - PROGRESS UPDATE (PRESENTATION)**

The Corporate Head of Engagement and the Leader and Cabinet Member for Communications gave a presentation which provided an update on the progress with the carbon neutrality action plan since it was approved last year, setting out an overview of the delivery approach and highlighting the next phases.

At the invitation of the Chairperson, two members of the public (including one person representing a local group), addressed the Committee as summarised below:

Jemma Barter (on behalf of Winchester Friends of the Earth)

Reference was made to the document submitted by Winchester Friends of the Earth which outlined the desired achievements for a zero carbon future which provided a scale of how the action plan could work. Although there was no doubt in the level of council commitment to carbon neutrality, she outlined that there were concerns that there were no real scale or numbers apparent to see the anticipated timescale for carbon reduction at this stage with a strong reliance being placed on the use of electric vehicles and park and ride services. She suggested that a carbon monitor be displayed on the building to give a visual aid and indication of the progress achieved. In conclusion, she suggested that the bulk of the problem must not be deferred until the end of the project.

Ian Tait

Reference was made to the underlying fundamental issue for radical change, looking at alternative means of transport and changes to stop the installation of gas boilers in the council housing stock in future to reduce the carbon footprint.

Members asked questions and raised various comments including biodiversity, passivhaus standards, carbon neutrality targets and renewable energy storage which were addressed by the Cabinet Member and officer.

1. That the content of the presentation be received and the comments of the Committee be noted.

2. That progress updates regarding the Carbon Neutrality Action Plan be considered at future meetings of the Committee.

9. **UPDATE ON THE MOVEMENT STRATEGY (PRESENTATION)**

The Head of Programme and the Cabinet Member for Service Quality and Transformation gave a presentation updating Members on the recent progress of the Movement Strategy which was a joint project, formed in partnership with Hampshire County Council (HCC). Councillor Tod advised that further information would be made available at the joint Member Briefing with HCC on 16 March 2020, following the forthcoming board meeting on 11 March 2020.

At the invitation of the Chairperson, two members of the public, representing local groups, and Councillor Hutchison addressed the Committee as

summarised below and the specific points raised were answered by the Cabinet Member accordingly.

Jemma Barter (on behalf of Winchester Friends of the Earth)

Reference was made to the approach in traffic reduction and concern was expressed that the parking strategy consultation placed too much reliance on park and ride which suggested that more provision for car journeys would be made. She considered that the route to traffic reduction should be via conventional public transport provision and this required subsidy to be reassigned. She stated that traffic reduction would be achieved without more robust measures than currently contemplated. Concern was also expressed that the movement strategy contained an assumption of a greatly reduced air quality management area which ran at odds with health consequence particulates; it was understood that this had been abandoned. In conclusion, Jemma Barter stated that air pollution needed to remain a key concern within the development of the strategy.

Phil Gagg (on behalf of WinACC Transport Group)

He welcomed that walking and cycling had been brought to the front of the programme. He suggested that the overall aims of the movement strategy needed to be revisited and widened to include carbon dioxide emissions created by all people gaining access to Winchester and considered that modal shift, whole journey carbon and energy reduction needed to be key themes. He also suggested that clearer working maps should be made available and that more use could be made of the off street routes for walking and cycling i.e Oram's Arbour and Greenhill Road. He welcomed the work being done on bus services but was disappointed that extended partnerships and franchising were not referenced. In conclusion, he stated that local transport groups, community groups and bus passengers should be added to list of consultees.

Councillor Hutchison

She welcomed the recognition that walking was crucial but suggested that the infrastructure in Winchester needed to change to encourage walking as the streets were currently designed for vehicles use.

Members asked questions and raised various comments including bus provision and public transport, Government funding streams, air quality management area, walking groups, dropped kerbs and parking which were addressed by the Cabinet Member and officer.

RESOLVED:

1. That the content of the presentation be received and the comments of the Committee be noted; and
2. That progress updates regarding the Movement Strategy be considered at future meetings of the Committee.

10. **FRAMEWORK FOR COMMUNITY AND WELLBEING STRATEGY (PRESENTATION)**

The Service Lead: Community & Wellbeing and the Cabinet Member for Built Environment and Wellbeing gave a presentation updating Members on the strategy framework and the options available to help shape the policy to support residents and improve wellbeing.

An additional slide was added to the presentation which set out the differing communities in the strategy. The slide was available on the [Council's website](#).

Members asked questions and raised various comments which were addressed by the Cabinet Member and relevant officers.

RESOLVED:

1. That the content of the presentation be received and the comments of the Committee be noted
2. That progress updates regarding the Community and Wellbeing Strategy be considered at future meetings of the Committee.

The meeting commenced at 6.30 pm and concluded at 8.50 pm

Chairperson

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COVID restoration plans

Health & Environment Policy Committee
7 July 2020

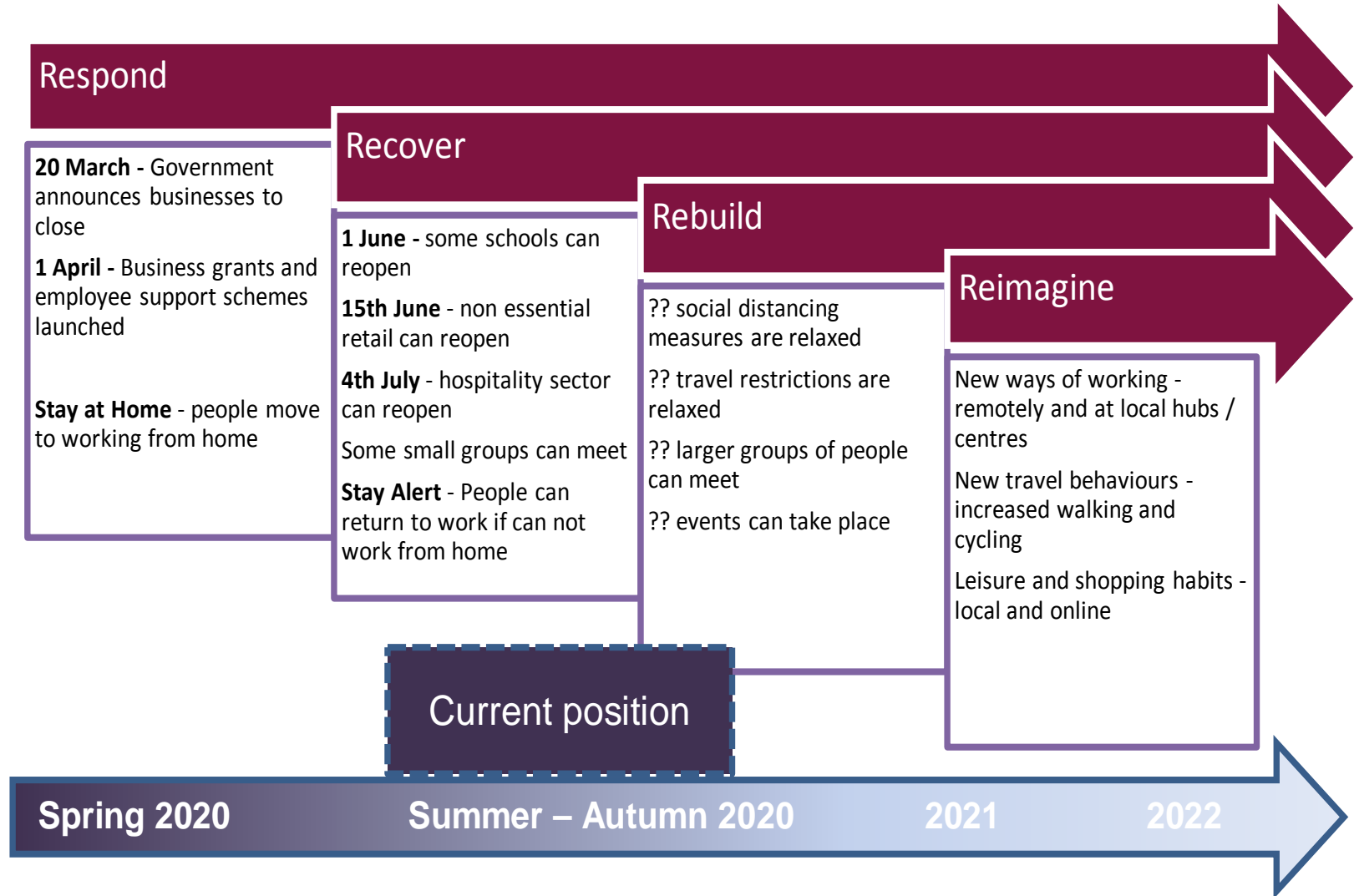
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Agenda Item 7



COVID - FROM RESPOND TO REIMAGINE

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Community

Page 13



RESPOND – VULNERABLE PEOPLE

“Shielded group” of extremely vulnerable people

- Initially 1,618 in the district (1.3% of population)
- Advised to isolate for 12 weeks
- Weekly government food parcels, priority supermarket deliveries, prescription delivery service
- 785 currently registered to receive food parcels
- Additional support provided locally

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Other vulnerable people

- Older people
- Other medical conditions
- Self-isolating
- Single parents






RESPOND – COMMUNITY NETWORKS

Volunteer groups across the district

-  Parish and town councils
-  Mutual aid groups
-  Friends and next door neighbours
-  Neighbourhood Watch groups
-  Churches
-  Social prescribers
-  Food banks, Citizens Advice
-  2027 NHS volunteers

Common requests for help

-  Shopping / food
-  Prescriptions
-  Loneliness / reassurance



Cllr Lucille Thompson, Leader of Winchester City Council, said:

"During Volunteers' Week, I'd like to offer a massive **THANK YOU** to everyone who selflessly gives up their time to help others. Volunteering makes our communities stronger, happier places, and regular acts of kindness by volunteers can provide a lifeline as we've seen in recent times. We are so proud to work in partnership with the many volunteer groups, organisations and charities across our district."

