

DECISION TAKER: Cabinet Member for Economic Recovery, Councillor Martin Tod

REPORT TITLE: TRAFFIC AND TRANSPORT PROGRAMME SEPTEMBER 2021 TO 31 MARCH 2023

6 SEPTEMBER 2021

Contact Officer: Tracy Haskett Email: thaskett@winchester.gov.uk

WARD(S): ALL

PURPOSE

To consider and approve a programme of work for the period September 2021 to 31 March 2023 in relation to traffic and transport schemes.

RECOMMENDATIONS:

1. That the Traffic and Transport Programme September 2021 to 31 March 2023 as set out in this report be approved.

IMPLICATIONS:**1 COUNCIL PLAN OUTCOME**

1.1 The traffic and transport programme of schemes support the Council Plan and the Parking and Access Strategy, along with road safety considerations in order to help deliver the following objectives:

- Tackling the Climate Emergency and Creating a Greener District

An increase in the proportion of journeys taken by walking, cycling and public transport

Deliver the City of Winchester Movement Strategy, refresh the air quality management action plan and prioritise walking, cycling and public transport throughout the district

- Vibrant Local Economy - The city, market towns and rural communities across our district have a compelling and competitive visitor offer
- Living Well – making it safer and more appealing for our residents to cycle and walk to their destination
- Your Services, Your Voice - involving the public, businesses, stakeholders and ward councillors earlier and more deeply in the design and decision-making process

2 FINANCIAL IMPLICATIONS

2.1 The programme will be delivered through current resources and is jointly funded by the Council and Hampshire County Council. The current annual budget available for advertising schemes and implementation is £48,500, comprising £21,900 from Winchester City Council and £26,600 from Hampshire County Council. See table below.

	Hampshire County Council	Winchester City Council	TOTAL
Works	£23,000	£19,200	£42,200
Advertising	£3,600	£2,700	£6,300
TOTAL	£26,600	£21,900	£48,500

2.2 In addition to the above funding Hampshire County Council contributes £34,945 towards staff resources.

- 2.3 The funding and resources are required to deliver the Traffic and Transport Programme of Traffic Regulation Orders and studies, along with other traffic management functions provided to Hampshire County Council under the Traffic Management Agency Agreement, including the investigation and response to general enquiries and requests relating to traffic management, processing applications for disabled persons parking bays and access protection markings, advising on and processing temporary traffic orders for events on the highway and the provision of new tourist signs.

3 LEGAL AND PROCUREMENT IMPLICATIONS

- 3.1 The Road Traffic Regulation Act 1984, and associated regulations, set out the requirements for implementing parking restrictions, crossing points and other speed management infrastructure on the public highway.
- 3.2 The Traffic Management Act 2004 places a specific duty on Traffic Authorities in respect of managing the road network, 'the Network Management Duty'. This sets out a specific duty for local authorities to ensure expeditious movement of traffic on the network.
- 3.3 The schemes proposed will require statutory consultation to be undertaken and where traffic restrictions are to be implemented the work will be undertaken in accordance with The Local Authorities Traffic Orders (Procedure) (England and Wales) Regulations 1996 which include a statutory period giving any person an opportunity to make representations for or against a proposed scheme.
- 3.4 The legal team are actively involved in making Traffic Regulation Orders as they progress through the process for schemes in the programme, as set out in the appendix of this report, and legal resources will be required to support this.

4 CONSULTATION AND COMMUNICATION

- 4.1 The programme has been developed in accordance with the principles approved by the Cabinet Member for Service Quality and Transformation at 23 March 2020 Decision Day, whereby requests are assessed against a criteria and then prioritised on a district wide basis. Paragraph 8.2 of this report sets out the assessment criteria.
- 4.2 The detailed design and development of individual schemes will be subject to appropriate consultation and engagement with representative groups, Statutory consultees, residents and Ward Councillors.

5 ENVIRONMENTAL CONSIDERATIONS

- 5.1 These are considered on a scheme by scheme basis in line with the Council Plan, the Winchester Movement Strategy, the Carbon Neutrality Plan and the Parking and Access Plan.

6 RISK MANAGEMENT

- 6.1 Risks are assessed on a scheme by scheme basis taking into account local circumstances and reflecting Hampshire County Council policies as highways and transport authority.

7 OTHER KEY ISSUES

- 7.1 Traffic Management is run under an agency agreement with Hampshire County Council. As such, County Council funded projects need to be consistent with their policy for traffic management.
- 7.2 It should be noted that all new traffic regulation orders place further pressures on the parking enforcement team and in due course this may lead to a request for further Civil Enforcement Officer resources.

