



Meeting	Health and Environment Policy Committee (Additional Meeting)
Date and Time	Monday, 22nd January, 2024 at 6.30 pm.
Venue	Walton Suite, Guildhall Winchester and streamed live on YouTube at www.youtube.com/winchestercc

Note: This meeting is being held in person at the location specified above. Members of the public should note that a live video feed of the meeting will be available from the council's YouTube channel (www.youtube.com/winchestercc) during the meeting.

A limited number of seats will be made available at the above named location however attendance must be notified to the council at least 3 working days before the meeting. Please note that priority will be given to those wishing to attend and address the meeting over those wishing to attend and observe.

AGENDA

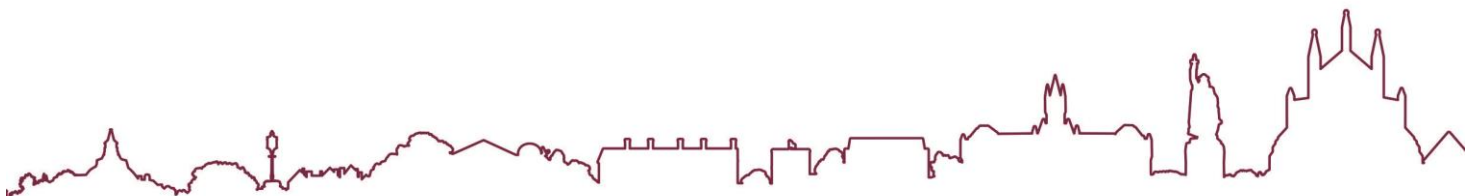
PROCEDURAL ITEMS

- 1. Apologies and Deputy Members**
To note the names of apologies given and deputy members who are attending the meeting in place of appointed members.
- 2. Declarations of Interest**
To receive any disclosure of interests from Members and Officers in matters to be discussed.

Note: Councillors are reminded of their obligations to declare disclosable pecuniary interests, personal and/or prejudicial interests in accordance with legislation and the Council's Code of Conduct.

If you require advice, please contact the appropriate Democratic Services Officer, prior to the meeting.

- 3. Chairperson's Announcements**



BUSINESS ITEMS

4. Public Participation

To receive and note questions asked and statements made from members of the public on matters related to the agenda.

NB members of the public are required to register with Democratic Services three clear working days before the meeting if they wish to speak or observe (contact: democracy@winchester.gov.uk or 01962 848 264).

Members of the public and visiting councillors may speak at this Committee, provided they have registered to speak three working days in advance. Please contact Democratic Services **by 5pm on Tuesday, 16 January 2024** via democracy@winchester.gov.uk or (01962) 848 264 to register to speak and for further details.

5. Future of Waste and Recycling (Presentation) (Pages 5 - 24)

Laura Taylor
Chief Executive

All of the Council's publicly available agendas, reports and minutes are available to view and download from the Council's [Website](#) and are also open to inspection at the offices of the council. As part of our drive to minimise our use of paper we do not provide paper copies of the full agenda pack at meetings. We do however, provide a number of copies of the agenda front sheet at the meeting which contains the QR Code opposite. Scanning this code enables members of the public to easily access all of the meeting papers on their own electronic device. Please hold your device's camera or QR code App over the QR Code so that it's clearly visible within your screen and you will be redirected to the agenda pack.



11 January 2024

Agenda Contact: Claire Buchanan, Senior Democratic Services Officer
Tel: 01962 848 438 Email: cbuchanan@winchester.gov.uk

**With the exception of exempt items, Agenda, reports and previous minutes are available on the Council's Website www.winchester.gov.uk*

MEMBERSHIP

Chairperson: Cramoysan (Liberal Democrats)

Vice-Chairperson: Tippet-Cooper (Liberal Democrats)

Conservatives

Bolton
Warwick

Liberal Democrats

Greenberg
Morris
Wise

Deputy Members

Kurn and Pearson

Brophy and Williams

Quorum = 4 members

PUBLIC PARTICIPATION AT MEETINGS

Representations will be limited to a maximum of 3 minutes, subject to a maximum 15 minutes set aside for all questions and answers. To reserve your place to speak, you are asked to **register with Democratic Services three clear working days prior to the meeting** – please see public participation agenda item for further details. People will be invited to speak in the order that they have registered, subject to the maximum time period allowed for speaking not being exceeded. Public Participation is at the Chairperson's discretion.

FILMING AND BROADCAST NOTIFICATION

This meeting will be recorded and broadcast live from the Council's YouTube channel. The meeting may also be recorded and broadcast by the press and members of the public – please see the Access to Information Procedure Rules within the Council's Constitution for further information, which is available to view on the [Council's website](#). Please note that the video recording is subtitled, but you may have to enable your device to see them (advice on how to do this is on the meeting page).

VOTING

- apart from the Chairperson, every Member has one vote when a matter before the meeting requires a decision.
- in the event of an equality of votes, the Chairperson may exercise a casting vote and that vote may be exercised in any way seen fit.
- a Member may abstain from voting, or vote differently from how they may have indicated during the debate, without further explanation.
- the way each Member voted will not be recorded in the minutes, unless a motion to have a Recorded Vote has been passed.