RESPOND – COUNCIL SUPPORT

- Local response centre open 9am-5pm, 7 days per week
- Telephone helpline has taken 677 calls
- 77 emergency food parcels delivered
- £9,900 to help provide hot meals for vulnerable people
- £375,072 distributed in additional council tax reduction to 1,693 people
- 1,650 reassurance calls to elderly tenants
- Guidance and support on our website
- Volunteer support and guidance from Community First
- Liaison with key community stakeholders
- £990,000 in business grant support to 84 local groups

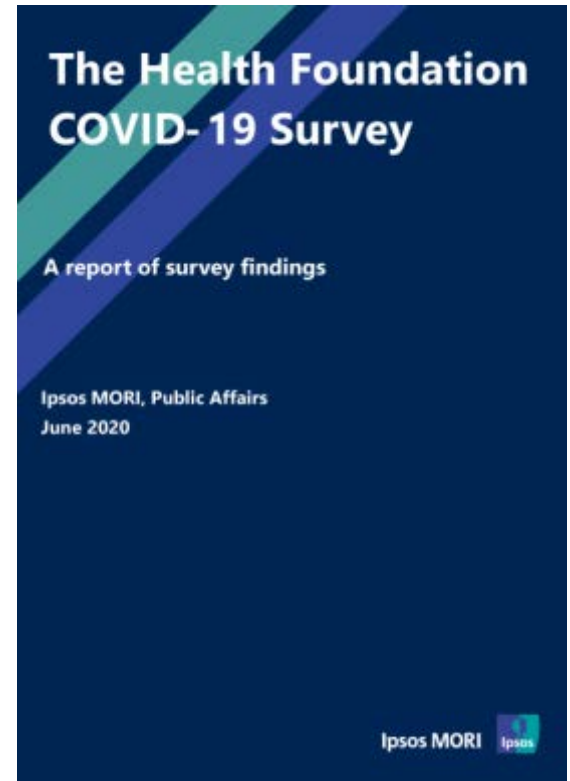


RECOVER – THE NATIONAL PICTURE

Ipsos MORI poll by The Health Foundation (May 2020) tells us...

- 77% of people are concerned about the impact of social distancing on the health and wellbeing of the nation (83% among over 65's)
- 46% of the population feel the crisis is affecting their mental health in one way or another
- 47% are finding it harder to communicate with friends and family
- 41% of people have experienced a negative impact on their income

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RECOVER – THE CHALLENGES

🏰 People suffering hardship

🏰 Lag in impacts – when support schemes end

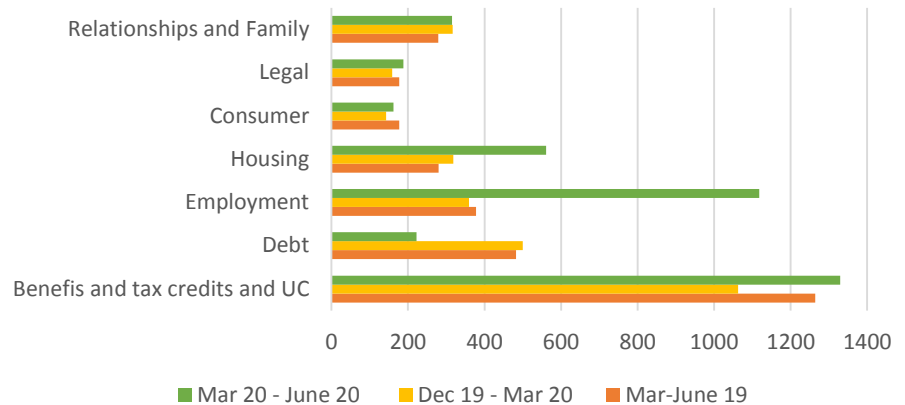
🏰 Community confidence

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Winchester Basics Bank



Citizens Advice Winchester



RECOVER – THE ROLE OF COMMUNITY

Locality's new report,
"We Were Built for This" says...








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- Community organisations have often been the quickest to mobilise and adapt their services
- Community organisations have been the glue that has held together the community response
- In areas where the public, community and private sector already have strong, collaborative relationships, support was made available faster and has been more effective
- Community organisations have been able to harness the upsurge in community spirit

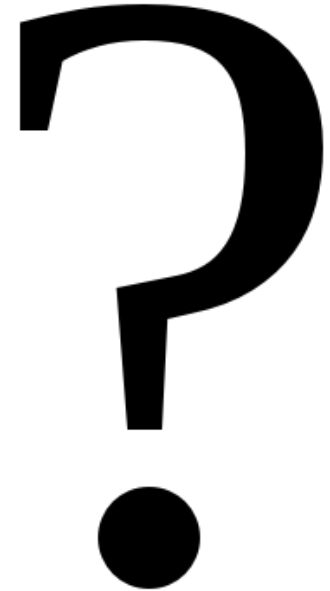
RECOVER – GAPS IN OUR KNOWLEDGE

We are gathering information from...

-  Volunteers
-  Community groups and service providers
-  Town and parish councils
-  Community centres and village halls
-  Sports, arts and cultural sectors





To find out...

-  How many people have been helped?
-  Has demand increased or decreased?
-  What has worked well and what has been a challenge?
-  How well placed they are to continue / recover?







RECOVER – VULNERABLE PEOPLE

We continue to work with key agencies to support those in need

-  One-to-one discussion and monitoring of situation
-  Temporary premises to cope with demand
-  Facilitating collaborative working
-  Quick release of grant funding

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Many uncertainties remain

-  Potential for second spike
-  Possible increase in demand due to lag in impact being felt
-  Length of restrictions
-  Long-term resilience of volunteer networks

RECOVER – PROMOTE WELLBEING

We are taking steps to create confidence

🏰 Sustain support for vulnerable people

🏰 Volunteer shift to befriending

🏰 Safe reopening of our town centres

🏰 Simple, consistent signs and messaging about public places



We are encouraging good physical health

🏰 Safe use of parks and open spaces






🏰 Gradual return to group activities

🏰 Bespoke support for people with long-term health conditions

🏰 Measures to encourage walking and cycling




REBUILD AND REIMAGINE

Volunteers and a strong community

-  Sustain new local voluntary networks such as mutual aid
-  A new role for community buildings?
-  Recognise our key workers and volunteers
-  Build on the legacy of volunteering
-  Create resilience for the future

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Positive health and wellbeing

-  Reintroduce events and sporting activity
-  Sustain changes in travel behaviours
-  Develop the legacy of 'be nice to each other'

PARTNERSHIP TO RECOVERY

Partnerships and collaborations will be vital in moving forward. Community stakeholders have identified this as a key role for the council in the journey to recovery.

 Parish and town councils have demonstrated their leadership during lockdown

 New networks have emerged in the city area

 New collaborations have been forged with health partners that create opportunities for the future

These partners will help us shape a community and wellbeing strategy over the coming months, which will be heavily shaped by the experiences of COVID-19.

Open spaces



OPEN SPACES

Many parks and gardens remained open during lockdown to provide recreational opportunities for residents taking their daily exercise.

Certain facilities/areas were closed in line with Government guidance including playgrounds & outdoor sports facilities.

Suitable signage was used and some spaces were kept partially open to provide space for walking, running and cycling. In open spaces where play areas are unfenced equipment was disabled

Social distancing signs have been displayed to reinforce messaging and encourage safe use of open spaces.



CHANGES IN GOVERNMENT GUIDANCE

Relaxation of restrictions by Government enabled some facilities to be re-opened in May and June. Additional measures used like a one way system in Abbey Gardens following new Govt. guidance.

Skate parks at KGV, Stanmore and North Walls re-opened with appropriate signage in place.



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Some sporting activities have been resumed, as Crown bowling and football training, signage in place and arrangements on site managed by clubs.

Playgrounds and outdoor gyms remained closed but can be brought back into use from 4th July onwards with appropriate measures in place to protect the public. Government guidance issued 26th June and being assessed by officers.



Sites have been regularly monitored for health & safety purposes and to ensure areas were being used responsibly working with other agencies like the police. Further measures will be taken, where required, to manage any issues that come to light.

Support for parishes with the re-opening of their play areas.

Transport

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CITY OF WINCHESTER MOVEMENT STRATEGY

Interdependent Studies



Park and Ride



Local Walking and Cycling Infrastructure Plan



Urban Freight Transport



Winchester City Centre Movement and Place Plan



Bus Provision



Parking and Access Strategy



Local Plan

WMS Feasibility Studies - Programme

September 2019

May 2020

September 2020

Phase 1

Options identified and sifted; high level analysis; Stakeholder engagement

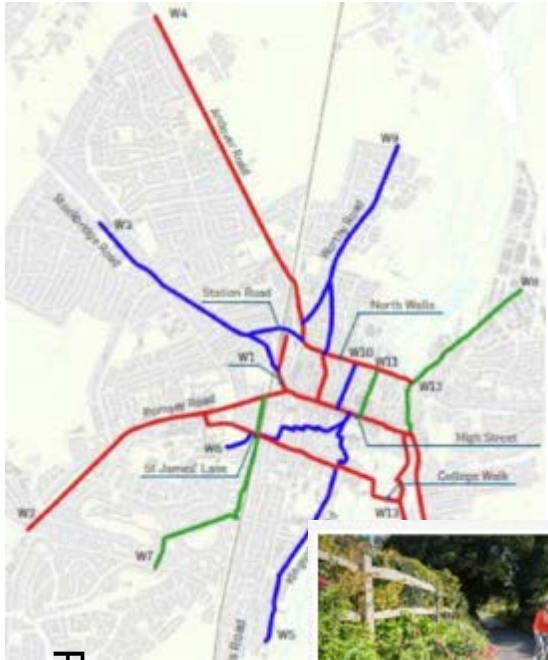
Phase 2

detailed assessment of prioritised options

Funding Applications

Business Case development

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Local Walking and Cycling Infrastructure Plan



Winchester City Centre Movement and Place Plan






Park and Ride





TRANSPORT RECOVERY

Transport Recovery Measures - Wave 1

-  North Walls – Reallocation of carriageway to footway
-  Jewry Street – Reallocation of carriageway to footway
-  Hyde Street – Modal filter at the junction with Jewry Street to allow only pedestrian and cycle access.

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Transport Recovery Measures – Wave 2

-  The Square – Design Stage
-  City Bridge – Design Stage



TRANSPORT RECOVERY

Winchester City Centre – Future Waves

- Additional social distance / active travel measures submitted to HCC for future waves in line with Government funding in and around the city centre

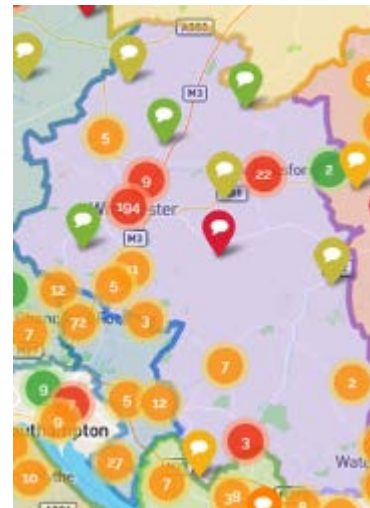
Market Towns

- Social distance / active travel measures requested by Alresford, Bishop's Waltham, Denmead and Wickham submitted to HCC's Highways Covid19 Team

Measures include; widening footways, signage, additional cycle parking, cutting of foliage

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Hants Covid Travel Map – Winchester District



WCC to continue to work with HCC to implement measures

TRANSPORT RECOVERY

Park and Ride

- Reduced service - 23 March to 31st May
- Full service reinstated – 1st June
- Social distancing to be controlled on all buses (11 passengers per bus)
- Continuing in-house publicity
- Contingency plan of amending timetable slightly to reserve one bus for NHS shuttle use only
- Contingency plan of reserving Pitt (200 spaces) for NHS staff only
- Encourage use of Park and Walk (East) and Park and Cycle (east and south)
- Week by week monitoring of passenger loadings on bus by bus basis
- Weekly checking of publicity on site
- Social distancing posters erected at bus stops



New Initiatives : E-Scooter/ E-Bike / Cycle Hub?