8 SUPPORTING INFORMATION:

- 8.1 Progress on the 2020/21 Traffic and Transport Programme is contained in Appendix 1. The coronavirus pandemic resulted in some schemes being put on hold or delayed due to changing priorities, with a focus on delivery of covid recovery measures. The programme has therefore continued to run into the current financial year.
- 8.2 The new programme will run from September 2021 to end of March 2023 and has been developed in accordance with the principles approved by the Cabinet Member for Service Quality and Transformation at the 23 March 2020 Decision Day. Requests for traffic management are assessed by the following criteria and district-wide priority is then given to those schemes. The approved criteria is set out below:
- Safety Projects - relating specifically to road casualties or to safety led schemes such as Safer Routes to School Projects or School Travel Plans and/or in relation to issues along busy roads with high volumes of pedestrian movement.
 - Development related schemes required to fulfil Section 106 commitments
 - Schemes required by Hampshire County Council as highways and transport authority.
 - Schemes linked directly to the City Council's Major Strategic Programmes – such as the Parking & Access Strategy and the City of Winchester Movement Strategy
 - Resolution of formally agreed Experimental Schemes
 - Completion of Traffic Regulation Orders already in process

- 8.3 The Traffic and Transport Programme September 2021 to 31 March 2023 is contained in Appendix 2 and includes 12 TROs, 9 studies and 6 monitoring sites across various wards.
- 8.4 Schemes which meet the approved criteria but could not be programmed, or are not required within this period, are contained in the reserve list (Appendix 3) for consideration on a future programme of work. Schemes that are not in scope for this programme or that do not meet approved criteria or HCC policy have been omitted.
- 9 OTHER OPTIONS CONSIDERED AND REJECTED
- 9.1 Increasing resources in order to include additional schemes in the programme.

BACKGROUND DOCUMENTS:-

Previous Cabinet/Committee Reports or Cabinet Member Decisions:-

Other Background Documents:-

Hampshire County Council Policy

<https://www.hants.gov.uk/transport/roadsafety/makingroadssafer>

APPENDICES:

1. Progress on the 2020/21 traffic and transport programme
2. Traffic and transport programme September 2021 to 31st March 2023
3. Reserve list of schemes for future programme

APPENDIX 1 – PROGRESS ON THE 2020/21 TRAFFIC AND TRANSPORT PROGRAMME**Completed**

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	TYPE	PROGRESS
BISHOPS WALTHAM, Parking Review Part 2	Free Street and Shore Lane	Bishops Waltham	Bishops Waltham	Waiting restrictions to improve safety and access	WCC	Restriction of Waiting	COMPLETE TRO made and implemented.
WINCHESTER The Valley (remove/new bays)	The Valley	St Luke	Winchester	Amendments to parking bays as a result of new development.	WCC Housing	Restriction of Waiting	COMPLETE TRO made and implemented.
WHITELEY Bluebell Way	Bluebell Way	Whiteley & Shedfield	Whiteley	Waiting restrictions to improve safety and access	Developer	Restriction of Waiting	COMPLETE TRO made and implemented.
BISHOPS WALTHAM Martin Street	Martin Street	Bishops Waltham	Bishops Waltham	Waiting restrictions to improve safety.	Developer BargateHomes	Restriction of Waiting	COMPLETE TRO made and implemented.
WICKHAM Buddens Lane (zig zags) Wickham Primary School	Buddens Lane	Southwick & Wickham	Wickham	Waiting and loading restrictions to improve safety	Resident	Restriction of Waiting	COMPLETE TRO made and implemented.
Leisure Centre directional signing across city	Various Winchester	St Michael, St Paul, St Bartholomew, St Luke, St Barnabas	Winchester	Review and amend direction signing	WCC project	Vehicular and pedestrian directional signing	COMPLETE Implemented
Coach Park direction signing	Various Winchester	St Michael, St Paul, St Bartholomew, St Luke, St Barnabas	Winchester	Review and amend directional signing	WCC project	Vehicular and pedestrian directional signing	COMPLETE Implemented

Removed from programme

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	TYPE	PROGRESS
WINCHESTER St Matthews Road (revised parking bays)	St Matthews Road	St Barnabas	Winchester	Revise parking bays.	Developer	Restriction of Waiting	REMOVE Planning permission refused -not required
WINCHETSER ETRO – Z6 (Winnall Winchester) Charity Permits	Various roads Winnall	St Bartholomew	Winchester	Make experimental TRO permanent	Parking	Restriction of Waiting	REMOVE No longer required.