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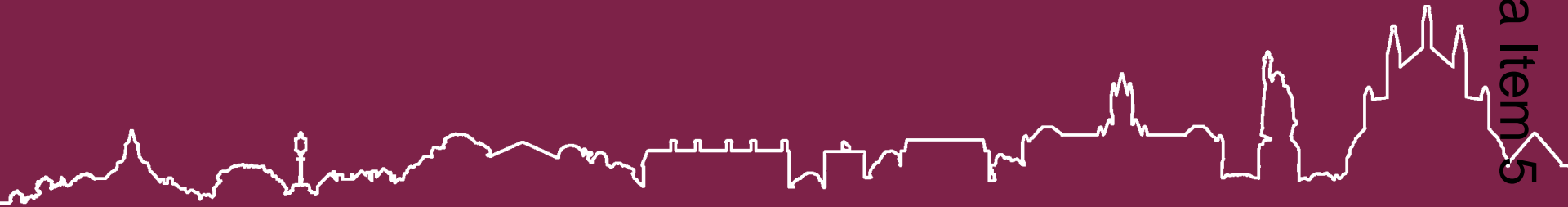
Health and Environment Policy Committee

Waste and Recycling Strategy in Winchester

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Campbell Williams
Lead – Environmental Services
Winchester City Council
January 2024

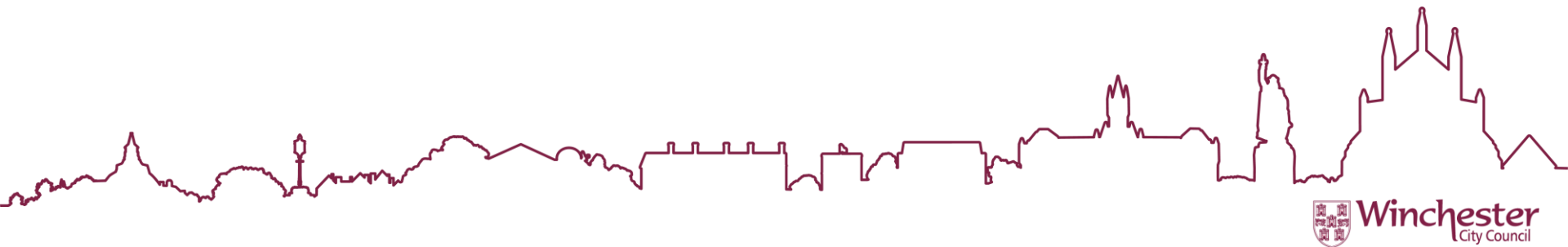
Agenda Item 5



Purpose of this presentation..

For Health and Environment Policy committee to

- note progress and developments since last presentation in June 2023 and subsequent cabinet decision
- provide comments to be included in Cabinet decision paper on the 8th February



Where we were in June...

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Now



Future...



Significant amount of activity following June HEP discussion

- Government has released results of consistency consultation
- HCC have identified key next steps
- WCC has undertaken a resident survey
- Modelling has been undertaken on a range of variables
- Financial estimates of costs included in medium term financial strategy
- Indicative capital food waste funding from DEFRA
- Outline timelines developed.

Leading to potential way forward....

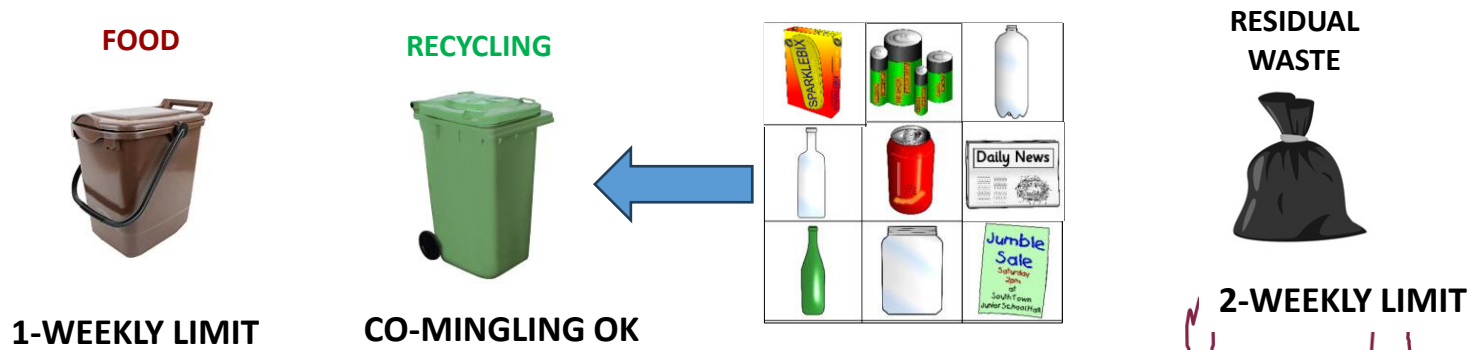
GOVERNMENT RESPONSE - SIMPLER RECYCLING

Environment Act 2021 introduced 'Consistent Recycling' → separate collections:



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Following consultation, Government introduced 'Simpler Recycling' in October 2023



HAMPSHIRE CC

 Hampshire have clarified position following Simpler Recycling announcements

- Discussion on inter authority agreements paused.
- HCC to retain recycling income from April 2024
- No introduction of contamination charges
- Only one collection system for all WCAs;
- WCAs to confirm preferred system by 1st March 2024
- Will develop food waste disposal system(not mixed with garden)

PUBLIC ENGAGEMENT SURVEY NOV 2023

 8740 responses

 Very high response rate - representative sample of views across council area

 Significant figures from all age groups and property types

 Gives validity to responses.