Solent Transport / HCC / WCC working together on a funding bid for alternative transport options
Between the city centre and the Park and Ride car parks

PARKING - USAGE

- During lockdown parking fell to almost zero
- Entire car park offer was maintained, including P&R, albeit at a reduced service level.
- No charges have been applied to key workers and dedicated spaces for them provided in our Tower Street car park.
- Parking demand is increasing slowly with relaxation of lockdown and continued Government advice to avoid public transport. Still at low levels.

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PARKING - MANAGEMENT

- 🏰 To support the economic recovery the Council is looking at ways to cater for the increase in car use by reviewing the management of all of our car parks across the district
- 🏰 We have determined whether additional steps are required in terms of signing/messaging, cleansing and other measures following Government and British Parking Association guidance.
- 🏰 We are working with parish councils looking to make temporary changes to town/village centres to entice customers.



PARKING - ENFORCEMENT

🏰 Enforcement – During full lockdown – only prioritising dangerous parking and making allowances for increased on-street parking demand in residents' permit areas resulting from homeworking.

Page 39 🏰 Enforcement June – August - phased reintroduction of enforcement - County Council guidance for on-street parking.

🏰 Reintroduction of enforcement started with the issuing warning notices rather than penalty charge notices.

🏰 August onwards – full enforcement



Thank you.... Questions



Winchester Carbon Neutrality Action Plan 2020-2030 Up-date Report No.2

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Health & Environment Policy Committee
7 July 2020

Agenda Item 8



Up-date report No.2

Declaration One Year On...

Action Plan – Ten Priorities

Transport

Energy

Property & Housing

Mitigation and Bio-diversity

Business

Engagement

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Reporting and data

COVID Challenges and Opportunities

External and Internal

Response and a green recovery

Actions for 2020

Service plans

Engagements and Carbon Neutrality Strategic Partnership

Climate Emergency Declaration - First anniversary



500 +
TREES PLANTED

WILDFLOWER
AREAS CREATED

849 M² 
SOLAR PANELS
BEING INSTALLED AT
WINCHESTER SPORT & LEISURE CENTRE

PURCHASED
GREEN ELECTRICITY
CUTTING COUNCIL'S
CO₂ EMISSIONS
BY 19%



Tackling the

**CLIMATE
EMERGENCY**

 **£10M**
TO CUT CO₂ IN
COUNCIL HOUSING

A CARBON NEUTRAL
COUNCIL 
2024

PLANS FOR
ELECTRIC CHARGE 
POINT NETWORK

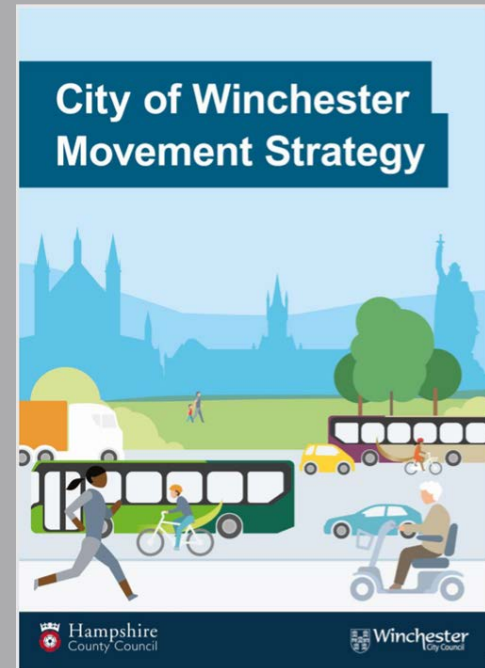
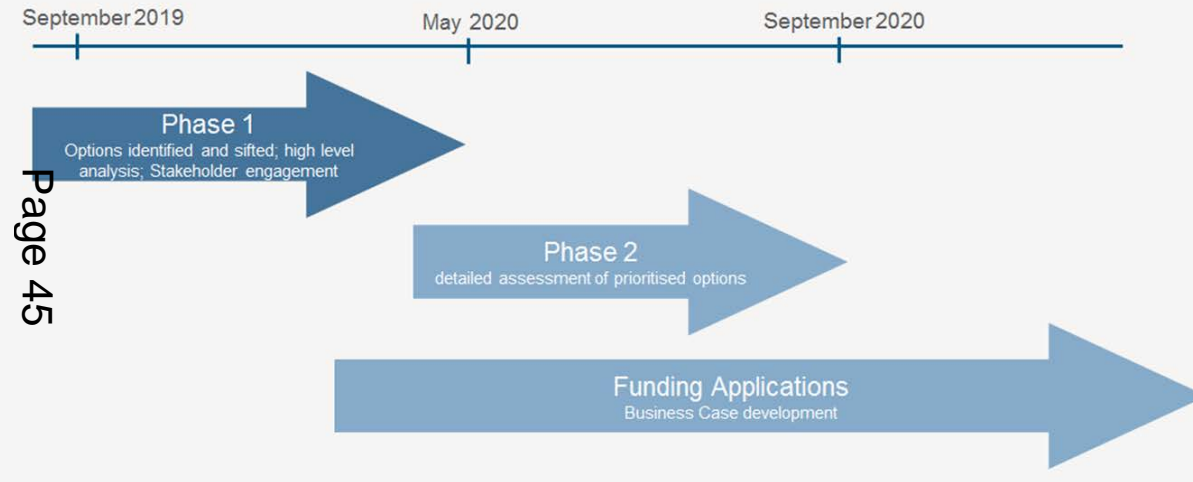
A CARBON NEUTRAL
DISTRICT
2030 

ACTION PLAN – Ten priorities

TRANSPORT

1. City of Winchester Movement Strategy

WMS Feasibility Studies - Programme



Members briefing held June 10th to summarise Phase 1

New Parking and Access Strategy - with differential fees and fund to invest in public transport.



LCWIP –

Walking and cycling networks identified. These options to be advanced with further stakeholder engagement.



Movement & Place Plan –

Working closely with the LCWIP team. Detailed analysis of potential interventions and movement designs to be undertaken.



Freight and Delivery Strategy –

Option prioritisation with stakeholders underway to agree a preferred strategy

Bus Provision –

Stakeholder engagement and route analysis / future capacity assessment undertaken. Working closely with CWR team.



P&R –

High level assessment of service and demand undertaken. Private Non Residential parking survey undertaken. Assess potential site options



TRANSPORT

2. EV charging points; &

3. Increase park and ride provision

Increased park and ride at the Vaultex site will reduce traffic on the road network, pollution and carbon emissions within the city centre and encourage more people to walk and cycle into the city centre.

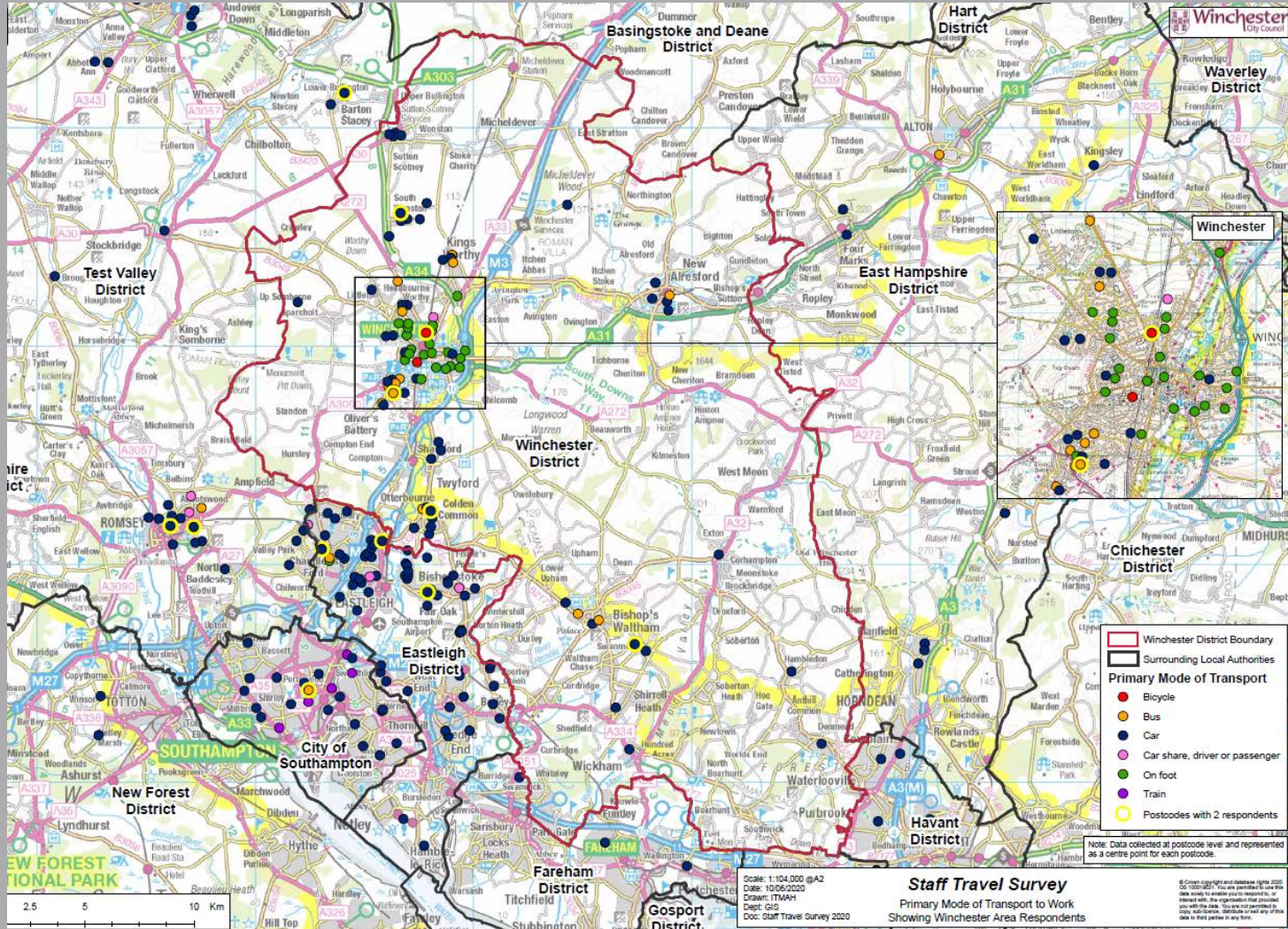
Surface car park:

