Community and Voluntary Sector Grants Review

Cabinet report CAB3079, 12 December 2018.

Addendum

PURPOSE

This addendum provides the proposed responses to the questions raised at Overview and Scrutiny Committee on 15 October 2018 and Town Forum on 14 November 2018 with regard to the Community and Voluntary Sector Grants Review.

These proposals relate to Recommendation 2 of the main Cabinet report.

PROPOSED RESPONSES:

That:

- 1. Priority Outcome Fund -:
 - 1.1. To inform the priority outcomes Town Forum members are asked to identify any specific requirements in relation to town ward residents for inclusion in the grant criteria to be set before launch in April 2019.
 - 1.2. The Town Account funds applications that are predominately for town residents i.e. applications that have in excess of 72% town ward residents as beneficiaries.
- 2. Small Grant Award Allocation
 - 2.1. The Small Grant Panels are set up based on the proposed grouping of wards based on size of population and geographical / area relationship that includes one for town wards.
- 3. The responses to requests for information in Table 1. be noted.

QUESTIONS AND INFORMATION REQUESTED:

The Cabinet report (CAB3079) Community and Voluntary Sector Grants review was considered at both Overview and Scrutiny Committee (15 October 2018) and Town Forum (14 November 2018)

The following is a summary of the responses to the questions raised and requests for more information.

Table1.

| Point | | Response | | |
|-------|--|--|--|--|
| (a) | That clarity be sought about how Town Forum funding would be kept accountable and separate from District funding without disadvantaging town area organisations. | A method for allocating town account funds based on service being predominately for town ward residents is proposed for the Priority Outcomes Fund. | | |
| | | Town Forum members will be asked to identify any specific needs of town ward residents for inclusion in the priority outcomes being established for the grant criteria. | | |
| | | See details in Supporting Information section 1 | | |
| (b) | That the approach to organisations leasing property or land from the Council be brought back to Committee. | Discussion has been held with Head of Estates: | | |
| | | The preferred approach, for transparency, is to require tenants to pay market rent and have support for property as an aspect of the grant process / award. | | |
| | | However an approach will need to be developed for consideration. | | |
| (c) | That consideration be given to more frequent than annual reporting for larger organisation. | Grant recipients will be required to report on the delivery of the funded service / activity and this will be a minimum of six monthly. Frequency of reporting will be dependent on and appropriate to the size of grant awarded | | |
| | | An annual report will be presented to provide an overview of the grant programme as a whole covering Priority Outcomes, Crowd Funding, Small Grants etc. to demonstrate the total impact and outcomes achieved as a result of the Council's funding. | | |
| (d) | That detail about how changes to priorities and unforeseen requirement are dealt with be provided. | A comprehensive evidence base is being complied on which the outcomes will be based. This data will be monitored and checked annually to ensure it is still relevant and that other needs have not presented that should be addressed. | | |

| Point | | Response | | |
|-------|--|---|--|--|
| | | If there is a need to change the outcomes this will be built in to the performance reviews with the service providers. Their input on this from a user and customer perspective will also help shape any necessary changes. | | |
| | | The grant agreements will include a clause that allows for such changes to be incorporated. | | |
| | | The proposed Flexible Grant pot will allow for support for services in rapid response to crisis, policy changes, legislation changes and unforeseen need etc. | | |
| (e) | That consideration to be given as to how the Council consults with residents whose needs are not met at the current time. | The priorities for the new grant programme will be based on a comprehensive evidence base from a variety of sources so as to identify a range of community and residents' needs. The objective of this it to encourage different / new service providers to apply for grants based on their ability to support the priority outcomes. | | |
| (f) | That in respect of small grants, a map be provided showing areas covered by each centre and that consideration be given to the provision to consider awards in private alongside networking. | A method for grouping wards around centres is proposed based on a proportional share of the District's population and sensible geographical closeness /relationship. | | |
| | | A process for the award of grants is also proposed which includes a private discussion for Grant Panel members on applications. | | |
| | | See details in Supporting Information section 2. | | |
| (g) | That support and advice be provided to assist smaller organisations and marginalised communities in particular in accessing grants. | A new service specification for community, voluntary sector development and support is to be issued which will include the need to support the organisations and groups identified. | | |

SUPPORTING INFORMATION:

Section 1. Priority Outcome Fund

Proposed Response:

That:

- 1. To inform the priority outcomes Town Forum members are asked to identify any specific requirements in relation to town ward residents for inclusion in the grant criteria to be set before launch in April 2019.
- 2. The Town Account funds applications that are predominately for town residents i.e. applications that have in excess of 72% town ward residents as beneficiaries.