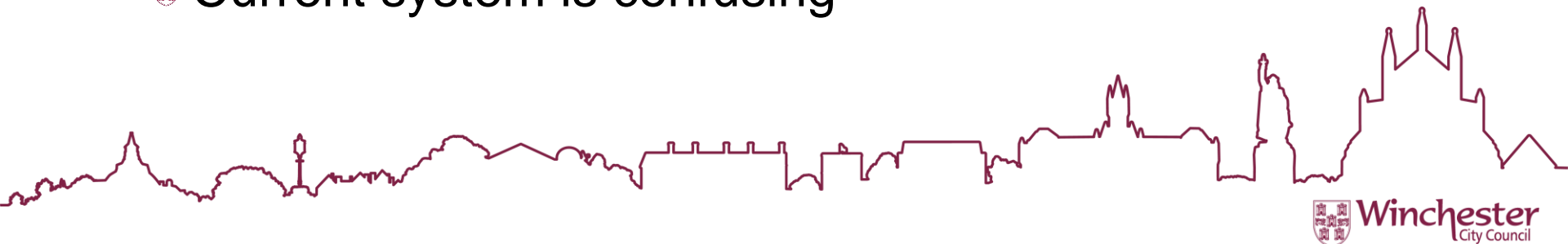
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Lots of answers...

 Residents want to do more.

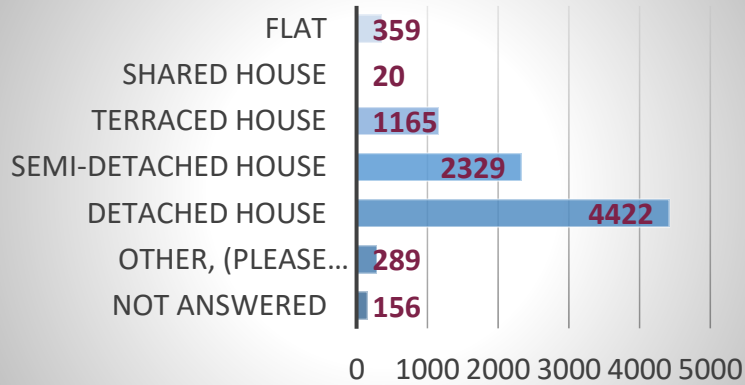
 Residents want recycling to be easier

 Current system is confusing

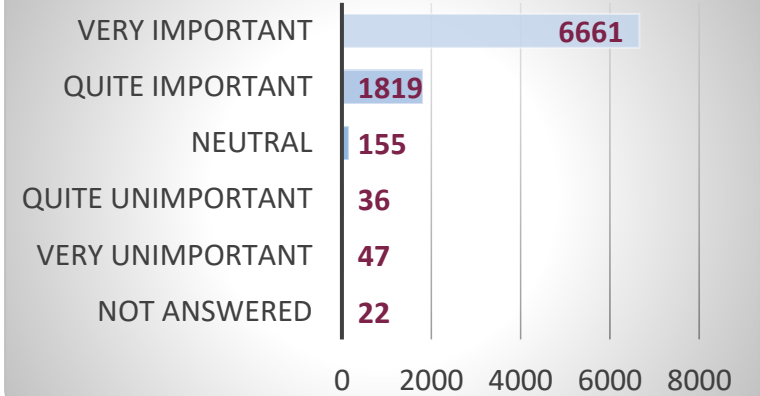


SURVEY RESPONSES 1

Type of accommodation

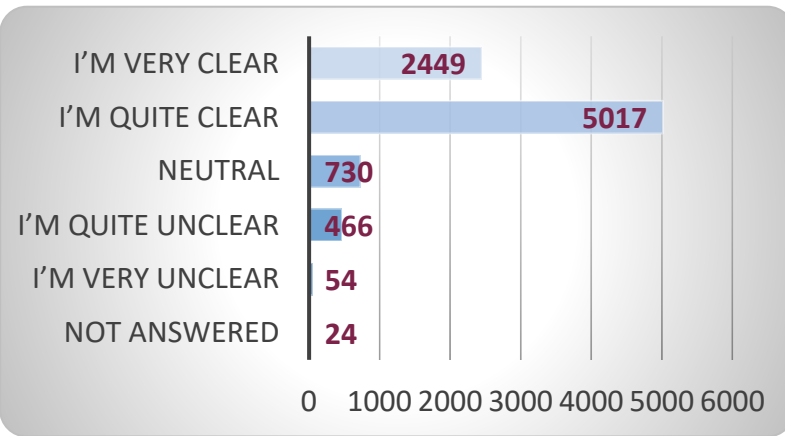


How important is it to recycle at home

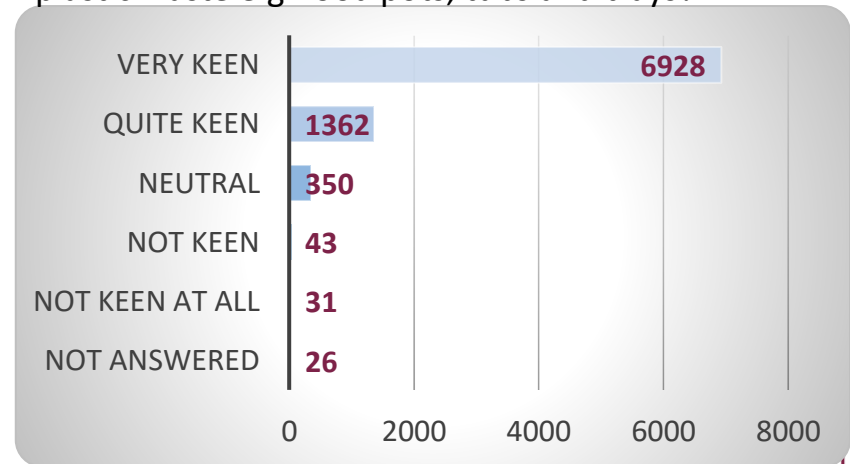


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How clearly do you understand which items go in which bins?