- planning permission granted for 135 space Park & Ride
- EVCP in line with EV strategy

Decked car park:

- Business Case approved by EM3 LEP for £5.65m for design, planning and construction of a
- 300+ space P&R, potentially up to 30 double Electric Vehicle Charging Points (EVCP) and a Photovoltaic Array (PV) and battery to support the electricity demand on site

STAFF COMMUTING SURVEY – 635 TCO2E



STAFF COMMUTING SURVEY

Findings / outcomes

- 62% of staff took part in this survey
- 76% of staff use a car as their main mode of transport to commute to the office
- 87% of staff work in City Offices
- Out of the WCC average annual emissions - 90% is produced by cars, 5% from getting the bus and 5% from the train
- Just over a fifth of staff travel over 30 miles to commute to work (round trip)

The move to working remotely and from home has significantly reduced car travel –

- 81% overall reduction of both km travelled and CO₂
- 284,048km staff commuting in January compared with just 54,133km in June.
- CO₂ produced has dropped from 54 tonnes a month in January to just over 10 tonnes in June.



**Green recovery
opportunity**

ENERGY

4. 100% electric purchased from renewable sources

- Green tariff from 1 April – around 770 tonnes of CO₂e that equals a 19% net reduction in council emissions
- In-direct Council sites still to be added (e.g. Leisure Centres - operated by third party so no direct control over supplier)

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5. Large scale renewable energy generation

- Investigation into potential solar farm location
- Identified multiple roof-tops for medium sized roof-mounted systems
- Up to 4 megawatt of Solar PV potential in pipeline

PROPERTY AND HOUSING

6. Passivhouse scheme

- Micheldever housing scheme – 6 flat scheme being designed to meet Passivhouse standards. Positive discussion with Planning team. Webinar public engagement planned for July and final business case to Cabinet by September 2020

7. Invest in energy and water efficiency measures

- Winchester Sport & Leisure Centre –The panels on the new leisure building will include 849 square meters of photovoltaic panels that can generate at least 140,000 kilowatt hours of green energy a year.
- Refurbishing the pavilion at Chilcomb sports ground to include energy efficient LED lighting with dimming controls and presence detection, plus installation of infrared heating.

PROPERTY AND HOUSING



Re:fit programme

Estimated investment and savings based on a high level benchmark of our available data:

- budgeting for a £1m investment could achieve an estimated 600tpa carbon savings

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Measures include:

-  deep retro fit to council property and
-  Potential annual rooftop solar electricity generation in excess of 150,000 kWh









Asset number	Building/Site Name
1	Guildhall
2	City Offices
3	West Wing/Kings Court
4	Basepoint
5	Car Park – Brooks Underground
6	Car Park – Chesil Multi Storey
7	Danemark Court
8	Makins Court
9	Matilda Place
10	Richard Moss House
11	White Wings House
12	Meadowside Leisure Centre

8. Local Plan up-date with emphasis on local carbon development

It is essential that the Council's emerging Local Plan is developed through the climate change lens.

Close working relationship with officers from the Local Plans team on potential policies:

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-  climate intervention areas to target areas of the District that need improvement
-  higher requirements than the current Building Regulations
-  Require developers as part of the planning application process to consider the whole life carbon footprint of a building
-  A sympathetic policy approach towards energy efficiency in historic buildings
-  Require developers to consider the impact of overheating
-  Sustainable Drainage Systems (SuDS) / Rain water gardens
-  Increased water efficiency standards
-  Integrate the ability for people to grow their own food on larger development proposals

PROPERTY AND HOUSING





**Green recovery
opportunity**

Net Carbon Zero Development

 Members training on 23 June and 1 July

Options being considered:

 All new development would be required to produce an 'Energy, Water and Carbon Assessment'

 Should a development not be able to achieve carbon neutrality, a Carbon Offsetting fund could be created to decarbonise the district (last resort)

MITIGATION / BIODIVERSITY

9. Plant at least 100 tree per annum

- Over 500 trees planted
- Tree survey of Council stock to identify new maintenance regime

10. Identify 100 acres for new habitat creation

- Bio-diversity plan – approval to commence work
- New meadow created this year at Sainsbury's roundabout Badger Farm – 400m²
- 3 schemes planned for planting this autumn



CONTRIBUTING WORK

Waste & Recycling

Council waste reporting starts 2020/21

New Biffa contract for 8 years; Euro 6 Diesel engines;
67% less carbon emissions than Euro 5

Business

- Third party solar scheme principles in advanced discussion
- Sustainable Business Network webinars
 - April 3rd Webinar - Net Zero Carbon for SMEs - 35 attendees
 - July 10th Webinar - Sustainability in Fashion - 100 booked inc. UoW students



**Green recovery
opportunity**

Engagement

- Greening Campaign with Parishes
- Green Week 2020

REPORTING AND DATA

Council Carbon Footprint report 2018/19

- 4.3% reduction of compared to the previous year and 26.9% reduction when compared to the baseline year.
- Saving of 182 tonnes CO₂e

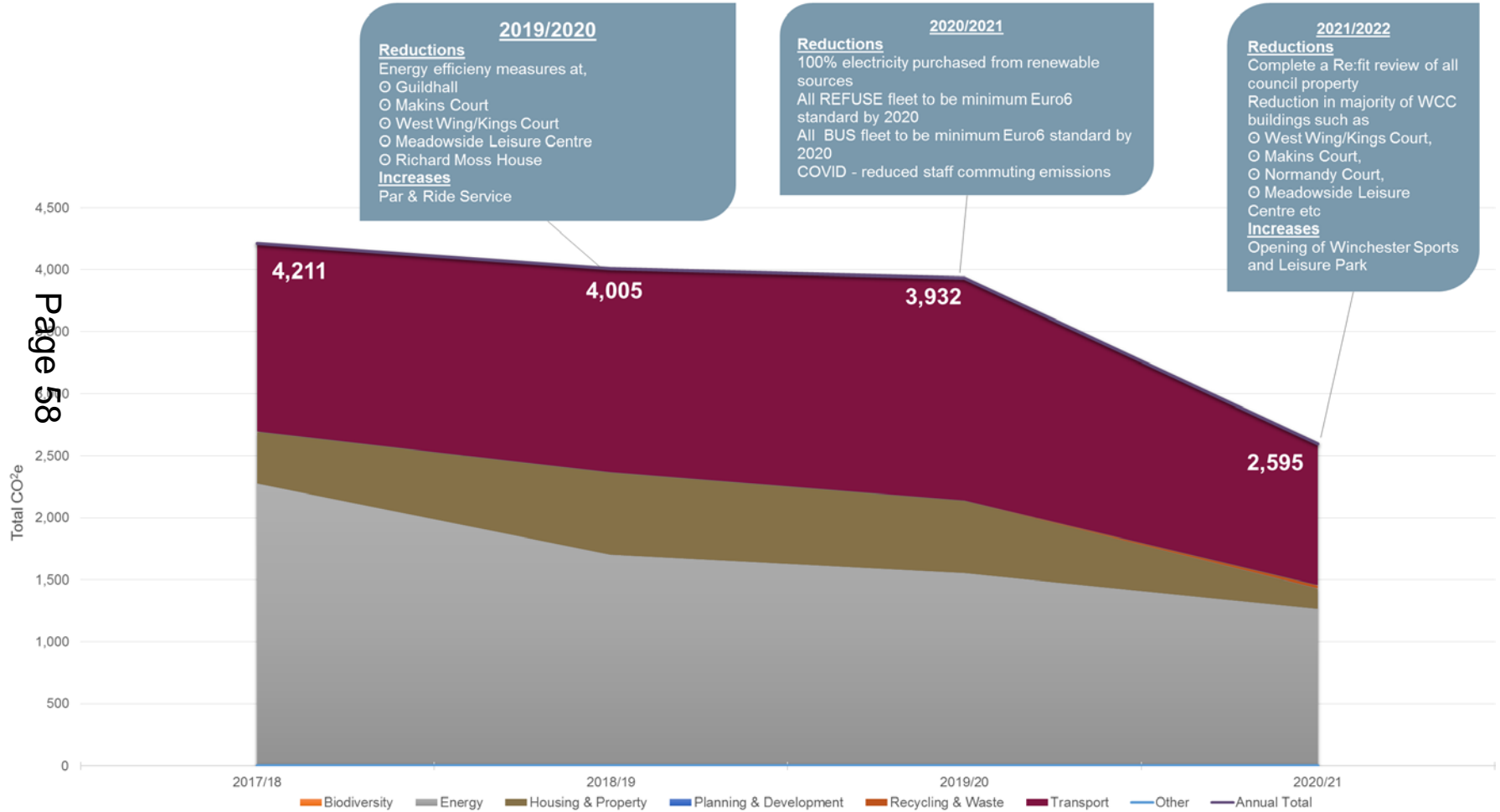
Council carbon footprint report 2019/20

- Provisional report expected in August
- Expected to show a small reduction, due to increasing scope

Council carbon footprint 2020/21

- Detailed forecasting work underway

COUNCIL CARBON EMISSION GRAPH





REPORTING AND DATA


Carbon emission mapping across the district



The work was commissioned from WinACC.

This is the evidence to support a larger / longer term programme of work in the our communities.

