



Meeting	Health and Environment Policy Committee
Date and Time	Thursday, 18th September, 2025 at 6.30 pm.
Venue	Walton Suite, Guildhall Winchester and streamed live on YouTube at www.youtube.com/winchestercc

Note: This meeting is being held in person at the location specified above.
Members of the public should note that a live video feed of the meeting will be available from the council's YouTube channel (www.youtube.com/winchestercc) during the meeting.

A limited number of seats will be made available at the above named location however attendance must be notified to the council at least 3 working days before the meeting. Please note that priority will be given to those wishing to attend and address the meeting over those wishing to attend and observe.

AGENDA

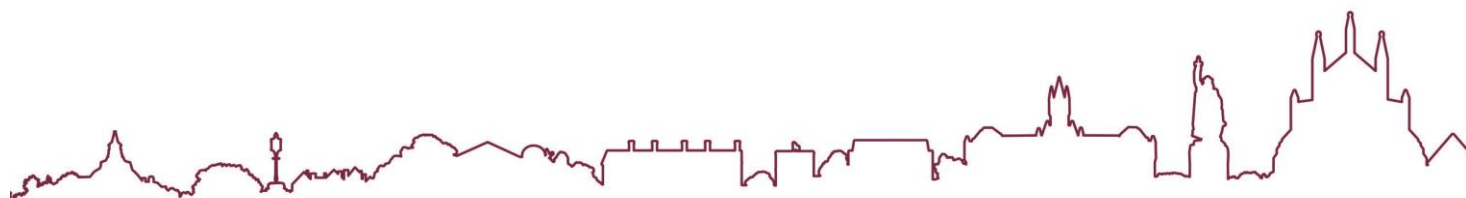
PROCEDURAL ITEMS

1. **Apologies and Deputy Members**
To note the names of apologies given and deputy members who are attending the meeting in place of appointed members.
2. **Declarations of Interest**
To receive any disclosure of interests from Councillors or Officers in matters to be discussed.

Note: Councillors are reminded of their obligations to declare disclosable pecuniary interests (DPIs), other registerable interests (ORIs) and non-registerable interests (NRIs) in accordance with the Council's Code of Conduct.

If you require advice, please contact the appropriate Democratic Services Officer, prior to the meeting.

3. **Chairperson's Announcements**
4. **Minutes** (Pages 5 - 10)
Minutes of the previous meeting held on 3 July 2025.



BUSINESS ITEMS

5. **Public Participation**

To receive and note questions asked and statements made from members of the public on matters which fall within the remit of the Committee.

NB members of the public are required to register with Democratic Services three clear working days before the meeting

(contact: democracy@winchester.gov.uk or 01962 848 264).

Members of the public and visiting councillors may speak at this Committee, provided they have registered to speak three working days in advance. Please contact Democratic Services **by 5pm on Friday, 12 September 2025** via democracy@winchester.gov.uk or (01962) 848 264 to register to speak and for further details.

6. **Future of Waste Project (Presentation)** (Pages 11 - 42)

7. **Air Quality Strategy (Presentation)** (Pages 43 - 52)

8. **To note the Work Programme for 2025/26** (Pages 53 - 54)

Laura Taylor
Chief Executive

All of the Council's publicly available agendas, reports and minutes are available to view and download from the Council's [Website](#) and are also open to inspection at the offices of the council. As part of our drive to minimise our use of paper we do not provide paper copies of the full agenda pack at meetings. We do however, provide a number of copies of the agenda front sheet at the meeting which contains the QR Code opposite. Scanning this code enables members of the public to easily access all of the meeting papers on their own electronic device. Please hold your device's camera or QR code App over the QR Code so that it's clearly visible within your screen and you will be redirected to the agenda pack.



10 September 2025

Agenda Contact: Claire Buchanan, Senior Democratic Services Officer
Tel: 01962 848 438 Email: cbuchanan@winchester.gov.uk

**With the exception of exempt items, Agenda, reports and previous minutes are available on the Council's Website www.winchester.gov.uk*

MEMBERSHIP

Chairperson: Pett (Liberal Democrats) **Vice-Chairperson:** Brophy (Liberal Democrats)

Conservatives

Miller

Liberal Democrats

Bennett
Latham
Power
Westwood

Green

Lee

Conservatives

Horrill and Warwick

Deputy Members Liberal Democrats

Eve and Tippet-Cooper

Green

Bailey-Morgan & White

Quorum = 3 members

PUBLIC PARTICIPATION AT MEETINGS

Representations will be limited to a maximum of 3 minutes, subject to a maximum 15 minutes set aside for all questions and answers. To reserve your place to speak, you are asked to **register with Democratic Services three clear working days prior to the meeting** – please see public participation agenda item for further details. People will be invited to speak in the order that they have registered, subject to the maximum time period allowed for speaking not being exceeded. Public Participation is at the Chairperson's discretion.

FILMING AND BROADCAST NOTIFICATION

This meeting will be recorded and broadcast live from the Council's YouTube channel. The meeting may also be recorded and broadcast by the press and members of the public – please see the Access to Information Procedure Rules within the Council's Constitution for further information, which is available to view on the [Council's website](#). Please note that the video recording is subtitled, but you may have to enable your device to see them (advice on how to do this is on the meeting page).

VOTING

- apart from the Chairperson, every Member has one vote when a matter before the meeting requires a decision.
- in the event of an equality of votes, the Chairperson may exercise a casting vote and that vote may be exercised in any way seen fit.

- a Member may abstain from voting, or vote differently from how they may have indicated during the debate, without further explanation.
- the way each Member voted will not be recorded in the minutes, unless a motion to have a Recorded Vote has been passed.

HEALTH AND ENVIRONMENT POLICY COMMITTEE

Thursday, 3 July 2025

Attendance:

Councillors
Pett (Chairperson)

Bennett
Brophy
Latham
Lee

Miller
Power
Westwood

Others in attendance who addressed the meeting:

Councillor Learney (Cabinet Member for the Climate and Nature Emergency).

Others in attendance who did not address the meeting:

Councillor Cutler (Deputy Leader and Cabinet Member for Finance and Transformation)

[Full Video Recording](#)

1. **APOLOGIES AND DEPUTY MEMBERS**

There were no apologies received at this meeting.

2. **DECLARATIONS OF INTEREST**

Councillor Lee made a personal statement that he was Trustee of WinACC should any discussion arise in this respect during the consideration of items.

Councillor Pett declared a disclosable pecuniary interest in respect of agenda item 8 (Nature Improvement Plan) due to being a member of the South Downs National Park Authority. However, as there was no material conflict of interest regarding this, he stated that he had a dispensation granted by the Monitoring Officer that enabled him to speak and vote on these matters.

3. **APPOINTMENT OF VICE-CHAIRPERSON FOR MUNICIPAL YEAR 2025/26**

RESOLVED:

That, Councillor Brophy be appointed Vice-Chairperson for the 2025/26 municipal year.

4. **CHAIRPERSON'S ANNOUNCEMENTS**

There were no announcements made at this meeting.

5. **TO NOTE THE DATES AND TIMES OF FUTURE MEETINGS OF THIS COMMITTEE.**

RESOLVED:

That the dates and times of meetings for 2025/26 be agreed, as set out on the agenda.

6. **MINUTES**

RESOLVED:

That the minutes of the previous meeting held on 26 February 2025 be approved and adopted.

7. **PUBLIC PARTICIPATION**

Ian Tait spoke during public participation and a summary of his comments are set out below.

In addition, Andrew McMurtrie spoke during Item 8 (Nature Improvement Plan) and a summary of his comments are set out under the relevant minute below.