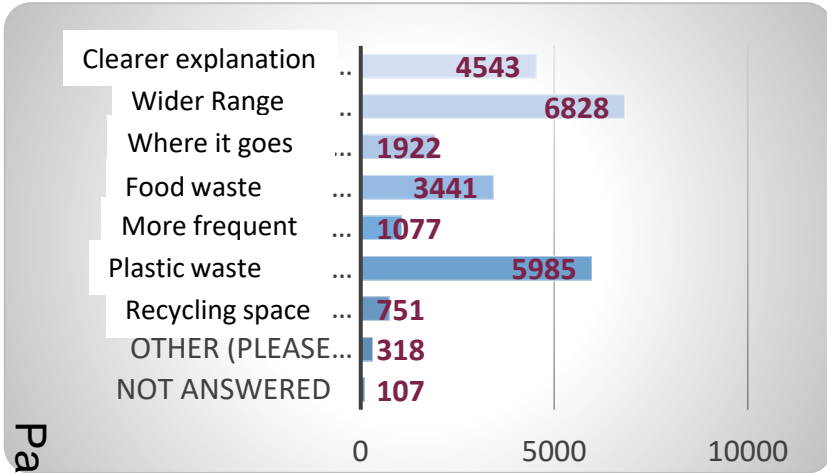


How receptive would you be to recycle additional plastic waste e.g. food pots, tubs and trays?

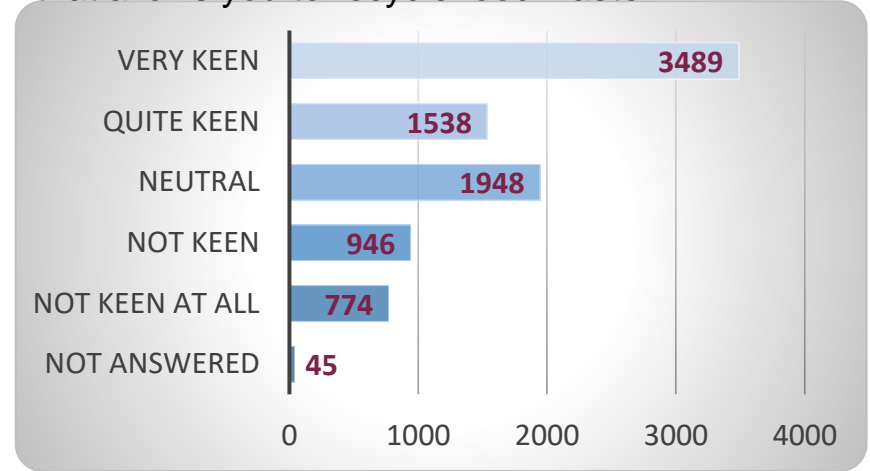


SURVEY RESPONSES 2

What would persuade you to recycle more?

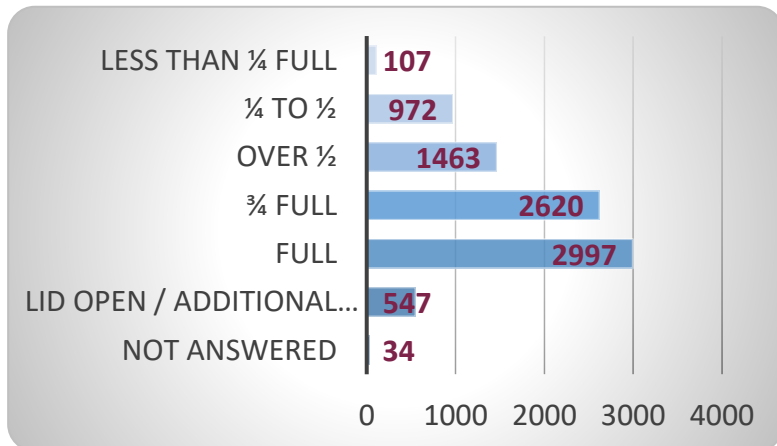


How receptive would you be to a recycling system that allows you to recycle food waste?

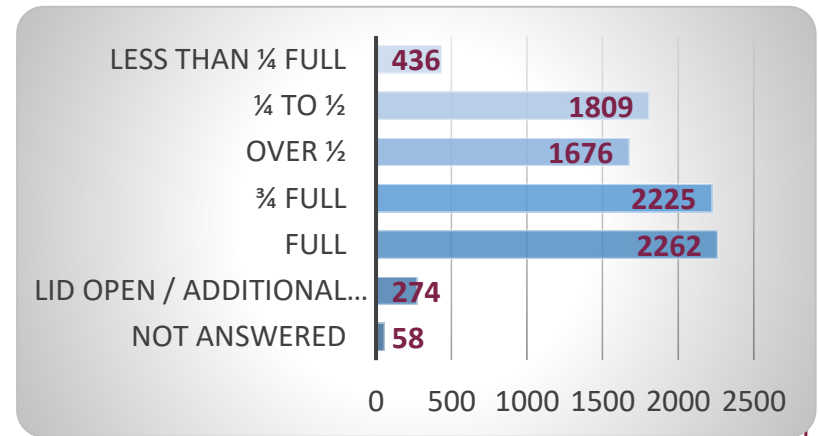


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How full is your recycling bin?

