



Meeting	Health and Environment Policy Committee
Date and Time	Tuesday, 8th December, 2020 at 6.00 pm.
Venue	This meeting will be held virtually and a live audio stream can be listened to via www.winchester.gov.uk .

Note: *Owing to the ongoing Covid-19 pandemic and government guidance, it will not be possible to hold this meeting in person. The Council has therefore made arrangements under the Coronavirus Act 2020, and subsequent Regulations permitting remote meetings, to hold the meeting virtually. If you are a member of the public and would like to listen to the audio stream of the meeting you may do so via www.winchester.gov.uk*

AGENDA

PROCEDURAL ITEMS

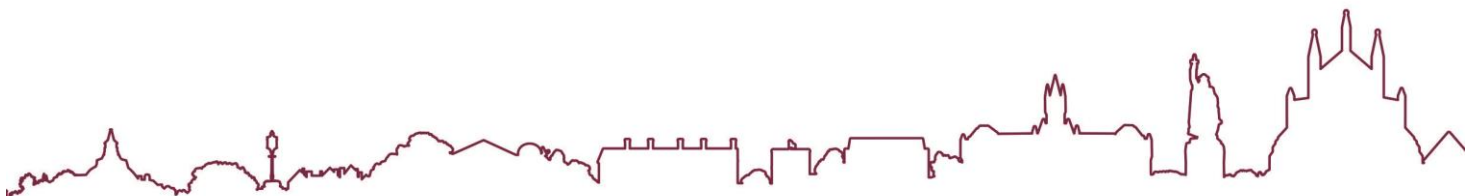
- 1. Apologies and Deputy Members**
To note the names of apologies given and deputy members who are attending the meeting in place of appointed members.
- 2. Declarations of Interest**
To receive any disclosure of interests from Members and Officers in matters to be discussed.

Note: Councillors are reminded of their obligations to declare disclosable pecuniary interests, personal and/or prejudicial interests in accordance with legislation and the Council's Code of Conduct.

If you require advice, please contact the appropriate Democratic Services Officer, prior to the meeting.

- 3. Chairperson's Announcements**
- 4. Minutes** (Pages 5 - 8)
Minutes of the previous meeting held on 30 September 2020.

BUSINESS ITEMS



5. **Public Participation**

To receive and note questions asked and statements made from members of the public on matters which fall within the remit of the Committee.

NB members of the public are required to register with Democratic Services three clear working days before the meeting

(contact: democracy@winchester.gov.uk or 01962 848 264).

Members of the public and visiting councillors may speak at this Committee, provided they have registered to speak three working days in advance. Please contact Democratic Services **by 5pm on Wednesday 2 December 2020** via democracy@winchester.gov.uk or (01962) 848 264 to register to speak and for further details.

6. **To note the work programme for 2020/21** (Pages 9 - 10)

7. **Update on the Winchester Movement Strategy (Presentation)**
(Pages 11 - 30)

8. **Petition - Extinction Rebellion Winchester (Safer Streets, Post COVID 19) (Presentation)**
(Pages 31 - 36)

9. **Health Partnership Arrangements (Presentation)** (Pages 37 - 46)

10. **AQMA Annual Update (Presentation)** (Pages 47 - 58)

Lisa Kirkman
Strategic Director: Resources and Monitoring Officer

All of the Council's publicly available agendas, reports and minutes are available to view and download from the Council's [Website](#) and are also open to inspection at the offices of the council. As part of our drive to minimise our use of paper we do not provide paper copies of the full agenda pack at meetings. We do however, provide a number of copies of the agenda front sheet at the meeting which contains the QR Code opposite. Scanning this code enables members of the public to easily access all of the meeting papers on their own electronic device. Please hold your device's camera or QR code App over the QR Code so that it's clearly visible within your screen and you will be redirected to the agenda pack.



30 November 2020

Agenda Contact: Claire Buchanan, Senior Democratic Services Officer
Tel: 01962 848 438 Email: cbuchanan@winchester.gov.uk

**With the exception of exempt items, Agenda, reports and previous minutes are available on the Council's Website www.winchester.gov.uk*

MEMBERSHIP

Chairperson: Clear (Liberal Democrats)

Vice-Chairperson: Laming (Liberal Democrats)

Conservatives

McLean
Pearson
Read
Scott

Liberal Democrats

Achwal
Bell
Hutchison
Williams

Deputy Members

Brook and Gemmell

Becker and Green

Quorum = 4 members

PUBLIC PARTICIPATION AT VIRTUAL MEETINGS

Representations will be limited to a maximum of 3 minutes, subject to a maximum 15 minutes set aside for all questions and answers. To reserve your place to speak, you are asked to **register with Democratic Services three clear working days prior to the meeting** – please see public participation agenda item for further details. People will be invited to speak in the order that they have registered, subject to the maximum time period allowed for speaking not being exceeded. Public Participation is at the Chairperson's discretion.

FILMING AND BROADCAST NOTIFICATION

This meeting may be recorded and broadcast live on the Council's website. The meeting may also be recorded and broadcast by the press and members of the public – please see the Access to Information Procedure Rules within the Council's Constitution for further information, which is available to view on the [Council's website](#).

VOTING

- apart from the Chairperson, every Member has one vote when a matter before the meeting requires a decision.
- in the event of an equality of votes, the Chairperson may exercise a casting vote and that vote may be exercised in any way seen fit.
- a Member may abstain from voting, or vote differently from how they may have indicated during the debate, without further explanation.
- the way each Member voted will not be recorded in the minutes, unless a motion to have a Recorded Vote has been passed.

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HEALTH AND ENVIRONMENT POLICY COMMITTEE

Wednesday, 30 September 2020

Attendance:

Councillors
Clear (Chairperson)

Laming
Achwal
Bell
Hutchison

McLean
Pearson
Read
Williams

Deputy Members:

Councillor Gemmell (as deputy for Councillor Scott)

Others in attendance who addressed the meeting:

Councillors Thompson (Leader and Cabinet Member for Communications),
Learney (Cabinet Member for Housing and Asset Management) and Murphy
(Cabinet Member for Climate Emergency)

Others in attendance who did not address the meeting:

Councillor Horrill

[Full audio recording and video recording](#)

1. **APOLOGIES AND DEPUTY MEMBERS**

An apology for absence was received from Councillor Scott, with Councillor Gemmell attending as deputy member.

2. **DECLARATIONS OF INTEREST**

No disclosures of interest were declared.

3. **CHAIRPERSON'S ANNOUNCEMENTS**

There were no Chairperson's announcements

4. **MINUTES**

RESOLVED:

That the minutes of the previous meeting held on 7 July 2020, be approved and adopted.

5. **PUBLIC PARTICIPATION**

David Chafe, representative of TACT addressed the committee regarding agenda item 7 (b). A summary of his comments are set out under the relevant minute below.

6. **TO NOTE THE WORK PROGRAMME FOR 2020/21**

RESOLVED:

That the work programme for 2020/21 be noted.

7. **CLIMATE CHANGE UPDATE:**

(i) **Property and Energy Update (Presentation)**

Councillor Murphy provided an update on the Council's climate emergency programme of works and the Service Lead for Communities and Wellbeing and the Sustainability Officer gave a presentation on the current and ongoing property and energy elements of the carbon neutrality action plan. The presentation was available on the Council's website [here](#).

Members asked questions and raised comments which were responded to by officers and the Cabinet member accordingly.

(ii) **Reducing the Environmental Impacts (Carbon) in Council Housing Stock (Presentation)**

Councillor Learney provided an update and the Property Services Manager gave a presentation which provided an understanding on the proposals to reduce the environmental impacts in Council housing stock in order to achieve the Council's corporate priorities in respect of carbon neutrality. The presentation was available on the Council's website [here](#).

In summary, David Chafe (on behalf of TACT) addressed the committee and reported that TACT had submitted a number of questions directly to the Property Services Manager who advised that he would contact TACT to address these points in due course.

David Chafe stated that the primary concerns from the tenant's perspective would be in relation to the level of repairs required to homes to increase energy efficiency, and any cost implications and increases to rent as a result of these works, therefore a period of tenant consultation should take place prior to any final decision being made. In response, the Property Services Manager reminded the committee of the rent caps and controls in place and that external repairs to roof insulation etc would not impact on rents.

Furthermore, he stated that internal works such as wall insulation, would be carried out whilst properties were empty in between tenancies and as measures were unlikely to change market values, this would not need to be a concern for tenants.

The Chairperson thanked David Chafe for his contribution and recognised the importance for continued tenant consultation and communication on proposals.

Members asked questions and raised comments which were responded to by officers and the Cabinet member accordingly

RESOLVED:

That the content of the presentations be received and the comments of the Committee be noted.

8. **BIODIVERSITY ACTION PLAN - PRESENTATION**

The committee noted that this presentation had not been notified for inclusion on the agenda within the statutory deadline. The Chairperson agreed to accept the item onto the agenda as a matter requiring urgent consideration to ensure the committee could consider its contents in advance of the meeting of Cabinet on 16 December 2020.

Councillor Murphy provided an update on the Council's strategic approach to produce a Biodiversity Action Plan to focus on the actions the Council has the ability to deliver directly and the Natural Environment and Recreation Manager gave a presentation on the updated Biodiversity Action Plan and the proposals for its monitoring and delivery going forward. The presentation was available on the Council's website [here](#)

Members asked questions and raised comments which were responded to by officers and the Cabinet member accordingly

RESOLVED:

That the contents of the presentation be received and the comments of the committee be noted.