 By identifying the areas with highest emissions, we would prioritise

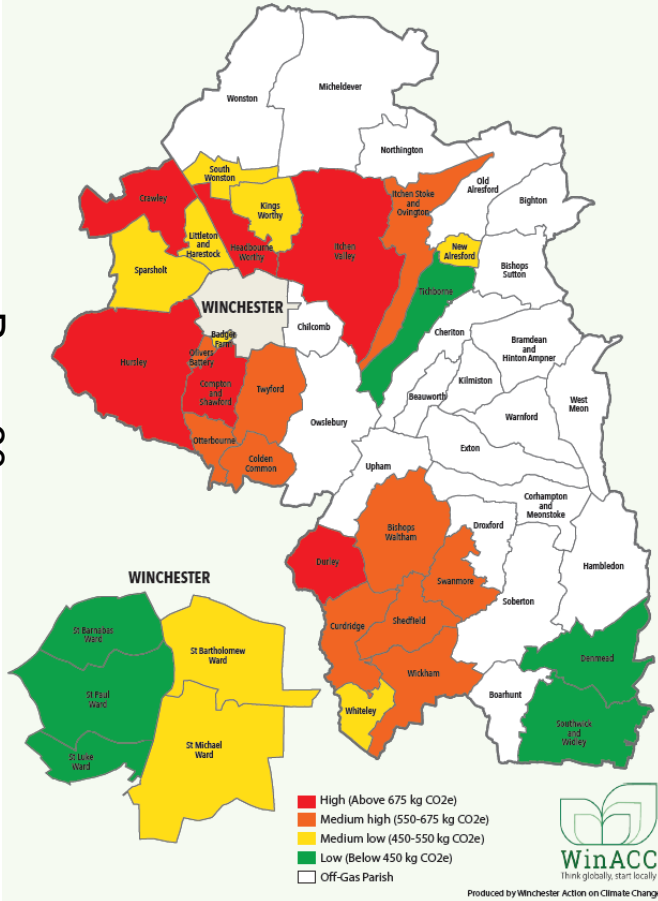
-  energy efficiency schemes in that neighbourhood
-  Give direction to help create community energy groups.

 The next phase of mapping will include

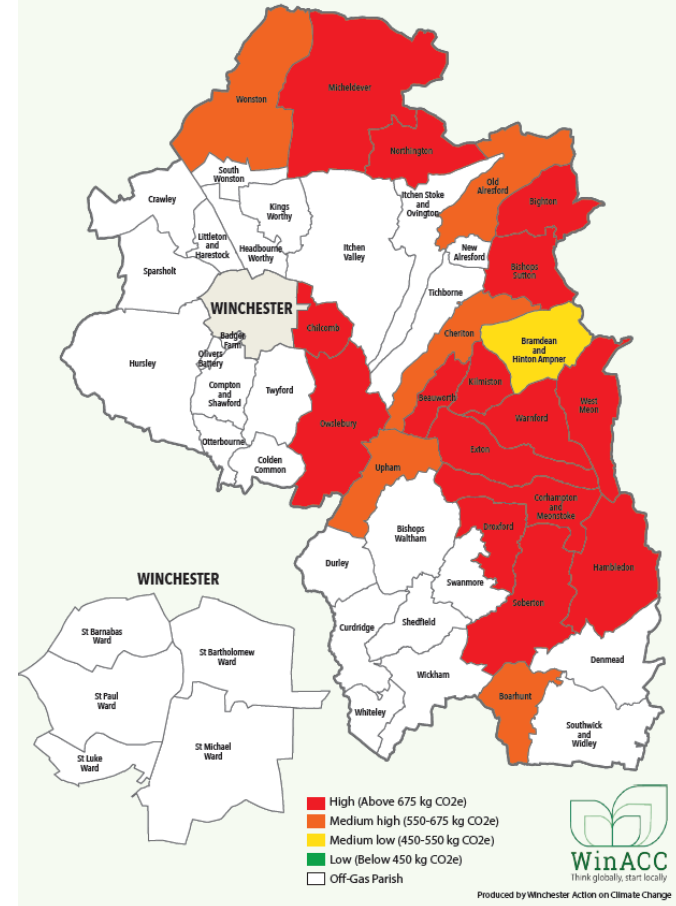
-  solid fuel data and socio-economic data to help direct our communication strategy with these communities
-  EPC data so that we know what condition the buildings are in, and what method (e.g. insulation, double glazing, solar panels) would be most effective in that area.

PARISH LEVEL CARBON EMISSION MAPPING

Domestic electricity emissions per head in Winchester District in 2018 for On Gas Parishes (kg CO2e)

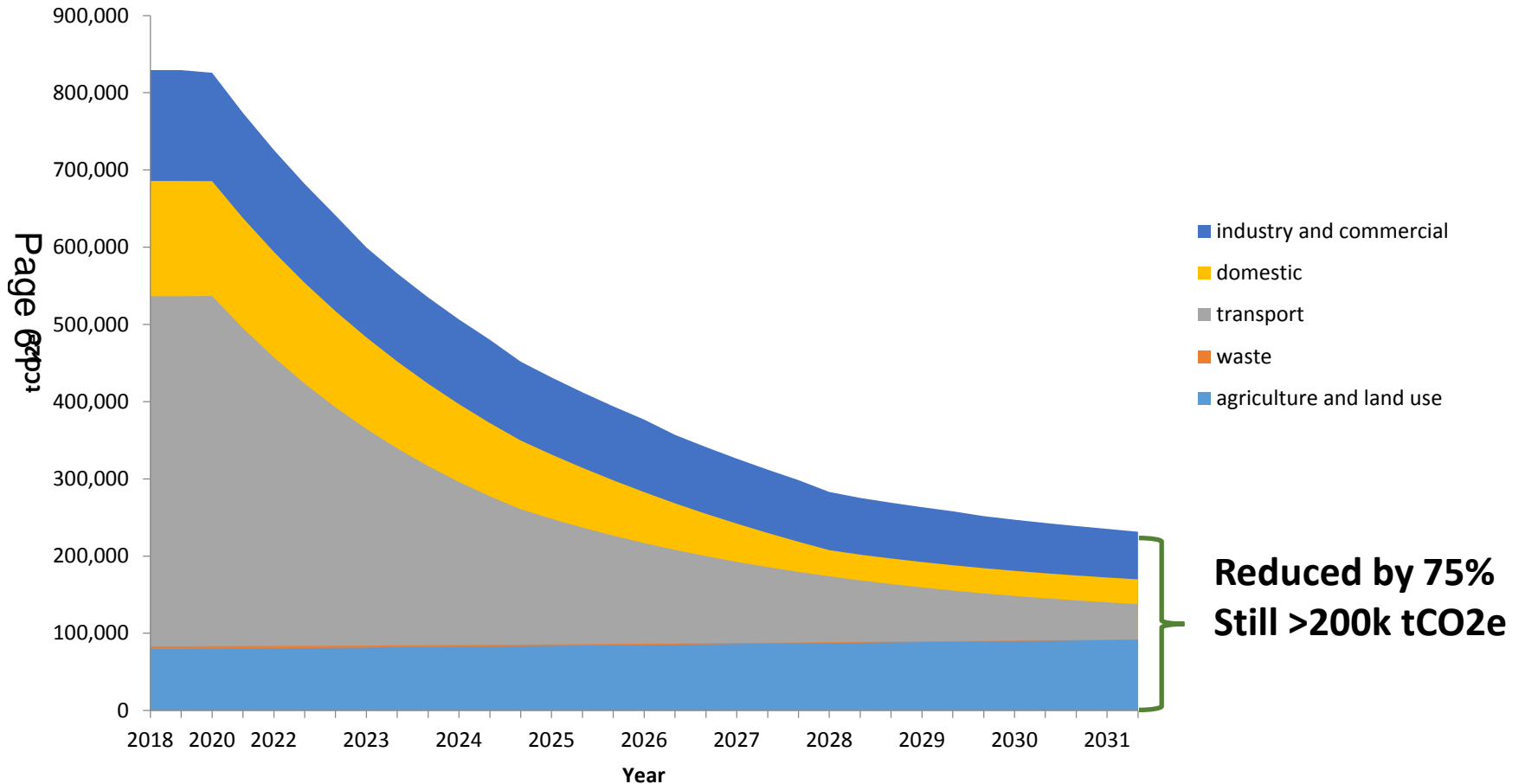


Domestic electricity emissions per head in Winchester District in 2018 for Off Gas Parishes (kg CO2e)



DISTRICT CARBON EMISSIONS

Our projections estimated from a series of interventions
(next slide)






DECARBONISING DISTRICT – HEADLINE INTERVENTIONS FROM GRAPH

Agriculture and land use - Forestry	5% increase in forest cover by 2030.
Domestic space heating and hot water - New build	From 2021, 100% new-build properties are built to passivhaus standard.
Domestic space heating and hot water - Retrofit	By 2030, 10% of current stock is retrofitted to a medium level; 80% deep retrofit.
Onshore wind	Large-scale onshore wind generation grows to 1.26 MWh per hectare in 2030; 1.46 MWh in 2030.
Solar PV - Large	No change in large-scale solar generation to 2022; growing to 100 kWh per hectare in 2030 (from a baseline of 50 kWh per hectare.)
Solar PV - Small	Local solar capacity grows to allow generation equivalent to 1350 kWh in 2030 (from a baseline of 400 kWh per household.)
Commercial heating and cooling - Demand	In 2030, commercial heating, cooling and hot water demand is 60% of today's levels
Commercial heating and cooling - Technology	By 2030, majority of heating is with community-scale heat networks
Industrial processes - Efficiency	Industrial electricity consumption is 50% of total energy consumption by 2035; 65% by 2030. Output falls by 2% every year for non-heavy industry.
Domestic freight	By 2030, 22% decrease in distance travelled by road freight; 75% increase in efficiency. In waterborne transportation, 28% increase in use of waterborne transport.
Domestic passenger transport - Technology	Cars and buses are 100% electric by 2035, rail is 100% electric by 2030. Average occupancies increase to 18 people per bus km (from 12), 1.65 people per car-km (up from 1.56), and 0.42 people per rail-km (from 0.32).




COVID CHALLENGES

External

-  Reduced investment – concentrate on business critical
-  Unknown level and duration of impacts yet to come
-  Disrupted supply chains / available resources

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Internal

-  Diverted resources
-  Financial pressures and budget constraints
-  Capacity in contractor and supply chain

Meeting the target

-  Major scheme / something transformational

COVID OPPORTUNITIES - GREEN RECOVERY

Retaining the beneficial changes



**Green recovery
opportunity**

More online services developed

- Businesses have created on line services, local delivery by bike, virtual tours and access – some reaching communities they have not engaged with before.

Reduced car travel and increased remote working

- Many employees now working at home utilising digital tools and platforms – need to ensure connectivity across the district

Increased walking and cycling

- With reduce car traffic there has been increased walking and cycling and improved air quality. Schemes to reopen district centres have included priority for pedestrians and space for cyclists – need to plan for how to retain these temporary changes.

Increased use of local centres

- With travel restrictions people are using their local centres for goods, services and supplies - need to maintain a campaign of use local and strengthened community resilience.