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	TYPE	PROGRESS
WHITELEY Parking and Access Plan	Various roads Whiteley	Whiteley & Shedfield	Whiteley	Study into parking and access issues	Parking and Access Strategy	Study and strategy development	REMOVE No strategic on-street parking work.
WICKHAM Parking and Access Plan	The Square Wickham	Southwick and Wickham	Wickham	Study into parking and access issues	Parking and Access Strategy	Study and strategy development	REMOVE No strategic on-street parking work.
Vaultex Park and Ride extension directional signing changes	Various roads Winchester	St Michael, St Paul, St Bartholomew, St Luke, St Barnabas	Winchester	Review and amend directional signing	WCC project	Vehicular and pedestrian directional signing	REMOVE New site where no signage required.

Carried forward

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	TYPE	PROGRESS
ALRESFORD Parking and Access Plan	Various roads Alresford	Alresford & Itchen Valley	Alresford	Study into parking and access issues	Parking and Access Strategy	Study and strategy development	CF Ongoing.
BISHOPS WALTHAM Parking and Access Plan	Various roads Bishops Waltham	Bishops Waltham	Bishops Waltham	Study into parking and access issues	Parking and Access Strategy	Study and strategy development	CF Ongoing.
SHAWFORD various roads (in relation to rail station car park scheme)	Various roads	Badger Farm & Oliver's Battery	Shawford	Waiting restrictions to improve access.	SW trains/HCC	Restriction of Waiting	CF HCC/SW trains project currently on-hold.
Park & Ride Sunday and evening service extensions and implementation	Various roads Winchester	Town	Winchester	Amendments to Park and Ride service	WCC Corporate Policy.	Park & Ride service charges	CF On-hold due to pandemic.

Projects completed that were added to 2020/21 programme

TITLE	NOTE
Highcliffe Residents Parking Zones implementation	Implementation of Highcliffe TROs for residents parking schemes zones X, X2 and X3, which had been delayed due to March lockdown.
Great Minster Street/The Square Temporary Traffic Schemes	To reduce through traffic on Great Minster Street and The Square, aid social distancing and boost the economy.

The Broadway Market Temporary Traffic Scheme	To facilitate provision of a Sunday Market in Winchester City Centre that allows social distancing.
Market Towns Covid recovery measures	Assist market towns to re-open following March lock down.
Winchester City Covid recovery measures	Assist city re-opening following March lock down.
Park and Ride operation	Close monitoring of P&R was closely monitored in terms of usage and the timetable was adapted.
Cycle lockers installed at Park and Ride	Extra Cycle lockers were installed in South Winchester and St Catherine's P&R. More cycle lockers to be installed at Barfield as and when Bus shelter is removed
Park and Ride bus stop	Bus stop for Barfield P&R was moved to Barfield Close and RTPI installed.
The Broadway bus shelters	2 new bus shelters installed in The Broadway with one more to be installed and RTPI screens.
Event planning and temporary traffic orders	Close liaison with partner organisations through the pandemic and additional advice provided to event organisers.

APPENDIX 2 - TRAFFIC AND TRANSPORT PROGRAMME SEPTEMBER 2021 TO 31 MARCH 2023**Safety Schemes**

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	DATE OF REQUEST	TYPE
WINCHESTER Moorside Road NWAAT	Moorside Road	St Bartholomew	Winchester	Double yellow lines on the first bend - parking causes traffic and safety issues.	Special Maintenance Team	08/01/2020	TRO
BISHOPS WALTHAM Infants School Keep Clear TRO	Oak Road	Bishops Waltham	Bishops Waltham	School keep clear markings and TRO.	School/HCC School Travel Planning	02/06/2021	TRO
COLDEN COMMON School Safety Traffic Study	Colden Common School	Colden Common and Twyford	Colden Common	Improvements to pedestrian /vehicular sight lines near school entrance and crossing points.	Resident	12/12/2020	Traffic Study
KINGS WORTHY Court Road Junction Safety And Access Study	Court Road / Edwards Close, Kings Worthy	The Worthys	Kings Worthy	Double yellow lines on Court Road/ London Rd (B3047) junction. Consider single yellow lines to control obstructive parking on Court Rd.	Residents, Cllr Porter	27/03/2020	Traffic Study
WINCHESTER Badger Farm Area. Review of safety and obstruction issues.	Various	Badger Farm and Olivers Battery	Badger Farm	Review of safety and obstruction issues.	Cllr Laming	2019	Traffic Study
WINCHESTER South of Stanmore. Review of safety, access, congestion issues	Various Roads	Stanmore	Winchester	Review of safety, access, congestion issues.	Request from Cllr Jamie Scott	30/10/2019 and 12/03/2020	Traffic Study
WHITELEY Thyme Avenue	Thyme Avenue (at Strawberry Track)	Whiteley & Shedfield	Whiteley	Double yellow lines to prevent obstruction of crossing point.	Town Council	2020	Monitor (White bar marking refreshed –monitor effect and review for potential future TRO)