Principles

One of the objectives of the grant review is to create a new grants programme that is simple, transparent, fair and equal for all eligible applicants.

To achieve this:

- New, simple to understand eligibility criteria will be issued with the funding calls.
- A clear set of priorities and outcomes will be published for services providers to align their activities to.
- Assessment criteria will be published so applicants can see how their bids will be scored.
- All applications will be objectively assessed against the same criteria.
- Applicants will receive feedback on the assessment.
- Funding awards will be based on the assessment scores. All applications must reach a
 minimum score to ensure quality. If the fund is oversubscribed priority will be given to
 the highest scoring applications.

Priority Outcomes

A set of detailed priority outcomes based on available social and economic data, including Indices of Multiple Deprivation, Winchester Physical Activity Insight report 2018 is being developed to support the Council's Strategic Priorities and proposed target outcomes.

Proposed response:

To inform the priority outcomes Town Forum members are asked to identify any specific requirements in relation to town ward residents for inclusion in the grant criteria to be set before launch in April 2019.

Town Account allocation

It should be noted that expenditure will only be considered as 'special expenses' (Town funded expenditure) where it meets the requirements of Section 35 of the Local Government Finance Act 1992. In summary, in order for a special expense to be levied it must meet the definition of being a concurrent function. Therefore, a special expense is one incurred, if the function carried out by the Council is in only part of its area, but the same function is also carried out in another part of the district by one or more parish councils (Local Government Finance Act 1992, S35(2)(d)). The list of items within special expenses is published in the Council Tax Resolution which is approved by Council each February.

In order to simplify the initial identification of grants to be considered as special expenses, the following is recommended (to note that the above criteria will also be applied before any final recommendations are made):

Town Account Special Expenses requires that funds are for services that are predominately for town residents. As the town wards have 36% of the District's total population, to qualify as predominantly benefiting town ward residents, it is proposed that the percentage of service beneficiaries should be double the share of resident population.

Source: Mid-2017 Population Estimates for 2017 Wards

Winchester District total resident population 123,879

Town Wards total resident population 44,495 = 35.9% of total resident population

Proposed response:

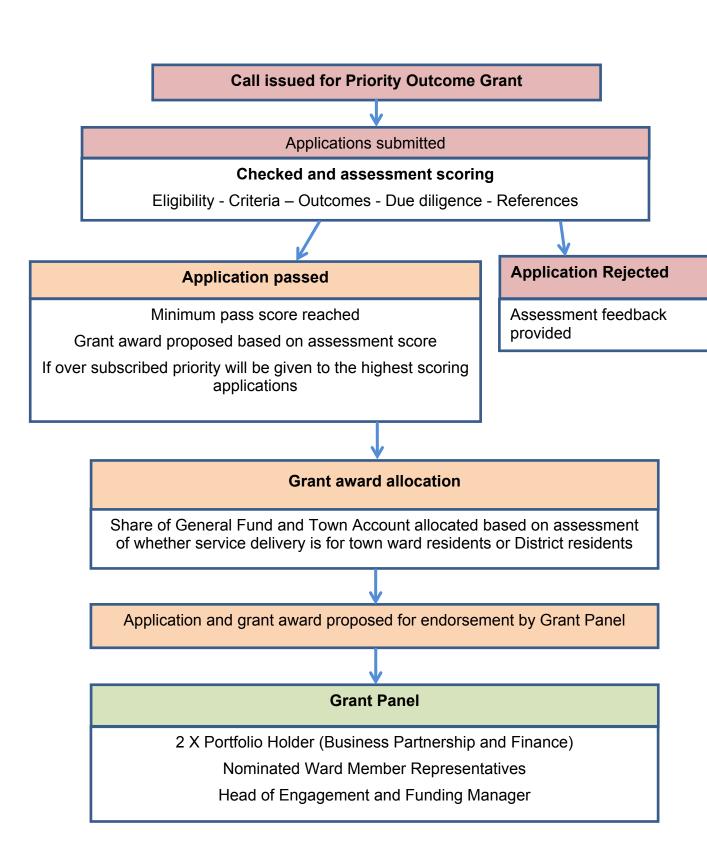
The Town Account funds applications that are predominately for town residents i.e. applications that have in excess of 72% town ward residents as beneficiaries.