ACTIONS FOR 2020 - Service plans

TRANSPORT

Head of Programmes

- City of Winchester Movement Strategy
- Encouraging more active transport in the city through increasing cycling and walking
- Reducing vehicle movements in the city centre and providing increased park and ride space
- Reducing freight deliveries and vehicle movements in the city centre
- Developing an improved bus partnership to increase bus usage
- Bidding for Local Enterprise Partnership and Government funding for investment in innovative smart low carbon transport

Regulatory

- New Taxi Licensing policy, which will change specifications, to reduce emissions in the taxi fleet.
- Install new EV charging points into Council car parks by September 2020

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PROPERTY & HOUSING

Asset management

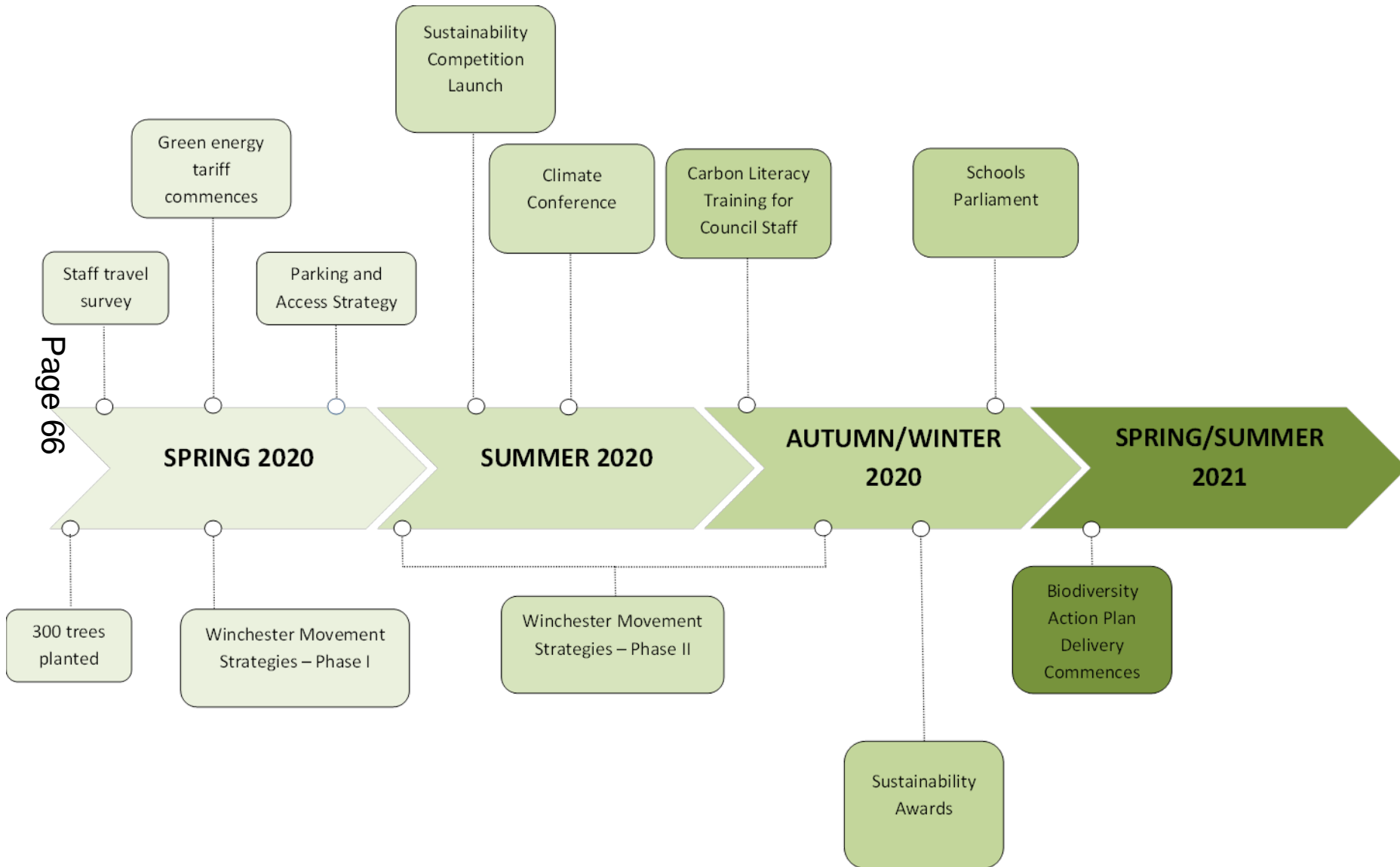
- Review Energy Performance Certificates for each building
- Manage a programme of Energy Improvement Works including the following initiatives:
 - Building Insulation
 - Solar panels
 - Window replacement
 - Energy saving lighting
 - Green Roofs

ENGAGEMENT

Engagement

- Grant fund projects from the sustainability / low carbon grant fund on the Crowd Funding Platform
- Sustained behaviour change campaigns – businesses, visitors and residents
- Provide information and advice and signposting through the council's website
- Provide and share information and sustainable living and on support in local communities

Engagement



CARBON NEUTRALITY STRATEGIC PARTNERSHIP

- COVID - green recovery and opportunity to take forward benefits gained.
- Debate and collaborate on a specific themes at each meeting, transport, energy etc.
- Link to existing regional and local networks and groups.

Aims	Goals	Organisations to be invited
<p>Page 67</p> <p>Clearly set out the Carbon Neutrality challenge and opportunity</p> <ul style="list-style-type: none"> • Galvanise action to deliver carbon neutrality • Gain commitment to work together 	<ul style="list-style-type: none"> • Demonstrate leadership and develop a collaborative approach • Capture expertise and knowledge and gather ideas and actions • Identify sources of support, funding and investment • Build a community of the willing to be advocates and champions 	<ul style="list-style-type: none"> • Hampshire County Council • WinACC • Rotary Club in Winchester • Sustrans • Hampshire Chamber of Commerce • Sustainable Business Network • University of Winchester • St Johns Winchester • Winchester Green Week • South Downs National Park • Extinction Rebellion Winchester • NHS Trust • Winchester College • Friends of the Earth • Hampshire Climate Action Network • Transport operators • Utility suppliers • Construction/ development sector

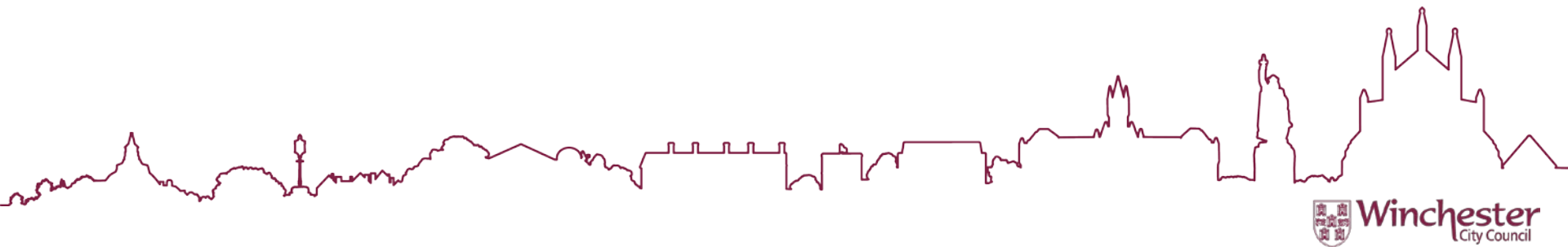
FUTURE PRESENTATIONS

September 2020

 Council carbon footprint report 2019/20

 Longer term carbon forecasting

 Third-party solar project



Thank you Questions



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REPORT TITLE: PROPOSALS FOR NEW GARDEN WASTE SERVICE

7 JULY 2020

REPORT OF CABINET MEMBER: Cllr Martin Tod Cabinet Member for Service Quality and Transformation

Contact Officer: Campbell Williams Tel No: 01962 Email
cwilliams@winchester.gov.uk

WARD(S): ALL

RECOMMENDATION

It is recommended that the Policy Committee comment on the attached proposals for the new Garden Waste Service contained within Cabinet Report CAB3234 which is being presented to Cabinet on the 9 July 2020.

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REPORT TITLE: PROPOSALS FOR NEW GARDEN WASTE SERVICE

9 JULY 2020

REPORT OF CABINET MEMBER: Cllr Martin Tod Cabinet Member for Service Quality and Transformation

Contact Officer: Campbell Williams Tel No: 01962 Email
cwilliams@winchester.gov.uk

WARD(S): ALL

PURPOSE

The report sets out the details of a new garden waste collection service to be introduced from February 2021. The existing sack based collection service will end and will be replaced by an improved service which will include a choice of wheeled bins offered to householders who wish to participate. There will be an annual charge which includes the supply of the bin and fortnightly kerb side collection. The new service offers the benefit of greater capacity and improved storage of garden waste between collections and will be easier and safer to handle for householders and bin collection staff. It therefore provides a real benefit to those households which wish to subscribe. The additional capacity of the wheeled bins mean that those properties which generate substantial quantities of garden waste will be able to save on visits to recycling centres. The council faces significant pressures on its waste collection budget as a result of changes being made by Hampshire County Council and this new service offer is essential to help the city council to control its budget on a long term basis.

RECOMMENDATIONS:

That Cabinet:

1. Approves the introduction of a new garden waste collection service from households which pay an annual charge to replace the existing free service to all households, as described in the report.
2. Agrees that the annual charge in the first year of the service is set at £39 for those choosing a 140 litre wheeled bin and £59 for those choosing a 240 litre wheeled bin.

3. That for those households (and only those households) which are currently permitted to use an alternative method of presenting their household waste a charge of £39 for two 90litre sacks or £59 for three 90litre sacks is made for the collection of garden waste.
4. Authorises the Strategic Director (Services) to take all steps necessary to procure, award, negotiate heads of terms and enter into contract and / or contract variations, notifications and other steps necessary to implement the new service and remove the existing service.
5. Authorises capital expenditure of up to £400k for the purchase of the new garden waste bins.
6. Agrees that the new service should commence on or around 1st February 2021.

IMPLICATIONS:1 COUNCIL PLAN OUTCOME

1.1 Tackling the Climate Emergency and Creating a Greener District:

Green waste recycling makes an important contribution to the council's recycling performance. More than half of the local authorities in England have replaced free household collections with a charged service. None appear to have reported any dramatic decline in collection rates although small reductions have occurred. It is worth noting that the top three performing waste collection authorities in terms of recycling rates, that have a green waste service all have a charged for green waste service. The key to achieving this is to ensure that the charged service is perceived as 'value for money' by those households which generate the major fraction of garden waste and that they sign up, the service is run efficiently, and subscriptions are maintained.