Ian Tait

- Expressed concerns regarding the Council's Electric Vehicle (EV) Charging Strategy and the lack of support for taxi drivers, drawing on the council's commitment to reducing carbon emissions for the district by 2030.
- Reference was made to the committee's terms of reference to maintain a strategic overview of progress towards relevant priorities in the council's plan, including greener faster, working with and enabling businesses, organisations, and residents to reduce carbon emissions and achieve the council's net zero carbon commitment for the district by 2030.
- Stated that he previously addressed this committee on 19th September 2024, questioning the relevance of the council's EV charging strategy, particularly as it had been quoted as part of the reason to refuse the three-made super EV charging hub. In response to his previous points, the then Chairperson had suggested that these issues be raised at a future meeting of the licensing and regulation committee, but this committee deals with council's licensing functions and not policy.
- With only two fully electric taxis registered through the Winchester Licensing Department, Mr Tait questioned the value of the council's priorities if there was no tangible support for businesses to go greener.
- He considered that the council's now "out of date" EV charging strategy was intended to map out how the council could support taxi drivers, with specific mention to switching to all-electric vehicles, but the strategy had regrettably failed.

- It was recognised that it was a significant financial commitment (approximately £60,000) for self-employed taxi drivers to take on a green taxi. He urged the committee to support the city's taxi drivers in going greener faster.
- In conclusion, he stated that the super hub was not a solution for taxi drivers who needed a super charging point in central Winchester, as set out in the current strategy.

In response, the Cabinet Member acknowledged that the EV charging strategy was out of date and was being reviewed. Hampshire County Council had received government funding to expand EV charging, and the council was awaiting their direction prior to making commitments. It was emphasised that the installation of super rapid chargers was expensive and required significant infrastructure. Charger locations relied on the upgrading of electrical infrastructure that required significant investment.

It was noted that although the Instavolt charging hub was impressive, developers had to fund a substantial electricity cable into the site and invested heavily in solar panels and battery storage which would be difficult for the council to achieve in the heart of an historic city. It was suggested that officers be consulted on whether this matter could come to the committee within the municipal year.

8. **NATURE IMPROVEMENT PLAN (HEP043)**

Andrew McMurtrie addressed the Committee on this item. He stated that he was encouraged by the Nature Improvement Plan and asked if the council would commit to cutting grass and hedges less often and less comprehensively to provide more habitat and food for animals and insects. He acknowledged that areas adjacent to pathways and play areas needed to be kept under control but felt that contractors often cut back further than necessary.

In response, Councillor Learney acknowledged the conflicting priorities in managing hedgerows and advised that the council was reviewing its requirements with contractors to allow for more flexibility. Rick Smith, Service Lead: Sustainability and Natural Environment added that this review was ongoing and aimed to balance biodiversity benefits with operational practicalities.

A supplementary agenda containing a revision to Table 2 – Condition of SSSIs within the Winchester District in 2025 of the draft plan was circulated prior to the meeting. A copy of this can be viewed on the councils website [here](#).

Councillor Learney, Cabinet Member for the Climate and Nature Emergency introduced the report and outlined the following points:

1. The Nature Improvement Plan was a draft document, and the committee's comments were sought, particularly on the five pathways, principles, and measures.
2. The plan would supersede the current Biodiversity Action Plan (2021-2026), reflecting significant changes in the national context, including

the 2021 Environment Act and the new Local Nature Recovery Strategy.

3. The council had declared a nature emergency, and this plan represented a move from an activity-based model to one with clear aims, objectives, and targets to restore nature and reduce pollution.

In addition, Zoe Goldsmith, Principal Ecologist/Biodiversity Officer, emphasised the following matters:

1. The plan set out a strategic approach to nature improvement across the entire district, building on the existing Biodiversity Action Plan.
2. The aim was to achieve nature improvement through five key pathways: protecting and managing land for nature; creating new spaces for nature; delivering nature-based solutions; preventing pollution; and connecting people to nature.
3. Numerical measures had been developed for the five-year period to track progress on both council-owned land and across the wider district, supported by annual action plans.
4. A set of key principles was also included to provide clarity on the council's standards where numerical targets were not applicable, for example, on the use of chemicals.

The Policy Committee was asked to note and comment on the Draft Nature Improvement Plan 2025-2030, specifically in relation to the proposed:

- a) Five Pathways
- b) Principles
- c) Measures

The committee proceeded to ask questions and debate the report. In summary, the following matters were raised.

- (i) A question was asked whether using only Sites of Special Scientific Interest (SSSIs) and Sites of Importance for Nature Conservation (SINCs) as a proxy for land managed for nature was sufficient for the district-wide target, given other large-scale private nature recovery schemes existed.
- (ii) Clarification was sought on how the plan aligned with the South Downs National Park's own partnership management plan.
- (iii) A question was asked for clarification on whether the 27.6% figure for council land managed for nature was based on the total district area, including the National Park.
- (iv) Further detail was requested on the baseline for the plan's measures, the ambition for 2030, and how progress would be measured incrementally each year.
- (v) A suggestion was made to include clearer, simpler explanations for technical terms such as 'biodiversity units' to make the document more accessible to the public.
- (vi) A question was asked if the council was using data from farming grants for tree and hedge planting to help build a comprehensive picture of nature improvement across the district.

- (vii) A question was raised regarding the council's role and responsibility for collating data on private nature schemes versus signposting to government-held data.
- (viii) It was asked if the strategy could be expanded to include a focus on engaging residents to improve nature in their own gardens and on private land.
- (ix) A question was asked whether the document could explain the limitations of setting targets to avoid creating unwanted incentives and to acknowledge that some positive outcomes take longer to measure.
- (x) Regarding the data tables, a query was raised about using percentages of the total district area more consistently to provide better context.
- (xi) Clarification was sought on how a designation like a Special Area of Conservation (SAC) could be quantified in terms of land area within the plan's measures.
- (xii) A question was asked if links to the annual ecological survey reports could be included to better demonstrate the outcomes of the council's work.
- (xiii) A query was raised about the accuracy of the number of SSSIs and SACs listed in the document, with a suggestion that the figures appeared low.
- (xiv) A question was asked whether any opportunities for wetland creation existed, particularly in relation to wastewater treatment works.
- (xv) Clarification was sought on the target to plant 500 metres of hedgerows, and why no specific action was planned for the 2025-26 period.
- (xvi) A question was asked if the maps in the document could be improved and if active links could be provided to the data for each designated site.
- (xvii) Regarding the list of completed actions, a question was asked what the outcomes of these actions were, rather than just noting their completion.
- (xviii) A question was raised about the need to strengthen the language around the document's parameters, to clarify its purpose and prevent its policies from being misinterpreted in other contexts, such as planning.

The points raised were responded to by the Cabinet Member, the Service Lead: Sustainability and Natural Environment and the Principal Ecologist/Biodiversity Officer accordingly.

RESOLVED:

1. That the Draft Nature Improvement Plan 2025-2030 be noted;
2. That the comments of the committee, as summarised above, be noted by the Cabinet Member for discussion when finalising the plan; and
3. That the updated draft Nature Improvement Plan be circulated to committee members for further comment prior to its submission to Cabinet.

9. **TO NOTE THE WORK PROGRAMME FOR 2025/26**

Councillor Power stated that following discussions at previous meetings regarding nutrient neutrality, a scoping document had been produced and circulated to the committee. Subsequently, it had been determined that there were insufficient resources to proceed with the document's recommendations, as it would have necessitated several meetings involving officers. She questioned whether there was merit in councillors forming their own working party to engage with individuals both external and internal to the council to share findings.

The Chairperson advised that he had recently taken part in discussions with the Chairpersons of the Scrutiny and Policy Committees. The three chairs had been offered the opportunity by the Chief Executive to conduct one task and finish group each on a single issue with a 90-minute allocation of senior officer time.