The meeting commenced at 6.00 pm and concluded at 8.20 pm

Chairperson

1.

HEALTH AND ENVIRONMENT POLICY COMMITTEE – SCHEDULED ITEMS OF BUSINESS ETC

8 DECEMBER 2020					
	BUSINESS	LEAD OFFICER	COMMITTEE DATE		STATUS/COMMENT
	Update on Winchester Movement Strategy – Presentation	Andy Hickman	8 December 2020		Presentation
	Petition - Extinction Rebellion Winchester (Safer Streets, Post COVID 19)	Andy Hickman	8 December 2020		(petition referred by Council at its meeting on 8 July 2020) (Presentation)
	Arrangements for Health Partnership Working – Presentation	Steve Lincoln	8 December 2020		Presentation
	AQMA Annual Update - Presentation	David Ingram	8 December 2020		Presentation
3 MARCH 2021					
	BUSINESS	LEAD OFFICER	COMMITTEE DATE		STATUS/COMMENT

	Progress Update – Community and Wellbeing Strategy	Susan Robbins	3 March 2021		Standing Item
	Progress Update – Movement Strategy	Andy Hickman	3 March 2021		Standing Item
	Carbon Neutrality Plan - Update	Steve Lincoln	3 March 2021		Standing Item
	Street Cleaning & Grounds Maintenance Update (including update on grass verges)	Campbell Williams	8 December 2020	3 March 2021	

Other reports are provisionally listed to come forward to the Health & Environment Policy Committee during 2020/21 are as follows: (Meeting date to be confirmed)

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	Enforcement Policy	Date TBC
	Tree Policy	Date TBC
	Local Plan Update	Date TBC
	Mental Health - Understanding of Service Provision (Title TBC)	Date TBC

City of Winchester Movement Strategy Update

Health and Environment Policy
Committee

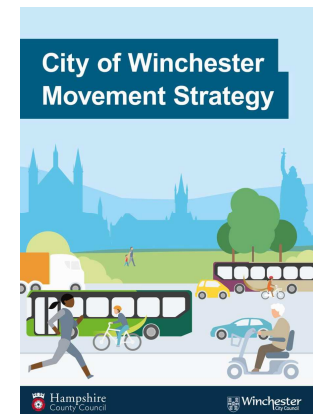
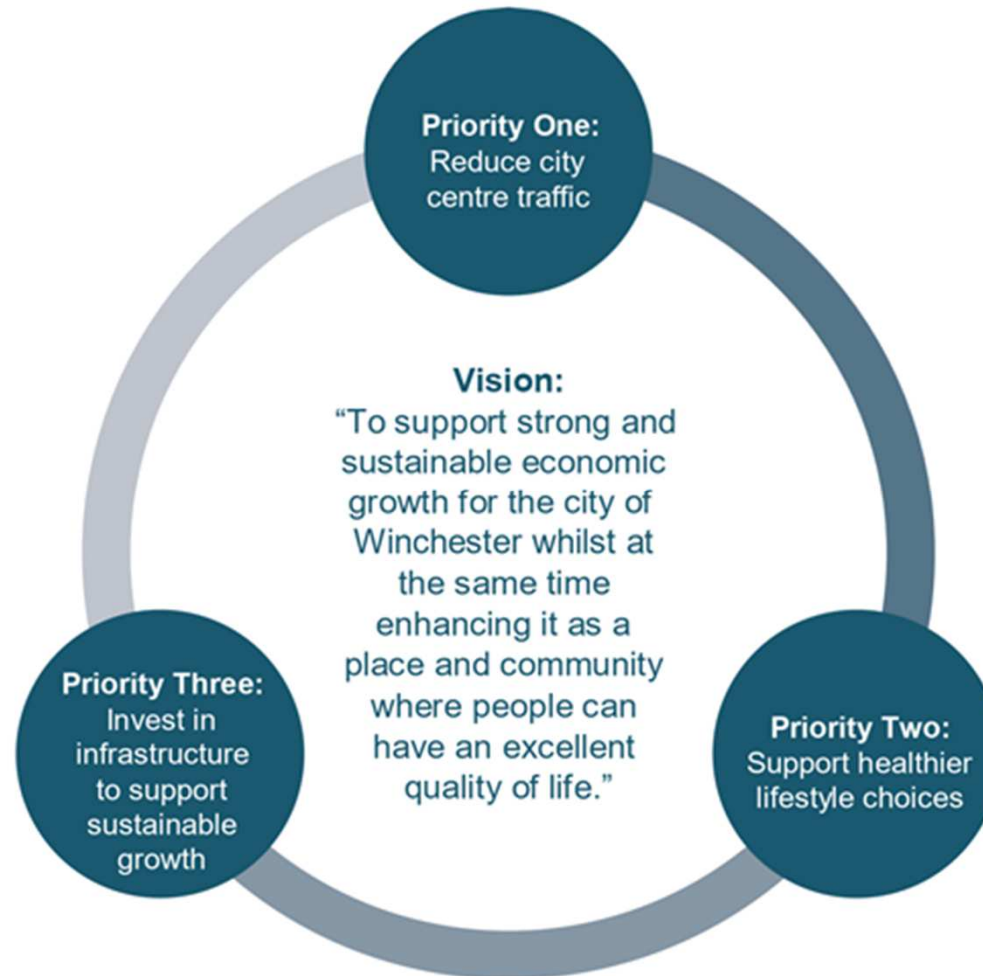
8th December 2020

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Winchester Movement Strategy

Priorities for movement across Winchester



HCC AND WCC STUDIES



Park and Ride



Parking and Access Strategy



Local Walking and Cycling Infrastructure Plan (LCWIP)



Freight and Delivery



Winchester City Centre Movement and Place Plan



Bus Provision

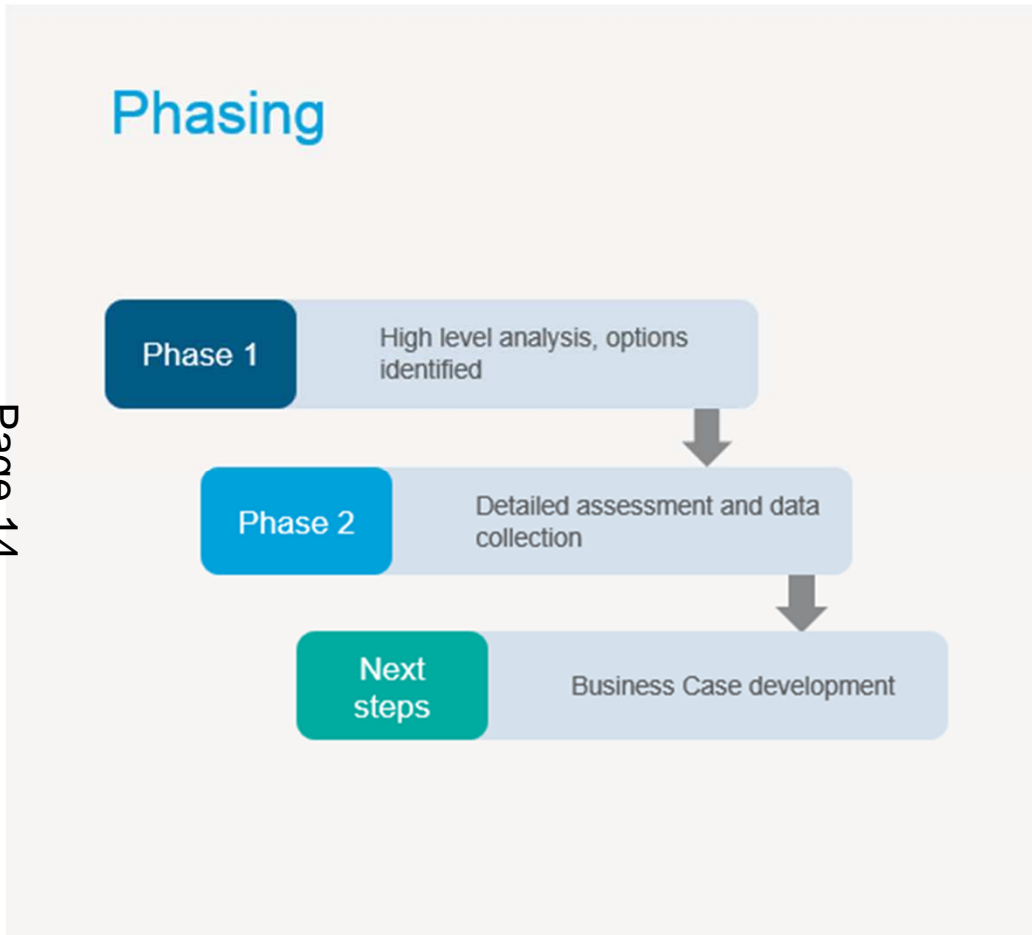


Local Plan



Progress to Date

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- June 2020 – Virtual WCC Members Phase 1 Summary Briefing
- July 2020 – Phase 1 Summary Report Issued
- August 2020 – Phase 2 studies commenced
- August 2020 – Identification of potential funding streams commenced
- October 2020 – Virtual Board Meeting
- December 2020 – Virtual Board Meeting
- December 2020 – Phase 2 Report**
- January 2021 – Business Case development, funding applications, implementation of schemes programme to be formulated**