1.2 Your Services, Your Voice:

Free kerbside collection of garden waste has been offered by the council for over a decade. Many householders clearly regard it as an integral part of the household waste collection service and there will be some adverse comment on the move to a charged service. However, in view of the financial implications of introducing a charge for collections, about which the council is being transparent, and the improved service which will be offered to those householders who take up the option, the experience of other authorities who have introduced charging is that it is accepted (albeit reluctantly) as a reasonable measure and that it is in the long term benefit of residents.

2 FINANCIAL IMPLICATIONS

2.1 In February 2020, the city council set a budget which reflected a decision by Hampshire County Council to reallocate some of its costs to those authorities across Hampshire which collect waste, including payment of recycling credits, at a net cost to the City Council of over £500,000 per annum.

2.2 In response to this and other very significant financial pressures facing the Council, the budget also included a "charged for" enhanced garden waste collection service with a target of operating this at no net cost.

2.3 These pressures have increased further in recent months as the Council has experienced very serious and significant losses of income it had anticipated from a range of services. This has resulted in a forecast deficit for 2020/21 of between £8m to £12m.

2.4 The council's contract for waste collection was tendered last year and Biffa, the council's existing contractor, was the successful bidder. The new contract is scheduled to commence at the end of September 2020 and run for eight

years. The cost of the free garden waste collection service within the new contract would be approximately £900,000 per annum and this will increase annually. This equates to approximately £16.70 for every household in the district, including those which cannot use the service as they have no garden. In current financial circumstances it is not considered sustainable to spend £900,000 per annum on providing this service. An improved service based on a separate charge to those householders who wish to participate will reduce budget pressures in a fair and justifiable way.

- 2.5 The terms of the new service must be agreed with the contractor as described below so as to ensure that they suffer no detriment to the financial offer made in their tender for the new contract. This is explained further in subsequent sections.
- 2.6 The procurement of the necessary wheeled bins will require one-off capital expenditure of up to £400,000 based on the targeted estimate of 18,000 households taking up the service. This will be funded by the capital receipts reserve and can be 'repaid' over a ten year period which is the average life span of a wheeled bin, effectively adding £40,000 per annum to the service cost.
- 2.7 Within their tender for the new contract Biffa provided a cost for the existing free service based upon providing sufficient resources to visit every property which has been issued with a free garden waste bag, although it is believed that the presentation rate (i.e. the number of properties which actually use the service in any given time) is between 50 and 70%, representing approximately 33,000 households at its busiest, with some households presenting more than one sack. The cost of operating the new service will depend upon the number and distribution of the properties which sign up and this will determine the level of resource needed to provide the service. It is considered prudent to work on the basis that the full level of resource as tendered will still be required but if it is not, the council will be able to reallocate any 'surplus' to other waste collection activities within the contract, such as additional bring site collections for example.
- 2.8 Allowing provision for the revenue costs of procuring/delivering wheeled bins and for administering the service on annual basis, overall costs to the Council will be in the region of £1m per annum. There will be additional costs in the first year to set up systems and promote the new service the cost of which can be met from existing budgets. This report recommends a charge per household for the improved charged for service of £39 for a 140litre bin and £59 for a 240litre bin. Depending on the participation rate (including those households which buy a second/third bin) and the ratio of higher to lower size bins this charge would be sufficient to cover the Council's operating costs at approximately 18,500 participating households. This is a relatively high number but even if this is not achieved in the first year of operation there will still be a significant saving in total cost compared to total cost.

- 2.9 As it is possible that the target of off-setting the whole cost not will be achieved immediately resulting in not all operating costs being met at least in the first year of the service it is proposed to amend the Medium Term Financial Strategy (MTFS) to reflect a net cost to the council in 2021/22 of £250,000 rather than zero.

3 LEGAL AND PROCUREMENT IMPLICATIONS

- 3.1 Green garden waste is not included in the definition of 'household waste' within the terms of the Environmental Protection Act 1990. Local authorities are not, therefore, required to provide a kerbside collection of garden waste under this legislation. Local authorities are also explicitly permitted to make a charge for the collection of garden waste if they choose to provide a kerbside collection (The Controlled Waste (England and Wales) Regulations 2012). There is therefore no doubt that the introduction of a charged for service in lieu of the current free collection is permissible.
- 3.2 The government has previously consulted on a suggestion that it will fully fund a free garden waste collection to all households as part of a consistent package of recycling collections across England. This would be very costly for central government and there is no indication that this option will be pursued. If the government did provide funding for a universal free of charge service in the future, there would be no practical difficulty in rolling out the improved service free of charge to all households.
- 3.3 The council tendered the new waste collection contract with specific variation clauses drafted on legal advice which put all tenderers on notice that the council might introduce a charged for service at some point either before the commencement of the contract or during its operation. There is therefore no doubt that the variation of the contract in this matter is permissible, but of course the terms must be consistent with the financial proposals of the winning contractor, which is Biffa. The council cannot simply delete the garden waste service without providing for the financial consequences of this to the contractor. These are managed by the substitution of the charged for service on the basis agreed.
- 3.4 The new service will require the provision of a large number of new wheeled bins to householders. These will need to be procured on an 'at risk' basis in that the number procured will be an estimate of the quantity required based on an estimated take up rate. It is likely that a suitable framework agreement exists so that a compliant procurement can be carried out without the need for a full tendering exercise.

4 WORKFORCE IMPLICATIONS

- 4.1 A project team will plan and deliver the roll out of the new service, and then continue to manage any changes to membership in future years. There are no other workforce implications on a long term basis.

5 PROPERTY AND ASSET IMPLICATIONS

- 5.1 Biffa operate from a depot in Bar End and this service can be accommodated in that location.

6 CONSULTATION AND COMMUNICATION

- 6.1 The proposals for a charged garden waste collection service was detailed in the council's budget papers in February 2020. A member briefing was held on 24 June and the matter considered by the policy committee on 7th July. A verbal update will be provided at the meeting of any comments made by the policy committee

7 ENVIRONMENTAL CONSIDERATIONS

- 7.1 The garden waste collected at kerbside and the garden waste which is presented at household waste recycling centres is composted by the county council's waste disposal contractor and turned into a compost material which is sold as a soil improver. Although home composting is the most sustainable approach, this county wide solution provides a re-use solution for those with gardens that produce more green waste than can feasibly be composted and for those who choose not to home compost garden waste
- 7.2 The collection of garden waste contributes to the council's recycling performance figures and any reduction in garden waste volumes will affect these. However, because garden waste represents only a proportion of total recycling volumes even a relatively large percentage reduction in collections would have only a modest impact on the reported recycling rate, perhaps up to 5% overall. The actual reduction is difficult to predict but many councils have switched to a charged service and none has been identified which has reported any dramatic fall in collection volumes. A reduced kerbside collection rate will generally mean that more green waste is being home composted or taken to the household waste recycling centres. Fly-tipping of small quantities of household green waste is not a major problem and is not expected to increase significantly.

8 EQUALITY IMPACT ASSESSEMENT

- 8.1 An Equalities Impact Assessment has been prepared and will be available on the council's website. There are not considered to be any adverse impacts on protected groups. As with the use of wheeled bin for refuse and recycling, a back door collection will be available for residents unable to present their bin at the kerbside. The policy of charging for green garden waste collection, insofar as it protects services which can only be funded from taxation or government grant can be said to be fairer because only those who benefit from the service will be required to pay towards it. Householders in groups of

small properties who might not consider that they need a bin of their own will be encouraged to club together informally to subscribe for one or more bins which they share on an informal basis.

9 DATA PROTECTION IMPACT ASSESSMENT

- 9.1 The implementation of a charged for garden waste service will require what are expected to be large numbers (i.e. tens of thousands) of householders to provide data or the permission to use data to the council. This will therefore require careful and appropriate systems to be in place to ensure the security of data and its processing in accordance with relevant legislation. This will be managed as part of the system design and implementation process.

10 RISK MANAGEMENT

- 10.1 A project of this nature has two 'layers' of risk. Firstly there is the delivery of the project i.e. to ensure that the new service is implemented on time with all of the necessary infrastructure for success. Secondly there is the risk associated with the project itself i.e. whether the project will turn out to deliver the intended outcomes. Although the two are linked, they are not the same and it is important to distinguish between them.
- 10.2 In terms of the intended outcome, the first and foremost of these is that the council achieves the saving intended on an annual basis. This will only be possible if full cost of the garden waste collection service is covered by the income received from householders signing up to the service. This, in turn, is a function of the perceived value and willingness to participate based on the price and the service offered. These are described later in the report and are a matter of judgement for Cabinet based on the advice provided in the report.
- 10.3 In relation to the project delivery the risks are set out in the table below:

Risk	Mitigation	Opportunities
<i>Property</i>		
<i>None</i>		
<i>Community Support</i> <i>Project delivery does not require any aspects of community support (noting these comments in Para 10.2 above) however take up and implementation will be higher and more effective with a degree of community recognition of</i>	Provide full and clear explanation of why the council finds it necessary to implement a charged for system and shows how the charges have been set. Design an easily understood mechanism for householders to sign up	The proposed new service to householders does provide real improvements over the existing service and there is therefore the opportunity to promote some real value attached to the requirement to join a paid for service.

<p><i>why the change is necessary and the charge for service is justified and value for money.</i></p>	<p>for the system. Provide best possible system for sign up</p>	
<p><i>Timescales</i> <i>There are several milestones which have to be met in order for the service to be ready to deliver from February 2021. In particular the systems to promote and sign up householders must be ready by September 2020. The impact of the response to COVID-19 adds a layer of uncertainty.</i></p>	<p>Ensure that operation and promotion of the scheme is conducted on line as much as possible.</p>	<p>Likely that the new contract start date will be put back, in order to fit around availability of vehicles, which are being delayed due to COVID 19. This gives opportunity to start new contract on same day as green waste changes, so other changes inc WEEE collection start at the same time</p>
<p><i>Project capacity</i> <i>The project requires leadership and professional support in a number of areas. These will have to be provided within existing staff capacity. At present the impact of COVID-19 would not prevent sufficient capacity being provided, but at the time of writing this represents an additional risk over normal</i></p>	<p>Ensure sufficient resource provided within project team to meet project milestones</p>	
<p><i>Financial / VfM</i> <i>The project itself can be implemented within existing resources providing these remain relatively consistent</i></p>	<p>Ensure that decision making takes full account of financial implications. To make the full saving required the council may have to convert up to 23,000 households from a free to a charged service, representing approximately 45% of</p>	