The committee raised two specific topics that could be taken forward as proposals for further consideration as follows:

- (i) Nutrient Neutrality (specifically, how the council could better facilitate the generation of phosphate credits in order to not only improve water quality in the rivers across the district, but allow the delivery of housing numbers)
- (ii) Electric Vehicle Charging Strategy

In response, the Corporate Head of Economy and Community clarified her understanding that the issue of nutrients had already been referred to the scrutiny committee, and a members' briefing was anticipated for the summer, which was intended as the forum for that conversation and scrutiny, suggesting it was not for a task and finish group by the committee.

Furthermore, the Corporate Head of Economy and Community emphasised that topics would need to be investigated further to ensure no conflict with other ongoing work and that the constitutional position regarding the formation of a sub-group by members, as discussed during the meeting, would need to be confirmed.

In conclusion, the Chairperson stated he would take the comments and suggestions of the committee to the next meeting for discussion with the other two scrutiny committee chairpersons and would advise members of the outcome in due course.

RESOLVED:

That the work programme for 2025/26 be noted.

The meeting commenced at 6.30 pm and concluded at 8.30 pm

Chairperson

Food Waste Recycling Service and EPR update

**HEP Committee
18 September 2025**



The bigger picture - Pipeline of change to Waste & Recycling

- **Landfill tax** (2025) – Standard rate is now £126 per tonne
- **Extended Producer Responsibility** (starts 2025/26)
- **Simpler Recycling** (April 2026) – food waste and separate collection of paper and card
- **Digital waste tracking** (2026) – fewer waste related crimes, assurance of proper recycling and disposal
- **Deposit Return Scheme** (October 2027) – to capture more of the 35 bn units put onto the UK market each year
- **New MRF** (Early 2028) – flexible and film plastics, pots, tubs, trays and cartons
- **The UK Emissions Trading Scheme** (2028) – increase in costs for use of energy-from-waste facilities. E.G. for plastics = up to £200 per tonne extra. Unknown if Local Authorities will receive some form of protection
- **Landfill ban / reform** (2028) – ban on biodegradable municipal waste
- **UK Circular Economy Taskforce** - £15bn investment, 10m tonnes more recycling, 40,000 jobs (2040) – likely to enable further changes

Why recycle food waste?

- Council's commitment to increase recycling rates and **reduce waste**
 - Supports **going greener faster** objectives
 - Increasing **sustainable energy production**
 - Reducing **carbon emissions**
- Page 13
- **Simpler Recycling** legislation requires food waste recycling collection services to be in place by 1st April 2026



Consultation outcomes

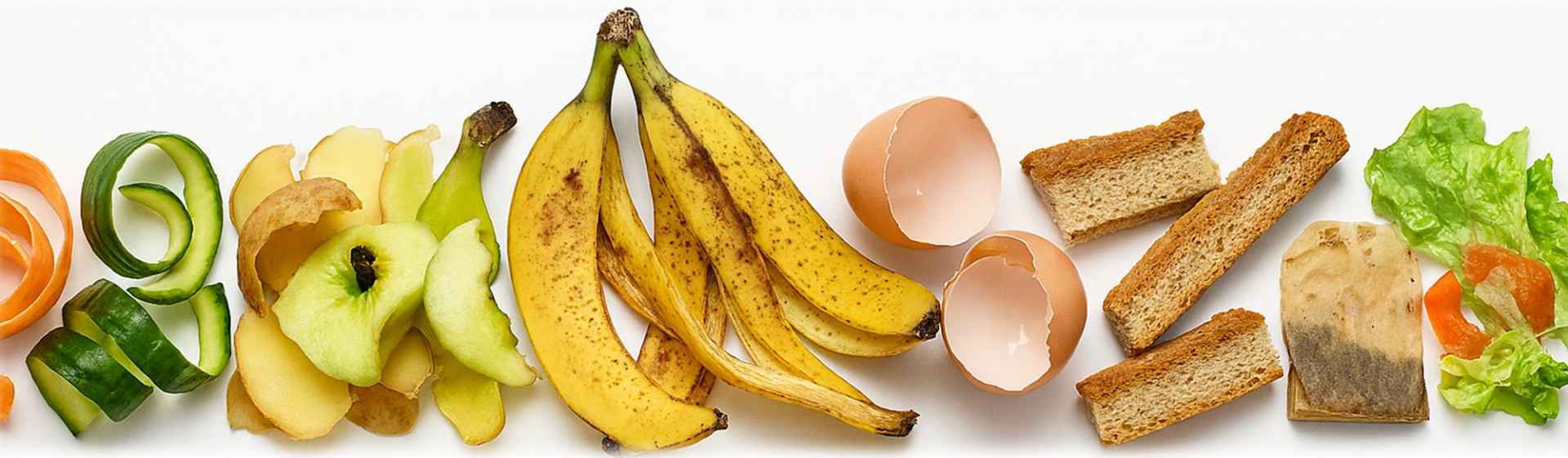
“Rethinking Recycling” in late 2023 had over 8,000 responses –

- ✓ 97% believe it is important to recycle from home
- ✓ 78% want a system that allows them to recycle a wider range of materials from home
- ✓ 52% want a clearer explanation of what they can recycle from home

We are responding to all of these by introducing new food waste collections and reminding residents how to recycle correctly.

Scope of food waste service

- Offered to all residential properties across the District
- Houses of multiple occupation and flats included
- Weekly collections on the usual bin collection day
- Residents can recycle a wide range of food waste



New food waste trucks

- New trucks will take food waste to the transfer station where it will be bulked for delivery to an anaerobic digestion plant. Here it is turned into green gas and nutrient-rich fertiliser. The new trucks are fuelled by HVO (hydro-treated vegetable oil) for lower carbon emissions.



Anaerobic digestion plant - turning food waste into energy



Page 17

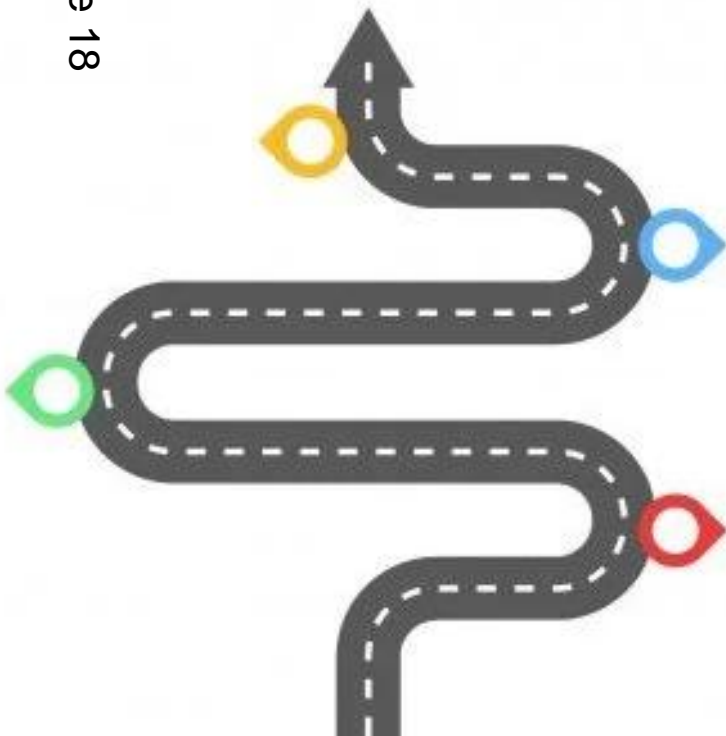
Timeline

Food waste recycling service rollout:
Phased from October 2025 to March 2026

7 new collection rounds to be introduced;

- 4 rounds before Christmas between 06 October and 12 December 2025
- 3 rounds in the new year between 02 February and 20 March 2026.