Park and Ride



Phase 2 Scope



- › Task 1: Revise Multi-Criteria Assessment Framework with Updated Criteria including deliverability priorities
- › Task 2: Update demand analysis to reflect updated SRTM model runs
- › Task 3: Stakeholder workshops
- › Task 4: Detailed Analysis of Shortlisted Site Feasibility
- › Task 5: Analysis of Bus Gate Impacts and Journey Times
- › Task 6: Identify 1-3 options to be taken forward to Business Case stage



VAULTEX PARK AND RIDE EXTENSION

Vaultex Park and Ride extension

- LEP funding agreement signed
- Pre-contract Agreement in place
- Virtual public consultation undertaken
- Residents concerns being considered in relation to design
- Feasibility study underway to determine demand for PV/ EV
- Planning submission being prepared

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Local Cycling and Walking Infrastructure Plan (LCWIP)



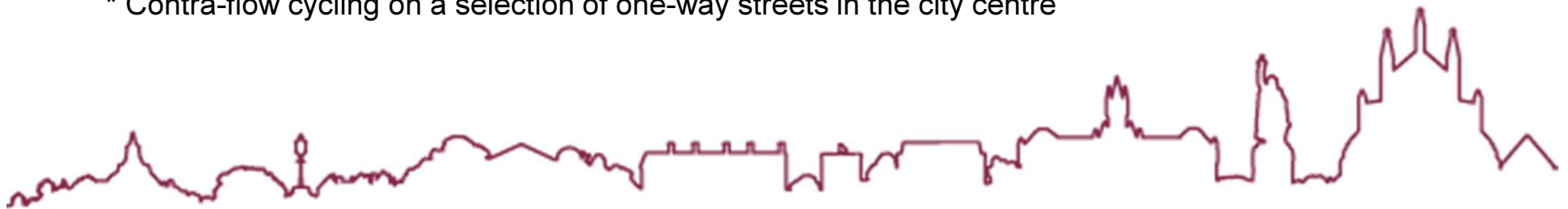
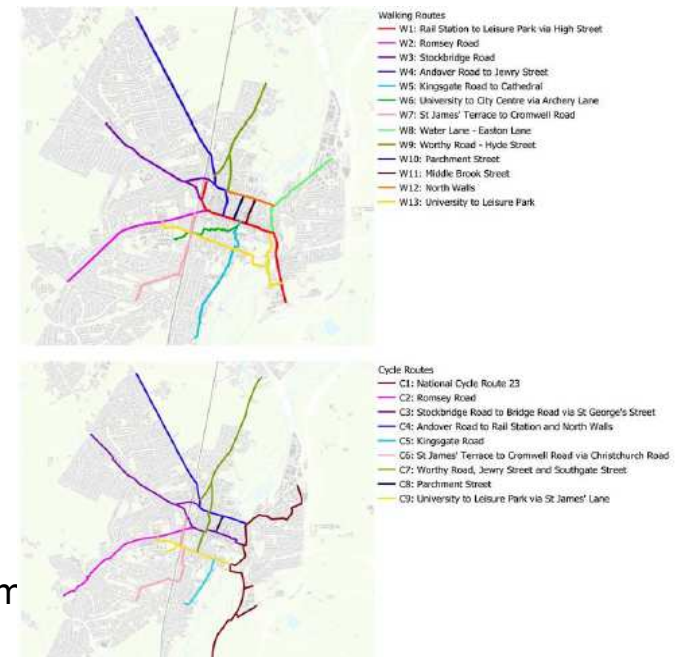
Phase 2 Scope

- › Task 1: Refinement of Route/Project Prioritisation
- › Task 2: Prioritisation workshop with stakeholders
- › Task 3: Feasibility design of 6 route segments
- › Workshops with internal stakeholders (HCC and WCC specialists) and external stakeholders (local walking and cycling groups) to gain feedback on emerging designs
- › Task 4: Produce feasibility design report

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Hampshire County Councils successful bid to the Emergency Active Travel Fund Tranche 2 will improve walking and cycling in the short term

- * North Walls cycling and walking enhancements
- * Pavement widening on Jewry St
- * Contra-flow cycling on a selection of one-way streets in the city centre



Freight and Delivery



Phase 2 Scope



- › Task 1: Revise Multi-Criteria Assessment Framework with Updated Criteria including deliverability priorities
- › Task 2: Update demand analysis to reflect updated SRTM model runs
- › Task 3: Stakeholder workshops
- › Task 4: Detailed Analysis of Shortlisted Site Feasibility
- › Task 5: Analysis of Bus Gate Impacts and Journey Times
- › Task 6: Identify 1-3 options to be taken forward to Business Case stage



Movement and Place



Phase 2 Scope

- › Task 1: Further refinement of strategic (movement) design options including validation using VISSIM modelling
- › Task 2: Refinement of scheme prioritisation
- › Task 3: Develop feasibility design
- › Task 4: Stakeholder engagement



Bus Provision



Phase Scope 2



- › Task 1: Critical review of bus access to and within Winchester City Centre
- › Task 2: Stakeholder engagement
- › Task 2: Develop forecasting
- › Task 3: Develop future scenario (2025 and 2035)
- › Task 4: Review and validation



Parking and Access Strategy



Parking and access strategy

- Cycle parking being enhanced across City and Towns
- EV Charge points installation
- First stakeholder meeting held in Alresford
- Other town stakeholder meetings on hold
- Bishops Waltham Jubilee hall car park extension complete
- Vaultex progress



Transport Recovery Measures / Pop Up Schemes – City Centre

Tranche 1 – HCC / DfT Emergency Active Travel Fund

North Walls
Jewry Street
Hyde Street

Tranche 2 – HCC / DfT Emergency Active Travel Fund

North Walls
Hyde Street
Upper High Street

Pop Up Schemes – WCC / HCC

The Square / Great Minster Street – temporary to permanent scheme
Parchment Street – Temporary outdoor eating space
St Thomas Street – Temporary outdoor eating space **TBC by 8th Dec**
Additional cycle parking lockers at South P&R
Additional cycle stands in city centre



Market Towns – Covid19 Schemes

Alresford - WCC

- Section of Broad Street side road was closed to vehicles to allow for an area of social distanced outdoor seating for local eateries.
- 12 new cycle stands and a new cycle rack have been installed in the town centre.

Bishops Waltham – WCC / HCC

- 4 new cycle stands have been installed in the town centre

Wickham – WCC / HCC

- Liaison with WPC regarding location of new cycle stands



Questions and comments



Extinction Rebellion Petition

Health and Environment Policy
Committee

8th December 2020

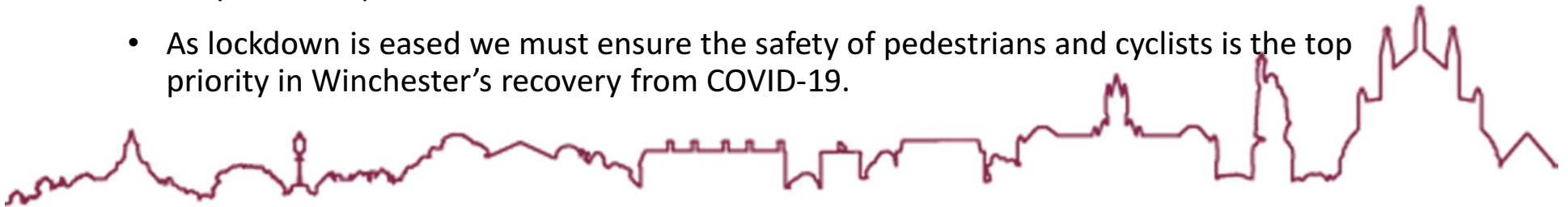
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EXTINCTION REBELLION PETITION – SUMMARY

Members are referred to Council minute (from meeting held 8th July) regarding the petition, this sets out full petition details and the Council's full response which included asking this Committee to consider this matter.

- We welcome the intentions of Winchester City Council and Hampshire County Council to create streets that allow pedestrians and cyclists to maintain 2 metre physical distancing. To be effective these measures must include:
 - 1) Reallocating one lane of traffic for use by pedestrians and cyclists on streets with the narrowest pavements,
 - 2) Restricting the use of inner-city car parks like Middlebrook, Colebrook and The Brooks to blue badge holders and residents.
 - 3) Prioritising public transport, blue badge holders, residents and emergency vehicles on our roads in the city centre.
 - 4) Pedestrianising areas where there is a high density of people
 - 5) Rethinking key routes into the city centre, reallocating space to pedestrians and cyclists on all approaches.
- Why is this important?
- As lockdown is eased we must ensure the safety of pedestrians and cyclists is the top priority in Winchester's recovery from COVID-19.



COUNCIL HAS CONSIDERED THIS MATTER AND REFERRED IT TO THE COMMITTEE

- Council resolved ; that the matters raised in the petition be referred to a future meeting of the Health and Environment Policy Committee
- The Council minute is a very useful reference as it sets out the competing issues and other wider considerations to bear in mind.
- In summing up at Council, Councillor Tod reassured that there was an ongoing desire for Winchester and other centres to continue to thrive. As a consequence of the pandemic, people should be able to confidently access streets by ensuring that they are safe and practical. The Health and Environment Policy Committee would be able to give further detailed consideration and discussion of the matters presented in the petition so that a considered response can be provided.