The table below gives some (theoretical) worked examples of how this would apply:

| | Grant Request | Percentage of District residents as service beneficiaries | Percentage of Town residents as service beneficiaries | Town Account Allocation | General Fund Allocation |
|---------|------------------|---|--|-------------------------------|-------------------------------|
| Org. 1 | £12,500 | 55% | 45% | 0 | £12,500 |
| Org. 2 | £8,000 | 22% | 78% | £8,000 | 0 |
| Org. 3 | £10,000 | 67% | 33% | 0 | £10,000 |
| Org. 4 | £13,000 | 20% | 80% | £13,000 | 0 |
| Org. 5 | £15,000 | 50% | 50% | 0 | £15,000 |
| Org. 6 | £14,300 | 78% | 22% | 0 | £14,300 |
| Org. 7 | £12,700 | 100% | 0% | 0 | £12,700 |
| Org. 8 | £9,000 | 90% | 10% | 0 | £9,000 |
| Org. 9 | £7,000 | 46% | 54% | 0 | £7,000 |
| Org. 10 | £15,000 | 10% | 90% | £15,000 | 0 |
| Org. 11 | £13,400 | 15% | 85% | £13,000 | 0 |
| Org. 12 | £14,500 | 75% | 25% | 0 | £14,500 |
| Totals | £144,400 | | | £49,000 | £95,000 |

Decision Process Proposal

The following chart is a flow diagram of the proposed process by which all applications will be objectively assessed and grant awards offered.