The phasing schedule is agreed, and details are included in the pack sent to all members.



How we will roll out the service

- Phased rollout from October 2025 to March 2026.
- A letter to all residents has been included with the annual bin calendars in early September 2025.
- Website - including individual property look up facility.
- Social media, Press release, YCN and Parish Connect articles.
- Starter pack containing clear instructions on how to recycle, sample roll of liners, and the new containers needed to do it.
- Members help to promote and encourage participation.
- Recycling Officers to work with residents to encourage participation and improve recycling. Focus on communal properties including flats and HMOs initially.
- Simpler Recycling for Businesses. Council role to promote and make businesses aware.

What residents will receive

- A 23L outdoor/kerbside bin, a 5L kitchen caddy, a sample roll of compostable caddy liners and an information leaflet.
- Communal properties: a 5L kitchen caddy, sample roll of compostable caddy liners, a leaflet with instructions and a 140L communal bin to share with other residents.

Page 20



Members information pack



Page 21

- Long list of FAQs
- Copy of communications to residents, such as the information leaflet, letter and calendars
- Map packs - by day and by round
- URL for website look up – food waste start dates for all properties
- Spreadsheet with A – Z of properties by street or area

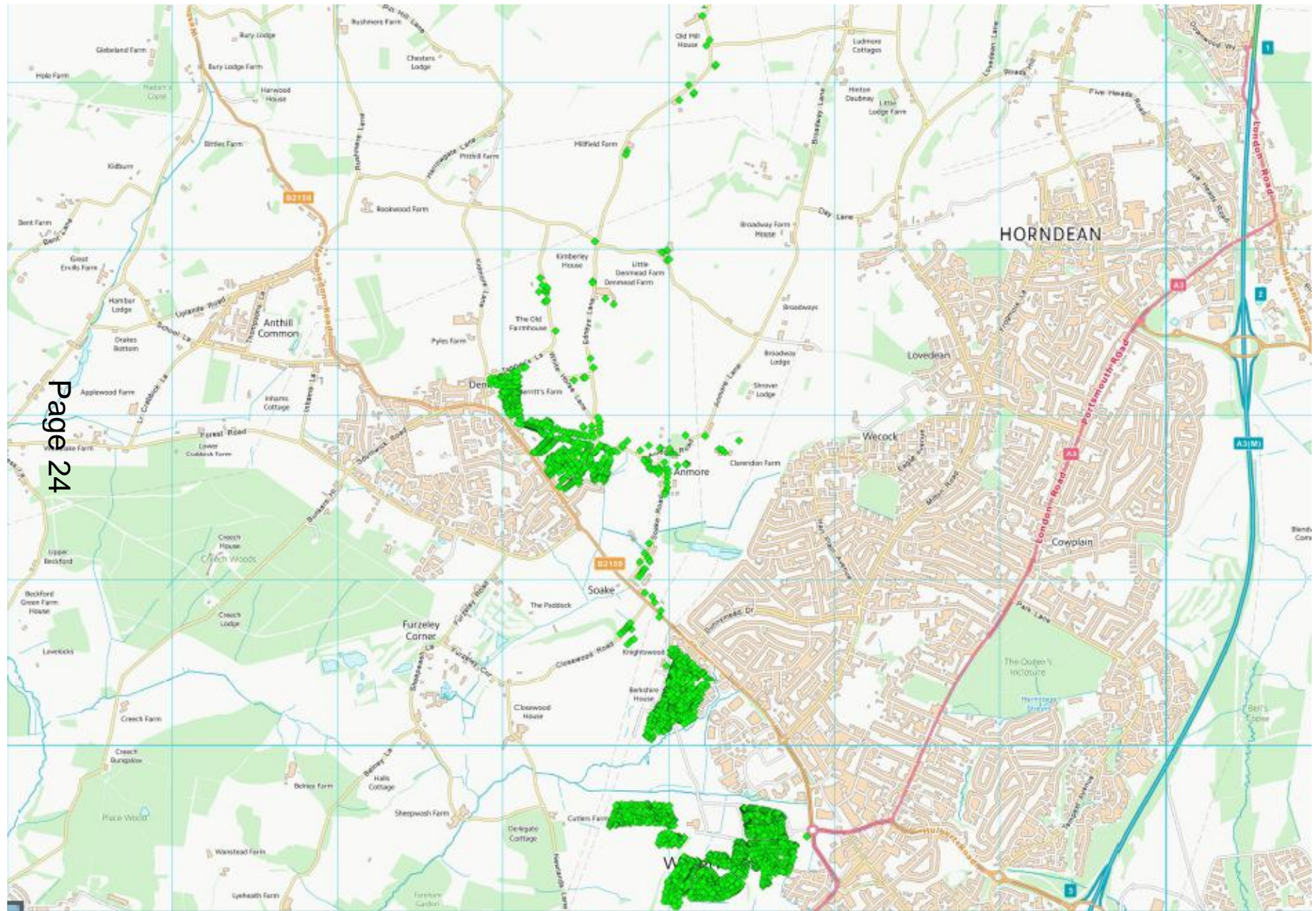
Phasing schedule start dates and locations – before Christmas 2025

	6 th Oct: FW01	27 th Oct: FW02	17 th Nov: FW03	8 th Dec: FW04
Monday	Denmead, Lovedean & Waterlooville	Denmead, North Boarhunt, Purbrook, Purbrook Heath, South Boarhunt, Southwick & Waterlooville	Denmead, Hambledon, Newtown, Soberton & Southwick	Clanfield, Corhampton, Denmead, Droxford, Exton, Hambledon, Meonstoke, Petersfield, Warnford & West Meon
Tuesday	Winchester (central)	Winchester (Bar End, Chesil, Highcliffe)	Crawley, Kings Worthy, Littleton, Micheldever, South Wonston, Sparsholt, Sutton Scotney, Weston Colley, Winchester, Wonston & Worthy Down	Avington, Chilcomb, Easton, Headbourne Worthy, Itchen Abbas, Kings Worthy, Martyr Worthy, Micheldever, Northington, Ovington, West Stratton & Winchester
Wednesday	Abbots Worthy, Headbourne Worthy, Kings Worthy, Martyr Worthy, Winchester & Worthy Down	Brambridge, Colden Common, Compton, Fishers Pond, Highbridge, Morestead, Olivers Battery, Owslebury, Shawford, Twyford & Winchester	Abbots Worthy, Alresford, Avington, Bishops Sutton, Cheriton, Itchen Abbas, Itchen Stoke, Martyr Worthy, Ovington, Tichborne & Winchester	Alresford, Bighton, Bishops Sutton, Gundleton, Medstead, Old Alresford & Ropley
Thursday	Winchester (West, Romsey Road)	Winchester (Fulfood, Weeke, Stockbridge Road)	Harestock & Winchester	Crawley, Littleton, Sparsholt & Winchester
Friday	Bishops Waltham, Durley, Fishers Pond, Lower Upham, Owslebury & Upham	Bishops Waltham	Bishops Waltham, Curdridge, Swanmore & Waltham Chase	Curdridge, Mislingford, Shedfield, Shirrell Heath, Swanmore, Waltham Chase & Wickham