COUNCIL MINUTE REFERS TO;

- Many of the points referred to in the petition regarding social distancing and wider pavements and separation and prioritisation of traffic were likely to be generally accepted. Existing poor air quality in the town area was an existing issue that must also be improved upon. Winchester draws in many visitors due to it being an administrative, tourist, educational and retail centre; as well as a transport hub and a place of work and an urban centre with a sizeable population.
- There must be safe separation between cyclists and pedestrians, as some cyclists travelled at speed.
- Some aspects of the petition were already in place, or under consideration as part of the Movement Strategy.
- Winchester city and the district's market towns all face economic challenges as a consequence of the pandemic. People needed to be able to access these centres to support businesses with their recovery. Car parks should remain open for visitors.
- Some historic city centres which have been fully pedestrianised have not seen a fall off in visitor numbers. Market towns and villages must also be considered as part of further discussion of the petition.
- Extinction Rebellion were encouraged to comment on the options and issues elements of the new Local Plan when this was published



CONSIDERATIONS

- HCC and WCC transport recovery measures.
- Winchester Movement Strategy
- Carbon Neutrality Plan
- Local Plan
- Recovery Measures to Support local businesses – across the District
- Delivery of the Parking and Access Strategy across the District



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Health partnership arrangements

Health & Environment Policy Committee – December 2020



THE CURRENT PICTURE

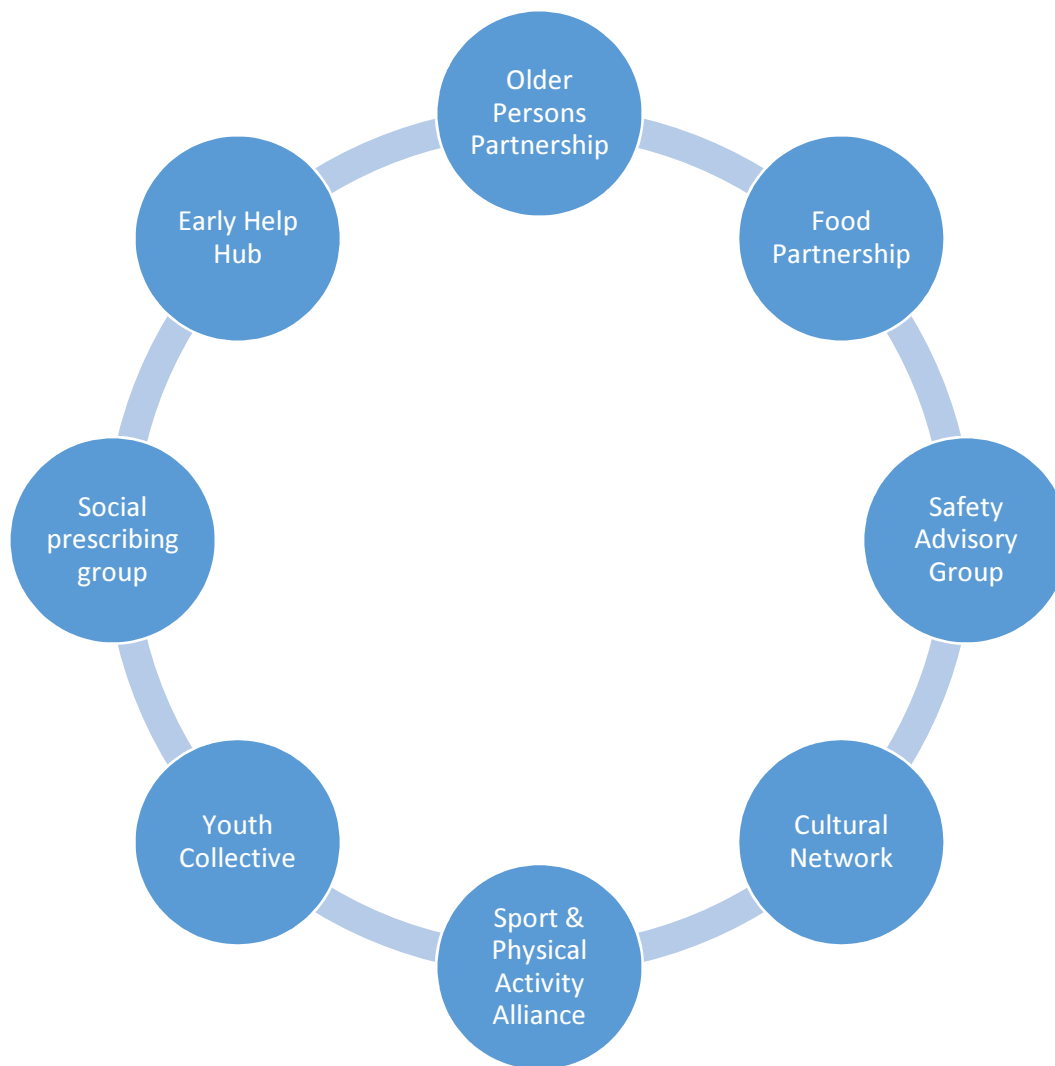
Key strategic issues:

- The response to the COVID-19 pandemic
- *Hampshire Together*: Modernising our Hospitals and Health Services
- Creation of a single Hampshire, Southampton and Isle of Wight CCG in April 2021

Policy drivers:

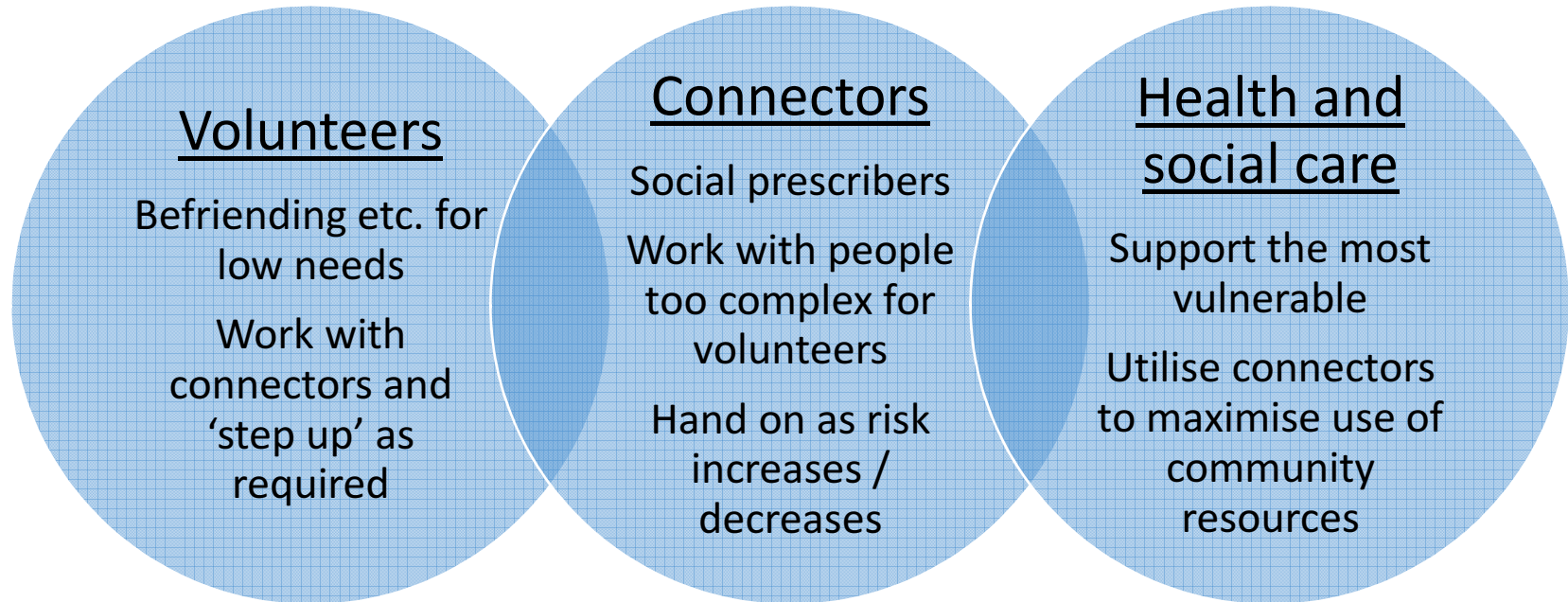
- *Making Life Better - A Whole System Strategic Framework for Public Health 2013 - 2023*
- Hampshire Joint Strategic Needs Assessment (JSNA)
- [Strategy for the Health and Wellbeing of Hampshire 2019 – 2024](#)

STRONG NETWORKS

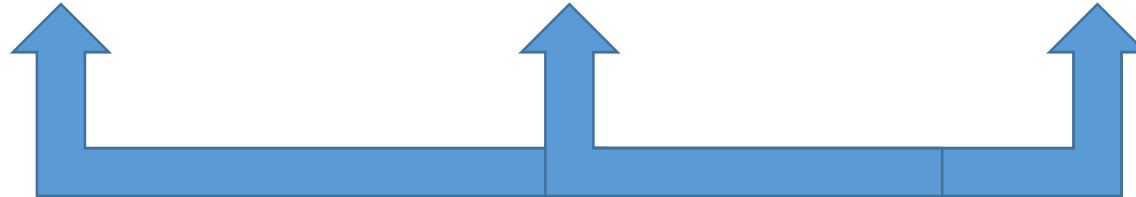


THE WELLBEING ROLE OF THE COUNCIL

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- Funding
- Voluntary sector support
- Participation in partnerships

