

Your Place, Your Plan

**‘Delivery and Success of
the Local Plan’**

**Summary of Comments and
Issues Raised**

Winchester City Council Local Plan - Strategic Issues & Priorities Consultation

<https://winchester.citizenspace.com/policy-and-planning/wcc-local-plan-sip>

The consultation ran from 15/02/2021 to 12/04/2021

Responses to this section: **162**

Local Plan explanation of delivery and success:

Currently we monitor the delivery and success of the Local Plan in the Authorities' Monitoring Report (AMR) which is published in December of each year <https://www.winchester.gov.uk/planning-policy/monitoring-and-other-planning-documents/annual-monitoring-report-amr> This document sets out how the policies in the Local Plan are working and highlights any changes to policies that might need to be made. It sets out what the council has undertaken in terms of its Duty to Co-operate with neighbouring authorities. It also tracks completions for housing including our 5 year housing land supply and monitors the progress of any Neighbourhood Plans.

The Government monitors the provision of housing in its annual Housing Delivery Test Results (HDT), which are issued to all councils with penalties for under provision.

The Local Plan sets out development allocations and development management policies for the District. It is important to know that these are working or to be aware of when they are not and may need revising.

The consultation on the Strategic Issues & Priorities document asked people if there were any suggestions or examples of a successful monitoring framework that could improve what we are doing. Also are there any indicators we could use in the Local Plan to help us monitor whether we are on track to achieve net zero carbon in the district by 2030?

As part of the consultation views were also sought on whether the existing policies should be updated, discarded and whether new ones are needed.

Question 1: Do you have any suggestions or any good examples of a successful monitoring framework?

Summary

Overall the majority of responses mentioned the problems with the current monitoring framework and stated there were too many objectives and suggested this be simplified and the objectives should be easier to measure. The second most amount of responses was centered around to improve the current monitoring system, with suggestions of being more ambitious and to work more in collaboration with more local level stakeholders and parish councils. This also leads on the responses received around who should be responsible for the reporting with many arguing that it should be more local levels and those responsible for the objective should be the ones reporting on it.

Analysis of responses:

There were **162** responses to this part of the question. (4 responses did not want to have their responses published) There were a number of responses which fit into more than one category and therefore you will see that the numbers for each category do not add up to 162 as some responses will be present in multiple categories.

54 respondents answered 'no' to this question

C2, C5, C12, C28, C32, C37, C38, C57, C75, C78, C87, C88, C100, C108, C114, C118, C123, C124, C164, C168, C234, C278, C280, C291, C299, C325, C327, C345, C351, C361, C363, C372, C379, C396, C397, C399, C407, C408, C414, C416, C500, C501, C505, C543, C548, C567, C568, C569, C576, C584, E1216, E1218, E1219, E1242

2 answered 'don't know'

C25, C437

28 responses said there were problems and/or challenges with the current monitoring

The majority of respondents who said the current monitoring needed to be changed raised concerns that there were too many objectives and this needed to be simplified in order to be measured. A number wanted the monitoring to be more open and transparent. Some respondents want to see more digital reporting and monitoring.

C231, C253, C255, C262, C331, C347, C348, C364, C392, C461, C464, C471, C487, C588, C241, C79, C119, C304, C186, C150, C243, C574, C542, C382, C494, C498, E1209 L29

19 suggested improvements to the current system

Respondents who suggested improvement to our current monitoring system and framework wanted to see a more accessible online hub, which is easy to use and understand and publicised to a wider audience. A few mentioned that the targets weren't ambitious enough. Some put forward some objectives that we should be

measuring including pollution levels, recycling levels and fly tipping statistics. Others mentioned that in order to improve our current system that more partnership working and collaboration with stakeholders and parish councils was needed.

C274, C208, C305, C101, C121, C177, C252, C248, C356, C514, C475, C462, C445, E937, E848, E1116, E1121, E1221

16 - Who should be responsible for monitoring/ who should be involved in the monitoring?

There were some respondents who argued that the responsibility of the monitoring shouldn't lay solely with the council and that it should be at a more local level. The majority of respondents mentioned that more joint up, partnership working at the local level and with parish councils and residents was needed. Many felt that some of the monitoring responsibilities should lie outside of the council with the parish councils and neighborhoods. Some mentioned how communication needed improving. Most argue that the monitoring should be more local.