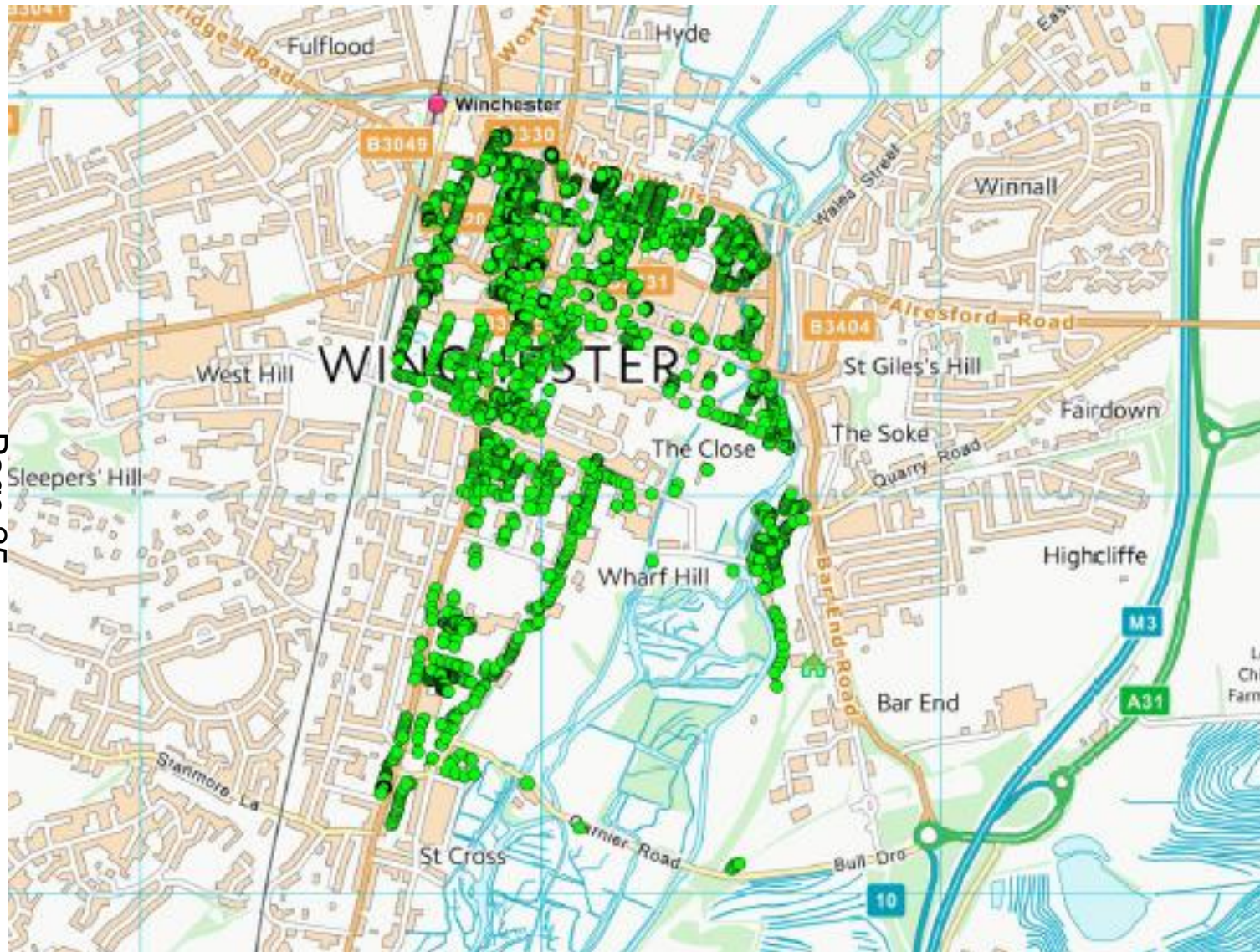
Phasing schedule start dates and locations – Early 2026

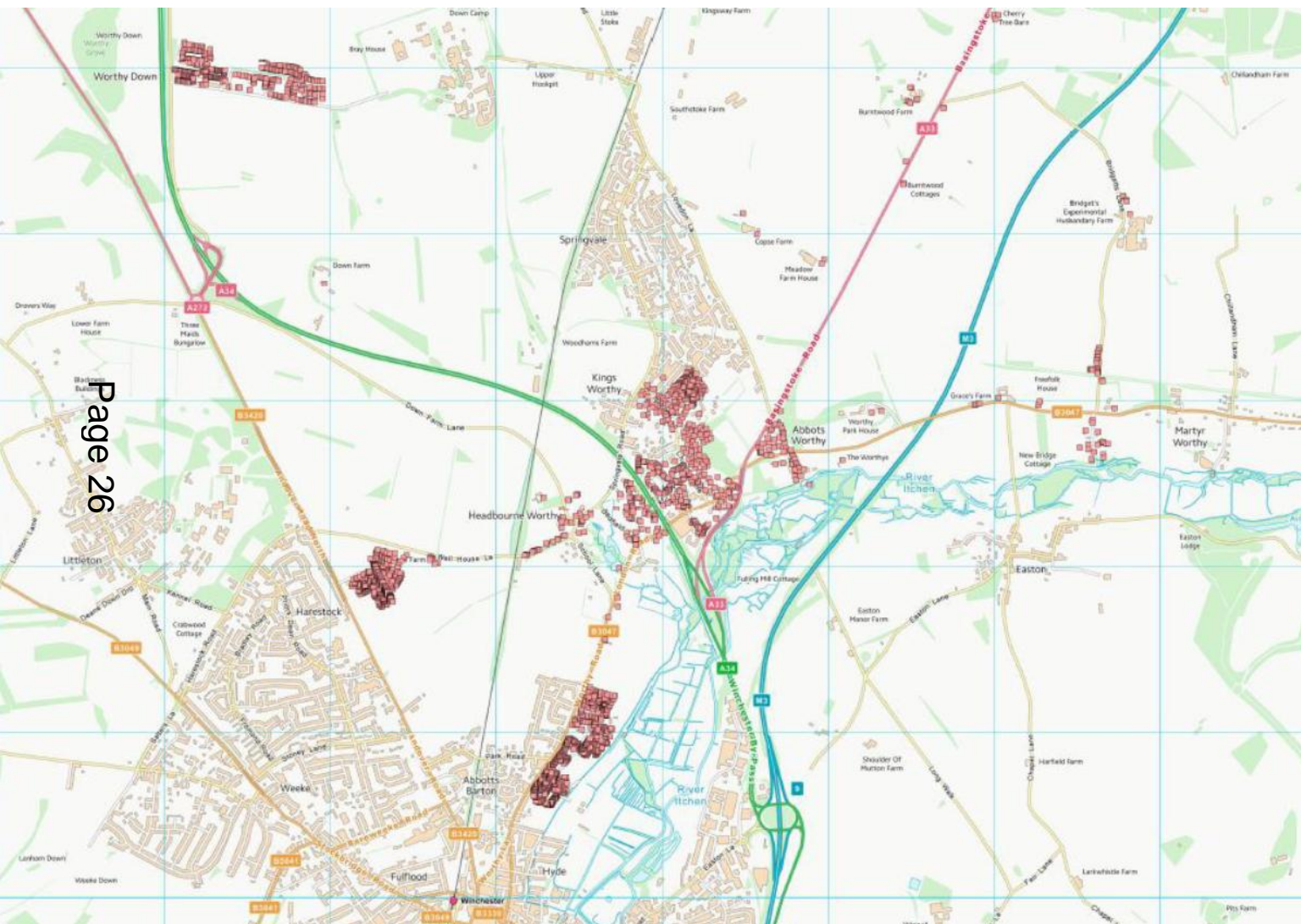
	2 nd Feb: FW05	23 rd Feb: FW06	16 th Mar: FW07
Monday	Droxford, Mislingford, Newtown, North Boarhunt, Soberton, Soberton Heath, Swanmore, Wickham, Winchester & Wood End	Bishops Waltham, Corhampton, Droxord, Exton, Mislingford, Swanmore & Waltham Chase	Alresford, Bishops Waltham, Bramdean, Bramdean Common, Cheriton, Hinton Ampner, Old Alresford, Warnford & West Meon
Tuesday	Colden Common, Fishers Pond, Morestead, Owslebury, Shawford, Twyford, Twyford Moors & Winchester	Brambridge, Chandlers Ford, Colden Common, Eastleigh, Highbridge, Otterbourne & Twyford Moors	Alresford, Beauworth, Bishops Sutton, Bramdean, Bramdean Common, Cheriton, Hinton Ampner, Kilmeston, Morestead, Owslebury, Upham, Warnford, West Meon & West Tisted
Wednesday	Abbotstone, Alresford, Bighton, East Stratton, Fobdown, Itchen Abbas, Itchen Stoke, Micheldever, Micheldever Station, New Alresford, Northington, Northington Down, Old Alresford, Swarraton, Upper Wield, West Stratton & Woodmancott	Micheldever, South Wonston, Stoke Charity, Sutton Scotney & Wonston	Kings Worthy & Headbourne Worthy
Thursday	Olivers Battery & Winchester	Olivers Battery, Badger Farm, Pitt & Winchester	Braishfield, Compton, Compton Down, Hursley, Otterbourne & Shawford
Friday	Botley, Curbridge, Curdrige & Southampton	Burridge, Curbridge, Fareham & Whiteley	Knowle, Shedfield, Tichfield, Whiteley & Wickham