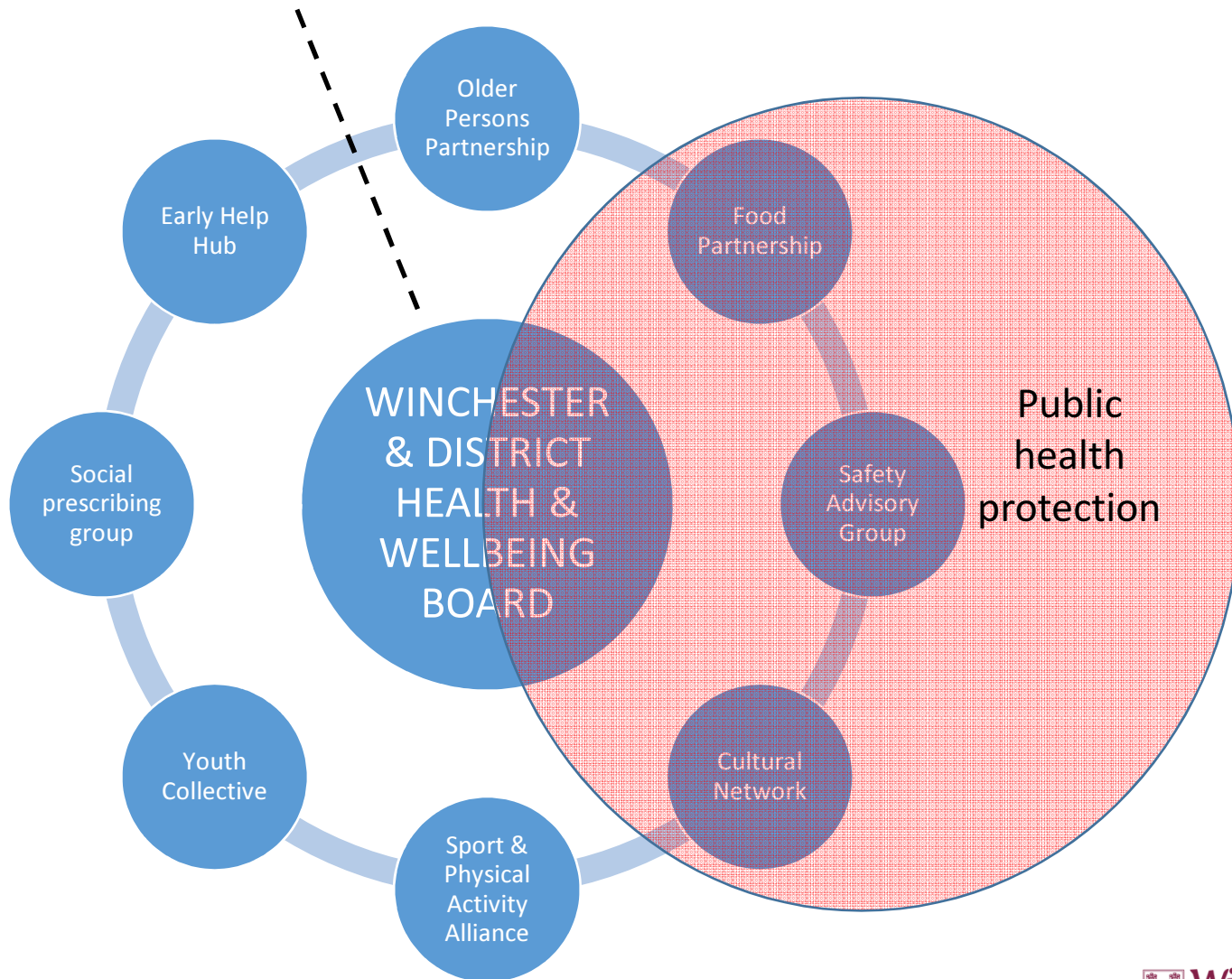


- Review trends in demand
- Identifying gaps in service

- Dialogue
- Collaboration
- Lobbying

THE PICTURE GOING FORWARDS

Hampshire Health & Wellbeing Board



WINCHESTER & DISTRICT HEALTH & WELLBEING BOARD

- Meetings twice a year or as required
- Administered by the City Council
- To include invited representatives from:
 - Winchester City Council
 - Hampshire County Council (Public Health, Adults' Health & Care)
 - Clinical Commissioning Group (CCG)
 - Hampshire Hospitals NHS Foundation Trust
 - Energise Me
 - Everyone Active
 - Hampshire Cultural Trust
 - Community First
- Representatives from thematic partnerships attend as necessary

THE ROLE OF THE BOARD

- Forum for strategic discussion amongst key agencies
- Co-ordinated Winchester 'voice' on important issues
- Supporting the work being done by thematic partnerships and connecting them with statutory agencies
- Drawing together the many aspects of good health and wellbeing
- Understanding the full breadth of provision
- Identification of gaps
- Opportunity to align resources
- Reflecting the views and needs of under-represented people
- Led from the bottom-up not top-down
- Focus on adding value - action not talk

QUESTIONS FOR THE POLICY COMMITTEE

- Do you agree with proposed ‘positioning’ of the council as an ‘enabler’ rather than a ‘provider’ in relation to the health and wellbeing agenda?
- Do we have the right membership for the proposed Health & Wellbeing Board?
- Are there any other key issues that you feel are missing?

Questions



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Air Quality Update 2020

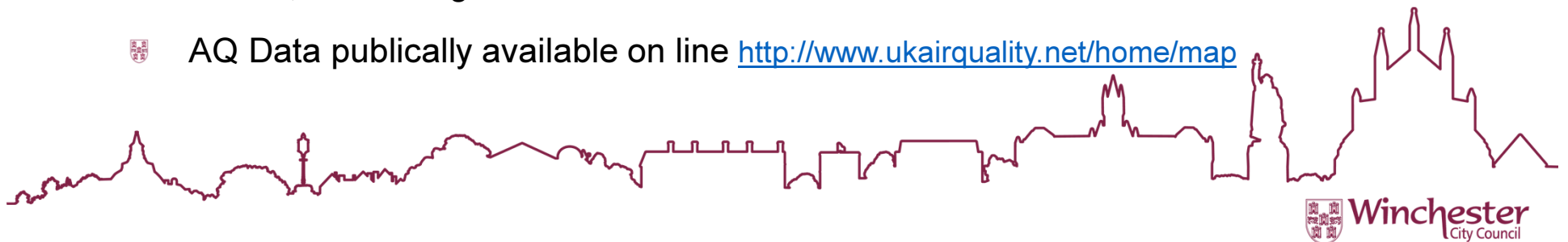
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Agenda Item 10

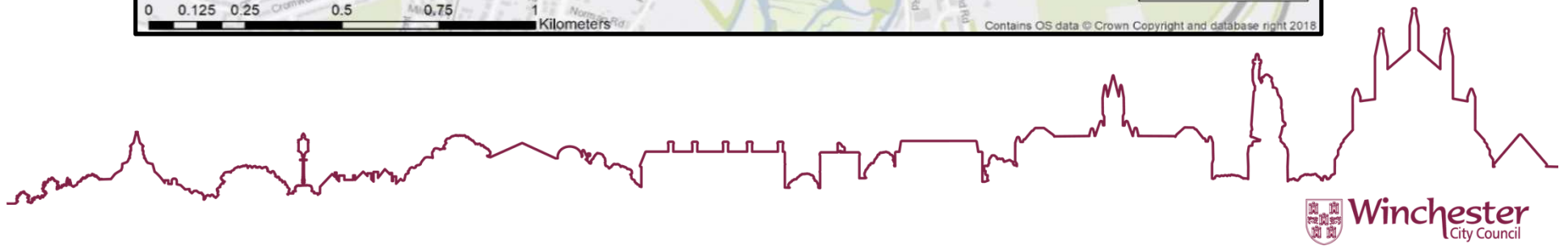
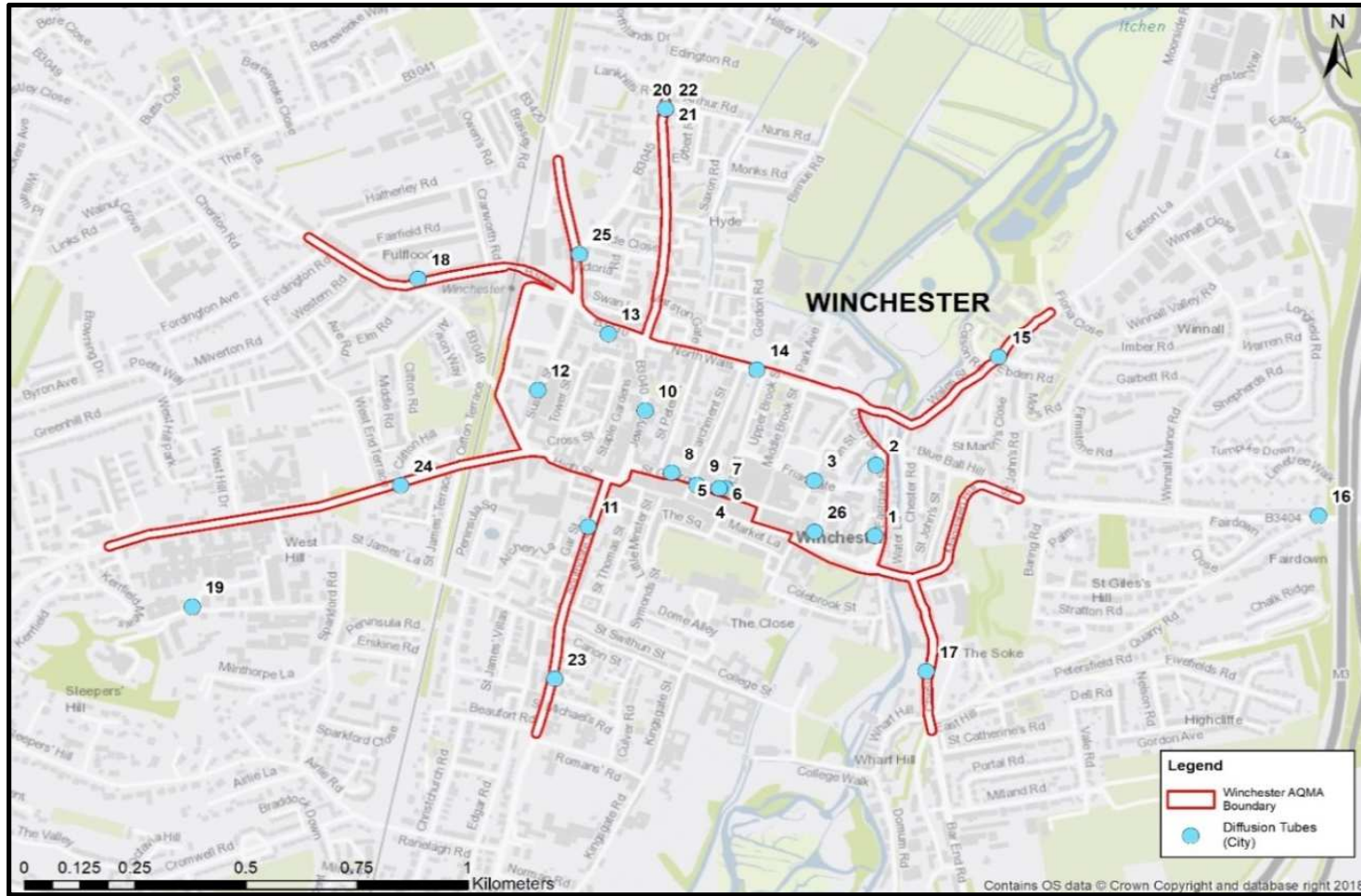