	<p>households which can currently utilise the free service. This is a challenging target but similar rates of take up have been achieved elsewhere. If the total income generated from the charged for service is less than the collection cost payment to the contractor this will represent a shortfall in the savings target, but a saving will still have been achieved which would not otherwise have been possible.</p> <p>It is proposed to amend the MTFS for 2021/22 to reflect potential additional costs in the first year.</p>	
<p><i>Legal</i></p> <p><i>Provided that the project can be implemented with support from the contractor is considered that there are no major legal risks associated with the project</i></p>		
<p><i>Innovation</i></p> <p><i>The project is a new activity for Winchester but many other local authorities have already made a transition from free to a charged for service and therefore there is a large amount of information available about success criteria</i></p>		
<p><i>Reputation</i></p> <p><i>It is important that all aspects of the service to the householder including</i></p>	<p>Ensure sufficient communication with householders with open and effective messages and explanations as to the</p>	

<i>communications, transactions and service provision are delivered effectively to ensure confidence</i>	reason why charges are necessary and to show how they have been calculated.	
<i>Other</i>		

11 SUPPORTING INFORMATION:

- 11.1 At the meeting of full Council on February 26th 2020 a budget was approved which incorporated an assumption regarding the replacement of the existing free kerbside garden waste collection service with a charged for service provided only to those householders signing up and paying to receive this collection. As set out above the council is permitted to charge for the collection of garden waste, and more than 60% of local authorities now provide a paid for service and this number is increasing steadily as the costs of providing a free service become unsustainable.
- 11.2 The cost of the free service would run to over £900,000 per annum in the course of the new contract starting at the end of September 2020. The Medium Term Budget Strategy, approved before the COVID-19 crisis, clearly demonstrates that this is not sustainable given the budget pressures on the council. The introduction of a charged service enables the council to offer an improved service at a reasonable cost to householders who wish to use it. Householders who have no need for a service will no longer pay anything towards a service from which they do not benefit.
- 11.3 The details of the proposed new service are as follows:
- a) The service to consist of 25 collections at fortnightly intervals with the annual cycle starting at the beginning of February each year. No collection will be provided in the first cycle after Christmas to allow the contractor to devote all available resources to collecting dry mixed recycling and Christmas trees. There is also little demand for the service at this time of year.
 - b) The service to operate on the basis of one annual payment collected in advance. The payment to purchase one year's service to the property and no refunds will be made if the householder wishes to terminate the service part way through for any reason. Householders may join part way through a year but at the full year rate. A direct debit option for a single annual recurring payment will be offered as soon as the council's e-commerce platform allows for this.
 - c) Payments to be made on-line or by card only with no cash or cheque option with direct debit payments to be promoted.
 - d) Householders signing up to the service to be provided with a wheeled bin of either 140 litres or 240litres depending on their choice of bin size.

The bin itself to remain the property of the council and to be replaced at no charge to the householder if it is lost or damaged in normal use.

- e) Householders permitted (indeed encouraged) to purchase more than one subscription (i.e. a second or third bin collection), each at the same rate. The use of a single bin by more than one household will also be permitted.
 - f) No discounts to be offered but a suitable one-off arrangement to be made to offset the payment made by householders who have purchased a second or third garden waste sack before the date of this report.
 - g) No option for householders to use their existing sacks to participate in the service. However, those households (and only those households) which do not use wheeled bins for presenting residual or recycling waste due to storage or access issues will be permitted to continue to use sacks on a chargeable basis if a wheeled bin is unsuitable. All householders will be permitted to keep the sacks currently issued for their own use as there is no value to the council in collecting them.
 - h) That the council operate the payment platform and customer database.
- 11.4 The annual price for the service is clearly the most sensitive and difficult judgement to make. The number of householders who sign up for the service is critical and will, in part, be determined by their sensitivity to the price proposed for the service offered.
- 11.5 The new service based on a wheeled bin will have significant added value over the existing sack based system. Storage capacity is significantly more than that of the existing sack, the wheeled bin contains waste more effectively and keeps it dry. Manoeuvring the bin will be easier for most people than lifting a sack full of material. Providing a choice of bin size will enable more households to participate, and if householders wish to share a bin then this will be allowed.
- 11.6 The contractor, Biffa, tendered for the contract with the knowledge that the council might decide to move to a charged for scheme. The precise cost of operating the charged scheme will depend on the number of properties participating but the contractor's costs including overheads and profits still have to be met at the tendered amount. Biffa has offered a tiered charge to the council based on numbers of participants which shares risk to a modest degree, but it is recommended that the most straightforward way to proceed is for the council to maintain the tendered payment for the service and to base pricing decisions to ensure cost recovery on this sum. The key judgement therefore becomes the estimate of total income generated as a multiple of the charges set and the number of households participating.
- 11.7 Comparison with other similar authorities (with the usual caveats regarding the fact that all localities are to some extent different) give an indication of the

acceptability of pricing to the public and resulting take up rates. Charges are generally in a range between £35 and £70 per annum for a wheeled bin based service with participation rates of between 30% and 40% of households, although higher rates are also reported. Where participation rates are high, volumes of garden waste collected are also high, and there is no obvious correlation between charging and recycling performance. For example, in Hampshire, Hart collects a similar volume of garden waste to Winchester but charges £48.88 for a 140litre bin and £73.32 for a 240litre bin with a £32.59 set up charge in each case.

- 11.8 Based on this information and assessment it is proposed that the annual charge in the first year be set at £39 for a 140 litre wheeled bin with the option of a larger 240litre bin at £59. This will include the delivery of a wheeled bin of the chosen size to the householder. At these price points, the number of households signing up would need to be between 15,000 and 23,000 (depending on the proportion of householders choosing which option and how many people choose to purchase more than one bin) in order to achieve full cost recovery. At the upper end this would represent a participation rate of approximately 50% of households which would be at the high end of what has been achieved elsewhere.
- 11.9 The charge made by other Hampshire local authorities which charge for garden waste collections (which is all of them except Fareham) as shown in the table below:

Local authority	First Time Charge for Bin/Set up (£)	Collection Charge (£ at start of 2020/2021)	Bin size/options
Basingstoke	28.71	48.41	240l
Hart	32.59	48.88 73.32	140l 240l
Rushmoor	0	42.00	240l
Test Valley	25.50	35.00	240l
East Hants	30.00	70.00	240l
Havant	0	44.00 65.00	140l 240l
Gosport	0	60.00	240l
Eastleigh	0	39.00	240l
New Forest	0	35.00	All NFDC collections

			are sack based
Southampton	0	47.50	140l
		50.00	240l
Portsmouth	0	45.39	240l

- 12 Implementing the new service will require some significant IT work to prepare the council's website to accommodate on-line transactions and to interface data with the contractor's IT system being provided with new vehicles for the contract. There is some additional risk in this work over and above what would have been expected as the timetable for the manufacture and therefore the acquisition of new vehicles has been affected by the COVID-19 emergency and some delays are likely to be experienced in bringing them on stream. This will have to be managed and Cabinet will be advised if it is likely to result in any material impact on implementation of the new service. The collections would ideally operate on the same day as the existing green bag service but changes may be necessary to balance the collection rounds, so there is minimal risk about confusion over collection days changing.
- 13 As mentioned earlier, project planning and scheduling can proceed on the basis that householders will sign up for and pay for the new service between September and December 2020 and the new service will operate from the beginning of February 2021.
- 14 OTHER OPTIONS CONSIDERED AND REJECTED
- 14.1 The council has already resolved to include a new, charged for garden waste service as part of the budget setting process at the meeting of the full Council on 26th February 2020 and this report is required to implement that decision. No other options have therefore been considered in the preparation of this report, although there has been extensive consideration of the different aspects of operating the new service and charges set accordingly.

BACKGROUND DOCUMENTS:-

Previous Committee Reports:-

None

Other Background Documents:-

None

APPENDICES:

None

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REPORT TITLE: HEALTH AND ENVIRONMENT POLICY COMMITTEE - WORK PROGRAMME 2020/21

7 JULY 2020

REPORT OF THE CHAIR, COUNCILLOR CLEAR

Contact Officer: Claire Buchanan Tel No: 01962 848348 Email
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WARD(S): ALL

PURPOSE

The Health and Environment Policy Committee Work Programme is published by the Health and Environment Policy Committee of Winchester City Council and is usually updated at the beginning of each committee cycle.

This report sets out the work of the Health and Environment Policy Committee, which deals with largely forward looking, policy development work and pre-decision scrutiny relevant to the specific priority area(s) of the Council Strategy. The detailed terms of reference of the Committee is set out at Article 7 of the constitution.

<https://democracy.winchester.gov.uk/ieListDocuments.aspx?CId=352&MId=2032&info=1&Ver=4h>

RECOMMENDATIONS:

That the Committee considers the Health and Environment Policy Committee Work Programme for 2020/21 and suggests any additional items of business for consideration.

HEALTH AND ENVIRONMENT POLICY COMMITTEE – SCHEDULED ITEMS OF BUSINESS ETC

7 JULY 2020					
	BUSINESS	LEAD OFFICER	COMMITTEE DATE		STATUS/COMMENT
			Original	Revised	
	Health & Environment Policy Committee – Work Programme 2020/21	Claire Buchanan	7 July 2020		HEP009
	Briefing on restoration work: (a) Community (b) Open Space (c) Transport	Steve Lincoln Simon Finch Andy Hickman	7 July 2020		Presentation
	Update on the Carbon Neutrality Action Plan - One year on	Susan Robbins	7 July 2020		Presentation
	Proposals for the new Garden Waste service	Steve Tilbury	7 July 2020		HEP010
30 SEPTEMBER 2020					
	BUSINESS	LEAD OFFICER	COMMITTEE DATE		STATUS/ COMMENT
			Original	Revised	
	Climate Change	Susan Robbins	30 September 2020		Presentation

	Progress Update – Community and Wellbeing Strategy	Susan Robbins	30 September 2020		Standing Item
8 DECEMBER 2020					
	BUSINESS	LEAD OFFICER	COMMITTEE DATE		STATUS/COMMENT
	Street Cleaning & Grounds Maintenance (including update on grass verges)	Campbell Williams	8 December 2020		
	Emerging Health Strategy		8 December 2020		
	Progress Update – Movement Strategy	Andy Hickman	8 December 2020		Standing Item
	AQMA Annual Update	David Ingram	8 December 2020		
3 MARCH 2021					
	BUSINESS	LEAD OFFICER	COMMITTEE DATE		STATUS/COMMENT
	Progress Update – Community and Wellbeing Strategy	Susan Robbins	3 March 2021		Standing Item
	Progress Update – Movement Strategy	Andy Hickman	3 March 2021		Standing Item

Other reports are provisionally listed to come forward to the Health & Environment Policy Committee during 2020/21 are as follows: (Meeting date to be confirmed)

Enforcement Policy	Date TBC
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	Tree Policy	Date TBC
	Local Plan Update	Date TBC