Monday 6th October - Denmead, Lovedean & Waterlooville - 1,999 properties



Tuesday 7th October - Winchester - 2,331 properties

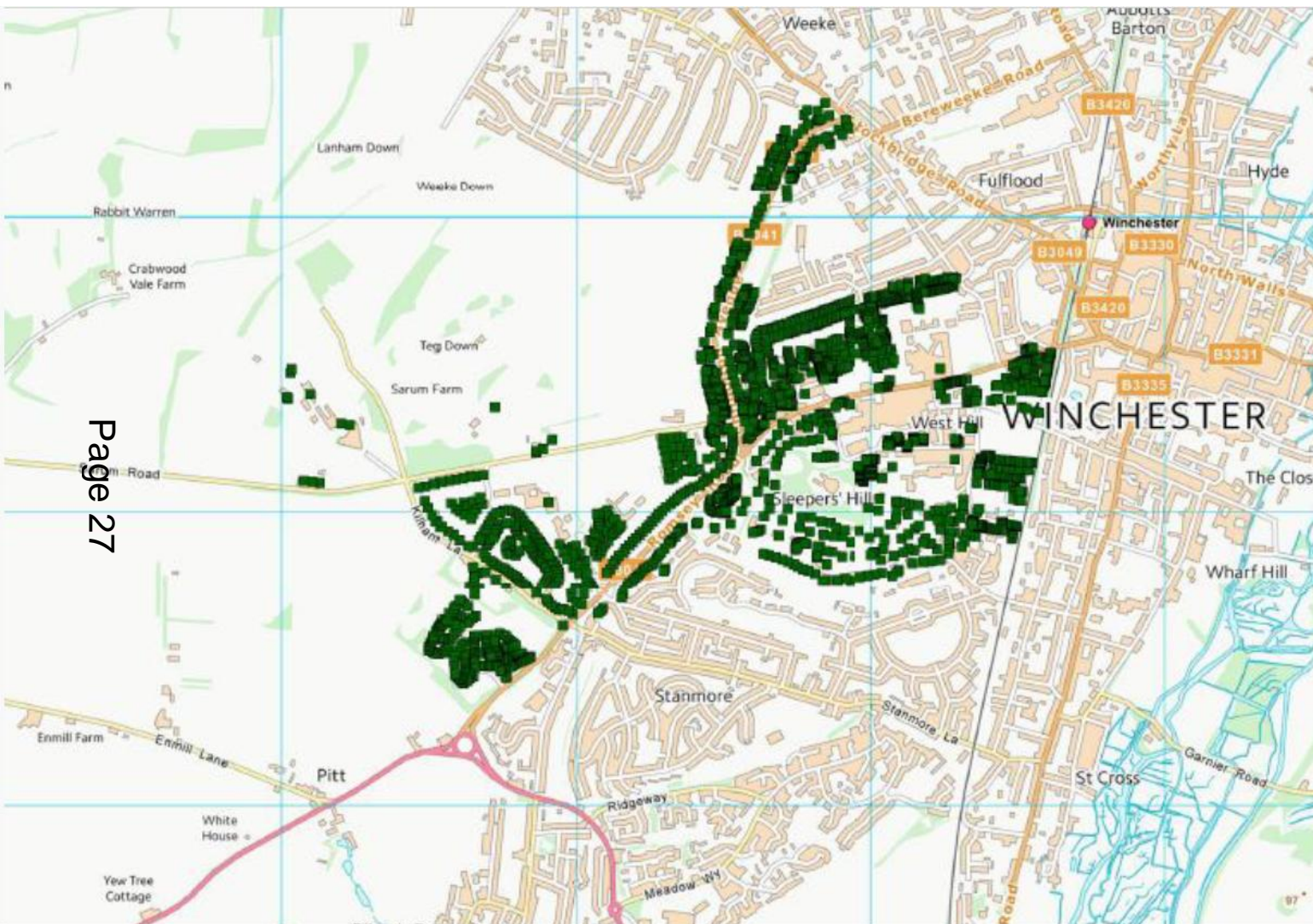




Wednesday
8th October

Abbots
Worthy,
Headbourne
Worthy, Kings
Worthy,
Martyr
Worthy,
Winchester &
Worthy Down