Overview / Refresher

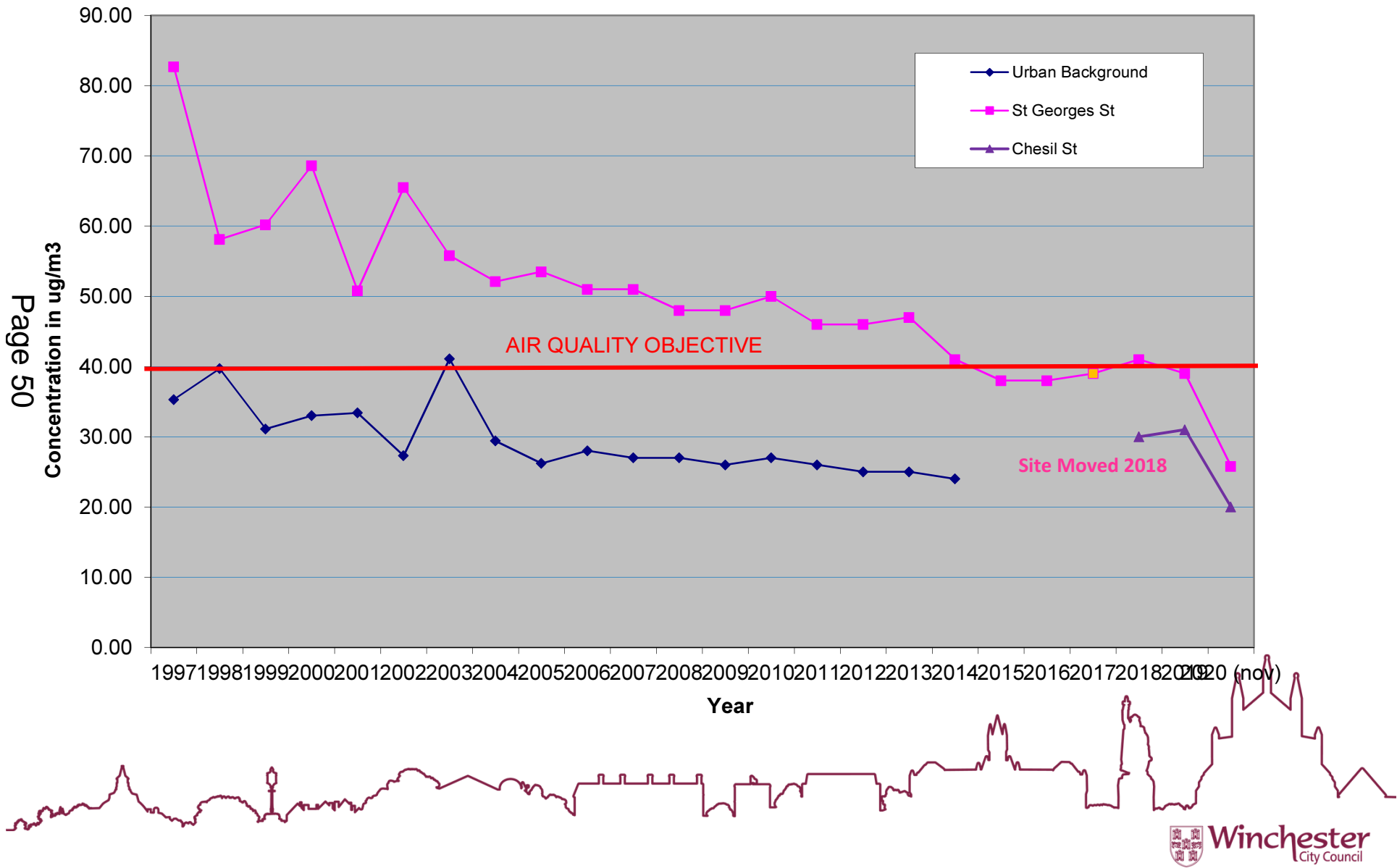
- Air Quality Management Area – Winchester town centre and main arterial routes
- Monitoring for Nitrogen dioxide (NO₂) & Particulates (PM₁₀ and PM_{2.5})
- Complying with NO₂ daily mean standard and PM₁₀ standards both daily and annual mean.
- Due to Covid influenced drop in traffic and a corresponding improvement in air quality, AQMA marginally meeting NO₂ **annual mean** standard of 40µg/m³
- 2 static air quality monitoring stations
 - Chesil Street (Nr Chesil Rectory) NO₂ only
 - St Georges Street (r/o God Begot House) NO₂ and PM₁₀ & PM_{2.5} since Feb'20
- 1 AQMesh analyser on Romsey Road (Arbour Court) **indicative monitoring** of NO₂ and PM10 & PM2.5 since Dec'18
- 26 Nox diffusion tubes in the City and a further 8 Nox diffusion tubes in the wider district, monitoring annual mean trends over time.
- AQ Data publically available on line <http://www.ukairquality.net/home/map>