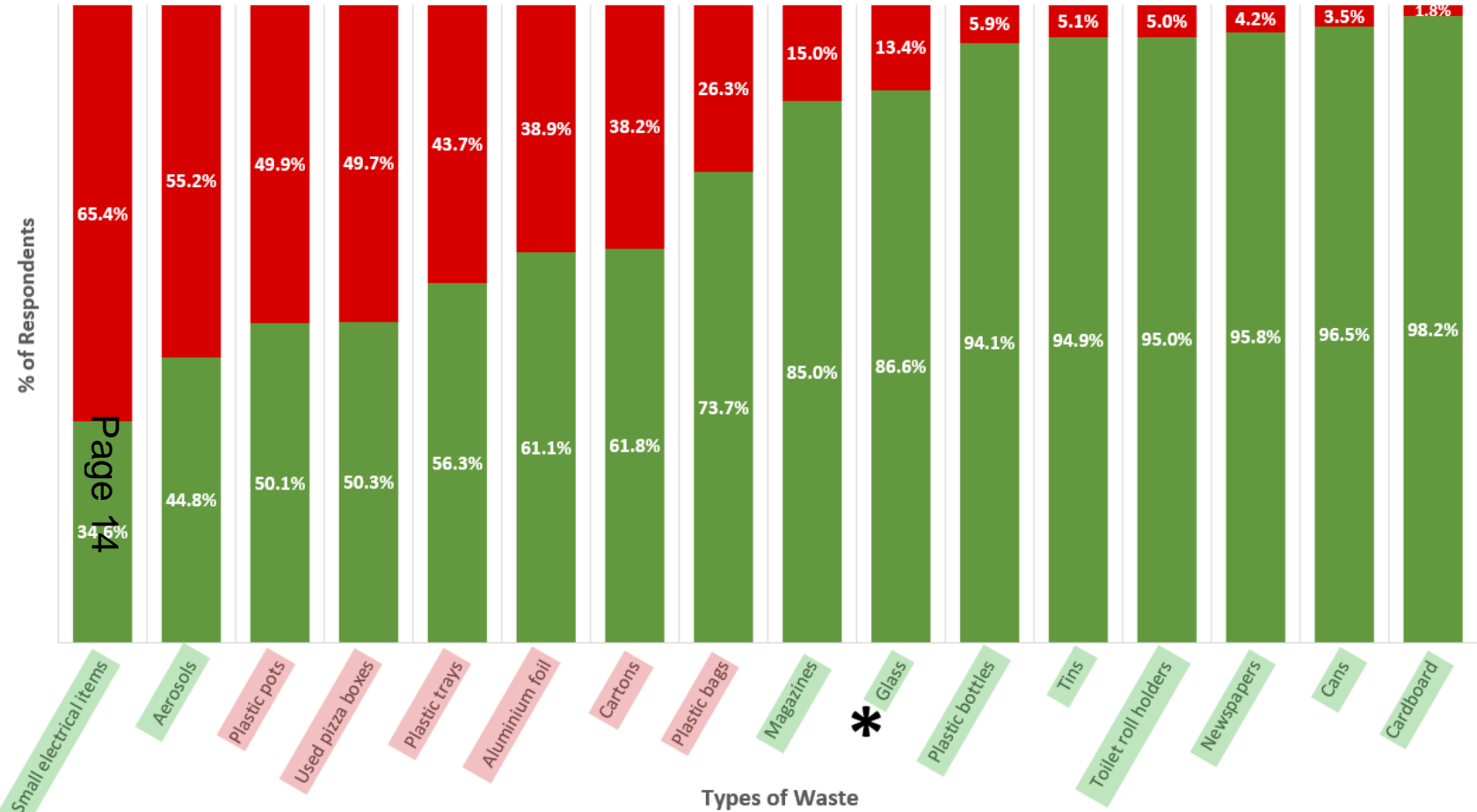


How full is your black bin?



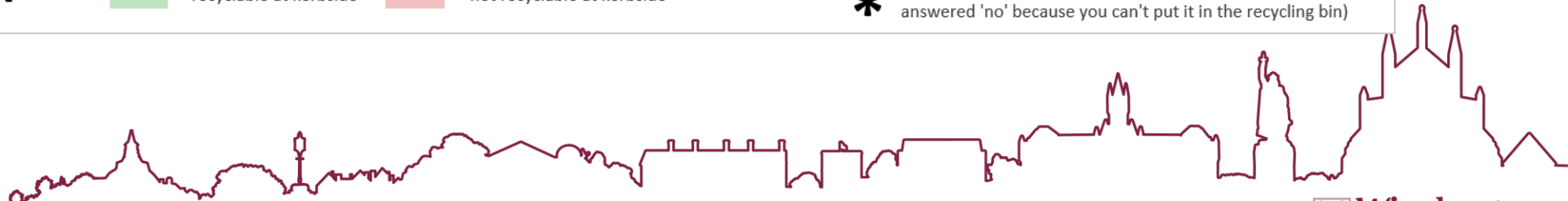
How well did residents respond to whether each type of waste can be recycled at kerbside?