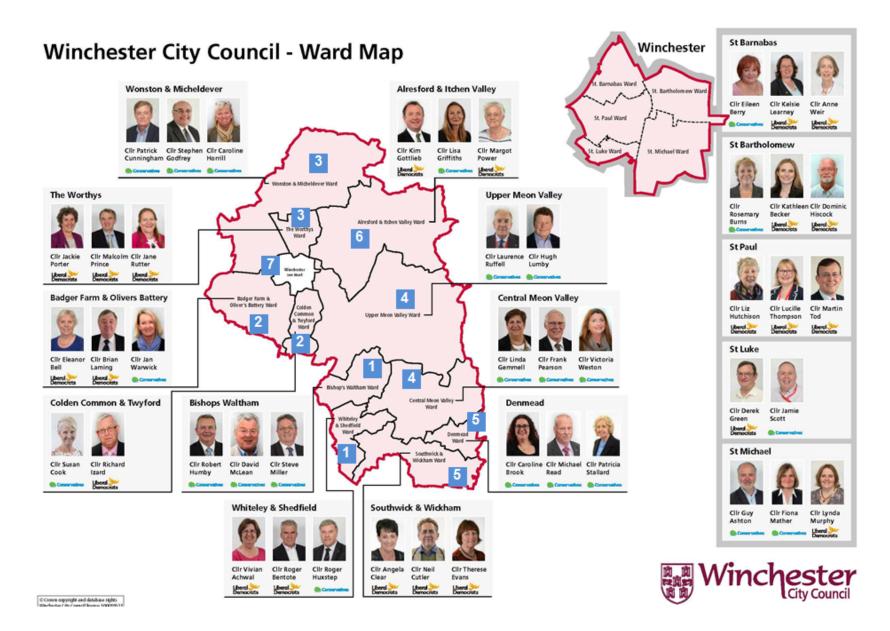


Section 2: Small Grants Allocation

Grouping of ward allocations based on size and location

| | Ward locations | Individual ward population | Combined ward population | % population of the District excluding Town | Grant allocation based on population | Grant pot based on % population | No of grants available |
|---|---|----------------------------------|--------------------------|---|---|--|------------------------------|
| 1 | Bishop's Waltham | 7,886 | 14,389 | 18.10% | £6,335 | £6,500 | 13 |
| | Whiteley and Shedfield | 6,503 | 14,309 | 18.10% | £0,335 | £0,500 | 13 |
| 2 | Colden Common and Twyford Badger Farm and Oliver's Battery | 5,719 8,277 | 13,996 | 17.60% | £6,160 | £6,000 | 12 |
| | | | | | | | |
| 3 | Wonston and Micheldever The Worthys | 7,573 6,024 | 13,597 | 17.10% | £5,985 | £6,000 | 12 |
| | | | | | | | |
| 4 | Upper Meon Valley Central Meon Valley | 5,429 8,834 | 14,263 | 18.00% | £6,300 | £6,500 | 13 |
| | | | | | | | |
| 5 | Southwick & Wickham Denmead | 6,930 7,446 | 14,376 | 18.10% | £6,335 | £6,500 | 13 |
| 6 | Alresford and Itchen Valley | 8,763 | 8,763 | 11.10% | £3,885 | £3,500 | 7 |
| | District total excluding | Town: | 79,384 | 100% | £35,000 | £35,000 | 70 |
| _ | T 14/2 1 2 4 | | 44.405 | | CE 000 | | 10 |
| 7 | Town Ward grants | | 44,495 | | £5,000 | | 10 |

Source: ONS 2017 mid year population estimates



LIST OF WARD MEMBERS, GROUPINGS AND SUGGESTED VENUES

| 1 | Bishops Waltham | Suggested venue |
|---|--|---|
| | Cllr Humby | Jubilee Hall, Bishops Waltham |
| | Cllr McLean | Whiteley and Shedfield - Reading rooms, Shedfield |
| | Cllr Miller | |
| | Whiteley and Shedfield | |
| | Cllr Achwal | |
| | Cllr Bentote | |
| _ | Cllr Huxstep | |
| 2 | Colden Common | |
| | Cllr Cook | Colden Common Community Centre |
| | Clir Izzard | Badger Farm Community Centre |
| | Badger Farm and Oliver's Battery | |
| | Cllr Bell | |
| | Cllr Laming Cllr Warwick | |
| 3 | Wonston and Micheldever | |
| 3 | Cllr Cunningham | South Wonston Hall |
| | Cllr Godfrey | Tubbs Hall, Kingsworthy |
| | Cllr Horrill | Tubbs Hall, Killysworthy |
| | The Worthys | |
| | Cllr Porter | |
| | Cllr Prince | |
| | Cllr Rutter | |
| 4 | Upper Meon Valley | |
| | Cllr Ruffell | Upham Village hall |
| | Cllr Lumby | Swanmore village hall |
| | Central Meon Valley | |
| | Cllr Gemmell | |
| | Cllr Pearson | |
| | Cllr Weston | |
| 5 | Southwick & Wickham | |
| | Cllr Clear | Wickham Community Centre |
| | Cllr Cutler | Denmead Community Centre |
| | Cllr Evans | |
| | Denmead | |
| | Cllr Brook | |
| | Cllr Read | |
| 6 | Clir Stallard Airesford and Itchen Valley | |
| 0 | Cllr Gottlieb | Alresford Town Council offices |
| | Clir Gottileb | Allesiola Town Council offices |
| | Clir Gilliums | |
| 7 | Town Area | |
| | Cllr Scott | Guildhall |
| | Cllr Learney | Cultural |
| | Cllr Berry | |
| | Cllr Becker | |
| | OIII DOUNG | |

Joint wards will have one grant meeting in each location

SMALL GRANT AWARD PROCESS

Call issued for Small grants detailed by ward

7 locations, 2 rounds: February/September

Basic outline applications submitted online

Checked and assessed

Eligibility - Criteria - Outcomes - Due diligence

Organisation invited to meet the panel

Application Rejected

Grant Decision Panel

- Members in each ward location to be invited to join the panel in their ward grouping
- Quorate: Funding Officer, Admin Officer, plus at least one ward member

Small grant funding event: coffee and cash

- Panel to meet the organisation
- Score the application
- Private panel discussion
- Instant decision for the organisation on the funding day

Panel ward allocation groupings:

- 1 Bishops Waltham/Whiteley & Shedfield
- 2 Colden Common & Twyford / Badger Farm & Oliver's Battery
- 3 Wonston & Micheldever / The Worthys
- 4 Upper Meon Valley / Central Meon Valley
- 5 Southwick & Wickham / Denmead
- 6 Alresford & Itchen Valley
- 7 Town wards