Current AQMA

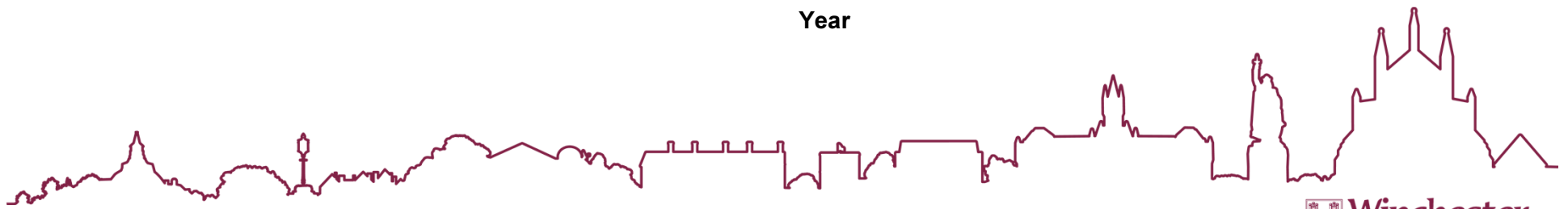
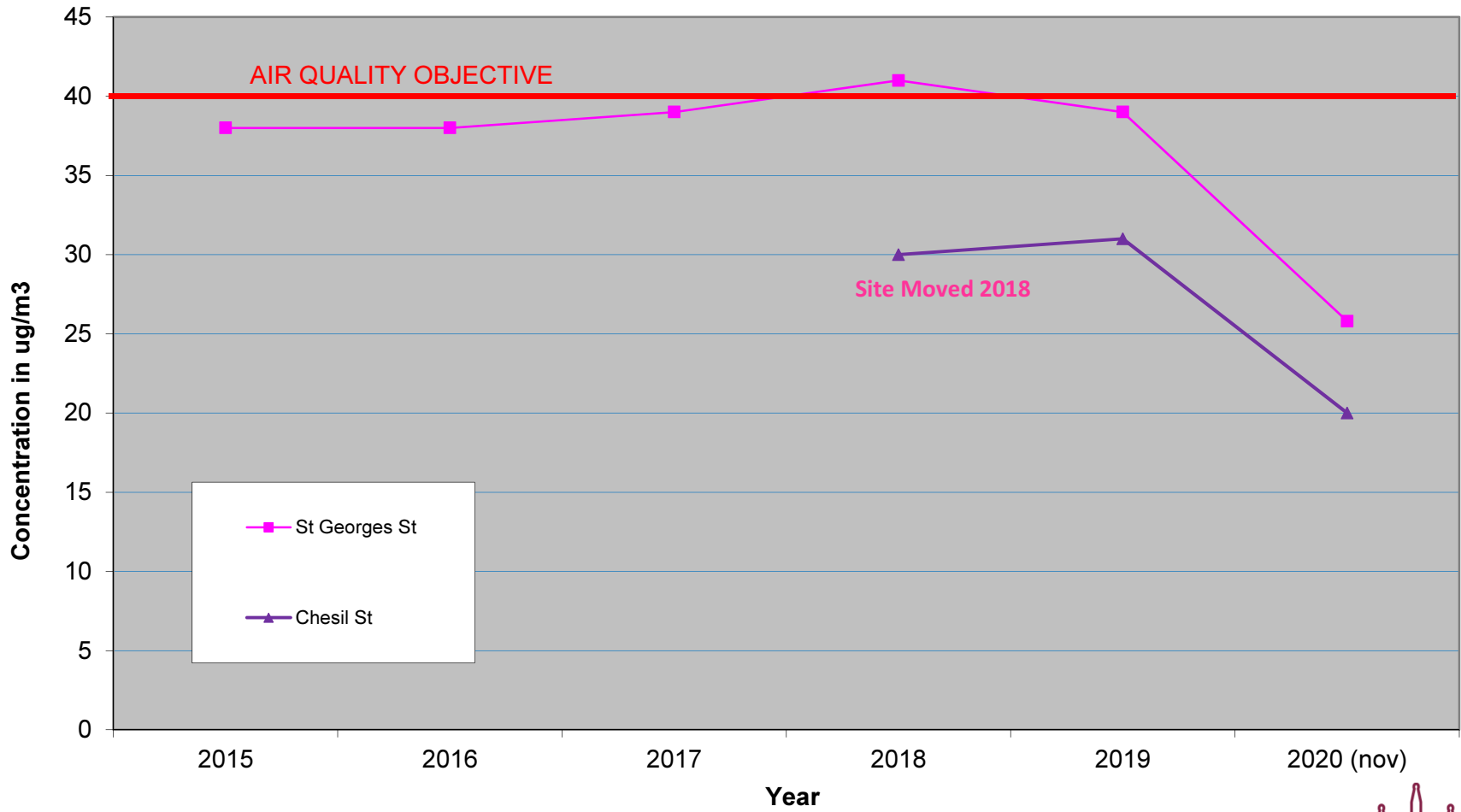


NO₂ (annual mean) AQMS Results since 1997

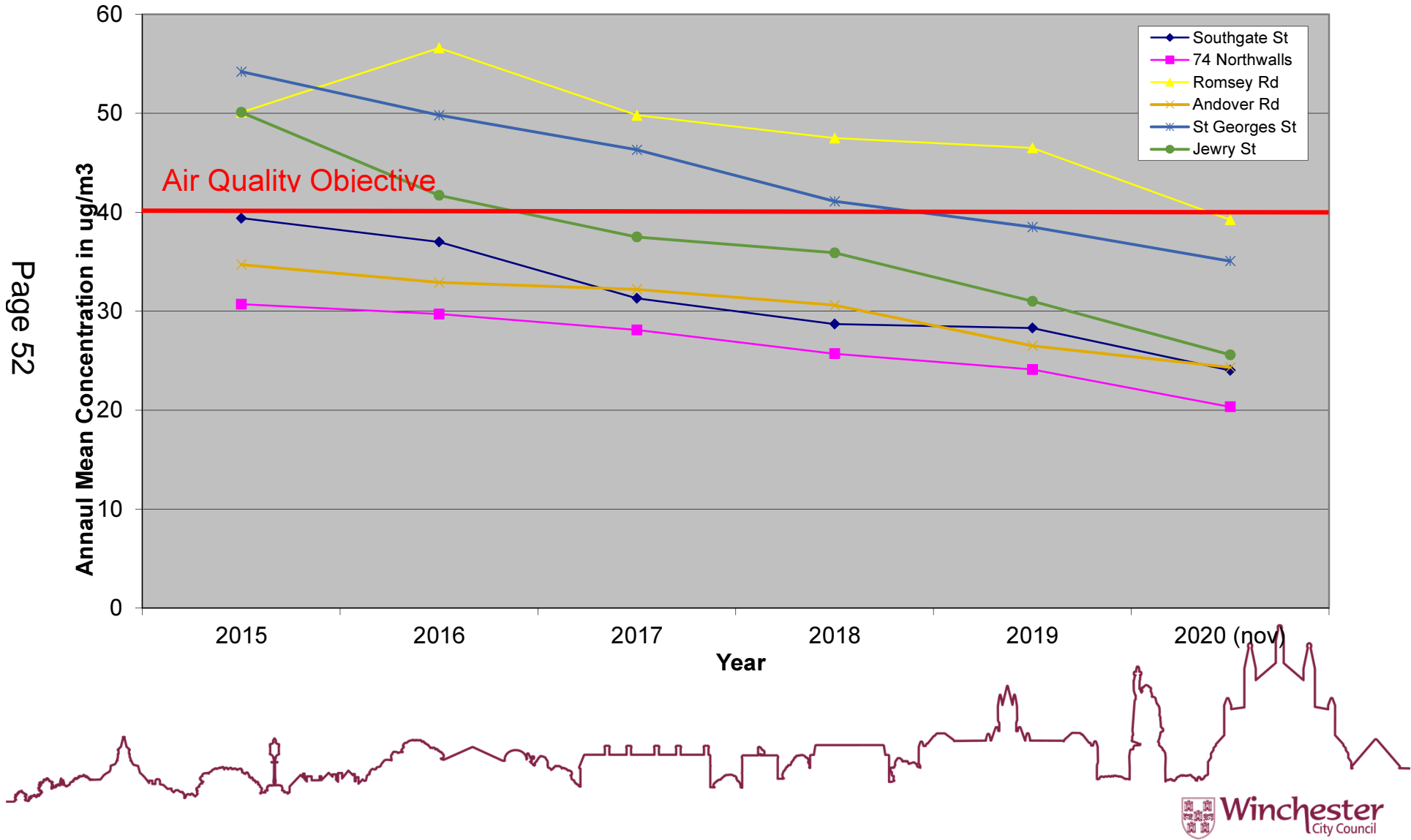


NO₂ (annual mean) AQMS Results since 2015

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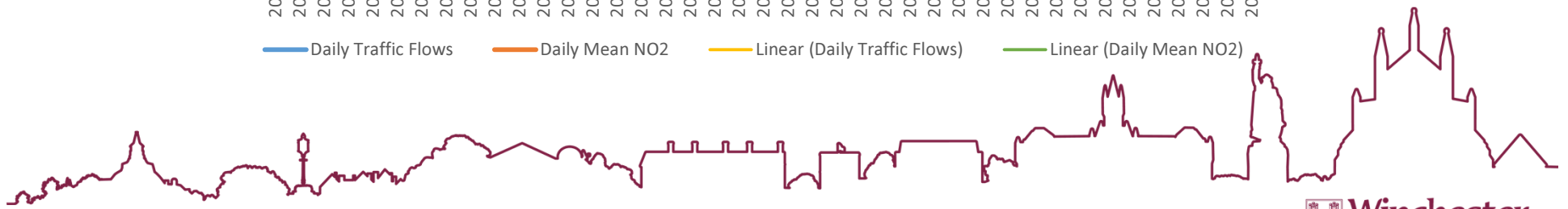
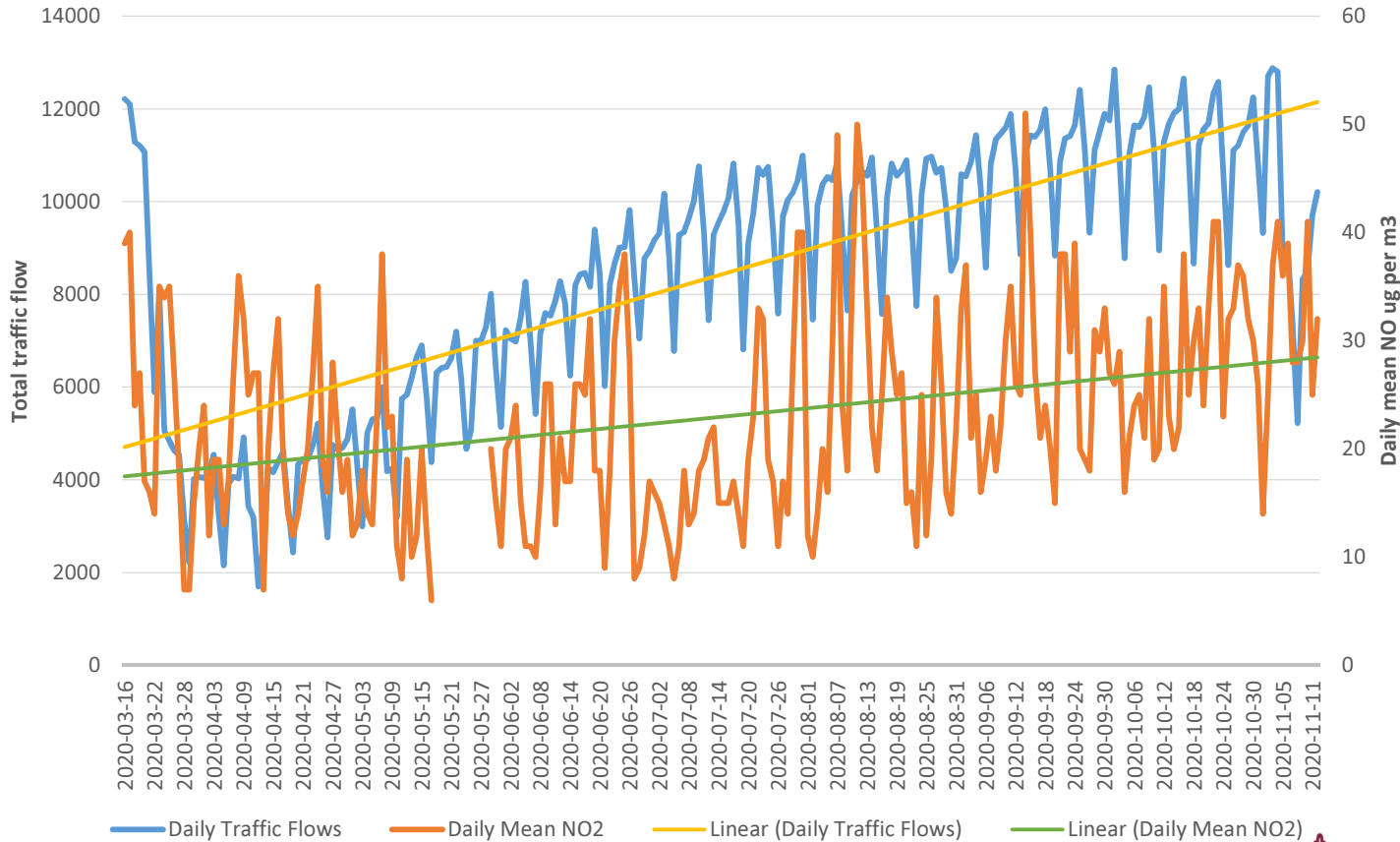