423 WINCHESTER Bereweke Road (remove bays)	Bereweke Road	St Barnabas	Winchester	Restriction of Waiting.	Peter Symonds College	October 2018	Monitor (Monitor and review for potential future TRO)
WINCHESTER Sarum View	Sarum View, Winchester	St Paul	Winchester	Access and safety concerns due to parking down one side of the access road and close to the junction.	Resident	27/10/2020	Monitor (Monitor and review for potential future TRO)
BISHOPS WALTHAM The Avenue	The Avenue, Bishops Waltham	Bishops Waltham	Bishops Waltham	Parking near Londis at junction causing safety issues and obstruction.	Resident	2020	Monitor (Monitor and review for potential future TRO)
WINCHESTER Chalk Rise/Petersfield Road junction	Chalk Rise/Petersfield Road junction	St Michael	Winchester	Double yellow lines at junction and extending into hammer head.	Resident	2020	Monitor (Monitor and review for potential future TRO)

Winchester City Council Strategic Schemes

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	DATE OF REQUEST	TYPE
WINCHESTER Great Minster Street / The Square	Great Minster Street, The Square	St Michael	Winchester	To implement ETRO, consider objections and amend / make permanent as appropriate. Including amendment to add weekday evenings to pedestrian zone.	WCC Strategic Project	2021	TRO
WINCHESTER The Broadway Market ETRO	The Broadway	St Michael	Winchester	The Broadway Market ETRO - consider objections and amend / make permanent as appropriate.	WCC Strategic Project	2021	TRO
WINCHESTER PermiSmart TRO amendments	Various	St Michael, St Paul, St Bartholomew, St Luke, St Barnabas	Winchester	Amend TRO articles and definitions to facilitate virtual permit system, amend TRO in relation to permit / policy review.	Parking operations improvement project	2021	TRO

WINCHESTER Review and amendment to on-street pay and display	Various	St Michael, St Paul, St Bartholomew, St Luke, St Barnabas	Winchester	Review of P&D sites, charges and introduction of RINGO	Parking operations improvement project	2021	TRO
WINCHESTER City car park signage review	Various Winchester central area	all central Winchester wards	Winchester central area	Review and improvement of city centre directional signage to car parks and within car parks	Parking operations improvement project		Study and implementation
ALRESFORD Parking and Access Plan	Various roads Alresford	Alresford & Itchen Valley	Alresford	Study into parking and access issues. (Advance signing for parking, disabled parking provision, on street parking management strategy, review of loading bays to stop footway parking, residents parking needs)	Town Council	2020	Study
BISHOPS WALTHAM Parking and Access Plan	Various roads Bishops Waltham	Bishops Waltham	Bishops Waltham	Study into parking and access issues (Upper High Street on-street parking review, advance signing for parking.	Town Council	2020	Study
WINCHESTER Movement Strategy related enhancements	Various	St Michael, St Paul, St Bartholomew, St Luke, St Barnabas	Winchester	Parking and cycling enhancement schemes.	WCC	2021	Study
WINCHESTER Park & Ride Service Review	Various roads Winchester	St Michael, St Paul, St Bartholomew, St Luke, St Barnabas	Winchester	Amendments to Park and Ride service Sunday and evening service extension	Parking operations improvement project	2020	Study and Implementation
WINCHESTER Monitor impact of changes to paid for parking on CPZs	Various Winchester central area	all central Winchester wards	Winchester central area	Residents parking areas - Monitor effect of changes to pay and display, car parks.	Parking operations improvement project	2020	Monitor

Hampshire County Council Schemes

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	DATE OF REQUEST	TYPE
WINCHESTER EV bays	Park Avenue and Arthur	Hyde	Winchester	Electric Vehicle bays. Park Avenue-3 EV bay only.	HCC	29/06/2021	TRO

	Road			Arthur Road-2 bays EV bay + permit holder bay only.			
WHITELEY Car club	Various North Whiteley	Whiteley and Shedfield	Whiteley	Car Club request from HCC- awaiting further details	HCC	25/03/2021	TRO
SHAWFORD various roads (in relation to rail station car park scheme)	Various roads	Badger Farm & Oliver's Battery	Shawford	Waiting restrictions to improve access.	SW trains/HCC	2020	TRO