C342, C27, C42, C21, C333, C600, C549, C40, C103, C148, C244, C259, C197, C96, C342, E1228

5 responses stated that we should continue with current monitoring arrangements (where they refer to the 'AMR' which is how we do it now. Or where they talk about standard government arrangements).

There were a few respondents who thought that we should continue with current monitoring arrangements as it is useful and it works.

C36, C136, C84, C58, C482

6 responses made specific comments about Carbon Neutrality

Those who mentioned carbon neutrality in their response stated the importance of the Carbon Neutrality Action Plan and how the monitoring report needs to work alongside this. Some of these responses mentioned how we could measure this though transport and argued that the authority responsible for this emission should be responsible for monitoring and reporting.

C144, C198, C343, C586, C144, C365

There were 6 responses related to Homes for All

Suggestions were made in relation to this topic in which we could measure the percentage of new homes built on brownfield, number of new houses created by modifying existing buildings. Others requested more clarity on the plan's development objectives including housing numbers. Some focused on what targets homes for all has made and whether it is too ambitious. There was mention of protection of the existing green belt. Another response requested a more detailed look at the monitoring of housing delivery and identifying which areas around the district they were needed.

C241, C559, C394, C326, C340, E1149

2 responses which mentioned sustainable transport

This response regarded the carbon reduction and monitoring of transport which could be done in partnership with Hampshire County Council.

C365, C191

Suggestions of good examples 2

C478, C516 stated that the National Lottery and Brighton and Hove have some good examples

There were 15 general comments

Some commented on the consultation format and other mentioned the need to ensure resourcing was in place. Others argued that this decision should not be made by members of the public who were not experts in this area.

C306, C160, C189, C215, C597, C256, C277, C386, C583, C594, C76, C47, C529, C385, E1220

There was 1 response from a developer

This response outlined the support for effective Local Plan monitoring as an important means of measuring the effectiveness of policies (particular relating to housing and land supply) however it is important to note that until the details of the individual policies are made, that effective monitoring framework cannot be created.

E1162

There were no responses regarding the following topics: vibrant economy, living well, infrastructure, biodiversity or heritage.

2: Would you like to suggest any indicators we could use in the Local Plan to help us monitor whether we are on track to achieve net zero carbon in the district by 2030?

General comments:

There were a wide range of views and monitoring ideas put forward in response to the above questions. The majority of people agreed that the targets need to be clear and regularly reviewed. Respondents highlighted that the information needed to be in the public domain and online so that it could be easily viewed.

Many suggestions were made of what should be included as indicators when monitoring the target, however a number of respondents highlighted that the impact of new housing needed to be monitored and consider the impact it is having on achieving net zero carbon.

There were **159** responses to this part of the question. (4 responses did not want to have their response published – C448, C298, C116 and C105) There were a number of responses which fit into more than one category and therefore you will see that the numbers for each category do not add up to 159 as some responses will be present in multiple categories.

3 respondents answered yes to this questions but didn't provide any further comments in this section.

C2, C12, C414

37 respondents answered no or no comment to this question.

C5, C38, C95, C100, C108, C114, C124, C160, C168, C280, C291, C325, C327, C345, C351, C361, C363, C372, C396, C397, C399, C407, C408, C416, C505, C543, C567, C568, C569, C584, E1082, E1114, E1128, E1216, E1219, E1242, L29

5 respondents answered 'don't know' to this questions

C25, C87, C88, C256, C299

14 respondents raised problems or challenges with monitoring net zero carbon in the district.

These respondents raised concerns that the indicators towards achieving net carbon zero need to deliver meaningful benefits and not just be target driven. Others respondents disagreed with the objective, commenting that it is unrealistic and unachievable, whilst other believed it shouldn't be the sole focus. Concerns were also raised about effective monitoring of the target.

3 respondents commented that the targets were too ambitious (C494, C439, C306)

C23, C40, C101, C144, C253, C352, C487, C561, C559, C437, E1233, C494, C439, C306

45 respondents commented on monitoring suggestions or improvements.

These comments include suggestions on how to monitor the target and also what elements should be considered when assessing whether the target has been reached.

A number of respondents suggested setting targets and monitoring when these targets were being achieved. E1228 considered that quantitative measures need to be used. C445 suggested defining success in each area of the plan and setting a completion date for these targets.