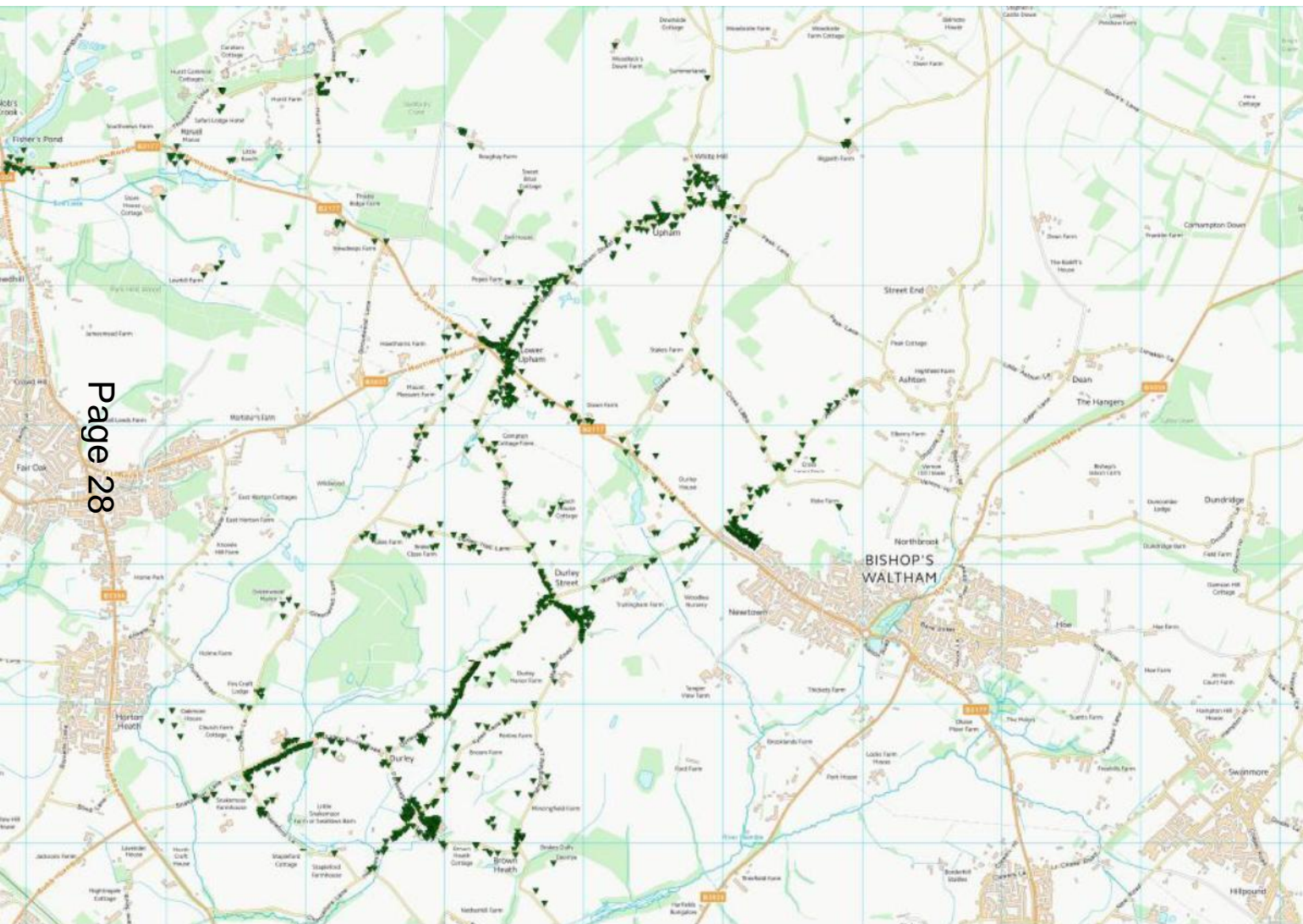
1,643
properties



Thursday
9th October

Winchester

2,249
properties



Friday
10th October

Bishops
Waltham,
Durley,
Fishers Pond,
Lower
Upland,
Owslebury &
Upland

890
properties

Questions on Food Waste?

Contact

recycling@winchester.gov.uk



Extended Producer Responsibility (EPR)



EPR – Background

Extended Producer Responsibility (EPR) is a UK government policy that makes producers financially responsible for the full net cost of managing the packaging waste they place on the market. This includes the costs of:

- Collection
- Sorting
- Recycling or disposal



The aim is to incentivise producers to design packaging that is easier to recycle and reduce overall waste.

Payments are assessed and passed to relevant local Authorities to help cover the costs of managing this waste.

[Home](#) > [Environment](#) > [Waste and recycling](#)

News story

PackUK senior team update

English | [Cymraeg](#)

We are delighted to announce the appointment of the permanent Chief Executive and Chief Strategy Officers for PackUK.

Page 32

From: [PackUK](#)

Published 23 July 2025



Jeremy Blake, Chief Executive Officer and
Esther Carter, Chief Strategy Officer

Latest announcements from Pack UK

- 2025–26 base fees published (27 June).
- Fee cuts for most materials due to updated costs.
- 3-year recyclability-based fee policy starts 2026–27.
- Recyclability ratings (green/amber/red) impact fees
- Escalating fee multipliers for red-rated packaging:
 - 2026–27: 1.2×
 - 2027–28: 1.6×
 - 2028–29: 2.0×

Packaging base fees for 2025 to 2026:

Material	Rate (in £ per tonne)
Aluminium	266
Fibre-based composite	461
Glass	192
Paper and card	196
Plastic	423
Steel	259
Wood	280
Other	259

Packaging will fall into one of 3 categories:

- **red** packaging has specifications that make it difficult to recycle at scale
- **amber** packaging may experience challenges during collection and sortation, requires specialist infrastructure for reprocessing, the efficiency and output quality of reprocessing is affected, or there is some secondary material loss
- **green** packaging is widely recyclable in the current UK infrastructure

Example of material classification

Plastic (flexibles): items that change shape when filled.

Common examples;

Plastic bags, pouches, sachets, sleeves, wrappers, lidding film or liners, crisp packets, fruit nets.

Classification:

- Page 36
- To meet the widely collected at kerbside criteria for **green** rating, an item of packaging or component must be collected by 75% of local authorities. At present, no plastic (flexibles) exceeds a 14% collection rate and therefore fail to meet this criterion, or the criteria for the limited collection route.
 - Flexible plastic packaging types may progress via the take back route if a valid scheme is available but are capped at **amber**. It is the responsibility of the producer to prove they meet the criteria set out in the take back protocol.
 - If neither kerbside collections or the take back protocol apply, then the item of packaging or component is classified as **red**.

Anticipated EPR payment for Financial Year 2025/26
is **£1,680,439.52**

Comparison

guaranteed payment	potential payment
£834,000	£1,680,439





Caveats to funding



- The additional funding is not guaranteed and will be subject to PackUK recovering sufficient funds from producers.
- The legal purpose of this funding is to cover your “chargeable disposal costs” i.e. net efficient costs incurred in the efficient management of household packaging waste.
- Recalculations may be applied if PackUK receives evidence that this funding has been allocated for other purposes.
- Recalculation notices can be sent up to four years after the end of the assessment year and may result in a reduction in funding in a future year.

M&S makes major change to food packaging

M&S have made a change to its food packaging, however shoppers are unlikely to notice the difference



Comments 0

Page 3 of 3

WHAT'S ON

By [Emily Parker](#)

00:00, 17 Jul 2025 | Updated 10:04, 18 Jul 2025

The supermarket will roll-out new invisible UV tags across a selection of its products. While the tags will not be visible to shoppers, they are expected to play an important role in surveying customer's recycling habits.

UV labels have been printed onto the labels of M&S's four-pint, milk bottles, giving the retailer the opportunity to track its single-use, plastic packaging once it has been recycled.

The addition of the tags to M&S packaging will therefore look to reduce the retailer's costs under these extended producer responsibility (EPR) rules by providing more precise reporting of recycling data.

Sainsbury's switches to pulp and cardboard packs for own-brand fish and chicken

Sainsbury's is introducing a number of packaging changes across its own-brand chicken and fish lines, set to save 694 tonnes of plastic annually.



Sainsbury's Less Plastic

All own-brand salmon fillet trays are switching to pulp cardboard instead of plastic, a UK retailer first, which will result in 70% less plastic, saving 346 tonnes of plastic a year.

The supermarket giant said the pulp trays are made from sugarcane pulp, and are lined with polyethylene film.

Questions?

Contact

recycling@winchester.gov.uk



Winchester
City Council

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Air Quality Update

Page 43

Health and Environment Policy Committee
18th September 2025

Agenda Item 7



Winchester
City Council

Air Quality – Current Position

- WCC adopted a [New Air Quality Strategy](#) (CAB3461) for the whole district in March 2025, in response to the Environment Act 2021 and the National Air Quality Strategy - England;
- A 5 Year Plan aiming to achieve
 - **NO₂** '30 by 30'
 - **PM_{2.5}** '10 by 30'

Across all areas of the district

- Winchester is the first Local Authority in Hampshire to adopt its new AQS – So ahead of the curve.