Development Related Schemes

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	DATE OF REQUEST	TYPE
WHITELEY Parkway	Parkway	Whiteley and Shedfield	Whiteley	Highway improvement works	S278 officer HCC / Stantec	11/08/2020	TRO

Other Schemes

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	DATE OF REQUEST	TYPE
WINCHESTER Taplings Road	Taplings Road	St Barnabas	Winchester	Improvements to bus access -Increase length of DYs at junction of Berewecke Ave and remove parking bays at first bus stop and the bay in front of the second bus stop.	Stage Coach	09/08/2018 and follow up 08/06/2020	TRO
Winchester City Consolidation Order	Various	Various	Winchester	Legal requirement	WCC	2020	TRO

APPENDIX 3 – RESERVE LIST OF SCHEMES FOR POSSIBLE FUTURE PROGRAMME

TITLE	ROAD	WARD	AREA	REQUEST	ORIGIN OF REQUEST	DATE OF REQUEST	SCHEME TYPE
WINCHESTER Highcliffe Review	Various Highcliffe	St Michael	Winchester Highcliffe CPZ review	Issues resulting from the implementation of X2 and X3. 1. survey residents in roads which were not implemented 2. Consider Dell Road boundary or dual permits. 3. Consider unrestricted section on Fivefields. 4. Waiting restrictions to improve bus access. 5. Survey of residents regarding restrictions times - consistency between x and x2.	Cllr Tod, Cllr Matther, Cllr Murphy	2020	Improvement to access, community benefit
424 WINCHESTER Marnhull Rise (SYL)	Marnhull Rise	St Paul	Winchester	Restriction of Waiting	Residents/ Cllrs	October 2018	Improvement to access
WHITELEY Lovage Road	Lovage Road	Whiteley and Shedfield	Whiteley	DLYS opposite 31-33 Lovage Rd.	Resident	Ongoing. Confirmed in June 2020 would add to the list.	Improvement to access
448 WINCHESTER Greenhill Terrace (NWAAT)	Greenhill Terrace	St Paul	Winchester	Restriction of Waiting	WCC Waste Collection	May 2019	Improvement to access
Martins Fields junction safety study	Martin's Fields	Badger Farm and Olivers Battery	Compton	DYs at junction of Martins Fields and Attwoods Drove	Resident and Stagecoach	25/01/2021	Improvement to access
WHITELEY Marjoram Way	Marjoram Way	Whiteley and Shedfield	Whiteley	Double yellow lines to replace white markings (and possible extension)	Town Council	2020	Improvement to access
DENMEAD Southwick Road Lowland Road	Southwick Road junct with Lowland Road	Denmead	Southwick	DYL at and op junct	Resident	09/07/2020	Safety benefit
Disabled parking bay amendments	Various roads Winchester	St Bartholomew and St Michael	Winchester	Disabled bay amendments	Various	2020	Legal requirement, community benefit

WHITELEY North access	North Whiteley Junction	Whiteley and Shedfield	Whiteley	DYL at northern access junction	HCC/ Hilary Oliver	21/10/2020	Safety benefit
WINCHESTER Busket Lane	Busket Lane	St Michael	Winchester	TRO to revoke res parking bays in connection with regeneration project.	Projects Team	13/04/2021	WCC Strategic scheme
WINCHESTER Winnall Manor Road	Winnall Manor Road Spur	Winnall	Winchester	Winnall Flats. Revoke restrictions on road being stopped up. Apply new restrictions to new road being constructed.	Housing Team	13/04/2021	Development Related
WATERLOOVILLE WOW Development	Grainger Street, Houghton Avenue, Kentidge Way, Newlands Avenue	Waterlooville	Waterlooville	DYLs as part of new development under S38 process. May need to be undertaken separately due to phasing and scale. Awaiting further information from applicant	Mayer Brown	25/03/2021	Development Related
WINCHESTER The Valley Phase 2	The Valley	St Luke	Winchester	Amendments to parking as a result of new development.	WCC Housing	2021	Development Related
WINCHESTER Cripstead Lane	Cripstead Lane	Stanmore	Winchester	Develop funded TRO. Layby to be created. Parking bays to be moved eastwards.	HCC	04/03/2021	Development Related
WINCHESTER Single Yellow Line Review	Various Winchester	Various	Winchester	Amendments to TRO as result of review of existing single yellow lines.	WCC	2021	WCC Strategic Scheme