NO₂ Diffusion Tube Data (Highest level city centre locations)



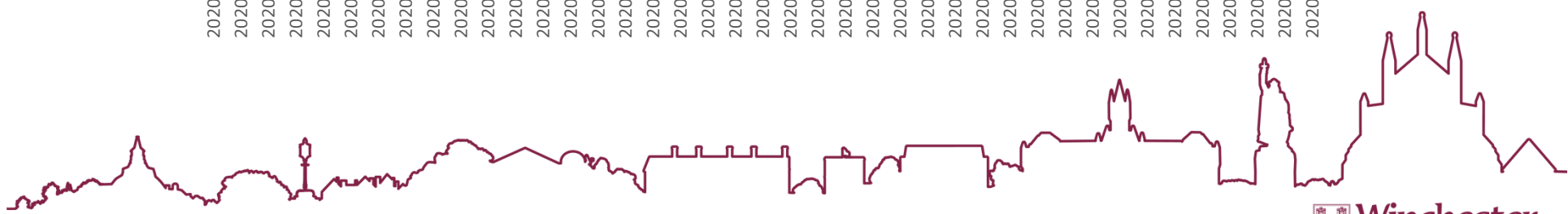
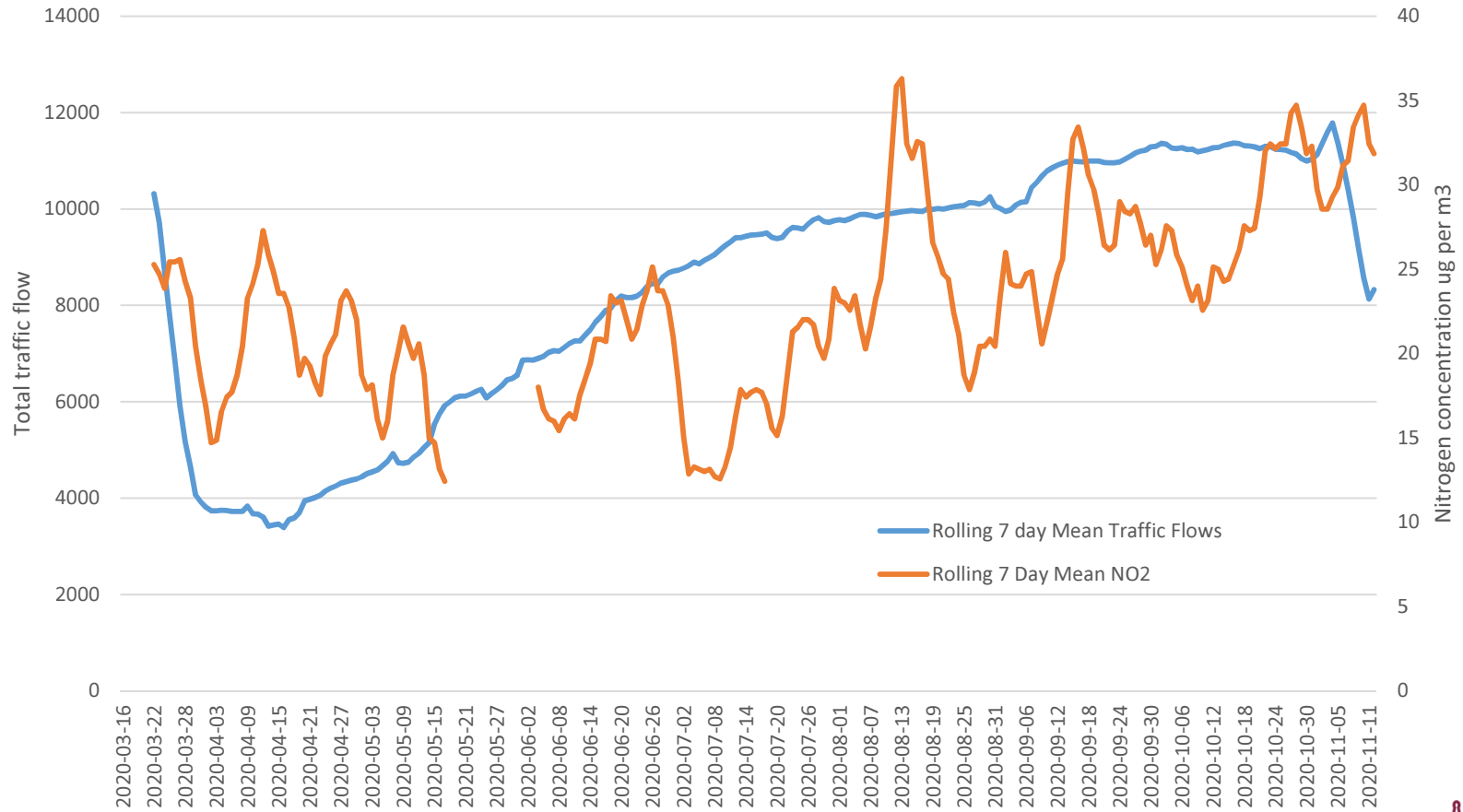
Air Quality during Covid (1)

Daily Averages for Traffic and Air Quality St Georges St Winchester 2020



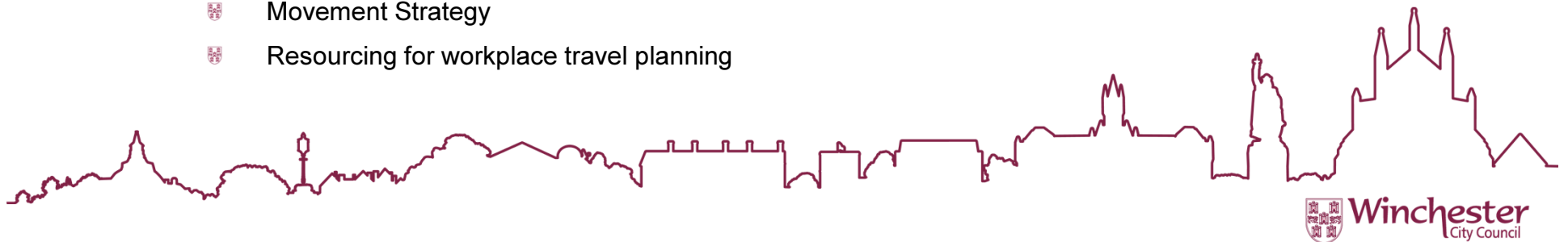
Air Quality during Covid (2)

Air Quality St Georges St Winchester 2020



Air Quality 2021 - 2023

- Due to the impact of Covid on traffic levels, we do not expect 2021 data to continue the trend and plan to reposition accordingly .
- Move AQMS NOx analyser - imminent install on Romsey Road for 2021
- FIDAS Monitor on St Georges St will collect continuous data for PM10 and PM2.5 in line with Government's future Environment Bill expectations
- Air Quality Steering Group to consider review of AQMA with Defra in March 2021 (next slide)
- Good confidence that AQMA can be reduced to focus on higher NO₂ area (Romsey Road & St George St)
- Now and in the future
 - Electric Vehicle Network
 - Air Quality Supplementary Planning Document (Jan Cabinet)
 - Differential Parking Tariffs
 - Inter authority 'Burn Less' initiative
 - Movement Strategy
 - Resourcing for workplace travel planning



Air Quality 2021 - 2023



Current

Future (best guess/indicative)



Questions



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