■ Answered Correctly ■ Answered Incorrectly



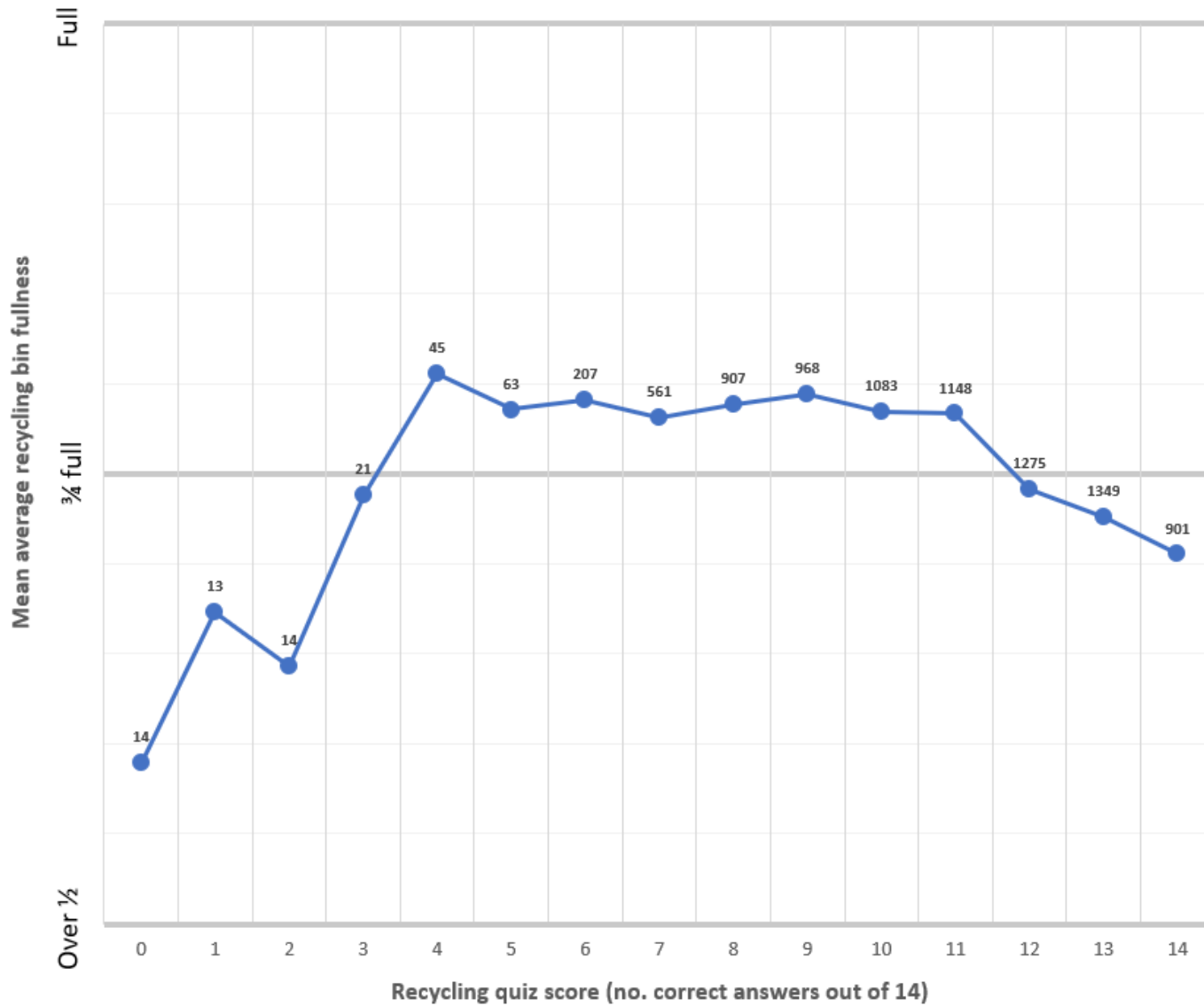
* = recyclable at kerbside = not recyclable at kerbside

* = potentially incorrect data (question unclear - may have answered 'no' because you can't put it in the recycling bin)