Three respondents highlighted the need for the information to be updated. Suggestions were made of using online tools, a mobile app or website for the information to be updated by local residents. It was suggested that incentives or benefits could be given to residents who provided the information when required. (C127, C54, C150)

Different ways were suggested on tracking whether the targets were being achieved.

Respondents suggested measuring emissions per household (C376, C215, C239) others suggested using EPC's either comparing the houses when they were brought or sold or using the information to compare houses by wards (C586, C811).

2 respondents (C208/C305) suggested using information from gas and electricity companies to compare the data and review how this had changed once more renewables were used.

Respondents suggested setting local targets and potentially using Parish Councils to measure the performance or setting the targets at Parish Council or ward level (C27, E1218).

7 respondents considered that the target needs to be monitored and the results made clear to the public. C542, C248, C551, C243, C244, E1221 all stated that the need to track the progress and show this information to the public, so that it was clear whether the targets were being achieved or not. C452 suggested that a live countdown should be shown on the website and the stats should be shown in a visible location so people are aware of the target and level of achievement towards it. It was also considered that the results should be analysed to show success and failures. C578 considered that active travel needs to be monitored and the targets should be set year by year.

C342 and C376 suggested using carbon footprint mapping, C386 suggested using local expertise to monitor the targets. Whereas C598 suggested monitoring the number of eco schools which would indicate whether this was being taught through schools.

Respondents highlighted the need for regular reviews of the target. C379, C554, C498 highlighted that the realistic or meaningful targets need to be set and that it should not be led by these targets but the achievements highlight.

8 (C33, E1209, E1232, C376, C121, C385, C514, C576) respondents comments related to new housing and how this was impacting the target towards net carbon zero. These respondents highlighted the need to monitor new housing specifically by showing their energy use and whether the plan was delivering any reduction (C33). Others suggested looking at the energy efficiency of the proposed buildings and comparing these when completed and assessing planning applications once completed to see how they had contributed towards net zero.

C600 and C437 considered that action needs to be taken to enforce measure or take action against specific polluters.

C54, C103, C27, C33, C811, C121, C127, C136, C150, C208, C305, C215, C239, C243, C244, C248, C252, C379, C445, C554, C551, C498, C598, C582, C452, C600, C586, C365, C364, C376, C306, C356, C385, C386, C578, C437, C514, C576, C542, C342, E1209, E1218, E1221, E1228, E1232.

Continue with current monitoring arrangements (where they refer to the 'AMR' which is how we do it now. Or where they talk about standard government arrangements.) (4)

4 respondents considered that existing monitoring techniques should be use.
C36, C42, E1240, C515.

Carbon neutrality (47)

C57, C76, C139, C198, C78, C194, C164, C167, C21, C15, C33, C79, C119, C231, C215, C241, C262, C394, C308, C326, C392, C550, C574, C538, C313, C436, C600, C588, C586, C365, C364, C376, C342, C346, C343, C331, C347, C348, C461, C464, C471, C385, C478, C514, C516, C535, C542.

2 respondents considered monitoring the air quality pollution level (C167, C78)

8 respondents considered that the indicators should be measured using the carbon use and carbon emissions levels. Measuring of these emissions was suggested from a range of uses including houses, businesses, motorways, airports and vehicles. Suggestions also included looking at the emissions by individual wards within Winchester. (C76, C21, C15, C215, C600, C365, C343, C542)

7 respondents suggested monitoring renewables within homes. Including monitoring the number of renewable energy technology installed within homes, the level of energy/electricity generated from the renewables and the number of boilers replaced by renewable energy technology. (C164, C308, C326, C574, C538, C436, C586)

A number of respondents raised that sustainable development was required. This included looking at the number of houses that were being built (C392, C313, C331, C347, C348, C461, C464, C471) and looking at the number of houses that were being development on previously development land or brownfield sites (C79, C119, C231, C262, C588, C304, C331, C347, C348, C461, C464, C471).

Other suggestions included measuring the lifetime carbon footprint of dwellings before they are built and monitoring the energy of new homes. Some suggested looking at the carbon footprint of new developments by ward. Other suggested monitoring the carbon footprint of new developments vs the carbon neutral target. Another suggested focusing on passive/low ecobuilds (C392, C550, C586, C79, C119, C231, C262, C436, C558, C364, C331, C347, C348, C461, C464, C471, C385, C542, C139). Another suggestions would to look at the number of houses that are meeting insulation standards (C194, C167, C21). (C139, C194, C167, C21, C15, C392, C313, C550, C586, C79, C119, C231, C262, C308, C326, C436, C588, C364, C331, C347, C348, C461, C464, C471, C385, C478).