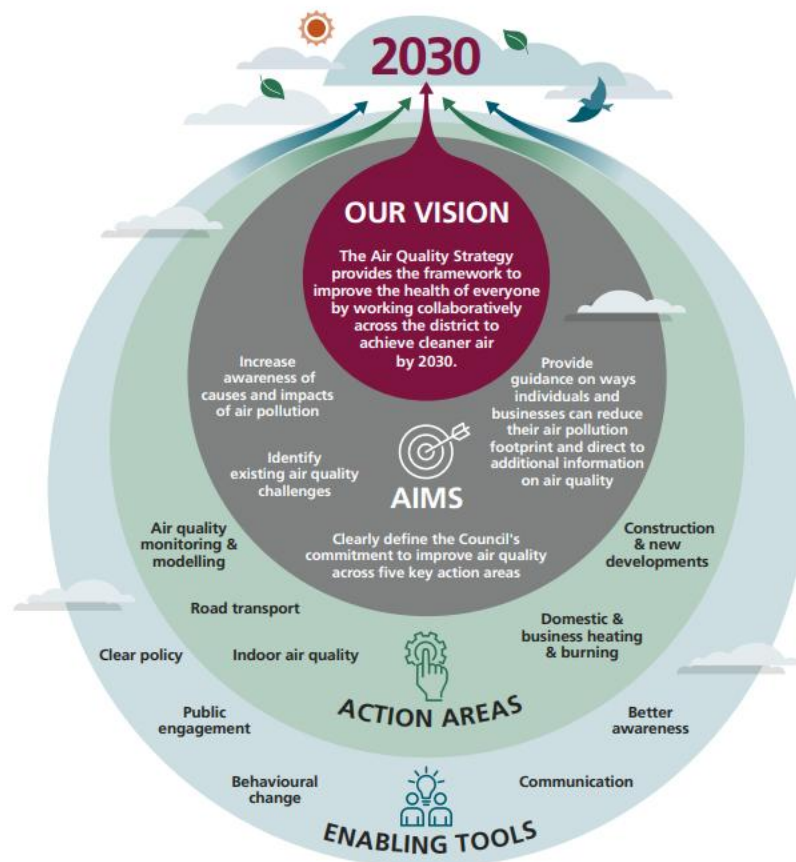
Air Quality – Outgoing Position

- Currently Winchester CC has an Air Quality Management Plan (since 2003), covers the Air Quality Management Area – City Centre and 8 radials.
- Annual Status Report (ASR) submitted to DEFRA in May, including a revocation assessment for the AQMA and associated Plan (3+ years compliance with national standards achieved and no predicted future increases).
- **DEFRA's response received in mid August confirming its "agreement" for WCC to revoke it's AQMA.**
- Officers can now focus on delivering the Air Quality Strategy with further ASR submissions to DEFRA each Spring.

Air Quality Strategy Themes

- New AQS has 13 actions across the following 5 key themes of delivery:

- Air Quality monitoring and modelling
- Transport
- Domestic Heating and Combustion
- Indoor Air Quality
- Construction and new developments



Air Quality 13 Strategy Actions

Page 47

ID	Action area	Action	Lead Organisation	2025-26				2026-27				2027-28				2028-29				2029-30			
				Qtr: 1	Qtr: 2	Qtr: 3	Qtr: 4	Qtr: 1	Qtr: 2	Qtr: 3	Qtr: 4	Qtr: 1	Qtr: 2	Qtr: 3	Qtr: 4	Qtr: 1	Qtr: 2	Qtr: 3	Qtr: 4	Qtr: 1	Qtr: 2	Qtr: 3	Qtr: 4
1	Air quality monitoring and modelling	Conduct a detailed atmospheric source inventory for NO ₂ and PM _{2.5} pollution in the Winchester District to identify the extent to which different key emission sources contribute to pollutant concentrations.	WCC																				
2		Expand the air quality monitoring network across the wider Winchester district, including increased PM _{2.5} measurements using sensor measurements, citizen engagements and indicative monitoring.	WCC																				
3		Develop a new and active participation in, a multi-disciplinary Regional Air Quality Network across Hampshire.	WCC																				
4		Conduct a study to identify and deliver measures at sensitive locations, such as schools/nurseries, playgrounds, or areas where air quality previously failed to meet national air quality objectives.	WCC & HCC																				
5	Transport	Adopt an anti-idling enforcement policy to educate residents and encourage behavioural change of motorists.	WCC																				
6		Lobby and identify capabilities to deliver the Local Cycling and Walking Infrastructure Plan (LCWIP) for Winchester City and District.	HCC																				
7		To support the Hampshire County Council Local Transport Plan, Winchester City Council commit to investigate and support traffic reduction policies to reduce car use by 10% by 2030 compared to 2024 levels.	WCC																				
8		To support Hampshire County Council Local Transport Plan measures that will increase the uptake and use of Public Transport across the district and improve connectivity with the wider region.	WCC & HCC																				

Air Quality 13 Strategy Actions

Page 48

ID	Action area	Action	Lead Organisation	2025-26				2026-27				2027-28				2028-29				2029-30			
				Qtr:				Qtr:				Qtr:				Qtr:				Qtr:			
				1	2	3	4	1	2	3	4	1	2	3	4	1	2	3	4	1	2	3	4
9	Domestic Heating and Combustion	Develop an educational and advisory policy on an effective coordinated response to domestic combustion concerns.	WCC																				
10		Explore the feasibility of adopting a Smoke Control Area and associated enforcement policy to cover Winchester District.	WCC																				
11	Indoor Air Quality	Develop an educational and advisory policy on an effective coordinated response to indoor air quality concerns, including mould and bio aerosols.	WCC																				
12	Construction and new developments	Strengthen the Council's Local Plan 2020 to 2040 (emerging) to widen the principles of the current Air Quality Supplementary Planning Document (SPD) through the development of a separate informative Technical Guidance Note.	WCC																				
13		Investigate how, as part of the subsequent review of the Local Plan, we can improve air quality and enhance the uptake and continued use of active and sustainable modes of travel.	WCC																				

Delivery

- An Officer working group has been set up within the Public Protection Service
- Each Action will be treated as a mini project for delivery
- Costs associated with AQS, will be determined for each action during delivery phase

Air Quality Strategy - Future

- Where will Air Quality sit? The new Regional Combined Authority or within the Unitary Authority?
- WCC leading the way so much of the AQS can still be delivered before formation of new Unitary in 2028.

Page 49

Priority Actions to be delivered by April 2028

Deliverable

- Modelling – HCC Project, tender process already started
- Expanded AQ monitoring - WCC led, already started
- Regional Network – WCC led, already started
- Sensitive Location Study – WCC led, already started
- Anti Idling Policy - WCC led, deliverable

Air Quality Strategy – Future

Deliverable (Contin)

- Domestic Policy Advisory - WCC led, deliverable
- Policy on Indoor Air Quality – WCC led, deliverable
- Smoke Control Areas – WCC led, deliverable
- Strengthen AQ in developing Local Strategic Plan - WCC led, deliverable

Uncertain

- Delivery of LCWIP - HCC led project, as yet delivery timeframe unknown
- 10% Traffic Reduction – HCC led aspiration, as yet delivery unknown
- Enhance sustainable travel - HCC led aspiration, as yet delivery unknown

Questions



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09 September 2025

HEALTH AND ENVIRONMENT POLICY COMMITTEE WORK PROGRAMME 2025/26

	Item	Lead Officer	Date for Committee	Date for Cabinet
18 SEPTEMBER 2025				
1	Future of Waste Project (Presentation)	Campbell Williams	18 September 2025	
2	Air Quality Strategy (Presentation)	David Ingram	18 September 2025	
2 DECEMBER 2025				
3	Community Grant Programme Criteria for 2026/27	Susan Robbins/Steve Lincoln	2 December 2025	
4	Climate Adaptation	Rick Smith/Alex Eburne	2 December 2025	
25 FEBRUARY 2026				
5	Nature Improvement Plan Update/Enhanced Biodiversity Duty	Rick Smith/Zoe Goldsmith	25 February 2026	
6	Support creation of local carbon credits (Item & date tbc)	Rick Smith	25 February 2026	Item & Date TBC

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