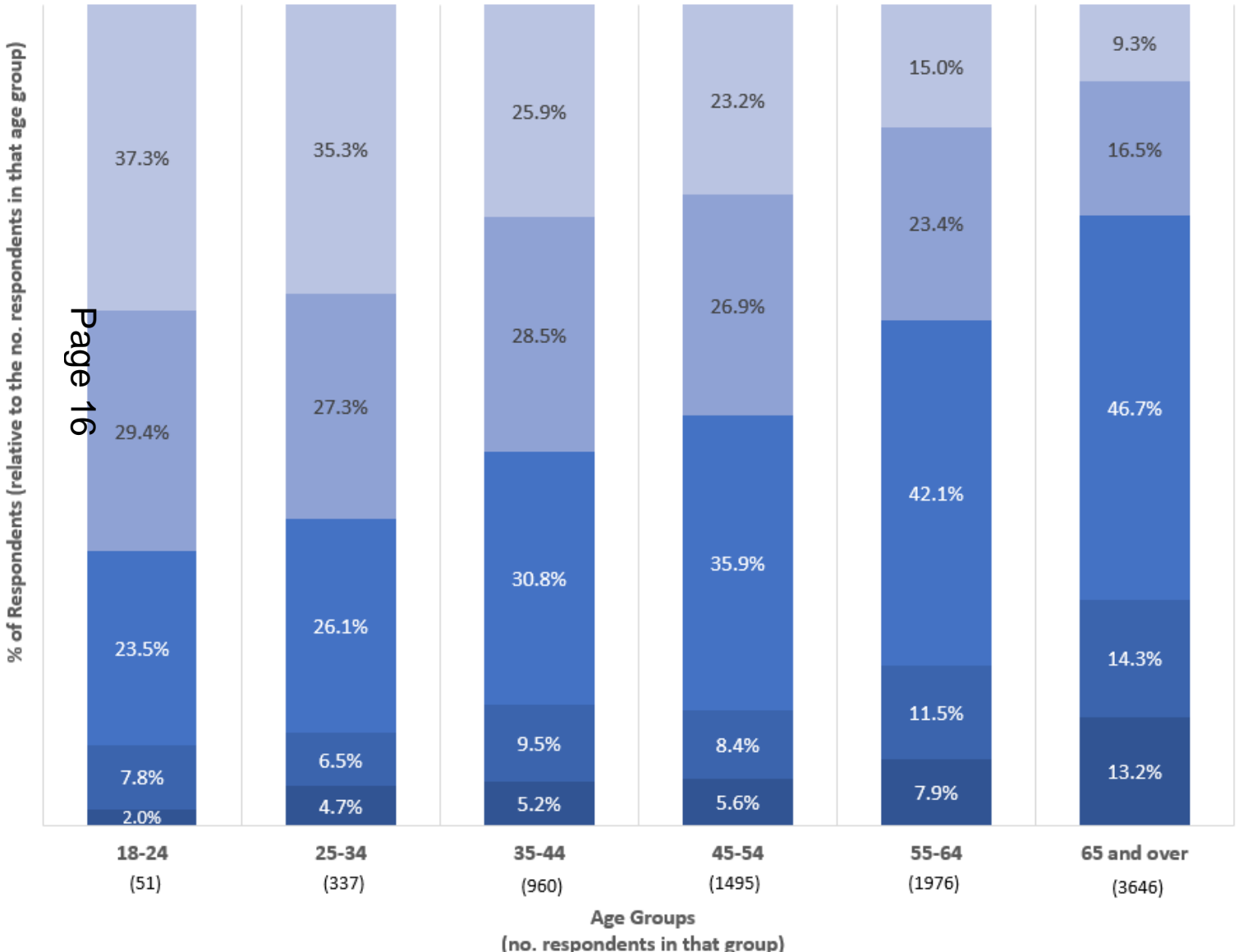
Average recycling bin fullness compared to knowledge of what can be recycled at kerbside

* The data labels are the total number of respondents for each group



Does age affect whether people think collection notifications would be helpful?

How helpful collection notifications would be: ■ Not helpful at all ■ Not helpful ■ Neutral ■ Helpful ■ Very helpful



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Modelling of new waste service



- Based on agreed assumptions
- Using evidence from other authorities
- Shows comparative costs and benefits of different options
- Measured against current baseline
- Some options now excluded by Govt (3 weekly residual)








Modelled options	1 Baseline (2,2,4)	2 Twin (1,2,2,2)	3 Twin (1,2,2,4)	4 Comingled (1,2,2)	5 Comingled (1,2,1)
Black bin residual	 Fortnightly				
Green recycling bin	 Fortnightly				 Weekly
Blue Paper and card bin	None	 Fortnightly	 4 weekly	None	
Glass box	 4 weekly	None			
Garden waste bin	 Charged fortnightly				
Food waste	None	 Weekly food waste collection			