Homes for all (18)

12 respondents considered that monitoring should including the number of dwelling built vs the target each year (C255, C308, C382, C364, C313, C331, C347, C348, C461, C464, C471, C392). C248 suggested monitoring the number of housing no. vs sales or completions and C58 considered that we should monitor the number of self build starts and completion or C476 the number of greenest homes. C542 also suggested monitoring the number of vacant properties.

Others suggested monitoring the housing mix (C262, C331, C347, C348, C461, C464, C471). And C248 suggested monitoring the take up of grants.

C75 and C542 suggested monitoring the number of people that had access to fibre broadband or 3G, 4G or 5G.

C58, C248, C255, C262, C304, C308, C382, C392, C588, C364, C313, C331, C347, C348, C461, C464, C471, C542.

Sustainable travel (29)

7 respondents considered that monitoring should take place in the number of vehicle movements that are generated by new developments or by monitoring the car ratio of new developments (C33, C79, C119, C231, C255, C304, C588).

C28 suggested monitoring the number of electric car and bike charging points and their usage, other suggested looking at the number of electric, hybrid or hydrogen cars/buses and no of electric cars within a household (C75, C28, C78, C164, C346, C538, C28, C164, C478)

Other respondents suggested monitoring the distance travelled by businesses or households (C37, C501, C542, C382, C255, C346). C304 suggested monitoring car journeys to establish positioned of new housing. C194, C282, C75 considered that traffic levels should be monitored including peak times. C194 suggested monitoring commuters coming in and out of the district. Others suggested monitoring the number of passengers and the movements of buses and trains (C282, C75, C177, C15, C382, C436). C570 suggested monitoring cycling or walking journeys. C478 considered monitoring the number of car parks that have moved out of the city centre and C32 suggested monitoring the number of road repairs that are needed due to heavy vehicle movements.

C28, C37, C75, C32, C78, C177, C194, C164, C21, C15, C33, C79, C119, C231, C255, C282, C304, C382, C501, C570, C436, C538, C588, C346, C578, C478, C516 C535, C542.

Vibrant Economy (2)

Two respondents suggested looking at measureable improvements to the city centre and re-purposes existing buildings for example using empty shops.

C255, C304

Living Well (3)

Three respondents considered that the indicators and monitoring should include health, waste, land poverty, retail and community access.

C148, C516, C535

Biodiversity (4)

4 respondents considered that the indicators should focus on the land needed to be released to offset to achieve biodiversity net gain, consideration should be given to the loss of chalk down and heathland, consideration of the number of trees planted and land converted to forest and the a focus on how food is grown, transported and land used for food production.

C583, C274, C516, C535

There were no comments in relation to infrastructure or heritage key topics.

There were 16 general comments.

C8, C22, C189, C191, C186, C278, C597, C462, C549, C529, C482, C378, C234, E1209, E1217, C576

Summary of key headlines:

- Achieving net carbon need to deliver meaningful benefits
- Respondents disagreed with objective
- Monitoring information needs to be up to date and displayed online
- Monitoring results should be made clear to the public, showing successes and failures
- Emissions should be measured by household using EPCs or information from gas and electricity companies
- Targets should be set locally by parish council or ward level
- Carbon footprint mapping should be used
- Targets should be regularly reviewed
- Need to clearly show how new houses is impacting on the net carbon zero target and whether the plan was delivering any reduction
- Take action against specific polluters
- Continue with current monitoring techniques
- Indicators should measure carbon use and emission levels
- Monitoring renewables within homes

- Sustainable development is required with houses built on previously development land or brownfield sites
- Measure the lifetime carbon footprint of dwellings
- Monitor the number of new dwellings being built vs the target each year
- Monitor access to 3G, 4G and 5G or fibre broadband
- Monitor the number of vehicles movements that are generated by new developments
- Monitor number of electric car and bike charging points and their usage
- Monitor public transport use
- Monitor distance travelled by businesses or households.
- Measurable improvements to the city centre and re-purposes existing buildings
- Indicators should include health, waste, land poverty, retail and community access
- Indicators should focus on land needed to be release to offset biodiversity net gain