MODELLING RESULTS

Evidence suggests

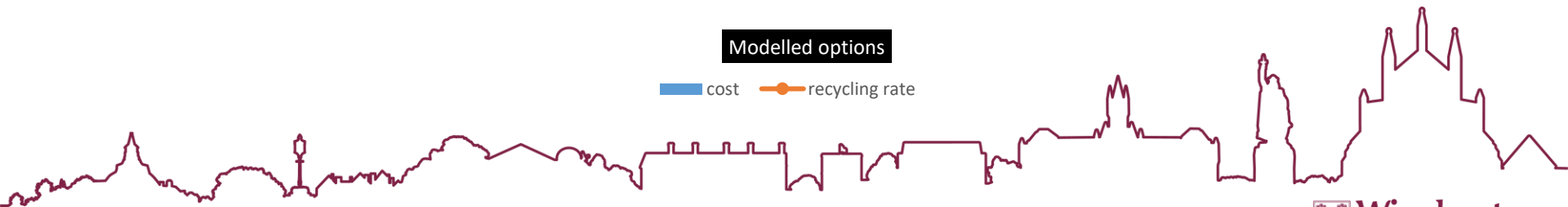
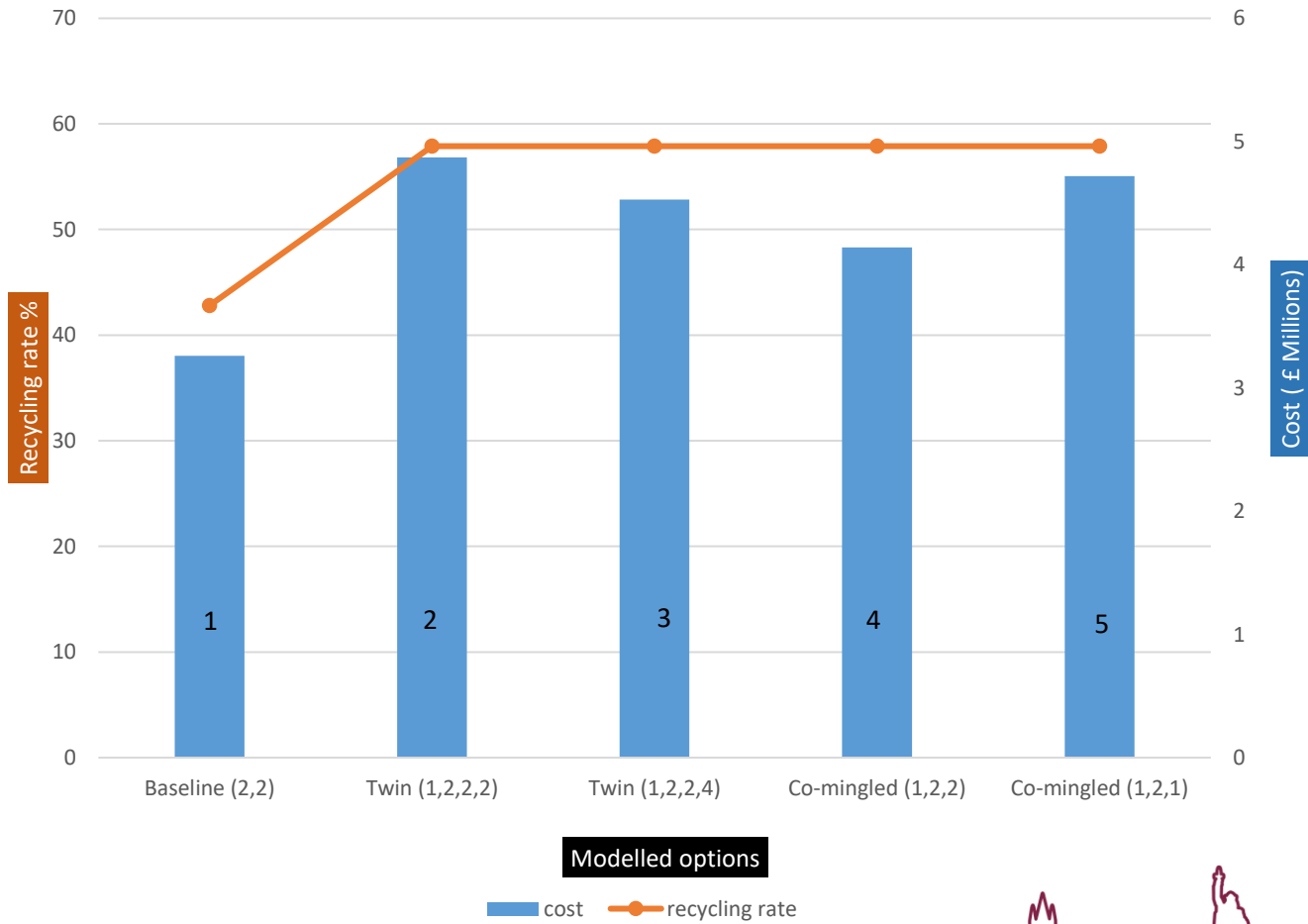
-  weekly collection of recyclables → no increase in recycling levels
-  Highest recycling rate around 57% for all options

Costs...

-  Weekly collection of recycling costs more due to more trucks on the road
-  Co-mingled collection is cheaper than twin stream
-  Baseline cost increase £900k - £1million for co-mingled
-  Increase £1.4m to £1.5m for cheapest twin stream
-  All cost to be confirmed. e.g. food waste

MODELLING RESULTS


Modelled options appraisal



FINANCE

 No Recycling income

 No contamination charges

 New burdens funding – food waste commences April 2026
(indicative £1.3m capital to introduce)

 Extended Producer Responsibility – from April 2025

 In MTFS planning for

- Capital £2M

- Revenue £1.4m including annualised capital

Core time constraints

Cabinet date	Feb 2024
County Council deadline	March 1st 2024
Govt announcement of funding for food waste	By end 2023/24
Govt announcement of EPR funding	Nov 2024
Deposit return scheme introduced nationally	October 25
Food waste recycling mandatory	End March 2026
Government target date for new recycling systems	April 2026

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18 months?
Vehicle procurement

Phasing food
6 months?

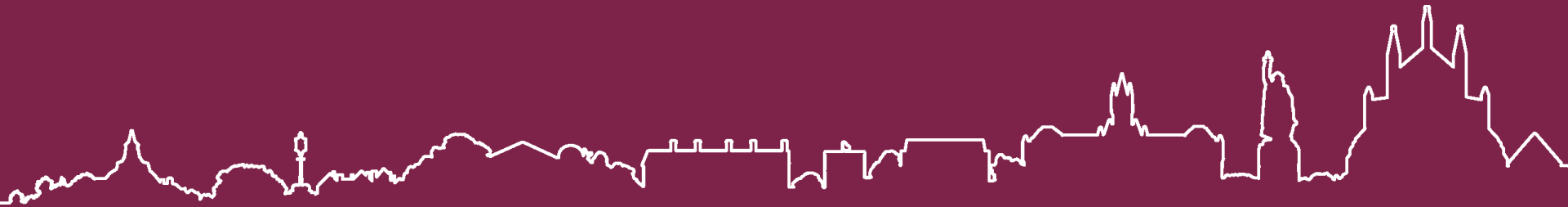
Electric vehicle infrastructure?

2 years MRF build

Next steps and discussion

- Residents and the Council want to improve recycling rate
- The council has to change to respond to legislative changes
- We are working with the County Council and the other waste collection authorities
- Residents have told us what they want
- Modelling shows the different approaches and cost / benefits of these
- Subject to new burdens and extended producer responsibility funding
- We are budgeting ...money in MTFS to deliver these options.

We need to introduce a weekly food waste recycling service
We need to decide the best way to collect other recycling



Inputting to Cabinet decision paper February 24

Key questions

- opportunities, concerns and issues that you can see
- further consultation and communication required – phasing and roll out are important
- - the ambition to reduce carbon generated from the service and issues that need consideration

